The following items were handed out at the December 5, 2019 NVTC Meeting.

1	SECOND AMENDED AND RESTATED
2	MEMORANDUM OF AGREEMENT
3	TRANSFORM66: INSIDE THE BELTWAY PROJECT
4	
5	This Amended and Restated Memorandum of Agreement ("MOA") is entered into on
6	, 201689, between the Commonwealth Transportation Board ("CTB"), and the Virginia
7	Department of Transportation ("VDOT"), both acting by and through the Commissioner of
8	Highways, and the Virginia Department of Rail and Public Transportation ("DRPT"), and the
9	Northern Virginia Transportation Commission ("NVTC") (collectively, the "Parties").
10	RECITALS
11	WHEREAS, the CTB, VDOT, and the Virginia Department of Rail and Public
12	Transportation ("DRPT") have embarked upon a multimodal transportation program,
13	Transform66, which seeks to fund and implement solutions to move more people in the Interstate
14	66 ("I-66") corridor between Haymarket, Virginia and Route 29 in the Rosslyn area of Arlington
15	County, Virginia; and
16	WHEREAS, the Transform66 program is composed of two distinct projects: (1) the
17	Transform66: Inside the Beltway Project, which involves multimodal transportation improvements
18	in the I-66 corridor beginning at the intersection of I-66 and I-495 (the "Beltway") and ending at
19	U.S. Route 29 in the Rosslyn area of Arlington County, Virginia (the "Transform66: Inside the
20	Beltway Project" or the "Project" the foregoing geographical limits of which are hereafter referred
21	to as the "Project Corridor" or the "Corridor" which, for avoidance of doubt includes adjacent and
22	nearby routes), and (2) the Transform66: Outside the Beltway Project, which involves multimodal
23	transportation improvements in the I-66 corridor beginning at Haymarket, Virginia, and ending at
24	the Beltway; and
25	WHEREAS, the goals of the Transform66: Inside the Beltway Project are to (1) move more
26	people; (2) enhance transportation connectivity; (3) improve transit service; (4) reduce roadway
27	congestion; and (5) increase travel options (collectively, the "Improvement Goals"), all of which
28	will benefit the users of the portion of I-66 beginning at the Beltway and ending at U.S. Route 29
29	in the Rosslyn area of Arlington County, Virginia (the "Facility"); and
30	WHEREAS, the Project will facilitate implementation of recommendations from VDOT's
31	June 2012 Final Report of the I-66 Multimodal Study Inside the Beltway, and the further

refinements found in the August 2013 Supplemental Report, as well as recommendations from 32 DRPT's 2009 Transportation Demand Management/Transit Report (collectively, 33 34 "Commonwealth Reports"), and projects in the region's constrained long range plan, as such plan may be updated from time to time, including but not limited to multimodal transportation 35 improvements to the roadways and associated transportation and transit facilities in the vicinity of 36 the Facility ("Components") as described in the aforesaid VDOT and DRPT reports and depicted 37 in the diagram attached hereto and incorporated herein as Exhibit 1 (such area together with the 38 Facility, the "Corridor"); and 39 WHEREAS, the Transform66: Inside the Beltway Project is intended to achieve the 40 Improvement Goals by (1) converting the existing Facility to a tolled facility with dynamic tolling 41 during the peak periods; (2) allowing mass transit and commuter buses to ride free at all times; (3) 42 permitting HOV-2 vehicles to ride free at all times until the later of 2020 or until any increase to 43 HOV-3 occupancy requirements for HOV lanes of I-66 outside the Beltway; (4) thereafter 44 permitting HOV-3 vehicles to ride free at all times; (5) improving transit services; and (6) 45 improving the Facility, including widening of I-66 eastbound from two lanes to three lanes 46 47 between Exit 67 at the Dulles Connector Road ("Exit 67") and Exit 71, the Fairfax Drive/Glebe Road exit ("Exit 71"), all subject to the conditions provided herein; and 48 49 WHEREAS, the multimodal transportation Components in the Transform66: Inside the Beltway Project must meet the criteria enunciated in this MOA; and 50 51 WHEREAS, VDOT, on behalf of the CTB, will control and manage tolling on the Facility, with the toll revenues being utilized and distributed according to this MOA, to support the tolling 52 53 operations and tolling maintenance of the Facility, and to fund Components selected by NVTC and approved by the CTB for the Project, designed specifically to attain the Improvement Goals; 54 55 and 56 WHEREAS, the CTB intends to finance the widening of the Facility eastbound between 57 Exits 67 and 71 from funds of the Commonwealth other than toll revenues of the Facility; and WHEREAS, the CTB desires to delegate to NVTC the authority to select and administer 58 59 the implementation of Components designed specifically to attain the Improvement Goals to be 60 financed in whole or in part from the portion of the toll revenues of the Facility transferred to

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NVTC as provided in this MOA; and

WHEREAS, such delegation to NVTC shall not constitute approval by NVTC of the Commonwealth's actions to impose tolling along the Facility; and,

WHEREAS, the Parties have agreed that, in addition to Components selected by NVTC and approved by the CTB, toll revenues may be used, as hereafter provided, to fund one or both of the following two Components, including through issuance of debt, direct funding, a public private partnership, or other means: (1) a new bridge structure that crosses the Potomac River between Arlington County and the District of Columbia in the vicinity of the 14th Street Bridge complex and the Metro Fenwick Bridge to expand the capacity for commuter and intercity passenger rail service as defined by 49 U.S.C. §§ 24102(3) and (4) on July 1, 2019 and which may include, in addition to the river crossing, reasonably related new track approaches to the new bridge, as well as property acquisition and upgrades toing the existing tracks on the Virginia and the District of Columbia sides of the new bridge (the "Potomac River Passenger Rail Bridge Component"); and (2) new Metrorail related improvements to, and serving, the Rosslyn Metrorail station in Arlington County that would facilitate the movement of passengers and relieve train congestion on the Blue, Orange, and Silver Metrorail lines, and which may include, but not be limited to, a new platform and station, pedestrian connections to the existing Rosslyn Metrorail station, and a future new extension of Metrorail under the Potomac River (the "Rosslyn Metrorail Station Component"), (each of which together are referred to collectively as the "Passenger Rail and Metrorail Components" or, "Rail Components"); and

WHEREAS, the Rail Components achieve the Improvement Goals, and benefit the users of the Facility, and satisfy the criteria hereafter set forth; and

WHEREAS, the Parties initially memorialized their agreement regarding the allocation and expenditure of certain toll revenue arising from travel on the Facility, the criteria for use of toll revenue to implement Components and the relationship between the Parties in a Memorandum of Agreement dated January 5, 2016, and now wish to amend and restate that agreement thereafter entered into an Amended and Restated Memorandum of Agreement dated January 5, 2017, to reflect the time frame in which the eastbound widening of the Facility will occur and the funding to be used therefor, as well as other amendments related to use of toll revenue, duration of tolling and debt financing by NVTC to fund Components, and now wish to further amend and restate that agreement to include provisions for the potential use of toll revenues to fund one or both of the Rail Components.

