

# NVTC COMMISSION MEETING THURSDAY, DECEMBER 2, 2010 8:00 PM NVTC CONFERENCE ROOM

NOTE: A buffet supper will be provided for attendees.

### **AGENDA**

1. Minutes of the NVTC Meeting of November 4, 2010.

Recommended Action: Approval.

### 2. NVTC Audit Results for FY 2010.

Representatives from PBGH LLP will be present to describe the results of their annual examination of NVTC's financial statements.

<u>Recommended Action</u>: Authorize NVTC staff to distribute the audited financial statements to regulatory agencies, local and state jurisdictions, bond holders and other interested parties and to post the results on NVTC's website.

### 3. VRE Items.

- A. Report from the VRE Operations Board and VRE Chief Executive Officer--Information Item.
- B. FY 2010 Audited VRE Financial Statements -- Action Item/Resolution #2159.
- C. Sale of 10 VRE Locomotives -- Action Item/Resolution #2160.

### 4. NVTC's and VRE's Legislative Agendas for 2011.

NVTC's Legislative Committee will meet in November and provide recommendations to the commission. VRE's Operations Board has forwarded the proposed VRE Legislative Agenda for consideration. Copies of VTA's and NVTA's approved legislative agendas are attached together with NVTC's letter to Congress opposing the sunset of increased transit commuter benefits.

<u>Recommended Action</u>: Approve the proposed agendas and authorize staff to distribute and work to accomplish them.



### 5. Draft NVTC Work Program for 2011.

Staff has prepared a draft for review. Additional suggestions from commissioners are requested.

<u>Recommended Action</u>: Authorize staff to release the draft for public comment and to schedule a public hearing for January 6, 2011.

### 6. Comments on Proposed Revisions to National Transit Database Reporting.

Proposed changes by FTA in the <u>Federal Register</u> could seriously reduce federal formula funds flowing to the region. Other changes could benefit the region's new vanpool program.

<u>Recommended Action</u>: Authorize Chairman Hudgins to send a letter containing comments to FTA by the December 6<sup>th</sup> deadline for comments.

#### 7. WMATA Items.

Among the items presented are WMATA's General Manager's report for November. Progress is described on discussions with the Commonwealth of Virginia about WMATA funding, safety and governance. A copy of the BOT/MWCOG report on WMATA's governance is provided.

Discussion Item.

### 8. Progress on the Upcoming NVTC Move to a New Office.

A report is provided on progress. The move to 2300 Wilson Boulevard (Suite 620) in Arlington must be completed by the end of December, 2010.

Information Item.

### 9. Regional Transportation Items.

- A. Pentagon Transit Security.
- B. CEO's for Cities Critique of Texas Transportation Congestion Measures.

Information Item.

### 10. NVTC Nominating Committee for 2011 Officers.

Chairman Hudgins will announce her appointments.

Information Item.

### 11.NVTC Financial Items for October, 2010.

Information Item.

### 12. Personnel Item.

Closed Session: Virginia Code Section 2.2-3711.A.1.



### AGENDA ITEM #1

### MINUTES NVTC COMMISSION MEETING – NOVEMBER 4, 2010 NVTC CONFERENCE ROOM – ARLINGTON, VIRGINIA

The meeting of the Northern Virginia Transportation Commission was called to order by Chairman Hudgins at 8:10 P.M.

### **Members Present**

Sharon Bulova Barbara Comstock John Cook Thelma Drake Adam Ebbin William D. Euille Jay Fisette John Foust Jeffrey Greenfield Mark R. Herring Catherine Hudgins Mary Hynes Joe May Jeffrey McKay Paul Smedberg David F. Snyder Christopher Zimmerman

### **Members Absent**

Kelly Burk Thomas Rust Mary Margaret Whipple

### **Staff Present**

Rhonda Gilchrest
Scott Kalkwarf
Greg McFarland
Adam McGavock
Stephen MacIsaac (VRE)
Kala Quintana
Jennifer Straub (VRE)
Rick Taube
Dale Zehner (VRE)



### Approval of the Agenda

Chairman Hudgins stated that Richard Sarles, WMATA's interim general manager, will give a presentation during the WMATA agenda item. There were no objections to adding this to the agenda.

### Minutes of the NVTC Meeting of October 7, 2010

On a motion by Mr. Zimmerman and a second by Mrs. Hynes, the commission unanimously approved the minutes. The vote in favor was cast by commissioners Bulova, Cook, Drake, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, May, Smedberg, Snyder and Zimmerman. Mr. McKay abstained since he did not attend last month's meeting.

### VRE Items

Report from the VRE Operations Board and VRE Chief Executive Officer. Mr. Zehner reported that VRE's average daily ridership was over 17,000 for the month of October. VRE's highest ridership day was October 13<sup>th</sup> with 19,322 daily passenger trips. Systemwide on-time performance was at 89 percent for the month of October. The majority of the delays were due to weather issues, including flood restrictions. Prince William County has developed plans to add approximately 180 parking spaces to the Broad Run VRE station. Construction is expected to be completed this winter.

Mr. Zehner also announced that on November 13<sup>th</sup> VRE will conduct a full scale emergency drill. Fairfax County has asked for 150 volunteers from the local community to participate and VRE will ask for rider participation as well. It is a multi-agency effort with Fairfax and Prince William counties' Fire and Rescue and Police, TSA, FBI, and FRA all participating. Mr. Zehner explained that this is a larger scale drill compared to past drills. The simulated wounded will even be evacuated to a local hospital for this drill.

Sale of Railcars and Locomotives to the U.S. Army. Mrs. Bulova reported that the VRE Operations Board recommends approval of Resolution #2158, which would authorize VRE's CEO to sell three GP-40 locomotives and 10 gallery railcars to the U.S. Army for \$250,000. The Army will use this equipment to transport troops to and from field training at Fort A.P. Hill in Caroline County.

Mrs. Bulova moved, with a second by Mr. Smedberg, to approve Resolution #2158.

Mr. Euille asked if a market analysis of value had been done on the railcars. Mr. Zehner explained that VRE purchased the railcars from Chicago for \$1 apiece. The selling price is higher since VRE invested in the rehabilitation of these cars.

Delegate Comstock arrived at 8:15 P.M.

The commission then voted on the motion and it passed. The vote in favor was cast by commissioners Bulova, Cook, Comstock, Drake, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, May, McKay, Smedberg, Snyder and Zimmerman.

Elimination of Rail Advisory Board. Mrs. Bulova explained that Governor McDonnell's Government Reform Commission has recommended in its interim report that the Rail Advisory Board (RAB) should be eliminated. To do so would save \$10,000 annually. The Board advises the Commonwealth Transportation Board on allocating Rail Enhancement funds for rail projects and serves as a forum for interactions between freight and rail passenger interests. RAB has been especially valuable for improving relations with VRE's freight rail partners and the VRE Operations Board has written to the Reform Commission's chairman citing the benefits to VRE and asking for the Reform Commission to withdraw its recommendation. The VRE Operations Board also asked NVTC and PRTC to take a position on this proposal and to send a letter.

Mrs. Bulova moved, with a second by Mr. Smedberg, to authorize NVTC's chairman to send a letter to the Government Reform Commission.

In response to a question from Mr. Fisette, Mr. Zehner explained that CSX and Norfolk Southern senior executives are members of the Rail Advisory Board. The Board has provided a forum for VRE and the freight railroads to build a partnership, which has been invaluable to VRE. Mrs. Bulova noted that the small amount of savings that would result from eliminating the RAB does not compare to the large benefit of what the Board provides.

The vote in favor was cast by commissioners Bulova, Cook, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, McKay, Smedberg, Snyder and Zimmerman. Commissioners Comstock, Drake and May abstained.

### **NVTC Copier Lease**

Mr. Taube reported that NVTC received three proposals in response to its RFP. The existing office copier lease expires at the end of December, 2010. NVTC staff tested the proposed copiers and carefully reviewed the proposed lease costs, including the maintenance agreements. The top-ranked firm is Capital Office Solutions (NVTC's current service provider). Its proposal would provide a Xerox 7765 copier at an initial annual lease cost of \$5,500, fixed for the first two years with a maximum of 7% escalation for each of the remaining three years. This copier and service agreement was the least expensive of the top-ranked machines in the three proposals as well as being ranked first in overall value to NVTC. An industry-standard lease agreement would be executed. It is being reviewed by legal counsel.

Mr. Fisette moved, with a second by Mr. McKay, to authorize NVTC's Executive Director to execute the lease with Capital Office Solutions after legal counsel review. The vote in favor was cast by commissioners Bulova, Cook, Comstock, Drake, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, May, McKay, Smedberg, Snyder and Zimmerman.

### WMATA Items

Presentation on "Rebuilding Metro: Preliminary FY 2012-2017 Capital Improvement Program." Mr. Sarles explained that safety is WMATA's number one priority. He reviewed some of the procedures put in place to address safety issues, including implementing the NTSB recommendations. For the Capital Improvement Program, WMATA will be focusing on the Metro system being in a state of good repair and safety, with no expansion of the system and services. The proposed CIP (\$5.1 billion) includes NTSB-related projects which total \$330 million. Debt issuance would be shifted from FY 2015 to FY 2023 to accommodate these recommendations. This would assume a four percent growth in federal and jurisdictional funding. \$148 million will be designated for escalator repair or replacement over a six year period.

Mr. Zimmerman stated that it is important to understand that previously the plan was to grow service by 50 percent. Based on inadequate funding, all service expansion has been halted over the next six years. Therefore, capacity has been scaled back even though ridership continues to increase. He stated that it will be important to be able to explain this to the public.

Mr. Snyder, who is a daily Metrorail rider, observed that it is hard for Orange Line riders to understand that although they have to pay increased fares, the service will not get any better and may even deteriorate. In his opinion, the Orange Line all too often is dangerously overcrowded. Mr. Snyder also asked if some of the problems with the escalators are due to being exposed to the elements. Mr. Sarles stated that this is a contributing issue but it is not the only issue. The age of the equipment is a factor. Escalators haven't been maintained as well as they should have been. There are plans that include installing canopies at some of the stations to protect the escalators. Mr. Snyder stated that on a positive note Metro operators are doing a better job of communicating with riders when there are problems and delays.

Mr. Snyder stated that during his travels in Europe, he observed that some transit agencies have agreements with hotels to provide transit passes to patrons. He suggested WMATA look at this.

Chairman Hudgins thanked Mr. Sarles for coming and giving his presentation. She observed that there have been many positive things happening at WMATA under his leadership.

<u>WMATA Governance</u>. Chairman Hudgins explained that following last month's meeting, staff was asked to propose a process for discussing Metro governance, safety and funding. Staff proposes that a group of up to ten individuals be selected to discuss these three topics. Proposed members are Bill Euille, Thelma Drake, Corey Hill, Catherine Hudgins, Joe May, Steve Pittard, Mary Margaret Whipple and Chris Zimmerman. She also suggested that Mr. McKay be added to the list since he is on the WMATA Board and Mrs. Drake has agreed. It is suggested that the committee meet a maximum of three times and the topics for discussion at each meeting have been outlined. NVTC should discuss the committee's progress and act upon any recommendations at its January 6, 2011 meeting.

Mr. Smedberg moved, with a second by Mrs. Bulova, to approve the process, schedule and membership, including the addition of Mr. McKay to the group.

In response to a question from Mr. Smedberg, Chairman Hudgins explained that at the first meeting participants will come to consensus as to the items to be discussed and can decide how wide to disseminate information.

The commission then voted on the motion and it passed. The vote in favor was cast by commissioners Bulova, Cook, Comstock, Drake, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, May, McKay, Smedberg, Snyder and Zimmerman.

<u>Vital Signs Report</u>. Chairman Hudgins reported that this written report is a new tool for WMATA to measure its performance. Mrs. Hynes observed that WMATA's number one goal is to create a safer organization and its third goal is to use every resource wisely. She observed that both of these goals overlap with what DRPT has been talking about relative to WMATA governance. She hopes that some of this information in this report could be helpful to the governance discussions. Chairman Hudgins agreed.

### Legislative Items

Chairman Hudgins announced that NVTC's Legislative Committee will meet in November to develop the commission's proposed Legislative Agenda for 2011. The committee will present its recommendations for action at the commission's December meeting. NVTC's Legislative Committee is chaired by Bill Euille. Chairman Hudgins explained that she has appointed Delegate Rust to serve on the committee, filling the vacancy when Delegate Albo left the commission. Legislative Committee members are commissioners Euille, Burk, Greenfield, Hudgins, Hynes, Rust, Snyder and Whipple.

Mr. McKay observed that the transit benefit for federal employees will expire soon and asked if NVTC has taken a position on this. If the benefit is not extended, transit ridership, including Metro and VRE, could be reduced dramatically. Mr. Taube stated that this issue was included in NVTC's 2010 Legislative Agenda and could be included in this year's agenda. Mr. McKay stated that it should be included and also suggested that NVTC send a letter to Virginia's congressional delegation on this issue.

Mr. McKay moved, with a second by Mr. Smedberg, to authorize staff to send a letter to Virginia's congressional delegation urging that the transit benefit of \$230 be extended. The vote in favor was cast by commissioners Bulova, Cook, Comstock, Drake, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, May, McKay, Smedberg, Snyder and Zimmerman.

Mr. Foust suggested also sending the letter to other members of Congress. Chairman Hudgins agreed that it would be good to broadly expand the list of recipients.

### Regional Transportation Items

Miller Center Report on National Transportation Funding. Mr. Taube reported that in September 2009, 80 transportation experts (including NVTC's executive director) convened at the Miller Center at the University of Virginia to create a blueprint for rescuing the deteriorating U.S. transportation system. The recommendations included that Congress must address the immediate crisis in transportation funding. Also, future funding mechanisms should not depend primarily on fossil-fuel consumption.

<u>U.S. DOT TIGER II Grants</u>. Mr. Taube reported that no grant requests from this region were funded.

Agenda for Virginia Governor's Transportation Conference. Mr. Taube reported that the conference will be held December 8-10, 2010 at the Hotel Roanoke. The conference is titled, "Reforming and Revitalizing Transportation in Virginia."

### NVTC Financial Items for September, 2010

Commissioners were provided with the financial items and there were no questions.

Mr. Smedberg asked how the preparations are coming for NVTC's office move. Mr. Taube explained that a furniture vendor and moving services are in the process of being selected for NVTC's upcoming move at the end of December.

### Closed Session

Mrs. Bulova moved, with a second by Mr. Zimmerman, the following motion:

Pursuant to the Virginia Freedom of Information Act (Sections 2.2-3711A (1) of the Code of Virginia), the Northern Virginia Transportation Commission authorizes discussion in Closed Session concerning a personnel item, pertaining to the annual performance review of NVTC's executive director.

The vote in favor was cast by commissioners Bulova, Cook, Comstock, Drake, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, May, McKay, Smedberg, Snyder and Zimmerman.

The commission entered into Closed Session at 8:55 P.M. and returned to Open Session at 9:35 P.M.

Mrs. Bulova moved, with a second by Mr. Zimmerman, the following certification:

The Northern Virginia Transportation Commission certifies that, to the best of each member's knowledge and with no individual member dissenting, at the just concluded Closed Session:

- Only public business matters lawfully exempted from open meeting requirements under the Freedom of Information Act discussed; and
- 2. Only such public business matters as were identified in the motion by which the Closed Session was convened were heard, discussed or considered.

The vote in favor was cast by commissioners Bulova, Cook, Comstock, Drake, Ebbin, Euille, Fisette, Foust, Greenfield, Herring, Hudgins, Hynes, May, McKay, Smedberg, Snyder and Zimmerman.

Chairman Hudgins noted that no action is needed at this time.

### <u>Adjournment</u>

Without objection, Chairman Hudgins adjourned the meeting at 9:36 P.M.

Approved this 2<sup>nd</sup> day of December, 2010.

	Catherine Hudgins
	Chairman
Mary Hynes Secretary-Treasurer	_



### AGENDA ITEM #2

**TO:** Chairman Hudgins and NVTC Commissioners

**FROM:** Rick Taube and Scott Kalkwarf

**DATE:** November 24, 2010

**SUBJECT:** NVTC Audit Results for FY 2010

Representatives from NVTC's audit firm, PBGH LLP will be present to describe the results of their annual audit for FY 2010. They again issued an unqualified (clean) opinion that NVTC's financial statements, in all material respects, fairly and accurately present the financial position of the organization. No management letter was provided.

After discussion, the commission is asked to accept the audit report and to authorize staff to provide copies of the audited financial statements to the mailing list of interested agencies and firms, and release the information to the public.



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### **INDEPENDENT AUDITORS' REPORT**

To the Honorable Commission Board Members Northern Virginia Transportation Commission Arlington, Virginia

We have audited the accompanying financial statements of the governmental activities, each major fund, and the remaining fund information of Northern Virginia Transportation Commission (Commission) as of and for the year ended June 30, 2010, which collectively comprise the Commission's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Commission's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the remaining fund information of the Commission as of June 30, 2010, and the respective changes in financial position, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 22, 2010 on our consideration of the Commission's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis (pages 3 to 9) is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The schedules listed in the table of contents as supplementary information are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U. S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*, and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

PBGH, LLA

Harrisonburg, Virginia November 22, 2010

### **REQUIRED SUPPLEMENTARY INFORMATION**

YEAR ENDED JUNE 30, 2010

### NORTHERN VIRGINIA TRANSPORTATION COMMISSION MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of Northern Virginia Transportation Commission's (NVTC) financial performance provides an overview of NVTC's financial activities for the fiscal year that ended on June 30, 2010. Please read it in conjunction with the accompanying financial statements which follow this section.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial statements presented include all of the activities of NVTC which are part of the NVTC reporting entity using the integrated approach as prescribed by the Governmental Accounting Standards Board (GASB).

The government-wide financial statements present the financial picture of NVTC from the economic resources measurement focus using the accrual basis of accounting. Excluded from these statements are the activities of the jurisdiction trust funds, which are considered fiduciary funds and, therefore, not part of the primary government.

The fund financial statements include a set of statements for each of the two categories of funds – governmental and fiduciary. The governmental funds are prepared using the current financial resources measurement focus and modified accrual basis of accounting. The fiduciary fund is prepared using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide financial statements. Reconciliation of the fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach.

### **Government-Wide Financial Statements**

The government-wide financial statements consist of the Statement of Net Assets and the Statement of Activities. The Statement of Net Assets presents the assets and liabilities, with the difference between the two reported as net assets. The Statement of Activities shows in broad terms how the net assets changed during the fiscal year.

Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of NVTC is improving or declining. Net assets can be reported in three categories; net assets invested in capital assets, net assets that are restricted in use, and net assets that are unrestricted. NVTC does not have any restricted net assets. The revenue supporting the activities and programs are classified under two broad categories: operating grants and contributions and capital grants and contributions. While NVTC receives grant revenue used ultimately for capital purposes, the revenue is classified as operating since it is for the joint venture, the Virginia Railway Express. Accordingly, NVTC does not report revenues under the capital grants and contributions category.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The funds of the NVTC reporting entity are divided into two categories: governmental funds and fiduciary funds.

**Governmental Funds**. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year.

NVTC maintains two governmental funds: the General Fund and the Special Revenue Fund. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances for each of these funds. The General Fund includes the administrative, planning and project activities of NVTC. The Special Revenue Fund reports the intergovernmental revenue received by NVTC and allocated to the member jurisdictions by a formula maintained by NVTC. Once the allocation is determined, the funds are remitted to the fiduciary fund.

**Fiduciary Fund**. The Fiduciary Fund is used to account for resources held by NVTC for the benefit and restricted use of the programs of other governments. Additions to the fiduciary fund consist of revenue remitted from the Special Revenue Fund and investment income. Deductions from the fiduciary fund are disbursements directed by the individual member jurisdictions for restricted purposes. The accounting methods used for the fiduciary fund are much like that used for proprietary funds. The two statements included for the fiduciary fund are the Statement of Fiduciary Net Assets and the Statement of Changes in Fiduciary Net Assets.

### **Notes to the Basic Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Supplementary Information**

Additional information is presented as a supplement to the basic financial statements. Although not required to be presented and not part of the basic financial statements, the schedules are included to provide additional information of interest to certain financial statement users.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

This management discussion and analysis is required to present information on a governmentwide basis. Due to the nature of NVTC's activities, the discussion included in the fund analysis section provides information that may be more meaningful. Current assets consist primarily of grant revenue and motor fuel sales tax due from the Commonwealth of Virginia. As of June 30, 2010, the Statement of Net Assets shows \$11,235,395 due from the Commonwealth of Virginia, of which \$6,772,054 is for motor fuel sales tax, and \$4,463,341 for grant revenue. This is a decrease from the previous fiscal year which included receivables of \$5,725,583 in motor fuel sales tax and \$20,575,542 in grant revenue, totaling \$26,301,125. The approximate \$15.1 million decrease in the receivable for grant revenue is due primarily to a large number of jurisdiction capital grants invoiced near the end of the previous fiscal year, offset by including approximately \$3.0 million in receivables for commuter rail service in the current fiscal year. The \$1.1 million increase in receivable for motor fuel sales tax is primarily the result of increasing fuel prices between periods. As of June 30, 2010, \$2,959,930 of the amount due from the Commonwealth was for the commuter rail service, \$39,355 was for general and administrative and projects, and \$8,236,110 was for the jurisdiction transit function of NVTC, which is offset by a payable to the fiduciary fund.

As noted earlier, net assets may serve as a useful indicator of a government's financial position. As shown below, total assets exceeded liabilities by \$171,921. Net assets invested in capital assets of \$5,559 and unrestricted net assets of \$166,362 make up the balance of net assets. Please refer to the funds analysis for a discussion of the components and changes in the governmental activities.

### Condensed Statements of Net Assets June 30, 2010 and 2009

	<u>2010</u>	2009	Increase (Decrease)
Current and other assets	\$ 11,542,805	\$ 26,582,056	\$ (15,039,251)
Capital assets	5,559	11,904	(6,345)
Total assets	11,548,364	26,593,960	(15,045,596)
Current and other liabilities	11,298,282	26,338,619	(15,040,337)
Long-term liabilities	 78,161	75,555	2,606
Total liabilities	 11,376,443	26,414,174	(15,037,731)
Net assets: Invested in capital assets	5,559	11,904	(6,345)
Unrestricted	166,362	167,882	(1,520)
Total net assets	\$ 171,921	\$ 179,786	\$ (7,865)

The following table shows the revenues and expenses and the change in net assets of the governmental activities. For the fiscal year ended June 30, 2010, approximately \$178.7 million in revenues were reported, which is a decrease of approximately \$50.3 million from the previous year, with a similar decrease in expenses from the prior year. Net assets decreased by \$7,865 from the previous year. A discussion of the key components of these changes is included in the funds analysis.

### Changes in Net Assets Years Ended June 30, 2010 and 2009

		2010		2009		rease crease)
Revenue:					,	,
Program revenues:						
Operating grants and						
contributions	\$ 17	78,659,838	\$ 22	28,984,078	\$( 50,	324,240)
General revenues:						
Interest income		1,376		8,194		(6,818)
Total revenue	17	78,661,214	22	28,992,272	(50,	331,058)
Expenses:						
General and administration		989,115		980,377		8,738
Project costs		665,434		710,873		(45,439)
State grants – commuter rail service	2	28,415,641	2	25,674,708	2,	740,933
Payments to fiduciary fund	14	18,598,889	20	01,663,016	(53,	064,127)
Total expenses	17	78,669,079	22	29,028,974	(50,	359,895)
Change in net assets		(7,865)		(36,702)		(28,837)
Net assets, beginning of year		179,786		216,488		(36,702)
Net assets, end of year	\$	171,921	\$	179,786	\$	(7,865)

### FINANCIAL ANALYSIS OF THE REPORTING ENTITY'S FUNDS

### **Governmental Funds**

**General Fund.** The General Fund reports the project, planning and administrative activities of NVTC. The unreserved fund balance represents the net resources available for spending at the end of the fiscal year.

NVTC adopts an annual operating budget for the planning and administrative activities of the General Fund for the purpose of determining the annual contributions from the member jurisdictions required to fund these activities. In addition, the various projects included in the General Fund have individual budgets. While certain administrative expenditures such as payroll and payroll related expenses are part of the annual operating budget, they may be included in project costs if they were incurred directly for a project. Since non-administrative project expenditures are generally fully funded from sources other than those for the planning and administrative activities, the unreserved fund balance is mainly the result of the planning and administrative activities of the General Fund.

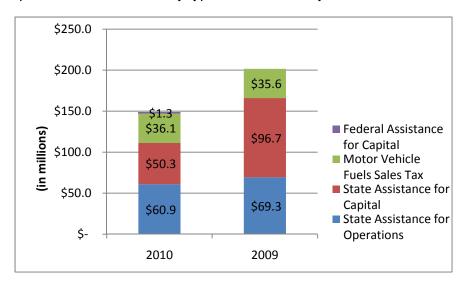
As of June 30, 2010 the General Fund had a total fund balance of \$274,517, an increase of \$3,172 from the prior year, of which \$24,230 was reserved and \$250,287 was unreserved. The increase is the result of a favorable budget variance, offset by a budgeted drawdown of surplus funds.

During fiscal year 2010, NVTC's regional projects incurred a total of \$650,930 in direct costs. Three of these projects are presently grant funded, with state and federal funding sources totaling \$485,379. The \$180,055 in other funding sources includes local contributions from NVTC and other miscellaneous sources. NVTC's contributions consist primarily of payroll and payroll related costs.

A portion of NVTC's general and administrative contributions, the Marketing program, and the Bus Data NTD collection project, which are all part of the General Fund, receive funding from the state assistance for operations and the Motor Vehicle Fuel Sales tax. For the fiscal year, this equaled \$1,008,001 in state assistance and sales tax, which is in addition to the revenue reported in the Special Revenue Fund.

**Special Revenue Fund.** The special revenue fund reports intergovernmental revenue for the jurisdictions' transit programs, including local bus systems and the operating and capital subsidies of the Washington Metropolitan Area Transit Authority ("WMATA"). The intergovernmental revenue includes state operating assistance, state capital assistance, the motor vehicle fuel sales tax, and for the current fiscal year, federal assistance. As the revenue is recognized by the Special Revenue Fund, it is allocated using the Subsidy Allocation Model formula ("SAM"). This formula, which is defined and established by NVTC board resolution and the *Code of Virginia*, is maintained and updated annually by NVTC. After the revenue has been allocated by the SAM and each jurisdiction's share has been identified, the funds are remitted to the Jurisdiction Trust Fund for the restricted use by the member jurisdictions individually to support the programs of their respective locality.

Intergovernmental revenues decreased approximately \$53 million (26%) compared to fiscal year 2009. A comparison of the revenue by type between fiscal years follows:



State assistance for operations is revenue from the state FTM/Admin formula assistance program. The approximate \$8.4 million decrease in assistance from fiscal year 2009 to fiscal year 2010 recognized by the special revenue fund just about mirrors the decrease in assistance available from the state's Mass Transit Trust Fund combined with other appropriated funding. The FTM/Admin assistance program is funded at the statutory fixed rate of 73.5% of projected Mass Transit Trust Fund revenue. In fiscal year 2009 and 2010, the FTM/Admin program received a portion of the state recordation tax to help fund the program.

State assistance for capital expenditures recognized by the special revenue fund during fiscal year 2010 includes revenue from the Mass Transit Trust Fund, the Mass Transit Capital program, and special appropriations for capital. The state-wide capital program is funded at the statutory fixed rate of 25% of projected Mass Transit Trust Fund revenues. An additional \$32.6 million was available statewide through the Mass Transit Capital program, funded by revenue bonds. The substantial decrease in capital revenue recognized by the Special Revenue fund is due to the fact that the fiscal year 2009 revenue was much higher than other years due to a high effective capital matching ratio, combined with a large amount of local capital costs invoiced to grants during the fiscal year.

Effective January 1, 2010, the Motor Vehicle Fuel Sales tax is levied on distributors of gasoline and diesel fuel for deliveries within NVTC's jurisdictions at the rate of 2.1%. Prior to this, the tax was levied on the retail sales at the rate of 2%. The Department of Taxation, the state agency responsible for administering the tax, has not determined the impact on revenue collections with the change in the tax. However, NVTC's analysis indicates it is most likely not significant. Motor Vehicle Fuel Sales tax revenue decreased by \$6.7 million, or over 15%, from the previous fiscal year. This decrease is consistent with the national average price decrease for all grades over the same period, as calculated from U.S. DOE weekly price data. Overall demand, the price elasticity impacting demand and grade mix are some of the other factors that affect revenue collections.

### **Fiduciary Fund**

The fiduciary fund is a private purpose trust fund, which is titled the Jurisdiction Trust Fund.

Jurisdiction Trust Fund. The Jurisdiction Trust Fund holds the assets that were remitted from the special revenue fund and are accounted for on an individual jurisdiction basis. These funds are invested primarily in the Virginia Local Government Investment Pool, and are available for disbursement for restricted purposes by instructions of the member jurisdictions. The change in the fund balance from year to year is dependent upon the remittances from the special revenue fund, investment income and the amount each member jurisdiction instructs NVTC to disburse from the Fund.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

NVTC's capital assets consist of office furniture, equipment, computer hardware and software. No significant changes have occurred in capital assets from the prior fiscal year.

NVTC has issued debt to finance, in part, the construction and purchase of the capital assets of the Virginia Railway Express (VRE). The debt and related capital assets are not recognized on the financial statements of NVTC, but rather on those of VRE. Complete financial statements for VRE can be obtained from the Director of Finance and Administration of NVTC at 4350 N. Fairfax Drive, Suite 720, Arlington, VA 22203, or by email to <a href="mailto:nvtc@nvtdc.org">nvtc@nvtdc.org</a>.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of NVTC's finances for all those interested. If you have any questions about this report or need additional financial information, contact the Director of Finance and Administration, Northern Virginia Transportation Commission, 2300 Wilson Boulevard, Suite 620, Arlington, Virginia 22201, or by email to <a href="mailto:nvtc@nvtdc.org">nvtc@nvtdc.org</a>.

Financial and Compliance Reports Year Ended June 30, 2010

# BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2010

### NORTHERN VIRGINIA TRANSPORTATION COMMISSION STATEMENT OF NET ASSETS

June 30, 2010

ASSETS	Governmental Activities
Cash and cash equivalents	\$ 264,511
Due from the Commonwealth of Virginia	11,235,395
Due from Virginia Railway Express	12,913
Advances, deposits and prepaid items	29,986
Capital assets:	
Office equipment, furniture and software	131,448
Less accumulated depreciation and amortization	(125,889)
Total assets	11,548,364
LIABILITIES	
Accounts payable	52,648
Accrued salaries	19,600
Due to fiduciary fund	8,236,110
State grants - commuter rail service	2,959,930
Compensated absences:	
Due within one year	29,994
Due in more than one year	78,161
Total liabilities	11,376,443
NET ASSETS	
Invested in capital assets	5,559
Unrestricted	166,362_
Total net assets	\$ 171,921

### NORTHERN VIRGINIA TRANSPORTATION COMMISSION STATEMENT OF ACTIVITIES

Year Ended June 30, 2010

		Governmental Activities Functions / Programs					
	Totals	Project and Administrative	Jurisdiction Transit				
Expenses:							
General and administration	\$ 989,115	5 \$ 989,115	\$ -				
Project costs	665,434	4 665,434	-				
State grants - commuter rail service	28,415,64	1 28,415,641	-				
Payments to fiduciary fund	148,598,889	9 -	148,598,889				
Total expenses	178,669,079	9 30,070,190	148,598,889				
Program revenues:							
Operating grants and contributions	178,659,838	30,060,949	148,598,889				
Net program expense	(9,24	1) \$ (9,241)	\$ -				
General revenues:							
Interest income	1,376	6					
Change in net assets	(7,865						
Net assets, beginning of year	179,786	6					
Net assets, end of year	\$ 171,92	<u>1</u>					

### NORTHERN VIRGINIA TRANSPORTATION COMMISSION BALANCE SHEET

### **GOVERNMENTAL FUNDS**

June 30, 2010

	Major Funds					
		General Fund	Special Revenue Fund		Go	Total overnmental Funds
ASSETS						
Cash and cash equivalents Due from the Commonwealth of Virginia Due from Virginia Railway Express Advances, deposits and prepaid items	\$	264,511 2,999,285 12,913 29,986	\$	8,236,110 - -	\$	264,511 11,235,395 12,913 29,986
Total assets	\$	3,306,695	\$	8,236,110	\$	11,542,805
LIABILITIES						
Accounts payable Accrued salaries State grants - commuter rail service Due to fiduciary fund Total liabilities	\$	52,648 19,600 2,959,930 - 3,032,178	\$	8,236,110 8,236,110	\$	52,648 19,600 2,959,930 8,236,110 11,268,288
FUND BALANCES						
Reserved for prepaids Unreserved Total fund balance		24,230 250,287 274,517		- - -		24,230 250,287 274,517
Total liabilities and fund balance	\$	3,306,695	\$	8,236,110	\$	11,542,805
Reconciliation of fund balance on the Balance Shee governmental activities on the Statement of Net Ass		the governme	ental f	unds to the ne		ets of the
Fund balances - governmental funds					\$	274,517
Amounts reported for governmental activities in t different because:  Capital assets used in governmental activit therefore are not reported in the funds. Th \$131,448 and the accumulated depreciatio	ties a	re not financia	al reso s is	ources		5,559
Compensated absences are liabilities not of period and, therefore, are not reported in the				urrent		(108,155)
Net assets - governmental activities					\$	171,921