NOW THEREFORE, in consideration of the foregoing recitals, the mutual covenants and agreements contained herein, and the mutual benefit to the Parties of attaining the Improvement Goals, the sufficiency of which is hereby acknowledged, the Parties agree as follows:

I. Nature of the Parties' Interest "Under This MOA

This MOA provides for the transfer to and use by NVTC of specified funds collected from the CTB's tolling of the Facility, as allowed by law and according to the terms of this MOA, for the selection and administration of Components to attain the Improvement Goals. This MOA is specifically subject to, and is governed by applicable state and federal laws concerning the allowable use of tolls, including but not limited to § 33.2-309 of the *Code of Virginia* (1950), as amended ("Virginia Code"), 23 U.S.C. §§ 129 and 166 and the terms of any agreement by and between the Federal Highway Administration ("FHWA") and VDOT that may be required in order to toll the Facility.

This MOA does not grant NVTC any authority over I-66, the tolling of I-66, or any other roadways in the I-66 corridor. It also does not address toll revenues that may be derived from the tolling of I-66 outside the Beltway. It also does not obligate VDOT or the CTB to provide any specified amount of revenues beyond the toll revenues generated from the Facility, and allocated by the CTB in compliance with Virginia Code § 33.2-309 as provided in this MOA, all subject to appropriation by the General Assembly.

II. Basic Agreement; Roles and Responsibilities

- A. VDOT and the CTB shall have the following roles and responsibilities:
 - **1. Design and Construction of Dynamic Tolling Operation on I-66 Inside the Beltway**. VDOT shall be responsible for the design and construction of all improvements and facilities to convert the existing Facility to a dynamic tolled operation (the "Conversion"). Funding to accomplish this Conversion will be advanced from the Toll Facilities Revolving Account pursuant to Virginia Code § 33.2-1529 and repaid out of toll revenues collected from the Facility.
 - **2. Toll Collection and Establishment.** Subject to the necessary approvals of the CTB and FHWA, and in accordance with law, VDOT and the CTB, as applicable, shall establish, charge, modify and collect tolls throughout the term of this MOA for vehicles using the Facility during peak hours in the peak direction, which shall include dynamic pricing to ensure travel speeds in accordance with 23 U.S.C. §

124	166. The CTB reserves the right to make any changes to the tolling of the Facility
125	that increase the hours or directions of tolling and any toll revenue generated from
126	any change shall be governed by this MOA.
127	3. HOV Requirements. In accordance with the long range plan adopted by the
128	National Capital Region Transportation Planning Board, VDOT and the CTB shall
129	take the required actions necessary to change the Project HOV-2 designation to
130	HOV-3 by the later of January 2, 2020, or upon any increase to HOV-3 occupancy
131	requirements for HOV lanes of I-66 outside the Beltway
132	4. Use of Toll Revenues. VDOT shall include in the annual budget presented to
133	the CTB for approval in June of each year, an estimate of the toll revenues
134	anticipated to be collected in the upcoming year and the proposed allocation of all
135	such toll revenues, including to pay the NVTC Payment (as defined below) and any
136	NVTC or Rail Component Debt Service (as defined below) in the upcoming year.
137	Allocation of these toll revenues shall be provided as follows with the intent that,
138	after the allocations provided for in (a), (b), (c), and (d), (e), and (f), and (g) all
139	remaining toll revenues shall be made available for <u>additional</u> Components selected
140	by NVTC in accordance with <u>(c)</u> :
141	(a) reasonable costs and expenses of tolling operation and tolling
142	maintenance, including reasonable reserves for major maintenance of
143	tolling operations of the Facility;
144	(b) Debt Service on Rail Component Debt (as defined below) for one or
145	both of the Rail Components not to exceed the minimum NVTC Payment
146	(as defined below);
147	(c) the NVTC Payment (as defined below) for Components selected by
148	NVTC and approved by the CTB under the terms of this MOA, and any
149	implementation costs related to Components as well as operating costs
150	related to Components;
151	(d) Pay go for Rail Components, for project expenditures between the
152	estimated start of the Long Bridge construction in 2022 and 2034;
153	(e) repayments to the Toll Facilities Revolving Account (i) for any
154	allocation advanced from the Toll Facilities Revolving Account for the

Conversion and (ii) the initial allocation to NVTC of \$10 million for the 155 Project described in II.C., with a repayment schedule for the Conversion 156 157 allocation and the initial allocation to NVTC (x) of not less than 25 years from the first date of disbursement, (y) reflecting a 0% interest rate, and (z) 158 annually committing not more than six percent of anticipated toll revenues 159 160 to such repayment; provided, however, if toll revenues remaining after the 161 allocation described above in II.A.4(a), (b), and (c) and (d) is below two times the amount budgeted for allocation described belowabove in 162 II.A.4(ed), then the repayment to the Toll Facilities Revolving Account 163 shall not exceed an amount that would result in the toll revenues remaining 164 after the allocations described in II.A.4(a) and II.A.4, (b), and (c) of less 165 than one and a half times the amount budgeted for allocation in II.A.4(ed); 166 (fe) Debt Service on NVTC Debt (as defined below) incurred to finance 167 Components selected by NVTC and approved by the CTB under the terms 168 of this MOA: provided that the annual amount of the Debt Service payments 169 170 does not exceed 60 percent of toll revenues remaining after the allocations described above in II.A.4(a) and, (b), (c), and (d); provided further that no 171 172 NVTC Debt may be incurred unless the toll revenues remaining after the 173 allocation described above in II.A.4(a), (b), and (c) in the fiscal year prior 174 to the fiscal year the NVTC Debt will be incurred must be at least two times the maximum annual scheduled Debt Service on all outstanding NVTC 175 176 Debt and the proposed NVTC Debt in the then-current or any future fiscal year; 177 178 (fg) repayment to the Toll Facilities Revolving Account not paid in any 179 prior and current year in accordance with II.A.4(bed) as a result of not meeting the coverage requirements specified in II.A.4(be). 180 181 (eg) for Components selected by NVTC and approved by the CTB under 182 the terms of this MOA, and any implementation costs related to 183 Components as well as operating costs related to Components, provided that 184 in any fiscal year not more than 50 percent of the average amount of toll revenues remaining after the allocation described above in II.A.4(a), (b), (c) 185