### NORTHERN VIRGINIA TRANSPORTATION COMMISSION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

Year Ended June 30, 2010

	Major Funds					
		General Fund		Special Revenue Fund	Go	Total vernmental Funds
Revenues:						
Intergovernmental revenues:						
Contributions:						
Commonwealth of Virginia	\$	749,380	\$	-	\$	749,380
Local jurisdictions		309,999		-		309,999
Grants:		40= =00		4 0 4 0 4 0 0		
Federal		125,568		1,318,400		1,443,968
Commonwealth of Virginia		28,786,594		111,145,290	1	39,931,884
Motor vehicle fuel sales tax		797		36,135,199		36,135,996
Project chargebacks, Virginia Railway Express		70,000		-		70,000
Local project contributions Interest income		18,500		-		18,500
Other income		1,376 111		-		1,376 111
Total revenues		30,062,325		148,598,889		78,661,214
Total Tevenues		30,002,323	_	140,030,003		70,001,214
Expenditures:						
Current:						
General and administration		978,078		-		978,078
Project costs		665,434		_		665,434
State grants - commuter rail service		28,415,641		-		28,415,641
Payments to fiduciary fund		-		148,598,889	1	48,598,889
Total expenditures		30,059,153		148,598,889		78,658,042
Change in fund balances		3,172		_		3,172
Fund balances, beginning of year		271,345		_		271,345
Fund balances, end of year	\$	274,517	\$		\$	274,517
Turid balarious, erid of year	Ψ	214,011	Ψ		Ψ	214,011
Change in fund balances - total governmental funds					\$	3,172
Amounts reported for governmental activities in the Statement of different because:	of Ac	ctivities are				
Governmental funds report capital outlays as expenditures. If the Statement of Activities, the cost of those assets is allocate their estimated useful lives and reported as depreciation and	ed c	over	nse.			
Deduct - depreciation and amortization expense						(6,345)
The change in compensated absences included in the expension the Statement of Activities do not require the use of curren and, therefore, are not reported as expenditures in the govern	t fin	ancial resource	es			(4,692)
						· ·
Change in net assets of governmental activities					\$	(7,865)

### NORTHERN VIRGINIA TRANSPORTATION COMMISSION STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUND

June 30, 2010

ASSETS	Jurisdiction Trust Fund
Cash and cash equivalents  Due from special revenue fund - Commonwealth of Virginia grants  Due from special revenue fund - Motor fuel sales tax	\$ 145,325,831 1,464,207 6,771,903
Total assets	153,561,941
LIABILITIES	
Deferred revenue	5,000,000
NET ASSETS	
Net assets held in trust for member jurisdictions	\$ 148,561,941

### NORTHERN VIRGINIA TRANSPORTATION COMMISSION STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND

Year Ended June 30, 2010

	Jurisdiction Trust Fund
Additions:	
Contributions from government	\$ 148,598,889
Investment income	387,074
Total Additions	148,985,963
Deductions:	
Funds disbursed to WMATA:	
Metro Matters capital	8,659,572
Beyond Metro Matters capital	692,000
Metrorail operating	41,652,984
Metrobus operating	46,496,861
Metroaccess operating	9,874,830
Metro debt service	7,412,500
Other funds disbursed:	
Other capital disbursements	6,329,281
Other operating disbursements	23,350,690
Total Deductions	144,468,718
Change in net assets	4,517,245
Net assets held in trust for member jurisdictions	
Beginning of year	144,044,696
End of year	<u>\$ 148,561,941</u>

# NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2010

#### NOTES TO THE BASIC FINANCIAL STATEMENTS

#### Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Northern Virginia Transportation Commission ("NVTC") have been prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board ("FASB") issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements.

### A. Reporting Entity

The Northern Virginia Transportation District (the "District") was created by the 1964 Acts of Assembly of the Commonwealth of Virginia, Chapter 630, to assume the powers and purposes of transportation districts under the Act. The transportation district comprises the cities of Alexandria, Fairfax, and Falls Church, and the counties of Arlington, Fairfax and Loudoun, and has all the powers granted transportation districts in the Act. The Act was created for the purpose of developing transportation systems necessary to the orderly growth and development of urban areas of the Commonwealth of Virginia for the safety, comfort, and convenience of its citizens and for the economical utilization of public funds. The District has no taxing power, although a tax imposed by the Virginia General Assembly is collected within the District's boundaries for its benefit. The Northern Virginia Transportation Commission is the governing body of the District, and was created pursuant to the Authorizing Legislation to manage and control the functions, affairs, and property of the District.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (the Statement of Net Assets and the Statement of Activities) report only information of the governmental activities supported by intergovernmental revenues, and excludes the fiduciary activities of NVTC.

The government-wide Statement of Activities is designed to report the degree to which the direct expenses of a given function are offset by program revenues. Program revenues include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. The Motor Vehicle Fuel Sales tax is reported as program revenue because the Commonwealth of Virginia, not the NVTC, has the authority to collect this tax.

The government-wide Statement of Net Assets reports net assets as restricted when externally imposed constraints on those net assets are in effect. Internally imposed designations of resources are not presented as restricted net assets.

Separate fund financial statements are provided for governmental funds and fiduciary funds. The governmental funds are reported on a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances (fund equity). The fiduciary fund is reported on a Statement of Fiduciary Net Assets and a Statement of Changes in Fiduciary Net Assets. The fiduciary fund is not included in the government-wide statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS

### Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

**Government-wide Financial Statements** – The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Intergovernmental revenues, consisting primarily of Federal and Commonwealth of Virginia grants, designated for payment of specific expenditures, are recognized at the time the expenditures are incurred. Any excess of revenues or expenditures at year-end are recorded as deferred revenue or accounts receivable, respectively. Derived tax revenues are recognized when the underlying transactions have occurred.

**Governmental Fund Financial Statements** – The Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period, or soon enough thereafter, to pay liabilities of the current period. For this purpose, NVTC considers revenues to be available if they are collected within 90 days of the end of the current fiscal year end. Revenues from grants that are expenditure based are recognized if the expenditure has been made and invoiced to the grant. Expenditures are recorded when a liability is incurred under the full accrual method of accounting.

**Fiduciary Fund** – The financial statements of the fiduciary fund are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the government-wide statements described above.

### **D. Fund Accounting**

The financial activities are recorded in individual funds, each of which is deemed to be a separate accounting entity with a self-balancing set of accounts. Financial activities have been classified into the following major governmental and fiduciary fund:

### 1. Governmental Funds

General Fund – This fund accounts for all financial activities of NVTC not accounted for in other funds and includes project, planning and administrative activities.

Special Revenue Fund – This fund accounts for revenue from state capital grants, state operating grants, and motor vehicle fuel sales tax received from the Commonwealth of Virginia for NVTC member jurisdiction transit purposes. NVTC is required by state statute to receive this revenue and allocate to the jurisdictions located within the transportation district based upon a formula developed and maintained by NVTC. Upon allocation, the revenue is transferred to a fiduciary fund where it is available for the jurisdictions' restricted use.

### NOTES TO THE BASIC FINANCIAL STATEMENTS

### Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Fund Accounting (Continued)

### 2. Fiduciary Fund

The Fiduciary fund is used to report assets held in a trustee capacity for the member jurisdictions. This fund is available to support the programs of the member jurisdictions, not the programs of the NVTC reporting entity.

Jurisdiction Trust Fund – The resources received from the Special Revenue Fund are invested and held in a fiduciary capacity for each member jurisdiction until such time as they are disbursed upon the instructions of the individual jurisdictions.

### E. Budgeting

Although not statutorily required, NVTC adopts an annual operating budget for the planning and administrative activities of the General Fund. The budgeting process enables NVTC to determine the annual contributions required from the member jurisdictions and the Commonwealth of Virginia to fund its planning and administrative activities. Accumulated fund balances in excess of anticipated minimum operating cash requirements are used as a revenue source in subsequent budgets.

### F. Capital Assets

NVTC's capital assets are accounted for at cost in accordance with the capitalization policy and are depreciated or amortized using the straight-line method over the following estimated useful lives:

Computer hardware and software 3 years
Office equipment 5 - 10 years
Office furniture 7 - 10 years

### G. Project Funds Advanced

Grant and project revenue that has been received, but not yet earned, is recorded as unearned revenue in the governmental and fiduciary funds.

### H. Indirect Expenditure Allocation

Employee benefits are allocated to projects based on direct labor charges. Overhead and other indirect costs are not charged to NVTC projects.

### I. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

### NOTES TO THE BASIC FINANCIAL STATEMENTS

### Note 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### J. Restricted Cash and Cash Equivalents

Restricted cash and cash equivalents are funds held by the Trust Fund and are restricted for use by the member jurisdictions for certain transit purposes.

### K. Compensated Absences

Vacation leave is granted to all employees and is earned based upon the length of employment. Employees with zero through 9 years of service may carryover a maximum of 240 hours of accumulated leave while employees with 10 to 15 complete years of service may carryover a maximum of 320 hours of leave. For greater than 15 years, the maximum carryover is 360 hours of leave. The allowed accumulated leave earned, yet not paid has been recorded as a liability since the leave vests and an obligation to make payment exists if an employee terminates.

Sick leave may also be accumulated by employees. After five years of service, NVTC employees are eligible to receive 25% of their accumulated sick leave at the then current wage rate for hours in excess of 450, without limit. Employees hired prior to January 3, 2008 have the option of receiving a payment for 25% of accrued hours of sick leave with a maximum of \$5,000. The calculation producing the largest amount for each eligible employee has been recorded as a liability. In prior years, the General Fund was responsible for paying the liability for compensated absences for general government employees.

### **Note 2. DEPOSITS AND INVESTMENTS**

At June 30, 2010, cash and cash equivalents consisted of the following, at cost which approximates fair value:

G	Governmental Fiduciary				
	Activities		Fund		Total
\$	157,805	\$	-	\$	157,805
	106,706				106,706
	264,511				264,511
			145,325,831 145,325,831	-\$	145,325,831 145,590,342
	\$ 	Activities \$ 157,805	Activities \$ 157,805 \$  106,706 264,511	Activities Fund  \$ 157,805 \$ -  106,706	Activities Fund  \$ 157,805 \$ - \$  106,706

### NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 2. DEPOSITS AND INVESTMENTS (Continued)

<u>Deposits:</u> All cash of NVTC is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et. seq. of the *Code of Virginia* or covered by federal depository insurance.

<u>Investments:</u> State statues authorize local governments and other public bodies to invest in obligations of the United States or its agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, "prime quality" commercial paper and certain corporate notes; bankers' acceptances, repurchase agreements and the State Treasurer's Local Government Investment Pool (LGIP).

NVTC has investments in the LGIP. The LGIP is a professionally managed money market fund which invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Section 2.2-4605 *Code of Virginia*, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at their regularly scheduled monthly meetings. The fair value of the position of the LGIP is the same as the value of the pool shares, i.e., the LGIP maintains a stable net asset value of \$1 per share. The LGIP has been assigned an "AAAm" rating by Standard & Poor's and all of the investments made by NVTC are held here. The maturity of the LGIP is less than one year.

NVTC's investment policy establishes the maximum percentages of the portfolio permitted in each of the following instruments:

LGIP	100%
US Treasury Obligations	100%
Certificates of Deposit	75%
Bankers' Acceptances	50%
Repurchase Agreements	35%
Commercial Paper	25%

# Note 3. DUE FROM OTHER GOVERNMENTS

At June 30, 2010, due from other governments consisted of the following:

	Project and		Ju	ırisdiction			
	Α	Administrative		Administrative Transit			Total
Due from Commonwealth of Virginia:					_		
Motor fuel sales tax	\$	151	\$	6,771,903	\$ 6,772,054		
Grants		2,999,134		1,464,207	4,463,341		
	\$	2,999,285	\$	8,236,110	\$ 11,235,395		

Amounts due from the Commonwealth for the Project and Administrative activities include \$2,959,930 for commuter rail, and \$39,204 for other projects.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 4. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2010 was as follows:

	Beginning <u>Balance</u>	<u>In</u>	<u>creases</u>	Decreases	_	Ending Balance
Governmental activities:						
Capital assets, being depreciated and amortized:						
Office equipment, furniture and software	\$ 131,448	\$	-	\$ -	\$	131,448
Less accumulated depreciation and amortization for:	///a = / A		(2.2.4=)			//\
Office equipment, furniture and software_	(119,544)		(6,345)	-		(125,889)
Governmental activities capital assets,						
net _	\$ 11,904	\$	(6,345)	\$ -	\$	5,559
Depreciation and amortization expense was governmental activities, general and adm	•	he			\$	6,345

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS

Pursuant to a Master Agreement signed in 1989, NVTC and the Potomac and Rappahannock Transportation Commission ("PRTC") jointly (as the "Commissions") own and operate the Virginia Railway Express ("VRE"). VRE provides commuter rail service on two railroad lines originating in Fredericksburg and Manassas, Virginia and terminating at Union Station, Washington, D.C. The service uses existing track of the CSX Transportation Corporation ("CSX"), and the Norfolk Southern Railway Company, under respective operating access agreements. The provisions of the 1998 agreement with Amtrak for maintenance of equipment, access to Union Station, and train operations terminated on June 25, June 28 and July 9, 2010, respectively.

A new agreement between Amtrak and the Commission became effective on June 28, 2010, at an annual fee of \$8.8 million, to be adjusted in future years based on changes to various published cost indices. The contract includes \$5.2 million for access to and storage of equipment or the annual operation of less than 7,600 or more than 8,000 trains; and \$3.6 million for mid-day maintenance, electrical power and other services.

During fiscal year 2010, the Commissions entered into a contract with Keolis Rail Services Virginia, LLC for train operations and equipment and facilities maintenance for a five year period beginning June 25, 2010, at an annual fee of \$16.8 million with adjustments for service additions or deletions and annual changes to the Consumer Price Index. The amount paid to Keolis during fiscal year 2010 for mobilization to establish the new service and the first several days of operations amounted to approximately \$2,080,000.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

VRE is managed by the Commissions. Certain functions have been delegated to the VRE Operations Board, consisting of three commissioners appointed from each of NVTC and PRTC and one representative of the Commonwealth of Virginia's Department of Rail and Public Transportation. The system is not currently configured for fare revenues alone to produce positive net income. In addition to fares, the project is financed with proceeds from the Commuter Rail Revenue Bond issues, lease financing, Federal (with PRTC as grantee) and Commonwealth of Virginia grants, and local jurisdictional contributions based on a population/ridership formula that is supplemented by voluntary donations from contributing jurisdictions. Grants and contributions fund both operations and capital projects. Participating jurisdictions include the counties of Fairfax, Prince William, Spotsylvania, and Stafford; and the cities of Manassas, Manassas Park, and Fredericksburg, Virginia. Contributing jurisdictions include Arlington County and the City of Alexandria, Virginia. In February 2010 the VRE Master Agreement was amended to include Spotsylvania County as a participating jurisdiction. Spotsylvania County's share of the VRE annual subsidy from February 2010 through the middle of fiscal year 2012 has been deferred until 60 days after the beginning of fiscal year 2013.

In July 2007, the Commissions adopted amendments to the VRE Master Agreement that expanded the Operations Board to include all member jurisdictions and provided for board representation proportionate to system ridership, and weighted voting proportionate to jurisdictional subsidy. In addition, the amendments apportioned jurisdictional subsidies on system ridership only, rather than the then current 90% system ridership and 10% population formula. The amendment to the subsidy formula is being phased in over four years, beginning in fiscal year 2008. The amendments also allowed for greater autonomy for the Operations Board, with progressively more decisions made by the Board without referral to PRTC and NVTC.

Commuter Rail Revenue Bonds have been issued in the name of NVTC for the VRE project. This debt and the capital assets acquired with the debt are not recognized on the financial statements of NVTC, but rather on those of VRE. Following is a schedule of the bonds outstanding as of June 30, 2010 as reported by VRE:

\$37,625,000 Commuter Rail Revenue Refunding Bonds, series 1993; maturity of 5,065,000 in July 2010, plus interest at 5.25%	\$ 5,065,000
\$31,700,000 Commuter Rail Revenue Refunding Bonds, series 1998; due in annual maturities of \$130,000 to \$6,555,000 through July 1,	
2014, plus semi-annual interest at 4.8% to 5.375%	 24,425,000
	29,490,000
(Less) Plus unamortized:	
Deferred loss	(706,986)
Premiums	159,326
Total bonded debt, net	\$ 28,942,340

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

The 1993 and 1998 Series Bonds are payable from a pledge of revenues attributable to VRE, including government grants, local jurisdictional contributions and passenger revenue. A debt service insurance policy guarantees payment of each bond series. Mandatory debt service requirements consist of the following:

Years Ending June 30,	Principal	Interest	Total Required
2011 2012 2013 2014 2015	\$ 5,195,000 5,610,000 5,910,000 6,220,000 6,555,000	\$ 1,434,545 1,147,700 841,794 519,494 176,166	\$ 6,629,545 6,757,700 6,751,794 6,739,494 6,731,166
	\$ 29,490,000	\$ 4,119,699	\$ 33,609,699

Deferred bond, lease and note costs, consisting of issuance costs and insurance premiums are shown net of accumulated amortization. These costs are amortized on a straight-line basis over the life of the debt. Amortization of deferred costs, approximating \$101,500, is included in interest expense in 2010. Federal arbitrage regulations apply to VRE's revenue bonds and the Gallery IV capitalized lease.

The Indentures of Trust for the 1997 Commuter Rail Revenue Bonds required VRE to maintain a debt service reserve. During fiscal year 2000, VRE purchased a surety in substitution of the debt service reserve fund, releasing the proceeds from the reserve. The Indentures of Trust for the bonds also require the maintenance of an operating reserve equivalent to one-third (33.3%) of annual budgeted operating expenses. As of June 30, 2010, VRE designated \$35,395,025 of its cash, inventory and receivables as this operating reserve. The reserves represented 66.19% of budgeted operating expenses.

Funds are invested by the Trustee pursuant to the Indentures of Trust and are classified as restricted. Funds held by the Trustee as of June 30, 2010 are as follows:

Bond Interest Fund	\$ 785,313
Bond Principal Fund	5,195,000
Total Held by Trustee	\$ 5,980,313

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

VRE has entered into the following capitalized lease financing to acquire rail cars.

Capitalized lease – Gallery IV (11 cars)

\$25,100,000 capitalized lease obligation \$965,679 due semi-annually, interest at 4.59%, maturing in 2025, collateralized with Gallery IV railcars with a carrying value of \$23,721,785

\$ 20,775,627

Future minimum lease payments as of June 30, 2010 are as follows:

Years Ended	
June 30,	Amount
2011	\$ 1,931,357
2012	1,931,357
2013	1,931,357
2014	1,931,357
2015	1,931,357
2016-2020	9,656,785
2021-2025	9,656,785
Total minimum lease payments	28,970,355
Lease amount representing interest	8,194,728
Present value of lease payments	\$ 20,775,627

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

Notes Payable – Gallery IV (60 cars)

In fiscal year 2008, VRE entered into an agreement with the Federal Railroad Administration for a loan of up to \$72.5 million to purchase 50 Gallery railcars; in fiscal year 2009 the terms were amended to include ten additional Gallery railcars. The first 14 of a series of promissory notes were authorized by the end of fiscal year 2010; when all funds have been borrowed, the individual notes will be combined into a single note. The notes are secured by the revenues of VRE and the railcars.

\$8,553,421 Promissory Note #1; due in quarterly maturities of \$48,739 to \$146,358 through March 2033, plus quarterly interest at 4.74%	\$ 8,176,933
\$3,069,526 Promissory Note #2; due in quarterly maturities of \$17,491 to \$52,523 through March 2033; plus quarterly interest at 4.74%	2,934,417
\$7,673,804 Promissory Note #3; due in quarterly maturities of \$43,727 to \$131,304 through March 2033; plus quarterly interest at 4.74%	7,336,033
\$7,673,804 Promissory Note #4; due in quarterly maturities of \$43,956 to \$131,993 through March 2033, plus quarterly interest at 4.74%	7,374,417
\$5,400,287 Promissory Note #5; due in quarterly maturities of \$30,933 to \$92,885 through March 2033, plus quarterly interest at 4.74%	5,189,599
\$7,673,834 Promissory Note #6; due in quarterly maturities of \$43,956 to \$131,992 through March 2033, plus quarterly interest at 4.74%	7,374,446
\$7,673,814 Promissory Note #7; due in quarterly maturities of \$43,956 to \$131,991 through March 2033, plus quarterly interest at 4.74%	7,374,427
\$3,073,814 Promissory Note #8; due in quarterly maturities of \$17,703 to \$53,160 through March 2033, plus quarterly interest at 4.74%	2,970,001
\$2,350,000 Promissory Note #9; due in quarterly maturities of \$13,686 to \$41,096 through March 2033, plus quarterly interest at 4.74%	2,295,977
\$3,896,059 Promissory Note #10; due in quarterly maturities of \$22,816 to \$68,513 through March 2033, plus quarterly interest at 4.74%	3,827,734
\$1,989,000 Promissory Note #11; due in quarterly maturities of \$11,715 to \$35,178 through March 3033, plus quarterly interest at 4.74%	1,965,472

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

Notes Payable – Gallery IV (60 cars)

\$2,640,000 Promissory Note #12; due in quarterly maturities of \$15,644 to \$46,977 through March 2033, plus quarterly interest at 4.74%	\$ 2,624,541
\$2,780,343 Promissory Note #13; due in quarterly maturities of \$16,475 to \$49,473 through March 2033, plus quarterly interest at 4.74%	2,764,062
\$1,541,791 Promissory Note #14; due in quarterly maturities of \$9,190 to \$27,595 through March 2033, plus quarterly interest at 4.74%	1,541,792
	\$ 63,749,851

Mandatory debt service requirements for the first 14 promissory notes consist of the following:

Years Ended June 30,	Principal	Interest	Total Required
2011	\$ 1,572,381	\$ 2,994,144	\$ 4,566,525
2012	1,644,178	2,922,347	4,566,525
2013	1,731,612	2,834,913	4,566,525
2014	1,811,127	2,755,398	4,566,525
2015	1,898,512	2,668,013	4,566,525
2016-2020	10,954,955	11,877,668	22,832,623
2021-2025	13,872,020	8,960,603	22,832,623
2026-2030	17,553,938	5,278,685	22,832,623
2031-2033	12,711,128	988,446	13,699,574
=33.	\$ 63,749,851	\$ 41,280,217	\$ 105,030,068

In June 2002, VRE entered into a borrowing with SunTrust Bank in the amount of \$900,000 to refinance a previous borrowing used to purchase the VRE offices. This note carried a repayment schedule of 15 years, with the terms of the note subject to revision June 2007. In November 2007 a new note was signed in the amount of \$600,000 at 4.31% interest with a 10 year amortization and a balloon payment after five years. The current note is secured by the office condominium. Principal of \$5,000 plus interest is payable monthly. The note had a balance of \$440,000 at June 30, 2010.

VRE uses a revolving line of credit to finance certain grant-funded capital projects prior to the receipt of reimbursements from the granting agencies. The revolving line of credit was not used during the years ended June 30, 2010. The line of credit is in NVTC's name and they are obligated for any outstanding balance.

Under an agreement entered into between NVTC and VRE for the current fiscal year, project charge backs to VRE for staff support equals \$70,000 for the fiscal year, and amounts due from VRE equaled \$12,913 as of June 30, 2010.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

Capital asset activity for the year ended June 30, 2010 was as follows:

	Beginning				(Deletions)		Ending
	 Balance		Increases		Reclassifications		Balance
Capital assets not being depreciated							
or amortized:		_		_		_	
Construction in progress	\$ 33,842,651	\$	33,882,630	\$	(24,907,703)	\$	42,817,578
Capital assets being depreciated							
and amortized:							
Rolling stock	153,611,395		636,844		21,603,937		175,852,176
Vehicles	45,550		28,612		-		74,162
Facilities	76,785,604		589,083		724,468		78,099,155
Track and signal improvements	52,151,000		-		-		52,151,000
Equipment	7,850,081		38,738		887,502		8,776,321
Equity in local properties	5,244,798		-		-		5,244,798
Furniture, equipment and software	3,314,942		33,868		375,854		3,724,664
Total capital assets being							
depreciated and amortized	299,003,370		1,327,145		23,591,761		323,922,276
Less accumulated depreciation and							
amortization for:							
Rolling stock	37,389,117		6,061,113		(181,748)		43,268,482
Vehicles	43,283		3,698		-		46,981
Facilities	16,580,997		2,145,809		(216,628)		18,510,178
Track and signal improvements	10,718,487		1,738,300		-		12,456,787
Equipment	6,151,721		648,323		-		6,800,044
Equity in local properties	2,347,648		149,851		-		2,497,499
Furniture, equipment and software	1,644,755		590,312		_		2,235,067
Total accumulated depreciation	 ,- ,						,,
and amortization	74,876,008		11,337,406		(398,376)		85,815,038
Total capital assets being	 ,,		, ,		(000,010)		22,2.2,230
depreciated and amortized, net	224,127,362		(10,010,261)		23,990,137		238,107,238
aspisolated and amortized, not	 ,,,502		(12,010,201)				===,:::,==
Totals	\$ 257,970,013	\$	23,872,369	\$	(917,566)	\$	280,924,816

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

Financial information from VRE's fiscal year 2010 audited financial statements is shown below. Complete financial statements for VRE can be obtained from the Director of Finance and Administration of NVTC at 2300 Wilson Blvd., Suite 620, Arlington, VA 22201.

# VIRGINIA RAILWAY EXPRESS STATEMENT OF NET ASSETS June 30, 2010

ASSETS Current Assets Cash and cash equivalents Accounts receivable: Due from PRTC – funded by FTA Federal grants – other Commonwealth of Virginia grants Trade and other, net of allowance Inventory Prepaid expenses and other Restricted cash, cash equivalent, and investments Total current assets	\$	10,042,748 13,843,349 190,368 2,959,930 4,140,978 3,445,580 772,322 15,579,409 50,974,684
Noncurrent Assets Deferred bond and lease costs, net Capital assets (net of \$85,815,038 accumulated depreciation and amortization) Total noncurrent assets		1,473,627 280,924,816 282,398,443
Total assets	\$	333,373,127
LIABILITIES AND NET ASSETS  Current Liabilities  Accounts payable and accrued liabilities  Unearned revenue  Contract retainage  Current portion of:  Capital lease obligations  Long-term debt  Notes payable  Total current liabilities	\$	14,538,022 1,056,857 1,976,566 988,975 5,195,000 1,632,381 25,387,801
Noncurrent Liabilities Capital lease obligations Notes payable Bonds payable, net Compensated absences Total noncurrent liabilities		19,786,652 62,557,470 23,747,340 283,534 106,374,996
Total liabilities	-	131,762,797

# NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net Assets** 

Net assets, beginning

Net assets, ending

# Note 5. JOINT VENTURE - VIRGINIA RAILWAY EXPRESS (Continued)

# **VIRGINIA RAILWAY EXPRESS STATEMENT OF NET ASSETS (Continued)** June 30, 2010

169,745,521

201,610,330

Invested in capital assets, net of related debt Restricted for liability insurance plan Restricted for debt service and capital lease Restricted grants or contributions Unrestricted assets Total net assets	\$ 164,700,445 9,511,797 5,980,313 34,619 21,383,156 201,610,330
Total liabilities and net assets	\$ 333,373,127
VIRGINIA RAILWAY EXPRESS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS Year Ended June 30, 2010	
Operating revenues Operating expenses Operating loss before depreciation and amortization	\$ 30,267,105 52,594,511 (22,327,406)
Depreciation and amortization Operating loss	 (11,337,406) (33,664,812)
Nonoperating revenues (expenses):  Subsidies: Commonwealth of Virginia grants Federal grants – with PRTC as grantee Jurisdictional contributions Capital grants and assistance: Commonwealth of Virginia grants Federal grants – with PRTC as grantee Federal grants - other Other local contributions Interest income: Operating funds Insurance trust Other restricted funds Interest, amortization and other nonoperating expenses, net Total nonoperating revenues, net	13,153,781 14,525,795 16,376,968 10,939,490 15,437,312 402,355 680,631 23,893 65,164 586 (5,682,935) 65,923,040
Loss on disposal of assets	 (393,419)
Change in net assets	31,864,809

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 6. PENSION PLAN

NVTC contributes to the Northern Virginia Transportation Commission Pension Trust (the "Plan"), a single employer public employees' retirement system, contributory target benefit pension plan covering substantially all employees. Under the terms of the Plan, the normal retirement date is the July 1st closest to the participant's 65th birthday. Early retirement may be elected if the participant has attained age 55 with ten years of continuous service. Employees vest in the employer's contributions at the rate of 20% for each year of service until fully vested.

The plan is funded in amounts determined by an actuarial consultant. Employer contributions for the year ended June 30, 2010 totaled \$62,882 (10.6% of covered payroll). Required employee contributions for the year ended June 30, 2010 totaled \$11,803 (2.0% of covered payroll). Since 1994, participants have been required to contribute 2.0% of covered salary, not to exceed 50% of the aggregate gross annual contribution for benefits. NVTC contributes the balance of the cost of the Plan. NVTC's payroll for employees covered by the plan for the year ended June 30, 2010 was approximately \$592,000.

# Note 7. OPERATING LEASES

NVTC leases office space under a 10-year agreement which expires December 31, 2010. Office rent under this lease totaled \$178,423 for the year ended June 30, 2010. The lease provides for an adjustment to the base rental for increases in basic costs. Escalation is limited to five percent per year in basic costs of building operation, maintenance and management and the actual increases in real estate taxes and electricity.

NVTC leases office equipment under a five-year agreement which expires December 31, 2010. Minimum monthly payments equal \$389 per month. Payments under this lease totaled \$4,668 for the year ended June 30, 2010.

Future minimum lease payments required as of June 30, 2010 for the operating leases are as follows:

# Year Ending June 30,

2011 \$ 86,300

# Note 8. COMPENSATED ABSENCES

	 Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Accrued annual leave	\$ 103,463	\$ 81,011	\$ 76,319	\$ 108,155	\$ 29,994

# NOTES TO THE BASIC FINANCIAL STATEMENTS

### Note 9. SIGNIFICANT COMMITMENTS AND CONTINGENCIES

A combination of Federal and Commonwealth of Virginia Grants and local funds are available to finance substantially all of the NVTC contracted services for the projects. Significant NVTC contracts include a sufficiency of funding clause in the event funding becomes unavailable.

All project expenditures are expensed as incurred, including expenditures for tangible assets, as the equipment becomes the property of the transit systems upon completion of the contract.

The Commissions have outstanding commitments on behalf of the VRE for construction of facilities and equipment. A combination of Federal and Commonwealth of Virginia grants will be used to finance these capital projects. The following is a summary of the more significant contractual commitments relating to VRE as of June 30, 2010:

Stations and parking lots	\$ 1,557,251
Maintenance and layover yards	523,793
Track and signal improvements	5,094
Other administrative	577,730
Railcars	35,253,954
	\$ 37,917,822

NVTC has received proceeds from several federal and state grant programs. In the event of an audit of these grants certain costs may be questioned as not being appropriate expenditures under the grant agreements. Such findings may result in the refund of grant monies to the grantor agencies. Based on NVTC's policies and past experience, management believes that no refunds would be due in the case of an audit and accordingly no provision has been made in the accompanying financial statements for the refund of grant monies.

# Note 10. RISK MANAGEMENT

NVTC is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Commercial insurance is purchased to address these risks, including workers' compensation and employee health and accidental insurance. VRE's insurance plan consists of a combination of self-insurance reserves and purchased insurance in amounts actuarially determined to meet the indemnification requirements of the Operating Access Agreements and the Purchase Service Agreements and for liability and property damage. The Commissions indemnify each of the railroads in an amount up to \$250,000,000 for any claims against persons or property associated with commuter rail operations. Settled claims have not exceeded coverage during any of the past three fiscal years.

# NOTES TO THE BASIC FINANCIAL STATEMENTS

# Note 11. PENDING GASB STATEMENTS

At June 30, 2010, the Governmental Accounting Standards Board (GASB) had issued statements not yet implemented by VRE. The statements which might impact VRE is as follows:

GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, establishes standards to enhance the usefulness of fund balance information by providing clearer fund balance classifications that comprise hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Statement No. 54 will be effective for periods beginning after June 15, 2010.