186 and (d) over the preceding five (5) fiscal year period may be used for 187 Component operating costs, however: Operating costs may not be provided 188 for any Component for more than eight (8) years subject to the following maximum amounts: (i) up to 100% for the first five (5) years; (ii) up to 75% 189 for year six (6); (iii) up to 50% for year seven (7); and (iv) up to 25% for 190 191 vear eight (8). "NVTC Debt" means (i) any bonds, promissory notes, loan, financing or credit 192 agreements under which NVTC is obligated to repay money borrowed to finance a 193 Component, (ii) all installment sales, conditional sales and capital lease obligations 194 incurred or assumed by NVTC to finance a Component. The term "incurred" as 195 used in the MOA with respect to NVTC Debt shall also mean issued or assumed. 196 "Debt Service" means for a fiscal year or other measurement period the aggregate 197 of the payments to be made in respect of the principal of and interest on NVTC 198 Debt and the associated financing or trustee's fees or charges and required deposits 199 200 to any reserve funds. 201 "Rail Component Debt" means (i) any bonds, promissory notes, loan, financing or credit agreements under which the issuer is obligated to repay money borrowed to 202 finance a Rail Component, (ii) all installment sales, conditional sales and capital 203 204 lease obligations incurred or assumed by the issuer to finance a Rail Component. 205 The term "incurred" as used in the MOA with respect to Rail Component Debt shall also mean issued or assumed. "Debt Service" means for a fiscal year or other 206 207 measurement period the aggregate of the payments to be made in respect of the principal of and interest on Rail Component Debt and the associated financing or 208 209 trustee's fees or charges and required deposits to any reserve funds. 210 "NVTC Payment" means an annual payment calculated as follows: \$10 million 211 increased by 2.5% each year starting in fiscal year 2021 as set forth in the attached 212 Exhibit 2. 213 5. Limit on Operating Costs. NVTC may not expend more than 50% of the allocation described above in II.A.4(c) during the preceding five-fiscal-year period 214 215 for operating costs. In addition, with respect to operating costs, NVTC may only use the toll revenues: 216

217 (a) to pay operating costs for toll revenue funded Components that are transit operations and are regional in nature because: (i) the service crosses 218 219 jurisdictional boundaries and/or (ii) the service provides a direct connection 220 to Metrorail or VRE stations; and (b) to pay operating costs for all other individual toll revenue-funded 221 222 Components only in the following maximum amounts: (i) up to 100% of operating costs for the first five years, (ii) up to 75% of operating costs for 223 year six, (iii) up to 50% of operating costs for year seven, (iv) up to 25% of 224 operating costs for year eight, and (v) 0% of operating costs after year eight. 225 65. Approval of Components of the Project. Provided NVTC complies with the 226 criteria established herein for selection of Components, and subject to II.A.4. 227 above, the CTB shall consider, approve, and allocate toll revenue funding for such 228 Components. Each year, NVTC shall submit to DRPT a list of proposed Funded 229 Projects for presentation by DRPT and NVTC at a regularly-scheduled CTB 230 workshop. Such proposed Funded Projects shall be selected by NVTC in 231 232 accordance with a process established by NVTC consistent with the terms of this MOA. In addition, NVTC must provide to DRPT for DRPT's review and input any 233 234 draft written materials, presentations, or recommendations that NVTC intends to 235 provide to the CTB for any workshop relating to proposed Funded projects at least 236 fifteen working days before NVTC finalize any such written materials, presentations, or recommendations. Each proposed Funded Project presented to the 237 238 CTB for approval shall be identified separately with supporting documentation, including a description of the benefits that were the basis for evaluation and 239 240 selection of each such proposed Funded Project. If the proposed Funded Projects 241 are selected in accordance with NVTC's selection process and the proposed ATI-242 Funded Projects meet the Project Criteria (defined below), then the CTB will 243 consider and approve the proposed Funded Projects by an affirmative vote and, 244 subject to appropriation by the General Assembly, allocate ATI funds for such 245 Funded Projects. VDOT and DRPT may provide technical assistance to NVTC in its preparation of recommendations to the CTB for funding of Components, as well 246 as in the implementation of Components approved by the CTB for funding. DRPT 247

248 will provides the CTB with an analysis of whether Components proposed by NVTC 249 meet the requirements of this MOA and DRPT will provide a copy of the analysis 250 to NVTC for review and input at least fifteen working days prior to it being sent to 251 the CTB. **76.** Suspension of Tolling. VDOT shall, in its sole discretion, and in accordance 252 with Virginia Code § 33.2-613(B) as amended, have the right to order immediate 253 suspension of Facility tolling in the event I-66 is required for use as an emergency 254 255 mass evacuation route. VDOT shall lift any such emergency toll suspension as soon as the need for emergency mass evacuation ceases. 256 Neither the 257 Commonwealth of Virginia, the CTB, nor VDOT shall have any liability to NVTC for any loss of toll revenues or any increase in costs and expenses attributable to 258 259 any such toll suspension to facilitate emergency mass evacuation. If I-66 is designated for immediate use as any alternate route for diversion of traffic 260 261 from another highway or is temporarily closed to all lanes in one or both directions due to a significant incident or emergency, VDOT shall have the right to order the 262 263 immediate suspension of tolling in the direction(s) of any diversion. Neither the Commonwealth of Virginia, the CTB, nor VDOT shall have any liability to NVTC 264 265 for the loss of any toll revenues or any increase in costs and expenses attributable to the hours the toll suspension is in effect. 266 267 **87. Duration of Tolling:** Nothing in this MOA shall obligate or be construed as obligating VDOT to continue or cease tolls after the end of this MOA's term except 268 269 as provided in III and IV. 270 **98.** Operation and Maintenance of I-66. Except as set forth in II.A.4(a), VDOT 271 shall throughout the term of this MOA, maintain and operate, or cause others to 272 maintain and operate the Facility from Highway Maintenance and Operating Fund 273 revenues. 274 **109. Annual Budget Process.** In preparation for the CTB's annual budget process, VDOT shall estimate toll revenues and anticipated allocation of the estimated toll 275 276 revenues for the upcoming six-year period presented in the Six Year Financial Plan and Six Year Improvement Program and provide said estimates to NVTC not later 277 than January 30th of each year. 278

The CTB agrees to do the following:

- (a) Each year and in accordance with the schedule of the Department of Planning and Budget of the Commonwealth, the CTB or the CTB's designee shall request that the Governor include in the budget to be delivered to the General Assembly during their next session a provision that there be appropriated from the revenues expected from the Facility amounts sufficient to pay the budgeted amount of funds expected to be provided to NVTC during the next succeeding fiscal year or biennial period, as applicable.
- (b) The CTB shall use its best efforts to have (i) the Governor include, in each biennial or any supplemental budget that is presented to the General Assembly, the amounts described in (a) above and (ii) the General Assembly deposit, appropriate and reappropriate, as applicable, such amounts.
- (c) The CTB shall take all actions necessary to have payments which are made pursuant to (b) above charged against the proper appropriation made by the General Assembly.
- (d) The CTB shall notify the NVTC promptly upon becoming aware of any failure by the General Assembly to appropriate for the next succeeding fiscal year or biennial period, as applicable, amounts sufficient to pay the budgeted amounts due NVTC.
- **110. Quarterly Payments.** VDOT shall provide quarterly payments of actual toll revenues to NVTC of those toll revenues allocated pursuant to II.A.4(c) of this MOA by the 15th day of each quarter. The quarterly payment shall be equal to the lesser of 25 percent of the amount appropriated and allocated under II.A.4(c) and, or the toll revenues available to make such payment. To the extent VDOT is unable in any quarter to provide the full 25 percent of the amount appropriated and allocated, the VDOT shall make up the deficiency in subsequent quarters to the extent toll revenues are available to do so after the allocations are made pursuant to II.A.4(a), (b), (c), (d), (e), and (df). Neither VDOT nor DRPT shall deduct from such quarterly payments any administrative fee or other charges. At NVTC's

310	request, VDOT may elect to provide monthly payments of the actual toll revenues
311	to NVTC. If VDOT so elects, the payments shall be made on a monthly basis with
312	the necessary changes to the foregoing in points of detail.
313	121. Reports. VDOT shall provide quarterly reports documenting the actual
314	revenues and distributions of said toll revenues to NVTC.
315	B. NVTC shall have the following roles and responsibilities:
316	1. Coordination and Development of Transportation Plan; Use of Toll
317	Revenues; Compliance with Laws Limiting Use. As part of the Six Year
318	Improvement Program presented to the CTB for approval in June of each year,
319	NVTC shall submit to the CTB, a list of Components proposed to be funded in
320	whole or in part with toll revenues from the Facility. Such Components shall be
321	selected by NVTC in accordance with a process established by NVTC pursuant to
322	this MOA. Such Components shall be separately identified with supporting
323	documentation as set forth in Exhibit 23. The CTB shall consider and approve the
324	Components selected by NVTC, and allocate toll revenues for them, pursuant to
325	II.A.4, provided the Components meet the criteria below and are selected in
326	accordance with NVTC's selection process described in II.B.2. Each proposed
327	Component must meet each of the following five criteria:
328	(a) Must <u>reasonably relate to or</u> benefit the toll-paying users of the Facility;
329	(b) Must have the capacity to attain one or more of the Improvement Goals;
330	(c) Must be one of the following multimodal transportation improvements
331	serving the Corridor (which term, for the avoidance of doubt, includes
332	adjacent and nearby routes):
333	i. New or enhanced local and commuter bus service, including
334	capital and operating expenses (e.g., fuel, tires, maintenance, labor
335	and insurance), subject to the limitations in II _A .54.(eg), and transit
336	priority improvements;
337	ii. Expansion or enhancement of transportation demand
338	management strategies, including without limitation
339	Vanpoolvanpool, and formal and informal carpooling programs and
340	assistance;

341	iii. Capital improvements for Washington Metropolitan Area
342	Transit Authority rail and bus service, including capital and
343	operating expenses, subject to the limitations in II.A.54(eg), and
344	improved access to Metrorail stations and Metrobus stops;
345	iv. New or enhanced Park park and ride lot(s) and access or
346	improved access thereto;
347	v. New or enhanced VRE improvements or services, including
348	capital and operating expenses, subject to the limitations in II.A.54
349	(g) .
350	vi. Roadway improvements to address impacts from the dynamic
351	tolling of the Facility on roadways in the Corridor (including but not
352	limited to Routes 7, 29, 50, and 309, and Washington Boulevard,
353	Wilson Boulevard, and Westmoreland Street);
354	vii. Roadway operational improvements in the Corridor;
355	viiivii. Transportation Systems Management and Operations as
356	defined in 23 U.S.C. § 101(a)(30) on December 1, 2015; and
357	ix. Projects identified in the Commonwealth Reports or projects in
358	the region's constrained long rangelong-range plan or regional
359	transportation plans approved by the Northern Virginia
360	Transportation Authority, as any such plan may be updated from
361	time to time.
362	(d) For non-debt financed Components, must demonstrate the ability to
363	obligate the toll revenues to the cost of the Component within two fiscal
364	years and to expend the toll revenues within five fiscal years of the fiscal
365	year in which the funds are allocated by the CTB except to the extent to
366	which the CTB approves an extension of such timeframes upon the request
367	of NVTC; and

(e) Must demonstrate that the Components will be in compliance with all 368 369 applicable laws, rules and regulations and have received or will receive all 370 required regulatory approvals. 371 Under no circumstances shall the aforesaid criteria be modified except by 372 written amendment to this MOA agreed to in writing by the Parties. 373 NVTC shall have no right to use the toll revenues to pay any debt, obligation or liability unrelated to the Project, or for any purposes other than those 374 375 specified in this MOA. 376 NVTC understands and agrees that in the selection and implementation of Components using the toll revenues, it is bound by the provisions of 377 Virginia Code § 33.2-309 as well as all other state and federal laws and 378 regulations that limit the use of toll revenues, and toll revenues from 379 380 interstate highways specifically. Accordingly, NVTC agrees to provide VDOT access to all records relating to Components and the use of the toll 381 revenues. Further, NVTC will provide all such records for inspection and 382 audit by VDOT, DRPT, and federal agencies, including but not limited to 383 the United States Department of Transportation, the Federal Highway 384 Administration, and the Federal Transit Administration, or their designees, 385 upon reasonable notice at all times during the term of this MOA. 386 NVTC agrees to promptly furnish to VDOT and DRPT copies of all reports 387 388 and notices it delivers to bondholders or other credit providers or any trustee 389 relating to the use of the toll revenues. 390 **2. Project Component Selection Process:** Any Component to be proposed for 391 CTB approval shall be selected by NVTC through a process established by NVTC. 392 Such process shall include the following three elements: 393 (a) A request to submit proposed Components issued by NVTC to all 394 jurisdictions and other public transportation providers in Planning District 8; 395 396 (b) The evaluation, prioritization, and selection of proposed Components by 397 NVTC, the development of a funding strategy for each proposed

<u>Component</u>, and the submission of selected Components by NVTC to the CTB; and

(c) A public hearing held by NVTC prior to NVTC's selection of Components for submission to the CTB.