GASB Statement No. 57, *OPEB Measurements by Agent Employers and Agent-Multiple Employer Plans*, establishes standards for the measurement and financial reporting of actuarially determined information by agent employers with individual-employer OPEB plans that have fewer than 100 total plan members and by the agent multiple-employer OPEB plans in which they participate. In addition, it clarifies requirements of Statements 43 and 45 related to the coordination of the timing and frequency of OPEB measurements by agent employers and the agent multiple-employer OPEB plans in which they participate. Statement No. 57 will be effective for periods beginning after June 15, 2011.

GASB Statement No. 59, *Financial Instruments Omnibus*, updates and improves existing standards regarding financial reporting and disclosure requirements of certain financial instruments and external investment pools. Statement No. 59 will be effective for periods beginning after June 15, 2010.

Management has not yet determined the effect these statements will have on its financial statements.

# **Note 12. SUBSEQUENT EVENTS**

In October 2010, the NVTC entered into a 125 month lease for its administrative facilities, effective January 1, 2011. Minimum lease payments are as follows:

Years ending June 30,	
2011	\$ 14,033
2012	170,935
2013	176,071
2014	181,351
2015	186,798
2016 - 2020	1,021,537
2021	204,191
Total	\$ \$1,954,916

# SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2010

# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN FIDUCIARY NET ASSETS BY JURISDICTION JURISDICTION TRUST FUND

	City of <u>Alexandria</u>	Arlington <u>County</u>	City of Fairfax	Fairfax <u>County</u>	City of Falls Church	Loudoun <u>County</u>	<u>Totals</u>
Additions:			<u> </u>				
Contributions from primary government:							
Commonwealth of Virginia	\$ 15,200,853	\$ 28,316,815	\$ 1,525,947	\$ 65,200,551	\$ 901,124	\$ -	\$ 111,145,290
Motor Vehicle Fuel Sales Tax	2,368,961	3,307,031	1,117,772	20,448,933	1,017,942	7,874,560	36,135,199
Federal grant revenue	-	-	-	1,318,400	-	-	1,318,400
Interest income	16,274	70,683	7,148	226,581	2,314	64,074	387,074
Total additions	17,586,088	31,694,529	2,650,867	87,194,465	1,921,380	7,938,634	148,985,963
Deductions:							
Funds disbursed to WMATA:							
Metro Matters capital	-	5,185,000	315,026	2,648,000	511,546	-	8,659,572
Beyond Metro Matters capital	-	261,000	6,000	417,000	8,000	-	692,000
Metrorail operating	7,025,440	13,602,142	500,835	20,132,933	391,634	-	41,652,984
Metrobus operating	9,185,711	-	465,023	35,813,199	1,032,928	-	46,496,861
Metroaccess operating	699,329	755,568	169,293	8,155,387	95,253	-	9,874,830
Metro debt service	1,418,200	2,740,200	46,700	3,168,900	38,500	-	7,412,500
Other funds disbursed:							
Other capital disbursements	-	-	3,302,332	1,223,000	-	1,803,949	6,329,281
Other operating disbursements	1,590	1,110,057	954,237	15,936,798	193,793	5,154,215	23,350,690
Total deductions	18,330,270	23,653,967	5,759,446	87,495,217	2,271,654	6,958,164	144,468,718
Change in net assets	(744,182)	8,040,562	(3,108,579)	(300,752)	(350,274)	980,470	4,517,245
Net assets held in trust for member jurisdictions							
Beginning of year	8,390,056	25,034,516	5,473,560	81,909,382	1,100,891	22,136,291	144,044,696
End of year	\$ 7,645,874	\$ 33,075,078	\$ 2,364,981	\$ 81,608,630	\$ 750,617	\$ 23,116,761	\$ 148,561,941

# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION SCHEDULE OF GENERAL, ADMINISTRATIVE AND PROJECT EXPENDITURES GENERAL FUND

	 Total	eneral and ministrative	 Projects
Expenditures:			
Commissioners' per diem	\$ 16,200	\$ 16,200	\$ -
Computer	4,039	2,491	1,548
Conference registration and training	944	944	-
Copier duplicating	12,130	12,130	-
Disability insurance	3,247	2,644	603
Employee group insurance	65,704	53,493	12,211
Employee retirement	64,112	52,196	11,916
Employer payroll taxes	47,818	38,931	8,887
Leave - annual, holiday, and sick	108,063	87,978	20,085
Legal and auditing	21,650	21,650	-
Memberships and subscriptions	1,763	1,763	-
Miscellaneous	3,087	3,087	-
Office supplies	2,637	2,637	-
Office rent	178,972	178,972	-
Insurance and liability bonds	5,595	5,595	-
Parking and Metrochek	9,316	8,906	410
Postage and shipping	2,699	2,699	-
Project consultants and other project costs	490,433	-	490,433
Public information	13,166	500	12,666
Salaries and wages	582,423	475,903	106,520
Telephone	5,428	5,273	155
Travel and meetings	 4,086	 4,086	 
Total expenditures	\$ 1,643,512	\$ 978,078	\$ 665,434

# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION SCHEDULE OF PROJECT REVENUES AND EXPENDITURES GENERAL FUND

	C	risdiction Frants & Projects	GPS / AVL	M	arketing	_	us Data ollection	Sn	narTrip	 sAction Update	 Totals
Revenues:											
Federal	\$	125,568	\$ -	\$	-	\$	-	\$	-	\$ -	\$ 125,568
Commonwealth of Virginia		101,190	-		12,749		245,872		-	-	359,811
Local		5,000	-		13,500		-		-	-	18,500
NVTC match		22,747	 2,626		123,980		324		2,626	 9,252	 161,555
Total revenue	\$	254,505	\$ 2,626	\$	150,229	\$	246,196	\$	2,626	\$ 9,252	\$ 665,434
Expenditures:											
Salaries and wages	\$	15,067	\$ 1,746	\$	81,665	\$	215	\$	1,746	\$ 6,081	\$ 106,520
Fringe benefits		7,596	880		41,172		109		880	3,065	53,702
Computer		-	-		1,548		-		-	-	1,548
Consultants		231,759	-		-		245,872		-	-	477,631
Telephone		83	-		72		-		-	-	155
Parking and metrochek		-	-		304		-		-	106	410
Public information		-	-		12,666		-		-	-	12,666
Events			 		12,802					 	 12,802
Total expenditures	\$	254,505	\$ 2,626	\$	150,229	\$	246,196	\$	2,626	\$ 9,252	\$ 665,434

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# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION SCHEDULE OF PROJECT REVENUES AND EXPENDITURES GENERAL FUND

Project Costs to Date - Active Projects Period Ended June 30, 2010

	Jurisdiction Grants & <u>Projects</u>	GPS / AVL	<u>Marketing</u>	Bus Data Collection	<u>SmarTrip</u>	TransAction 2040 Update	Totals
Revenues:							
Federal	\$ 315,448	\$ -	\$ -	\$ 113,067	\$ 1,200,000	\$ -	\$ 1,628,515
Commonwealth of Virginia	152,799	199,500	276,700	1,294,093	4,185,957	-	6,109,049
Local	5,000	-	13,500	50,000	1,426,522	-	1,495,022
Other revenue	-	-	-	-	67,915	-	67,915
NVTC match	71,102	37,969	802,902	46,542	226,270	9,252	1,194,037
Total revenue	\$ 544,349	\$ 237,469	\$1,093,102	\$ 1,503,702	\$ 7,106,664	\$ 9,252	\$ 10,494,538
Expenditures:							
Capital outlays	\$ -	\$ -	\$ 17,556	\$ -	\$ -	\$ -	\$ 17,556
Salaries and wages	47,718	24,994	608,343	41,589	152,697	6,081	881,422
Fringe benefits	22,963	11,627	283,466	17,843	70,046	3,065	409,010
Advertising	306	448	354	852	377	· -	2,337
Computer	-	404	13,460	-	-	-	13,864
Consultants	442,735	199,482	-	1,442,113	319,033	-	2,403,363
Dues and memberships	-	-	770	-	-	-	770
Postage	-	-	-	874	43	-	917
Telephone	108	-	859	21	125	-	1,113
Office supplies	-	-	187	-	-	-	187
Travel	-	-	3,310	350	1,298	-	4,958
Parking and metrochek	8	56	577	60	1,137	106	1,944
Public information	-	-	151,418	-	-	-	151,418
Events	-	-	12,802	-	-	-	12,802
Costs incurred	30,511	458			6,561,908		6,592,877
Total expenditures	\$ 544,349	\$ 237,469	\$1,093,102	\$ 1,503,702	\$ 7,106,664	\$ 9,252	\$ 10,494,538

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# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION

# SCHEDULE OF EXPENDITURES OF COMMONWEALTH OF VIRGINIA AWARDS

<u>Grant</u>	Contract <u>Date</u>	Grant <u>Number</u>	Grant <u>Award</u>	Accrued (Deferred) Revenue 6/30/2009	Cash <u>Received</u>	Revenue <u>Recognized</u>	<u>Expenditures</u>	Accrued (Deferred) Revenue 6/30/2010	Cumulative Expenditures
Northern Virginia Transportation	n Commission								
Virginia Department of Rail a	nd Public Transport	tation (DRPT)							
Capital:									
Fiscal Year 2010	7/2/2009	73010-25	\$ 3,384,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Fiscal Year 2010	7/2/2009	73010-26	792,000	· -	· -	113,164	113,164	113,164	113,164
Fiscal Year 2010	7/2/2009	73010-27	320,000	_	_	-	-	-	-
Fiscal Year 2010	7/2/2009	73010-28	1,200,000	_	809,724	809,724	809,724	_	809,724
Fiscal Year 2010	7/2/2009	73010-29	3,600,000	_	-	-	-	_	-
Fiscal Year 2010	7/2/2009	73010-30	40,000	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-31	80,000	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-32	996,000	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-33	812,000	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-34	54,400	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-35	171,200	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-36	800,000	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-37	800,000	_	_	_	_	_	_
Fiscal Year 2010	7/2/2009	73010-40	13,946,240	_	6,374,446	6,374,446	6,374,446	_	6,374,446
Fiscal Year 2010	7/2/2009	73010-41	7,725,600	_	6,407,200	6,407,200	6,407,200	_	6,407,200
Fiscal Year 2010	7/2/2009	73010-42	635,250	_	577,501	577,501	577,501	_	577,501
Fiscal Year 2010	7/2/2009	73010-43	5,707,240	_	5,188,399	5,188,399	5,188,399	_	5,188,399
Fiscal Year 2010	7/2/2009	73110-10	2,387,837	-	514,531	514,531	514,531	_	514,531
Fiscal Year 2010	7/2/2009	72509-21	156,270	-	-	-	-	_	-
Fiscal Year 2010	7/2/2009	72509-22	190,190	_	_	_	_	_	_
Fiscal Year 2009	7/1/2008	73009-37	160,000	-	_	-	_	_	_
Fiscal Year 2009	7/1/2008	73009-38	160,000	-	64,123	64,123	64,123	_	64,123
Fiscal Year 2009	7/1/2008	73009-40	400,000	-	89,106	89,106	89,106	_	89,106
Fiscal Year 2009	7/1/2008	73009-41	96,200	-	96,200	96,200	96,200	_	96,200
Fiscal Year 2009	7/1/2008	73009-42	6,084,800	-	-	-	-	_	-
Fiscal Year 2009	7/1/2008	73009-43	500,000	-	_	_	_	_	_
Fiscal Year 2009	7/1/2008	73009-44	4,626,150	-	_	-	_	_	_
Fiscal Year 2009	7/1/2008	73009-45	160,000	-	-	-	_	_	-
Fiscal Year 2009	7/1/2008	73009-46	863,168	-	_	_	_	_	_
Fiscal Year 2009	7/1/2008	73009-47	100,000	-	_	-	_	_	_
Fiscal Year 2009	7/1/2008	73009-48	5,038,800	369,450	5,038,800	4,669,350	4,669,350	_	5,038,800
Fiscal Year 2009	7/1/2008	73009-49	6,804,000	-	6,167,058	6,167,058	6,167,058	_	6,167,058
Fiscal Year 2009	7/1/2008	73009-50	630,400	630,400	630,400	-	-	_	630,400
Fiscal Year 2009	7/1/2008	73009-51	1,500,800	1,500,800	1,500,800	-	_	-	1,500,800
Fiscal Year 2009	7/1/2008	73009-52	84,000	-	84,000	84,000	84,000	_	84,000
Fiscal Year 2009	7/1/2008	73009-53	201,040	73,630	95,219	21,589	21,589	_	95,219
Fiscal Year 2009	7/1/2008	73009-54	203,201		121,648	121,648	121,648	_	121,648
Fiscal Year 2009	7/1/2008	73009-55	58,800	-	,5.0	,5.10		_	
Fiscal Year 2009	7/1/2008	73009-56	67,200	-	32,061	32,061	32,061	_	32,061
Fiscal Year 2009	7/1/2008 R	73009-57	416,325	-	-	13,478	13,478	13,478	13,478

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# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION

# SCHEDULE OF EXPENDITURES OF COMMONWEALTH OF VIRGINIA AWARDS (Continued)

<u>Grant</u>	Contract <u>Date</u>	Grant <u>Number</u>	Grant <u>Award</u>	Accrued (Deferred) Revenue 6/30/2009	Cash <u>Received</u>	Revenue <u>Recognized</u>	<u>Expenditures</u>	Accrued (Deferred) Revenue 6/30/2010	Cumulative Expenditures		
Northern Virginia Transportation Commission (continued)											
Virginia Department of Rail	and Public Transport	tation (DRPT) (c	ontinued)								
Capital (continued):											
Fiscal Year 2009	7/1/2008	73009-58	\$ 120,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
Fiscal Year 2009	7/1/2008 R	73109-21	7,555,411	272,955	272,955	-	-	-	7,555,411		
Fiscal Year 2009	7/2/2009	72508-08	150,480	-	-	-	-	-	-		
Fiscal Year 2009	7/2/2009	72508-09	175,560	-	-	-	-	-	-		
Fiscal Year 2009	7/2/2009	72508-10	100,320	-	-	-	-	-	-		
Fiscal Year 2008	8/12/2008	72508-12	125,400	-	-	-	-	-	-		
Fiscal Year 2008	10/1/2008	72508-14	59,500	-	-	-	-	-	-		
Fiscal Year 2008	8/12/2008	72508-16	59,500	-	-	-	-	-	-		
Fiscal Year 2008	9/19/2008	72508-19	100,320	-	-	-	-	-	-		
Fiscal Year 2008	7/2/2009	72508-45	712,460	-	-	-	-	-	-		
Fiscal Year 2008	7/2/2009	72508-47	99,000	-	-	-	-	-	-		
Fiscal Year 2008	1/4/2008	73006-30	40,000,000	-	-	-	-	-	38,770,400		
Fiscal Year 2008	7/1/2007	73008-03	23,561,720	-	-	-	-	-	23,561,720		
Fiscal Year 2008	7/1/2007	73008-05	473,070	-	-	-	-	-	429,000		
Fiscal Year 2008	7/1/2007	73008-06	28,880	-	-	-	-	-	28,880		
Fiscal Year 2008	1/4/2008	73008-16	20,000,000	-	15,000,000	15,000,000	15,000,000	-	20,000,000		
Fiscal Year 2008	1/4/2008	73008-15	4,497,364	4,497,364	4,497,364	-	-	-	4,497,364		
Fiscal Year 2008	10/16/2007	73008-17	2,139,112	-	902,070	902,070	902,070	-	1,965,471		
Fiscal Year 2008	10/16/2007	73008-18	65,000	-	· -	· <u>-</u>	-	-	-		
Fiscal Year 2008	10/16/2007	73008-19	88,000	-	-	-	-	-	-		
Fiscal Year 2008	10/16/2007	73008-20	2,113,800	1,857,012	2,012,130	158,600	158,600	3,482	2,015,612		
Fiscal Year 2008	10/16/2007	73008-21	5,982,926	2,563,618	2,584,629	73,847	73,847	52,836	5,975,449		
Fiscal Year 2008	10/16/2007	73008-23	2,400,000	-	2,400,000	2,400,000	2,400,000	· -	2,400,000		
Fiscal Year 2007	7/2/2009	72507-06	142,768	-	-	· · ·		_			
Fiscal Year 2007	9/19/2008	72507-08	95,178	-	-	_	-	-	-		
Fiscal Year 2007	8/12/2008	72507-31	118,973	-	-	-	-	_	-		
Fiscal Year 2007	8/12/2008	72507-35	56,678	-	-	_	-	-	-		
Fiscal Year 2007	7/1/2008	72507-32	56,678	-	-	6,190	6,190	6,190	27,288		
Fiscal Year 2007	10/1/2008	72507-33	56,678	-	-	· -		, <u>-</u>	, <u> </u>		
Fiscal Year 2007	7/1/2006	73007-19	2,390,740	-	-	_	-	_	2,903		
Fiscal Year 2007	7/1/2006	73007-20	348,480	-	-	-	-	_	254,315		
Fiscal Year 2007	7/1/2006	73007-21	6,600	-	-	_	_	_	5,240		
Fiscal Year 2007	7/1/2006	73007-22	9,952,611	5,386,627	5,446,219	59,592	59,592	_	9,370,408		
Fiscal Year 2007	7/2/2009	72507-29	166,563	-,,	-, ,	-	-	_	-,,.00		
Fiscal Year 2007	7/2/2009	72507-30	95,178	-	-	_	_	_	-		
Fiscal Year 2006	3/3/2010	72506-13	329,600	-	329,600	329,600	329,600	_	329,600		
Fiscal Year 2006	7/1/2005	73006-17	31,500	-	7,628	7,628	7,628	_	26,528		
Fiscal Year 2006	7/1/2005	73006-25	7,076,790	2,957,882	2,957,882	- ,	- ,	_	7,076,790		
Fiscal Year 2006	7/1/2005	73006-26	256,000	256,000	256,000	-	-	-	256,000		

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# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION

# SCHEDULE OF EXPENDITURES OF COMMONWEALTH OF VIRGINIA AWARDS (Continued)

<u>Grant</u>	Contract <u>Date</u>	Grant <u>Number</u>	Grant <u>Award</u>	Accrued (Deferred) Revenue 6/30/2009	Cash <u>Received</u>	Revenue <u>Recognized</u>	<u>Expenditures</u>	Accrued (Deferred) Revenue 6/30/2010	Cumulative Expenditures
Northern Virginia Transportation Co	ommission (con	tinued)							
Virginia Department of Rail and	Public Transport	tation (DRPT) (c	ontinued)						
FTM/Admin (Operating):									
Fiscal Year 2010	7/2/2009	72010-25	\$ 1,135,037	\$ -	\$ 1,094,552	\$ 1,135,037	\$ 1,135,037	\$ 40,485	\$ 1,135,037
Fiscal Year 2010	7/2/2009	72010-26	2,129,710	-	2,053,748	2,129,710	2,129,710	75,962	2,129,710
Fiscal Year 2010	7/2/2009	72010-27	468,380	-	451,676	468,380	468,380	16,704	468,380
Fiscal Year 2010	7/2/2009	72010-28	7,876,960	-	7,596,004	7,876,960	7,876,960	280,956	7,876,960
Fiscal Year 2010	7/2/2009	72010-30	50,188,024	-	49,294,157	50,188,024	50,188,024	893,867	50,188,024
Fiscal Year 2010	7/2/2009	72010-31	79,470	-	76,636	79,470	79,470	2,834	79,470
Fiscal Year 2009	7/1/2008 R	72009-29	57,645,223	-	-	-	-	-	57,645,223
Fiscal Year 2009	7/1/2008 R	72009-30	1,408,307	23,703	23,703	-	-	-	1,408,307
Fiscal Year 2009	7/1/2008 R	72009-31	2,196,326	36,962	36,962	-	-	-	2,196,326
Fiscal Year 2009	7/1/2008 R	72009-32	561,781	9,457	9,457	-	-	-	561,781
Fiscal Year 2009	7/1/2008 R	72009-33	88,310	1,486	1,486	-	-	-	88,310
Fiscal Year 2009	7/1/2008 R	72009-34	8,038,680	135,280	135,280	-	-	-	8,038,680
Demonstration \ Experimental:									
Fiscal Year 2007									
Hydrogen Fuel Injection	7/1/2006	71107-08	86,600	-	-	-	-	-	48,458
Fiscal Year 2006									
Alexandria RT Bus Info	7/1/2005	71106-06	95,000	-	95,000	95,000	95,000	-	95,000
Fiscal Year 2004									
SmarTrip POS Devices	7/1/2003	71004-40	48,545	-	-	-	-	-	-
Fiscal Year 2001 or interim									
Intern:									
Fiscal Year 2006	7/1/2005	71206-07	24,700	2,916	11,402	11,940	11,940	3,454	22,565
Total State Assistance - NV	/TC		\$ 335,813,002	\$ 20,575,542	\$ 131,337,756	\$ 112,265,626	\$ 112,265,626	\$ 1,503,412	\$ 290,448,468

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# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION

# SCHEDULE OF EXPENDITURES OF COMMONWEALTH OF VIRGINIA AWARDS (Continued)

<u>Grant</u>		Grant <u>Number</u>	Grant <u>Award</u>	Accrued (Deferred) Revenue <u>06/30/09</u>	Cash <u>Received</u>	Revenue <u>Recognized</u>	Expenditures	Accrued (Deferred) Revenue 6/30/2010	Cumulative <u>Expenditures</u>
Virginia Railway Express									
Virginia Department of Rail a	and Public Transporta	tion (DRPT)							
Capital:									
Fiscal Year 2010	3/18/2010	72510-19	\$ 141,075	- \$	\$ -	\$ -	\$ -	\$ -	\$ -
Fiscal Year 2010	7/1/2009	73010-56	945,000	-	-	-	-	-	-
Fiscal Year 2010	7/1/2009	73010-58	4,734,800		1,285,635	1,680,264	1,680,264	394,629	1,680,264
Fiscal Year 2010	3/18/2010	73010-70	1,774,000		-	-	-	-	-
Fiscal Year 2009	7/20/2009	41009-53	20,000		-	-	-	-	-
Fiscal Year 2009	1/30/2009	72509-33	135,850		-	-	-	-	-
Fiscal Year 2009	9/1/2009	72509-74	270,000		105,006	109,269	109,269	4,263	109,269
Fiscal Year 2009	7/1/2008	73009-59	3,694,477	,	2,854,570	2,339,608	2,339,608	-	3,694,477
Fiscal Year 2009	7/1/2008	73009-60	749,000		-	-	-	-	-
Fiscal Year 2009	8/25/2010	73109-16	61,832		-	-	-	-	61,832
Fiscal Year 2009	8/25/2010	73109-38	75,680		-	-	-	-	-
Fiscal Year 2008	1/30/2009	72508-21	125,400		-	-	-	-	-
Fiscal Year 2008	1/30/2009	76508-36	200,000	·	187,277	146,036	146,036	-	200,000
Fiscal Year 2008	1/30/2009	72508-48	191,680		38,488	38,488	38,488	-	93,273
Fiscal Year 2008	7/20/2009	72508-58	537,902		-	-	-	-	-
Fiscal Year 2008	7/1/2007	73008-01	1,776,710		3,106	10,233	10,233	7,127	1,776,710
Fiscal Year 2008	7/1/2007	73008-02	3,459,968		-	-	-	-	3,459,968
Fiscal Year 2008	1/4/2008	73008-22	15,000,000		10,345,868	7,836,706	7,836,706	-	15,000,000
Fiscal Year 2008	3/16/2009	73008-28	62,192	·	5,943	-	-	-	62,192
Fiscal Year 2008	3/16/2009	73008-29	193,024		193,024	-	-	-	193,024
Fiscal Year 2008	6/16/2009	73008-55	58,247		58,247	652	652	-	58,247
Fiscal Year 2008	3/16/2009	73008-56	11,582	·	7,366	4,157	4,157	395	7,097
Fiscal Year 2008	3/16/2009	73008-58	20,800		-	-	-	-	-
Fiscal Year 2008	3/16/2009	73008-59	374,061		42,222	175,863	175,863	133,641	133,641
Fiscal Year 2008	3/16/2009	73008-61	145,600		115,648	-	-	-	145,600
Fiscal Year 2008	3/16/2009	73008-62	20,800		19,936	15,528	15,528	-	20,800
Fiscal Year 2008	3/16/2009	73008-64	14,560		4,047	-	-	-	14,560
Fiscal Year 2008	3/16/2009	73008-65	198,848		50,763	50,763	50,763	-	169,882
Fiscal Year 2008	3/16/2009	73008-66	200,824		111,411	111,411	111,411	-	200,824
Fiscal Year 2008	3/16/2009	73008-69	10,400		5,431	9,588	9,588	4,157	9,588
Fiscal Year 2008	3/16/2009	73008-70	20,800		-	-	-	-	-
Fiscal Year 2008	3/16/2009	73008-71	73,632		-	-	-	-	-
Fiscal Year 2008	3/16/2009	73008-72	10,400		-	5,931	5,931	5,931	5,931
Fiscal Year 2008	3/16/2009	73008-73	8,718		-	-	-	-	-
Fiscal Year 2007	2/1/2008	72507-11	118,973		18,912	14,204	14,204	-	37,356
Fiscal Year 2007	2/1/2008	73007-24	282,779		56,317	12,358	12,358	1,986	155,368
Fiscal Year 2007	2/1/2008	73007-25	355,392	19,135	19,135	79,516	79,516	79,516	233,821

# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION

# SCHEDULE OF EXPENDITURES OF COMMONWEALTH OF VIRGINIA AWARDS (Continued)

		Grant	Grant	Accrued (Deferred) Revenue	Cash		Accrued (Deferred) Revenue	Cumulative		
<u>Grant</u>		Number	Award	6/30/2009	Received	Revenue <u>Recognized</u>	<b>Expenditures</b>	6/30/2010	<b>Expenditures</b>	
Virginia Railway Express (continued)										
Virginia Department of Rail and Pub	lic Transporta	tion (DRPT) (	continued)							
Capital (continued):										
Fiscal Year 2007	4/15/2008	73507-07	\$ 750,000	\$ -	\$ -	\$ 96,120	\$ 96,120	\$ 96,120	\$ 96,120	
Fiscal Year 2006	8/2/2007	72506-08	500,000	-	-	94,157	94,157	94,157	94,157	
Fiscal Year 2006	8/2/2007	73006-28	1,771,812	748,015	695,465	118,388	118,388	170,938	1,468,641	
Fiscal Year 2005	6/23/2008	73005-26	534,228	142,771	177,704	42,848	42,848	7,915	341,603	
Fiscal Year 2004	7/1/2003	73004-20	4,825,414	21,603	197,004	250,989	250,989	75,588	4,727,304	
Capital - State Transit Partnership: FTM/Admin (Operating):										
Fiscal Year 2010	7/1/2009	73010-32	8,077,470	-	7,789,360	8,077,470	8,077,470	288,110	8,077,470	
Fiscal Year 2009	7/1/2008	73009-35	9,254,240	155,740	155,740	-	-	-	9,254,240	
Other Special Projects:										
Rail Enhancement Fund:										
Cherry Hill Station	4/15/2008	76507-07	750,000	-	25,769	25,769	25,769	-	25,769	
Gainsville/Haymarket Study	3/18/2008	76506-07	700,000	98,547	98,547	-	-	-	700,000	
Cherry Hill Station	4/15/2008	76506-08	1,750,000	245,207	787,770	542,563	542,563	-	1,750,000	
VTA 2000:										
Fiscal Year 2003										
Quantico Creek Bridge	7/1/2002	80001-02	6,137,000	-	-	-	-	-	4,243,497	
Intern:										
Fiscal Year 2007	7/1/2006	71207-04	38,000	-	-	-	-	-	-	
Fiscal Year 2006	7/1/2005	71206-08	38,000	-	-	-	-	-	31,757	
Technical Assistance:										
Fiscal Year 2009										
Gainsville/Haymarket	7/20/2009	41009-53	20,000	-	-	-	-	-	-	
Fiscal Year 2006										
Turn-back & Express Study	7/1/2006	41006-54	20,000	-	-	-	-	-	-	
Station Access Study	7/1/2005	71306-02	100,000	-	-	-	-	-	82,551	
Transit Capital Fund:										
Quantico Creek Bridge	8/2/2007	73000-29	257,000	-	-	-	-	-	-	
Eligible expenditures accrued, not										
yet assigned to specific grants		N/A	N/A	119,895		1,475,562	1,475,562	1,595,457	1,523,328	
Total State Assistance - VRE			71,598,170	5,051,200	25,455,711	23,364,441	23,364,441	2,959,930	59,940,161	
Total State Assistance - NVTC an	d VRE		\$ 407,411,172	\$ 25,626,742	\$ 156,793,467	\$ 135,630,067	\$ 135,630,067	\$ 4,463,342	\$ 350,388,629	

# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SUPPLEMENTARY INFORMATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Fairfax County       20.507       VA 95-0060       1,318,400       -       1,318,400       1,318,400       1,318,400       -       1,318,400       -       1,318,400       -       1,318,400       -       1,318,400       -       20,514       VA 26-0017       353,249       -       100,810       100,810       100,810       -       20		Federal CFDA <u>Number</u>	Grant <u>Number</u>	Grant <u>Award</u>	(De	ccrued eferred) evenue /30/09		Cash Received	Revenue ecognized	<u>Ex</u>	penditures	(D R	Accrued Deferred Sevenue 6/30/10	l)	-	umulative penditures
City of Alexandria ITS Project       20.500       VA 04-0013       \$ 226,710       \$ -       \$ 24,758       \$ 24,758       \$ -       \$ 10         Fairfax County       20.507       VA 95-0060       1,318,400       -       1,318,400       1,318,400       1,318,400       -       1,318,400       -       1,318,400       -       20.514       VA 26-0017       353,249       -       100,810       100,810       100,810       -       20	Northern Virginia Transportation Commission	<u>on</u>														
Fairfax County       20.507       VA 95-0060       1,318,400       -       1,318,400       1,318,400       1,318,400       -       1,318,400       -       1,318,400       -       1,318,400       -       1,318,400       -       20,514       VA 26-0017       353,249       -       100,810       100,810       100,810       -       20	Federal Transit Administration															
\$ 1.898.359 \$ - \$ 1.443.968 \$ 1.443.968 \$ - \$ 1.63	Fairfax County	20.507	VA 95-0060	\$ 1,318,400	\$	- - -	- <del>- </del>	1,318,400	\$ 1,318,400	\$	1,318,400	\$			\$	109,149 1,318,400 206,299 1,633,848

# COMPLIANCE SECTION YEAR ENDED JUNE 30, 2010

# NORTHERN VIRGINIA TRANSPORTATION COMMISSION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2010

Federal Granting Agency/	Federal CFDA	
Grant Program/Grant Number	Number	Expenditures
Department of Transportation:		
Direct Payments:		
Federal Transit Administration:		
Federal Transit Cluster:		
VA 04-0013	20.500	\$ 24,758
VA 95-0060	20.507	1,318,400
Total federal transit cluster		1,343,158
VA 26-0017	20.514	100,810
Total federal awards expended		\$ 1,443,968

The accompanying note is an integral part of this financial statement.

# NOTE TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

# Note 1. Summary of Significant Accounting Policies

# A. <u>Basis of Presentation and Accounting</u>

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of NVTC and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

Federal Financial Assistance – The Single Audit Act Amendments of 1996 (Public Law 104-156) and OMB Circular A-133 define federal financial assistance as grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations or other assistance.

*Direct Payments* – Assistance received directly from the Federal government is classified as direct payments on the "Schedule of Expenditures of Federal Awards."

Major Programs – The Single Audit Act Amendments of 1996 and OMB Circular A-133 establish the criteria to be used in defining major programs. Major programs for PRTC were determined using a risk-based approach in accordance with OMB Circular A-133.

Catalog of Federal Domestic Assistance – The Catalog of Federal Domestic Assistance (CFDA) is a government-wide compendium of individual federal programs. Each program included in the catalog is assigned a five-digit program identification number (CFDA Number), which is reflected in the accompanying schedule.

Cluster of Programs – Closely related programs that share common compliance requirements are grouped into clusters of programs. A cluster of programs is considered as one federal program for determining major programs. The following are the clusters administered by NVTC: Federal Transit – Capital Investment Grants and Federal Transit – Formula Grants.