The CTB shall consider and approve the Components selected by NVTC and, subject to appropriation by the General Assembly, shall allocate toll revenues for such Components, pursuant to II.A.4, provided the Components meet the criteria in II.B.1. As part of the list of Components submitted to the CTB for consideration and approval and allocation of toll revenues, NVTC may submit for CTB consideration and approval additional Components that exceed the annual estimated toll revenues for that year. Provided those Components meet the criteria in II.B.1, the CTB shall consider and approve such additional Components and, pursuant to II.A.4 and subject to any other approvals that may be necessary, approve the allocation of toll revenues for such Components up to the amount of actual toll revenues for that year that are sufficient to fund one or more of those additional Components.

3. Financing of Components of the Project. NVTC may use toll revenues appropriated by the General Assembly and allocated by the CTB to NVTC to support the financing of approved Components, however, the amount of annual Debt Service to be paid from toll revenues shall be limited as set forth in II.A.4(ed).

NVTC is solely responsible for obtaining and repaying all NVTC Debt at its own cost and risk, and without recourse to the Commonwealth of Virginia, the CTB, VDOT, and/or DRPT, for any Component for which toll revenues have been provided to NVTC under this MOA.

The Commonwealth of Virginia, the CTB, VDOT, and DRPT have no liability whatsoever for payment of any Debt Service on any NVTC Debt incurred by NVTC in connection with this MOA, or any other sum secured by or accruing under any financing document entered into by NVTC as a result of this MOA. No document evidencing or associated with any NVTC Debt for the financing of any Component shall contain any provisions whereby a trustee would be entitled to seek

any damages or other amounts from the Commonwealth of Virginia, CTB, or VDOT due to any breach of this MOA.

Each bond, promissory note or other document evidencing NVTC Debt must include a conspicuous recital on its face stating: (a) payment of the principal and interest does not constitute a claim against VDOT's interest in I-66 or any part thereof; (b) payment is not an obligation of the Commonwealth of Virginia, VDOT, DRPT, the CTB, or any other agency, instrumentality or political subdivision of the Commonwealth of Virginia moral or otherwise; and (c) neither the full faith and credit nor the taxing power of the Commonwealth of Virginia, VDOT, DRPT, the CTB, or any other agency, instrumentality, or political subdivision of the Commonwealth of Virginia and/or its member jurisdictions, is pledged to the payment of the principal and interest on such NVTC Debt.

NVTC shall not enter into agreements with holders of any NVTC Debt incurred by NVTC or its member jurisdictions that contain a pledge or claim on the toll revenues or NVTC's interest in the toll revenue under this MOA except such debt issued for Components. If, despite such efforts, toll revenues are applied to satisfy any debt of NVTC that is not properly payable out of toll revenues in accordance with this MOA and state and federal law, NVTC shall reimburse in full any such toll revenues or accounts from any other available revenues other than the toll revenues.

- **4. Monitoring:** NVTC shall provide an annual report to the CTB within 120 days of the end of NVTC's fiscal year. The report shall contain at a minimum the following three four items:
 - (a) A description of the Components selected for funding in the past fiscal year and the benefits that were the basis for evaluation and selection of each such Component;
 - (b) Starting five years after the effective date of this MOA, a review of the Components funded in past fiscal years describing the degree to which the expected benefits were realized or are being realized; and,
 - (c) In the event that a funded Component is not providing substantially similar benefits to those that were the basis for evaluation and selection of

the Component, the report shall evaluate the viability of a plan to either, (i) modify such Component; or (ii) redeploy assets in such Component to other eligible Components that are expected to provide greater benefits.

- (d) The proposed uses of: (i) residual, unobligated balances of toll revenue funds carried over from prior years, and (ii) interest earned on such toll revenue funds.
- **5. Accounting.** NVTC shall receive and manage, as a fiduciary, the toll revenue appropriated by the General Assembly, allocated by the CTB, and distributed to it by VDOT. NVTC shall maintain all funds and accounts containing said toll revenues from this MOA separate and apart from all other funds and accounts of NVTC. The revenues and expenses relating to the use of the toll revenues, and the Components undertaken with the toll revenues from this MOA, shall not be commingled with any other funds, accounts, venues, or expenses of NVTC. NVTC shall create and maintain for the term of this MOA segregated accounting and financial reporting for the Components financed by toll revenues provided by this MOA and reported as a separate fund in NVTC's financial statements, and such accounting shall constitute a proprietary "special revenue fund" as defined by the Governmental Accounting Standards Board. Expenditures will be recorded and reported for each Component.

All toll revenues provided to NVTC pursuant to the terms of this MOA shall be held by NVTC in accounts with a financial institution under an arrangement that, to the extent reasonably practicable, preclude such funds from being an asset subject to the claims of creditors of NVTC, other than a holder of NVTC Debt, or other claims related to the Components undertaken in accordance with this MOA.

6. Quality Management. NVTC shall be responsible for all quality assurance and quality control activities necessary to properly manage the funding of the development, design, construction, purchases, acquisition, operation and maintenance of any Component it has undertaken pursuant to this MOA, and will develop and provide to VDOT and DRPT for information purposes its manuals, policies, and procedures to accomplish the same.

- **7. Public Information.** During the term of this MOA, NVTC shall provide information to the public concerning the Components it has undertaken, including any public meetings and public hearing that may be required by law or regulation.
- **8. Regulatory Approvals.** NVTC shall obtain, keep in effect, maintain, and comply with all regulatory approvals necessary for funding the development, operation, and maintenance of any Components funded under this MOA.
- **9. Contracting Practices.** During the term of this MOA, NVTC covenants and agrees, that with respect to the Components it has undertaken, it will comply with all requirements of state and federal laws relating to anti-discrimination, including but not limited to Titles VI and VII of the Civil Rights Act of 1964, as amended, and the Americans with Disabilities Act, and shall contractually require the same of all contractors, subcontractors, vendors, and recipients of any funding. NVTC recognizes the importance of the participation of minority, women-owned and small businesses through the federal and local Disadvantaged Business Enterprise programs and will abide by such programs in implementing Components.