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Commission Board Members Northern Virginia Transportation Commission Arlington, Virginia

We have audited the financial statements of the Northern Virginia Transportation Commission (NVTC), as of and for the year ended June 30, 2010, and have issued our report thereon dated November 22, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered NVTC's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of NVTC's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of NVTC's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal controls, such that there is a reasonable possibility that a material misstatement of NVTC's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether NVTC's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions and specifications was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Commissioners, management, the Auditor of Public Accounts, and other Federal and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

PBGH, LLA

Harrisonburg, Virginia November 22, 2010



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Commission Board Members Northern Virginia Transportation Commission Arlington, Virginia

# Compliance

We have audited the compliance of the Northern Virginia Transportation Commission (NVTC), with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement*, that are applicable to each of its major Federal programs for the year ended June 30, 2010. NVTC's major Federal programs are identified in the Summary of Independent Auditors' Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major Federal programs is the responsibility of NVTC's management. Our responsibility is to express an opinion on NVTC's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about NVTC's compliance with those requirements, and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on NVTC's compliance with those requirements.

In our opinion, NVTC complied, in all material respects, with the requirements referred to above that are applicable to each of its major Federal programs for the year ended June 30, 2010.

# Internal Control Over Compliance

The management of NVTC is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to Federal programs. In planning and performing our audit, we considered NVTC's internal control over compliance with requirements that could have a direct and material effect on a major Federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of NVTC's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Commissioners, management, the Auditor of Public Accounts, and other Federal and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

PBGH, LLP

Harrisonburg, Virginia November 22, 2010

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2010

Auditee qualified as low-risk auditee?

SUMMARY OF INDEP	ENDENT AUDITORS' RESUL	TS			
Financial Statements	3				
Type of auditors' repo	rt issued: Unqualified				
Internal control over fi	nancial reporting:				
considered to b	esses identified ency identified that is not e material weaknesses ial to financial statements note	Y	es es es	√ √ √	No None Reported No
Federal awards					
Internal control over m	ajor programs:				
	esses identified ency identified that is not e material weaknesses		es es	√ √	No None Reported
Type of auditors' repo	rt issued on compliance for ma	jor prograr	ns:	Unqu	alified
		Y	es	<u>√</u>	_No
CFDA Number	Name of Fed	deral Progr	am (	or Clu	ster
Federal Transit Cluste	r:				
20.500 20.507	Federal Transit - Capital Federal Transit - Formula		t Gr	ants	
Dollar threshold used to programs:	to distinguish between type A a	and type B			\$300,000

Yes

No

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS Year Ended June 30, 2010

- II. FINDINGS RELATING TO THE FINANCIAL STATEMENT AUDIT AS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GENERALLY ACCEPTED GOVERNMENT AUDITING STANDARDS
  - A. Significant Deficiency in Internal Control

None Reported

B. Compliance Findings

None

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

# **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2010**

There was no single audit performed in the prior year, therefore, there are no prior audit findings to report.



# **AGENDA ITEM #3**

**TO:** Chairman Hudgins and NVTC Commissioners

**FROM:** Rick Taube

**DATE:** November 24, 2010

**SUBJECT:** VRE Items

- A. Report from the VRE Operations Board and VRE Chief Executive Officer--Information Item.
- B. FY 2010 Audited VRE Financial Statements--Action Item/Resolution #2159.
- C. Sale of 10 VRE Locomotives--Action Item/Resolution #2160.



Item #3A

# Report from the VRE Operations Board and VRE Chief Executive Officer

Minutes will be provided from the VRE Operations Board's meeting of November 19, 2010. Also attached are ridership, financial and on-time performance reports. A preview of the FY 2012 budget is included.



### CHIEF EXECUTIVE OFFICER'S REPORT

**November 2010** 

### MONTHLY DELAY SUMMARY

	July	August	September	October
System wide				
Total delays	229	112	86	65
Average length of delay (mins.)	18	26	30	19
Number over 30 minutes	30	24	20	10
Days with Heat Restrictions/Total days	4/21	3/22	0/21	0/20
On-Time Performance	63.0%	82.7%	86.4%	88.9%
Fredericksburg Line				
Total delays	125	65	51	35
Average length of delay (mins.)	19	23	19	18
Number over 30 minutes	16	8	6	4
On-Time Performance	55.8%	77.9%	82.7%	87.5%
Manassas Line				
Total delays	104	47	35	30
Average length of delay (mins.)	18	32	49	20
Number over 30 minutes	14	16	14	6
On-Time Performance	69.1%	86.7%	89.6%	90.1%

### **SYSTEM RIDERSHIP**

Average daily ridership for the month of October was 17,647, which marks the tenth consecutive month where average daily ridership was above 17,000. On October 13, another all time ridership record was set when we reached 19,322 trips - until that record was broken on November 9 with 19,526 riders. All top 10 ridership days have been in 2010, with the previous record of 19,075 on February 17, 2010. Monthly ridership for October 2009 compared to October 2010 indicates an increase of 4.3%; while year-to-date ridership is 6.1% higher than last year.

### **ON-TIME PERFORMANCE**

System-wide on-time performance for the month of October was 88.9%. October on-time performance for the Fredericksburg line was 87.5% and the Manassas line was 90.1%. All trains on the Manassas line had to be cancelled on Friday, October 1st due to low hanging electrical wires over the tracks in Alexandria, which were the result of a major storm. CSX continued its flash flood restrictions for the entirety of the same morning, so the Fredericksburg line was also affected. There was also a two hour signal system outage on the Norfolk Southern line on October 22nd disrupting morning service significantly.

### **NEW LOCOMOTIVE**

### **NEW LOCOMOTIVE**

We look forward to receiving our second new locomotive during the third week of December 2010, with additional locomotives arriving every two weeks after that. We anticipate all twenty locomotives will be on the property by July 2011.

### VRE WINS ADWHEEL AWARD

VRE was notified this month that we received an AdWheel Award for Marketing and Communications Excellence for the new locomotive poster which was produced this summer announcing the arrival of our new locomotive. The poster was well received by our riders and the artwork was also used on the invitations to the ribbon-cutting ceremony which was held in Alexandria on July 30, 2010.

### **GAINESVILLE-HAYMARKET**

The VRE CEO signed the Addendum to the Rail Enhancement Fund (REF) agreement for the Gainesville-Haymarket Extension project on September 14, 2010 and returned it to DRPT for signature by NS and DRPT. The award of the consultant contract for environmental review and preliminary engineering is pending the execution of this Addendum.

### BROOKE AND LEELAND PARKING UPDATE

VRE is continuing to work with Stafford County on the plan review process and obtaining the necessary permits for the Brooke and Leeland parking expansion projects. The final bid set will be ready for procurement in spring 2011. This project will add an additional 200 parking spaces to each lot and sequencing will depend on available funding.

### BROAD RUN TRAIN WASH/CROSSROADS WAREHOUSE

STV/RWA continues its design efforts for the train wash facility at the Broad Run yard and a new warehouse at the Crossroads yard. The 30% design submittal is anticipated by the end of the month.

### **SCHEDULE CHANGE NOVEMBER 8**

VRE had a schedule change effective November 8. The minor VRE changes included moving train 300's (express train) departure time from Woodbridge up by four minutes and changing train 310 to operate 5 minutes later, which is the same schedule the train operated on before the addition of the express train. Some Amtrak trains available to VRE riders also underwent some minor time changes. The new schedule is available on VRE's web site and in the new schedules.

### **ANNUAL EMERGENCY DRILL – NOVEMBER 13**

VRE will conduct its annual full scale emergency exercise on Saturday, November 13<sup>th</sup> in Springfield on the CSX right of way. This full scale exercise is designed to test internal and multi-agency coordination following a VRE train incident. To mimic VRE service, a VRE train consist, complete with train crew and volunteer passengers, was utilized. This year's drill used an improvised explosive device (IED) to test emergency response actions of VRE personnel, railroad personnel and first responders.

The following agencies participated: VRE, Keolis, CSX, approximately 60 volunteer victims, Fairfax County Fire Dept, Arlington Fire Dept, Alexandria Fire Dept, Ft Myer Fire Dept, Metropolitan Washington Airport Authority Fire Dept, Montgomery County Fire Dept, City of Fairfax Fire Dept, Fairfax County Police Department, Town of Quantico Police Dept., Federal Air Marshals, Virginia State Police, FBI - Joint Terrorism Task Force, Fairfax County Office of Emergency Management, and Fairfax Connector Bus.

### MONTHLY PERFORMANCE MEASURES – OCTOBER 2010

MONTHLY ON-TIME PERFORMANCE	ON-TIME PERCENTAGE
October Fredericksburg OTP Average	87.5%
October Manassas OTP Average	90.1%
OCTOBER OVERALL OTP AVERAGE	88.9%

RIDERSHIP YEAR TO DATE	RIDERSHIP
VRE FY 2010 Passenger Totals	1,436,511
VRE FY 2009 Passenger Totals	1,354,198
PERCENTAGE CHANGE	6.1%

RIDERSHIP MONTH TO	MONTH COMPARISON						
DESCRIPTION	MONTHLY RIDERSHIP						
OCTOBER 2010	343,734						
OCTBER 2009	345,883						
PERCENTAGE CHANGE	4.3% Normalized						
SERVICE DAYS (CURRENT/PRIOR)	20/21						

# Monthly Ridership and OTP: October 2010

OTP TD	43%	2		80%	93%	93%	83%	100%			100%	%06	%26	93%			77%	100%	100%	%06	80%	ľ		%06	93%	63%	%06	%16			89%	
Actual (		27.7.7.2																														
Total Trips   Actual OTP TD	8 437	5 (1) (1) (1) (1) (1) (1) (1) (1) (1) (1)	ないではながある	17.610	18,439	18.076	18,451	14.882			18,092	19,322	18,482	16.787			17.467	18,462	17,762	17,554	12,577		1 7 24 24	17,899	18,366	17,718	18,145	16,194			340,722	335,297
Actual OTP TD	43%	(1) (1) (1) (1) (1) (1) (1) (1) (1) (1)		64%	%98	100%	79%	100%	7.00		100%	100%	%86	93%			%62	100%	100%	%98	%86			100%	88%	71%	86%	93%			88%	179,662 Adjusted Total:
Fred'burg Total	8.437			8,422	9,585	9,436	9,595	7,937			9,557	10,378	9,653	8,908			9,331	9,784	9,588	9,134	8,856	- 15		9,361	9,538	9,351	9,575	8,847			185,273	179,662
Fred'burg PM	4.427			4,365	4,745	4,673	4,800	3,858			4,853	5,323	4,980	4,711			4,773	4,878	4,955	4,721	4,694			4,790	4,762	4,857	4,818	4,431			94,414	Adjusted Total:
Fred'burg AM	4,010	表 1 · · · · · · · · · · · · · · · · · ·		4,057	4,840	4,763	4,795	4,079		からから出され	4,704	5,055	4,673	4,197			4,558	4,906	4,633	4,413	4,162			4,571	4,776	4,494	4,757	4,416	-		90,859	
Actual OTP TD				94%	100%	%88	88%	100%			100%	81%	100%	94%			75%	100%	100%	84%	%69			81%	100%	56%	94%	100%			%06	
Manassas PM Total Manassas				9,188	8,854	8,640	8,856	6,945			8,535	8,944	8,829	7,879			8,136	8,678	8,174	8,420	3,721			8,538	8,828	8,367	8,570	7,347			155,449	155,635
Manassas PM				4,717	4,102	4,241	4,316	3,451			4,061	4,238	4,300	3,728			4,069	4,279	4,092	4,073	2,039			4,330	4,358	4,287	4,366	3,482			76,529	Adjusted total:
Manassas AM				4,471	4,752	4,399	4,540	3,494			4,474	4,706	4,529	4,151			4,067	4,399	4,082	4,347	1,682			4,208	4,470	4,080	4,204	3,865			78,920	`
Date	*	2	3	4	2	9	7	ω	6	10	12	5	4	15	16	17	18	5	22	21	22	23	24	25	26	27	78	29	30	31		

Note: Adjusted Averages & Totals include all VRE trips taken on Amtrak trains, but do not include "S" schedule days. " designates a reduced schedule day where Manassas Line service did not operate due to storms downing power lines across tracks

335,297

343,734 Adjusted Total: 1,092,777

Prior Total FY-2011: Total Trips FY-2011

7,772 Adjusted Avg.: 9,264 Adjusted Avg.: 17,036 Adjusted Avg.:

Manassas Daily Avg. Trips: Fred'burg Daily Avg. Trips: Total Avg. Daily Trips:

# of Service Days:

Total Trips This Month:

1,436,511 48,489,212 49,925,723

> Total Prior Years: Grand Total:

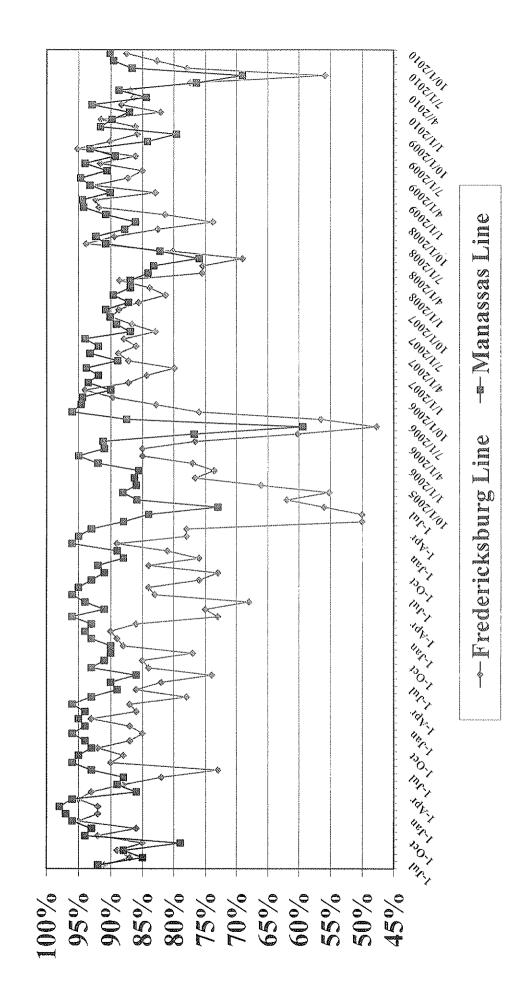
3191 9456 17,647

### Monthly Ridership Changes: FY 2010 v. FY 2011

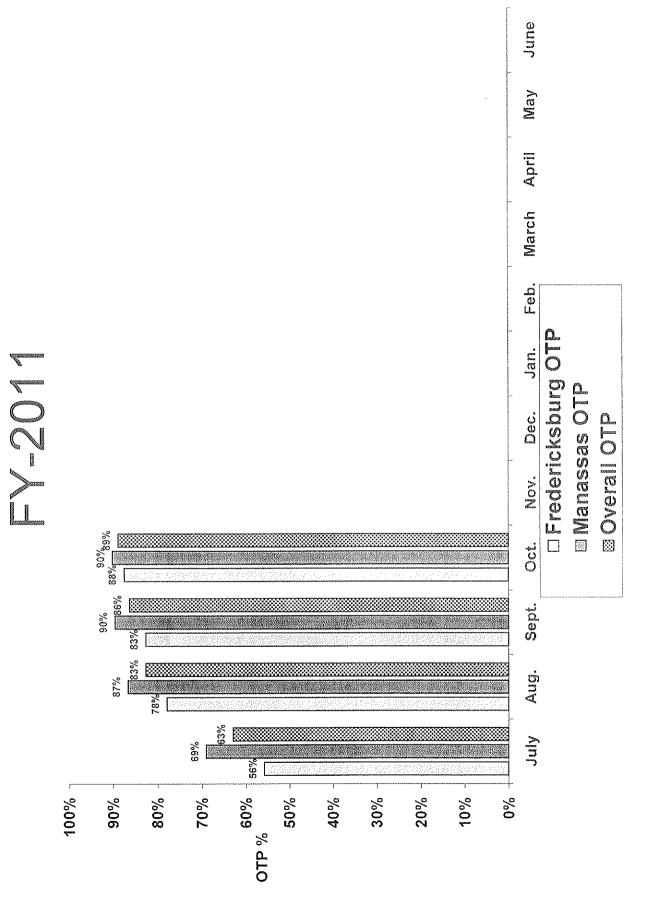
		MANASSAS		FRE	FREDERICKSBURG			
	Cumulative	Cumulative	,	Cumulative	Cumulative		44.5%	
Current Month	P Y ZU 1 U	FY2011	% change	FY2010	FY2011	% change	lotal	% change
July	163,100	177,199	8.6%	179,830	183,554	2.1%	360,753	5.2%
August	317,944	356,554	12.1%	351,580	369,561	5.1%	726,115	8.5%
September	479,425	531,826	10.9%	528,890	560,951	6.1%	6.1% 1,092,777	8.4%
October	646,968	687,461	6.3%	707,230	749,050	5.9%	5.9% 1,436,511	6.1%
November	795,248			861,321				
December	945,530			1,017,358				
January	1,110,585			1,185,171				
February	1,234,347			1,307,174				
March	1,430,590			1,511,240				
April	1,611,255			1,702,807				
May	1,778,326			1,876,822				
June	1,963,430			2,069,800				

<sup>\*</sup>Ridership figures are shown in passenger trips. Includes Amtrak cross honor train riders.