NVTC shall comply with all applicable federal requirements, including those applicable to highways that are part of the National Highway System.

10. Insurance and Indemnity by Contractors. NVTC shall include the Commonwealth of Virginia, the CTB, VDOT, DRPT, and their officers, employees and agents, as additional insureds on NVTC's insurance policies so that they are protected from and against any losses actually suffered or incurred, except for losses to the extent caused by the negligence or willful misconduct of such entity or person, from third party claims that are directly related to or arise out of: (a) any failure by NVTC to comply with, to observe or to perform in any material respect any of the covenants, obligations, agreements, terms or conditions in this MOA, or any breach by NVTC of its representations or warranties in this MOA; (b) any actual or willful misconduct or negligence of NVTC, its employees or agents in direct connection with the Project or any related Components; (c) any actual or alleged patent or copyright infringement or other actual or alleged improper appropriation or use of trade secrets, patents, proprietary information, know-how, trademarked or service-marked materials, equipment devices or processes,

copyright rights or inventions by NVTC in direct connection with the Project or; (d) inverse condemnation, trespass, nuisance or similar taking of or harm to real property committed or caused by NVTC, its employees or agents in direct connection with the Project; or (e) any assumed liabilities. NVTC shall contractually require its contractors, subcontractors, vendors, and others working or performing services related to any Component it has funded to indemnify the Commonwealth of Virginia, the CTB, VDOT, DRPT, and their officers, employees and agents from the same losses.

All insurance purchased by NVTC or its contractors pursuant to this section shall name the Commonwealth of Virginia, the CTB, VDOT, DRPT, and their officers, employees and agents as additional insureds.

This provision shall survive the expiration or earlier termination of this MOA.

In the event any third-party claim to which this section applies is asserted in writing against the Commonwealth, the CTB, VDOT, DRPT, or their officers, employees, and agents, VDOT will as promptly as practicable notify NVTC in writing of such claim, which shall include a copy and any related correspondence or documentation from the third party asserting the claim. However, any failure to give such prompt notice shall not constitute a waiver of any rights of VDOT unless such failure limits or precludes the availability of those rights.

C. Initial Multimodal Transportation Improvements. NVTC shall undertake a Component selection process upon execution of this MOA, and submit to the CTB a list of Components for an advanced allocation of funding in the amount of \$10 million (which shall be provided upon commencement of construction of the dynamic tolling of the Facility as provided in II.A.1, and shall be repaid as specified in II.A.4). Components shall be multimodal transportation improvements that meet the criteria set forth in II.B.1 and are capable of being obligated not later than at the time tolling begins on the Facility. In the event litigation is filed challenging the implementation of the Project, or a Component of the Project, prior to the initiation of tolling, or in the event any other action prohibits or restricts the ability to toll the Facility, then the CTB may withhold this funding until such time that the litigation or other event or action is resolved in a manner that allows the

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552 Project to be implemented. NVTC may choose to expend other funds after the execution of this MOA for Components identified through the selection process described in this 553 554 MOA prior to the commencement of construction. Any such expenditures are at NVTC's risk but shall be reimbursable from the advanced allocation identified in this paragraph 555 provided the expenditures otherwise comply with the provisions of the MOA. 556 D. Widening and Related Improvements to I-66. VDOT will proceed with plans to 557 558 widen the eastbound lanes of the Facility from two lanes to three lanes between the Dulles Connector Road and Exit 71. 559 560 561

The design for the widening shall be limited to increasing the number of eastbound lanes of the Facility from two lanes to three lanes consistent with an approved environmental assessment conducted pursuant to the National Environmental Policy Act, and other laws and regulations applicable to the widening, and shall apply the principals of Context Sensitive Solutions as described in FHWA's Publication FHWA-HEP-07-014 as follows:

- Avoid, minimize or mitigate impacts to the parks, stream corridors, and vegetation along the corridor and within the right-of-way;
- Avoid, minimize or mitigate impacts to the W&OD Trail and the Custis Trail;
- Reduce the cost of this component of the Project; and
- Avoid, minimize or mitigate the need for acquisition of additional right-ofway.
- 573 **III. Term.** Unless this MOA is otherwise terminated in accordance with VII, the term of this 574 MOA shall commence on the date last signed by the Parties ("the Effective Date") and shall expire 575 on the 40th anniversary of the Effective Date subject to the provisions of IV.
 - **IV. Debt Financing:** NVTC shall not incur any NVTC Debt that is dependent on toll revenue from the Project and which matures or extends beyond the 40th anniversary of the Effective Date. If this MOA is terminated in accordance with VII prior to the 40th Anniversary of the Effective Date, and there is outstanding NVTC Debt for which toll revenues has been pledged to pay Debt Service or there are pay-go Components which are yet to be completed, and further provided the use of toll revenues to pay Debt Service or the costs of the pay-go Components is not a misuse of

- toll revenues under this MOA and the cause or basis of the termination, then, subject to CTB 582 583 approval, tolls shall continue to be imposed on the Facility and toll revenues shall continue to be 584 allocated in accordance with II.A.4(a), (b), (c), (d), (e), and (f), and (eg) to pay Debt Service or to complete the pay-go Components. The CTB will not approve funding for pay-go Components for 585 more than two fiscal years past the termination of the MOA in accordance with VII prior to the 586 40th Anniversary of the effective Date. 587 V. Entire Agreement. This MOA constitutes the entire and exclusive agreement between the 588 589 Parties relating to the specific matters covered. All prior written, and prior or contemporaneous verbal agreements, understandings, and representations are superseded, revoked, and rendered 590 591 ineffective for any purpose. 592 VI. Amendment. This MOA may be altered, amended or revoked only by an instrument in writing 593 signed by all Parties or their permitted successor(s) or assignee(s). 594 VII. Termination. This MOA may be terminated (a) by a Party for material non-compliance with this MOA which has not either been remedied, or a remedy commenced and diligently pursued 595 thereafter, within 120 days after written notice from the other Party, and (b) by written agreement 596 of the Parties. However, prior to any termination, the Parties shall meet and confer to make a good 597 598 faith attempt to resolve any non-compliance issues as follows. Within 30 days of the notice, the 599 Commissioner of Highways, the Director of Rail and Public Transportation and the NVTC 600 Executive Director shall meet to discuss resolution of the non-compliance issues. If a resolution cannot be reached within 30 days, the Secretary of Transportation and the Chairman of NVTC 601 shall meet within 30 days to discuss resolution of the non-compliance issues. If a resolution cannot 602 be agreed upon within 30 days, the termination shall be effective as set forth in the written notice 603 and in accordance with this MOA. 604 VIII. Notices. Notices shall be made in writing and shall not be effective for any purpose unless 605 606 and until actually received by the addressee or unless served personally, by independent reputable 607 overnight commercial courier, by facsimile transmission followed by a timely service of the original, or by deposit in the United States mail, postage and fees fully prepaid, registered or 608
- 610 If to NVTC:

Executive Director

certified mail, with return receipt requested, addressed as follows:

612 Northern Virginia Transportation Commission 613 2300 Wilson Boulevard, Suite 620230 614 Arlington, VA 22201 Fax: 615 If to VDOT: 616 617 Virginia Department of Transportation 1401 East Broad Street 618 619 Richmond, Virginia 23219 Attn: Commissioner of Highways 620 621 Fax: (804) 786-2940 If to DRPT: 622 623 Virginia Department of Rail and Public Transportation 600 East Main Street, Suite 2102 624 Richmond, VA 23219 625 Attn: Director of Rail and Public Transportation 626 627 Fax: (804) 225-3752 With a copy to: 628 629 Office of the Attorney General Chief, Transportation Section 630 631 202 North Ninth Street Richmond, Virginia 23219 632 Fax: (804) 692-1647 633 Any Party may, by notice as specified above, in writing designate an additional or a 634 635 different entity or mailing address to which all such notices should be sent. 636 VIII. Relationship of the Parties. The relationship of NVTC to VDOT and DRPT shall be one of an independent contractor, not an agent, partner, lessee, joint venture, or employee. 637 IX. No Third Party Beneficiaries. Nothing contained in this MOA is intended or shall be 638 639 construed as creating or conferring any rights benefits or remedies upon or creating any obligations 640 of the Parties toward any person or entity not a party to this MOA. **X. Governing Law.** This MOA shall be governed and construed in accordance with the laws of 641 642 the Commonwealth of Virginia.

643	XI. Assignment. This MOA may be assigned only with the written approval of the other Party.
644	In the event of an agreed assignment, there will be an amendment to this MOA to reflect the change
645	in Parties.
646	XII. Survival. If any provisions in this MOA are rendered obsolete or ineffective, the Parties
647	agree to negotiate in good faith appropriate amendments to, or replacement of such provisions, in
648	order to restore and carry out the original purposes to the extent practicable. If any provision is
649	rendered void or invalid, all remaining provisions shall survive.
650	XII. Notice of Legal Proceedings. The Parties agree to promptly notify each other if they become
651	aware of any claim or legal proceeding that could impact the program, projects, and activities
652	undertaken pursuant to this MOA.
653	XIII. Construction of Agreement. This MOA is intended by the Parties to be construed as a
654	whole, and indivisible, and its meaning is to be ascertained from the entire instrument. All parts
655	of the MOA are to be given effect with equal dignity, including but not limited to the recitals at
656	the beginning of this MOA, and all such parts, including the recitals, are to be given full force and
657	effect in construing this MOA. No provision of any recital shall be construed as being controlled
658	by, or having less force and effect, than any other part of this MOA because the provision is set
659	forth in a recital.
660	XIV. No Personal Liability. This Agreement shall not be construed as creating any personal
661	liability on the part of any officer, employee, or agent of the Parties; nor shall it be construed as
662	giving any rights or benefits to anyone other than the Parties.
663	XV. No Waiver of Sovereign Immunity. Nothing in this MOA shall be deemed a waiver of
664	sovereign immunity by any Party.
665	XVI. Appropriations. All obligations of the CTB to allocate toll revenues are subject to
666	appropriation by the Virginia General Assembly.
667	
668	This space intentionally left blank
669	In witness whereof, the Parties hereby cause this MOA to be executed, each by its duly
670	authorized officers, as of the date below.
671	
672	COMMONWEALTH TRANSPORTATION BOARD

Commission Preliminary Discussion Draft – Dec 5, 2019 – Post-Commission draft Secretary of Transportation Date: _____ VIRGINIA DEPARTMENT OF TRANSPORTATION Commissioner of Highways Date: _____ VIRGINIA DEPARTMENT OF RAIL AND PUBLIC **TRANSPORTATION** Director of Rail and Public Transportation Date:

Katherine A. Mattice

Executive Director

NORTHERN VIRGINIA TRANSPORTATION COMMISSION

Date: _____

Exhibit 1

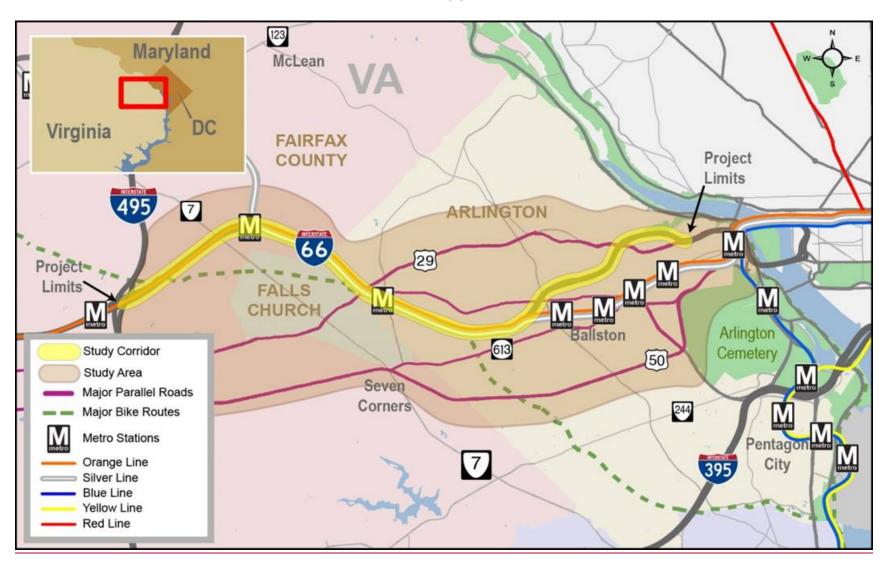


Exhibit 2					
MINIMUM ANNUAL TRANSIT INVESTMENT					
Payment Due Date	Minimum Annual Transit Investment (\$ Nominal)	Payment Due Date	Minimum Transit Investment (\$ Nominal)		
<u>FY 2021</u>	\$10,000,000	<u>FY 2042</u>	<u>\$16,795,819</u>		
<u>FY 2022</u>	\$10,250,000	<u>FY 2043</u>	<u>\$17,215,714</u>		
<u>FY 2023</u>	<u>\$10,506,250</u>	<u>FY 2044</u>	<u>\$17,646,107</u>		
<u>FY 2024</u>	<u>\$10,768,906</u>	<u>FY 2045</u>	<u>\$18,087,259</u>		
<u>FY 2025</u>	<u>\$11,038,129</u>	<u>FY 2046</u>	\$18,539,441		
<u>FY 2026</u>	<u>\$11,314,082</u>	<u>FY 2047</u>	\$19,002,927		
<u>FY 2027</u>	<u>\$11,596,934</u>	<u>FY 2048</u>	<u>\$19,478,000</u>		
<u>FY 2028</u>	<u>\$11,886,858</u>	<u>FY 2049</u>	<u>\$19,964,950</u>		
FY 2029	<u>\$12,184,029</u>	<u>FY 2050</u>	<u>\$20,464,074</u>		
<u>FY 2030</u>	<u>\$12,488,630</u>	<u>FY 2051</u>	<u>\$20,975,676</u>		
<u>FY 2031</u>	<u>\$12,800,845</u>	<u>FY 2052</u>	\$21,500,068		
FY 2032	<u>\$13,120,867</u>	<u>FY 2053</u>	<u>\$22,037,569</u>		
<u>FY 2033</u>	<u>\$13,448,888</u>	<u>FY 2054</u>	<u>\$22,588,509</u>		
FY 2034	<u>\$13,785,110</u>	<u>FY 2055</u>	<u>\$23,153,221</u>		
<u>FY 2035</u>	<u>\$14,129,738</u>	<u>FY 2056</u>	\$23,732,052		
<u>FY 2036</u>	\$14,482,982	<u>FY 2057</u>	\$24,325,353		
FY 2037	<u>\$14,845,056</u>	<u>FY 2058</u>	\$24,933,487		
FY 2038	<u>\$15,216,183</u>	<u>FY 2059</u>	\$25,556,824		
FY 2039	\$15,596,587	<u>FY 2060</u>	\$26,195,745		
<u>FY 2040</u>	<u>\$15,986,502</u>	<u>FY 2061</u>	<u>\$26,850,638</u>		
<u>FY 2041</u>	<u>\$16,386,164</u>	<u>Total</u>	<u>\$700,876,174</u>		

Exhibit 3

Components Selected by NVTC in Accordance with the Memorandum of Agreement Transform66: Inside the Beltway Project Sample Documentation

Component Name	Component Description	Component Location	Component Budget	Improvement Goal	Multimodal Component Type	Compliance with Terms of the MOA
1.						This component has been approved by NVTC pursuant to the Project Component Selection Process. Documentation is included to support this compliance.

WMATA Blue and Yellow Line Shutdown Lessons Learned

Review of Coordination Timeline and Mitigation Strategies

NORTHERN VIRGINIA TRANSPORTATION COMMISSION DECEMBER 5, 2019



Platform Improvement Project



Platform Improvement Project

Summer 2019 Platform Improvement Project

- Shutdown of Blue/Yellow Line Metrorail Stations South of National Airport
- May 25th-September 9th 2019
 - 24/7 Rail System Closure
 - Braddock Road, King St-Old Town, Eisenhower Ave, Van Dorn, Huntington, Franconia Springfield
- Platform Reconstruction
- Update Station Amenities
- Infrastructure Maintenance











NVTC's Role: Support Regional Coordination



































Review of Coordination Timeline

May 24^{th,} 2018 Kickoff Meeting @ WMATA

• Operational Planning Begins

- NVTC Monthly Coordination Call Begin
- August Red Line/ Blue Orange Silver Single Tracking

September 25th, 2018 Service Draft Plan Shared

- Customer research begins
- Jurisdictional coordination and parallel project tracking
- King Street Construction, National Airport and Yellow Line Bridge Shutdown

February 2nd, 2019 Public
Outreach Begins

- DRPT Mitigation Grants & CTB Acceptance
- Service Planning and Testing
- Kiss and Ride Relocation, Preconstruction phase testing

May 25th, 2019 Stations Close

- Monitoring and Customer Feedback
- PIO/Coordination Meetings on reopening

September 9th, 2019 Stations Reopen

- Welcome
 Back/Return to
 Service Outreach
- NVTC Post-Shutdown Marketing Campaign
- Lessons Learned Review with Stakeholders



Review and Lessons Learned

- Conducted on October 3rd 2019
- Focus on three major areas:
 - Planning and Coordination
 - Service and Mitigation
 - Communication and Outreach
- WMATA staff feedback and review
- Jurisdictional staff feedback and recommendations
- Outcomes and Findings
 - Positive Performances
 - Opportunities for Improvement
 - Applications for next shutdown



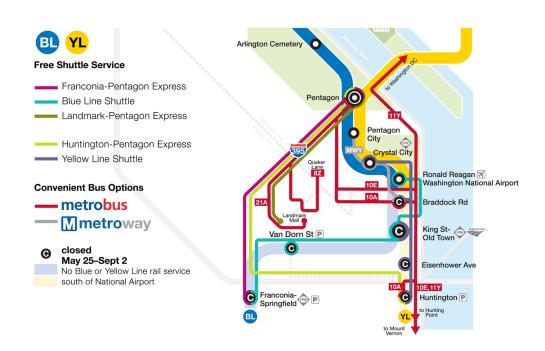
Service and Mitigation

Positives

- Shuttle Bus Operation Improvement
- New transit operation technologies introduced
- Elimination of parking fees, improved fare incentives
- Supplemental service and extra Metrobus service
- Coordination with local jurisdictional staff

Opportunity for Improvement

- Initial shuttle bus operations and training, more testing, address capacity constraints
- Consider more incentives/promotions for existing and supplemental transit
- Opportunity for dedicated lanes, traffic management





Communication and Outreach

Positives

- Street Teams, Pop Ups Events, In-person outreach
- WMATA Communication Campaign
 - Project Progress reporting
 - Community Outreach
- Collaborative Communication Effort

Opportunity for Improvement

- Improve Station Signage, Wayfinding, customer directions
- Enhanced TDM and Telework Policies



Source: WMATA PIP



Next Steps

- Continue to monitor station and route ridership from affected area
- NVTC Post Shutdown Marketing Campaign
- Integrate lessons learned into Summer 2020
 Orange Line shutdown coordination effort
 - Plan early, and often with contingencies
 - Prioritize direct customer outreach and awareness
 - Utilize opportunities for testing and training, be prepared to make operational changes
 - Leverage regional partners, collaborate on mitigation services