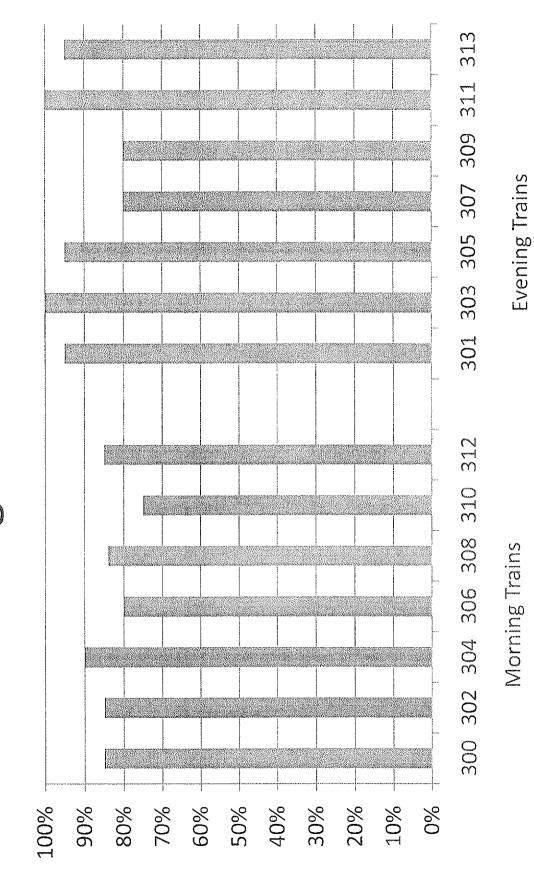
On-Time Performance July 2001 – October 2010



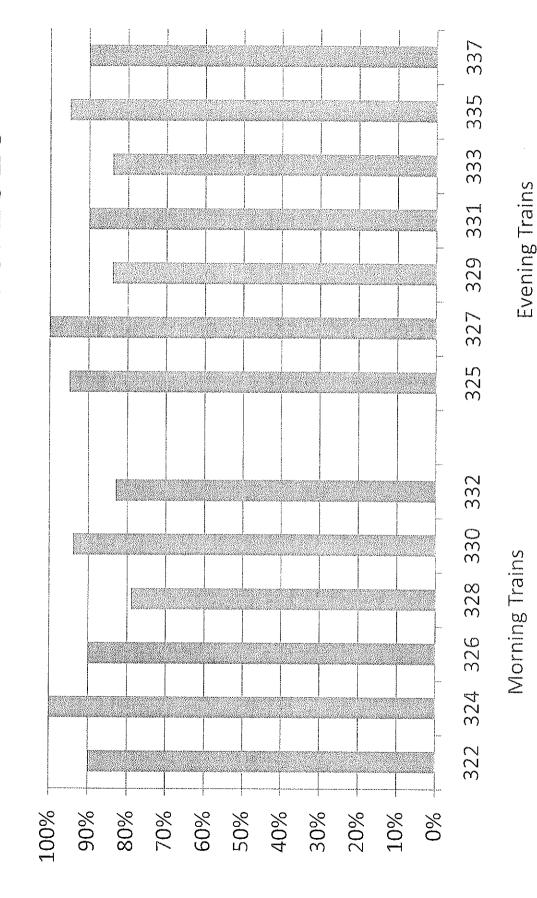
# Average On I have before



# Fredericksburg Inc - October 2010



# Nanassas Line - October 2010



### Delays Jy Cause August Through October 2010

	POWORDOW CONTRACTOR OF THE PARTY OF THE PART	Language of the control of the contr	Sent concession and the sent control of the se	Samuelolania managaratarataratara
	August Delays	September Delays	October Delays	% or Overall Delays
VRE				
VRE Train Interference, Mechanical Problems, Crew Related and Late Turns	30%	24%	%47	22%
Freight Railroads Train Inferference, Switch/Signal Problems, Slow Orders/Restricted				
Speeds/Stop Signals, Maintenance of Way	76%	42%	49%	36%
Amtrak				Printed Company of the Company of th
Train Interference, Switch/Signal Problems, Slow Orders/Restricted	2554 <u>5</u> 601052		and the second	***************************************
Speeds/Stop Signals, Maintenance of Way	5%	4%	%9	2%
Other				
Weather, Passengers, Other	39%	30%	31%	37%
Total Delays	100%	100%	100%	100%
THE RESIDENCE OF THE PROPERTY	Commence	Section 100 and 100 an	Constitution of the Consti	Commence of the Commence of th

<sup>\*</sup>Each train can have more than one cause for its delay. For example a train may be 5" late due to a slow order and 4" late due to heavy passenger travel on that train. Both causes would be listed in this chart. One for "Other" and one for "Freight Railroads."

### FINANCIAL STATISTICS FOR OCTOBER 2010

Copies of the October 2010 Operating Budget Report are attached.

Fare income for the month of October 2010 was \$403,470 above the budget – a favorable variance of 18.02%. The cumulative variance for the year is 13.18% or \$1,239,769 above the adopted budget. Revenue in the first four months of FY 2011 is up 8.2% over FY 2010. This positive variance is the result of higher than budgeted ridership.

A summary of the financial results (unaudited) as of October 2010 follows. Detail on the major revenue and expense categories is provided in the attached Operating Budget Report.

Measures		Goal	Actual
Operating Ratio		55%	79%
Budgeted Revenue	71,507,521		
Budgeted Revenue YTD	25,628,065		
Actual Revenue YTD	26,715,238		
Cumulative Variance	1,087,173		1,087,173
Percent Collected FY 07 YTD		35.84%	37.36%
Budgeted Expenses	71,507,521	**************************************	
Budgeted Expenses YTD	25,174,240		
Operating Expenses YTD	24,960,919		
Cumulative Variance	213,321		213,321
Percent Collected FY 07 YTD		35.21%	34.91%
Net Income (Loss) from Operation	S		1,300,494

These figures are preliminary and unaudited.

### VIRGINIA RAILWAY EXPRESS FY 2010 Operating Budget Report October 31, 2010

	CURR. MO. ACTUAL	CURR. MO. BUDGET	YTD ACTUAL	YTD BUDGET	YTD VARIANCE \$	TOTAL FY11 BUDGET
OPERATING REVENUE						
Passenger Ticket Revenue Equipment Rental and Other Subtotal Operating Revenue	2,64 <b>2</b> ,514 17,660 2,660,174	2,239,044 12,032 2,251,076	10,643,753 35,823 10,679,576	9,403,984 50,534 9,454,518	1,239,769 13.2% (14,711) -29.1% 1,225,058 13.0%	28,100,000
Jurisdictional Subsidy (1) Federal/State/Other Jurisdictional Subsidy Appropriation from Reserve Interest Income Total Operating Revenue	1,910,941 1,240 4,572,355	1,934,692 11,952 4,197,720	7,503,303 8,526,298 6,061 26,715,238	7,503,303 8,620,045 50,199 25,628,065	- 0.0% (93,747) -1.1% 0.0% (44,138) -87.9% 1,087,173 4.2%	14,711,289 28,395,232 150,000 71,507,521
OPERATING EXPENSES						
Departmental Operating Expenses Debt Service Insurance Other Non-Departmental Expenses Total Operating Expenses	4,153,524 577,232 6,790 4,737,546	4,097,622 570,302 - - 4,667,924	17,473,423 3,339,638 4,025,000 122,858 24,960,919	17,837,535 3,311,705 4,025,000 25,174,240	364,112 2.0% (27,933) -0.8% - 0.0% (122,858) 0.8%	52,308,142 13,599,978 4,025,000 1,574,401 71,507,521
NET INCOME (LOSS) FROM OPERATIONS	(165,191)	(470,204)	1,754,319	453,825	1,300,494	

### CALCULATED OPERATING RATIO

%62

(1) Total jurisdictional subsidy is \$16,070,309. Portion shown is attributed to Operating Fund only.

11/17/10

R:\Finance and Accounting\Accounting FY 2011\Financial Reports\04 - Oct 10\itext{Board Revenue and Expense Report Oct 10.xls}BoardReport



### FY 2012 Budget Preview

November 19, 2010



### FY 2012 Budget Preview

- Outstanding Issues:
  - State funding
  - Fare revenue
  - Capacity
  - Keolis contract
  - Funded and unfunded capital projects in the Six-Year Plan
  - Arlington/Alexandria subsidy calculation



### State Funding

- Met with DRPT on Monday to review budget status
- Operating assistance estimated at \$5.3M
  - Down over \$2M from FY 2011 level of \$7.5M
  - Reflects planned formula changes by DRPT awaiting clarification on details
- Capital match estimated at 50% (80% for rolling stock)
  - State will only approve projects if expenses begin during fiscal year – will allow adjustments in the spring
  - Risk for large multi-year projects (i.e. new railcars and Spotsylvania third track)

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### State Funding - Continued

- Re-programming of match funds between projects from previous years now requires prior state approval
  - Could result in loss of match and need for additional local funds
- Advanced use of state funds before CTB approval no longer allowed



### Ridership and Revenue Issues

- Ridership
  - FY 2011 ADR currently 17,327
  - FY 2012 ADR estimated at 17,250
- Fare Revenue
  - FY 2012 fare revenue increased by \$2.3 million
  - Change in federal transit benefit could:
    - Decrease or slow overall ridership growth
    - Reduce or decrease expected fare revenue due to reduction in monthly tickets

5



### Capacity Issues

- Trains reaching capacity, options include:
  - Turning a Manassas Line back train
    - A morning train could return to Broad Run yard in lieu of storage in Ivy City
    - Opens up storage for three railcars which could be added to other trains needing capacity
    - Investigating if funding and operating possibliity
  - Using the L'Enfant storage track design and limited improvements funded
  - Building Crescent track near WUT design funded



### Keolis

### ■ Insurance

- Operating contract requires Keolis to insure VRE for first \$5M of losses caused by operator
- Actual total premium cost much higher than anticipated
- Examining the removal of requirement for \$5M policy
- Examining change to self-insurance requirement from Keolis
- Change could result in an estimated savings of \$900K in insurance costs in FY 2012

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### Keolis - Continued

- Operations Board opted to defer inclusion of contingency when approving the first 18 months of contract
- Contract changes needed to include:
  - Layover facility
  - Staffing for express train
  - Training costs for new crews
  - Locomotive repairs during transition to new fleet
  - Insurance premium costs
- Will recommend revised annual contract value, with contingency, as part of budget process. All changes fully funded



### Long Range Capital Projects

- Major funded projects:
  - Spotsylvania Third Track
    - Required as part of membership agreement
    - Funded over four years
  - Mid-day Storage
    - Additional storage required for train service to expand
  - Rolling Stock New Railcars (partially funded)
    - Currently have 20 legacy railcars in need of replacement

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### Long Range Capital Projects

- Crucial unfunded projects:
  - Heavy Maintenance Repair Facility
    - Critical for long term and heavy rolling stock maintenance
    - Major operating savings realized
  - Positive Train Control
  - 10-Year Locomotive truck overhaul
  - Legacy Gallery Rehabilitation
    - Required only if no new railcars procured



### Long Range Capital Projects

Project	Cost	FY12	FY13	FY14	FY15	FY16	FY17	Total
Spotystvania Third Track	20.0M	4.0M	4.0M	6.0M	6.0M	: :		20.0M
Mid-Day Storage		1.0M	2.4M	3.2M	4.0M	1.5M	0.4M	12,5M
Rolling Stock		5.6M	1.9M	0.7M	0.8M	0.8M	1.7M	11.4M
Fare Collection System	4.0M	•	2.0M					2.1M
Facilities Infra Renewal		*	0.5M	1.0M	0.1M	0,2M	*	1.9M
Rolling Stock Mods		*	1	*	*		*	0.3M
Heavy Maint Repair Facility (I	35.0M	*		· ·	0.3M	8.7M	7.8M	17.0M
Unfunded:		, ,						I
Heavy Maint Repair Facility	35.0M		}	}	[	18.0M	7-1-1-W 1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1	18.0M
Positive Train Control	15.0M		7.5M	7.5M				15.0M
10-Year Railtruck Overhaul	12.8M		1		]	!	11.3M	11.3M
Legacy Gallery Car Rehab	20,0M		7.0M	7.0M	6.0M		1	20.0M

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### Arlington/Alexandria Subsidy

- Board member request made last year to analyze automatic 5% increase in Arlington and Alexandria's subsidies
- Plan to recommend subsidy calculation method such that the increase/decrease is based on overall jurisdictional subsidy change
- Discussed without objection during jurisdictional budget process
- Provides equal treatment for all VRE jurisdictions
- Requires amendment to the Master Agreement to be made as part of budget approval process



### **Next Steps**

- Following guidance from the Operations Board, revisions will be made to the budget
- Forward balanced budget to CAO Taskforce for review and recommendations in late November
- Final CAO Taskforce meeting to be held in early December
- Budget adoption schedule:
  - December 17<sup>th</sup> Operations Board meeting
  - January 6<sup>th</sup> Commission meetings

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Questions?

### FY 2010 Audited VRE Financial Statements

The VRE Operations Board recommends approval of Resolution #2159. This resolution accepts the completed audit report and authorizes staff to provide copies to the mailing list of interested agencies and firms and to release the audited financial statements to the public.

The opinion from VRE's auditors, PBGH LLP is unqualified (clean).



### **RESOLUTION #2159**

**SUBJECT:** FY 2010 Audited VRE Financial Statements.

WHEREAS: An audit of VRE's financial statements for FY 2010 has been completed

by PBGH, LLC; and

WHEREAS: The auditors have issued an unqualified opinion that VRE's statements,

in all material respects, fairly and accurately present the financial position

of the organization.

NOW, THEREFORE BE IT RESOLVED that the Northern Virginia Transportation Commission accepts the audit report and authorizes the VRE Chief Executive Officer and NVTC Executive Director to provide copies of the audited financial statements to interested agencies and firms and to

release the information to the public.

Approved this 2<sup>nd</sup> day of December, 2010.

Catherine M. Hudgins Chairman

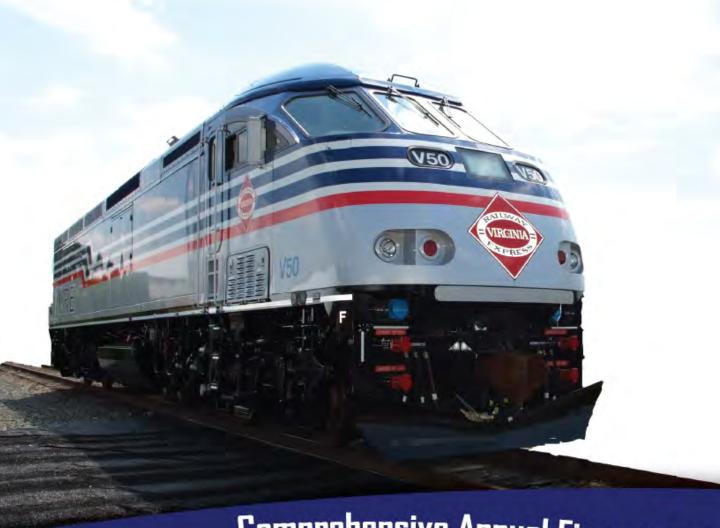
Mary Hynes Secretary-Treasurer



### Virginia Railway Express Headquartered in Alexandria, Virginia



C'EMPANT PLAZA CRYSTAL CITY ALEXANDRIA FRANCONIA SPRINGFIELD LORTON WOODBRIDGE RIPPON QUANTICO BROOKE LEELAND ROAD FREDERICKSBURG BACKL BACKLICK ROAD ROLLING ROAD BURKE CENTRE MANASSAS PARK MANASSAS BROAD RUN WASHINGTON D.C. L'ENFANT PLAZA CRYSTAL CITY ALEXANDRIA FRANCONIA.



Comprehensive Annual Financial Report

for the years ended june 30, 2010 and 2008

1500 King Street Suite 202 Alexandria, Virginia 22314 USA qotrains@vre.org pro.grv.www

### Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Virginia Railway Express

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2009

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

WE OFFICE TO THE TOTAL TOTAL TOTAL TOTAL TOTAL TOTAL TOTAL TO THE TOTAL T

President

**Executive Director** 

### VIRGINIA RAILWAY EXPRESS

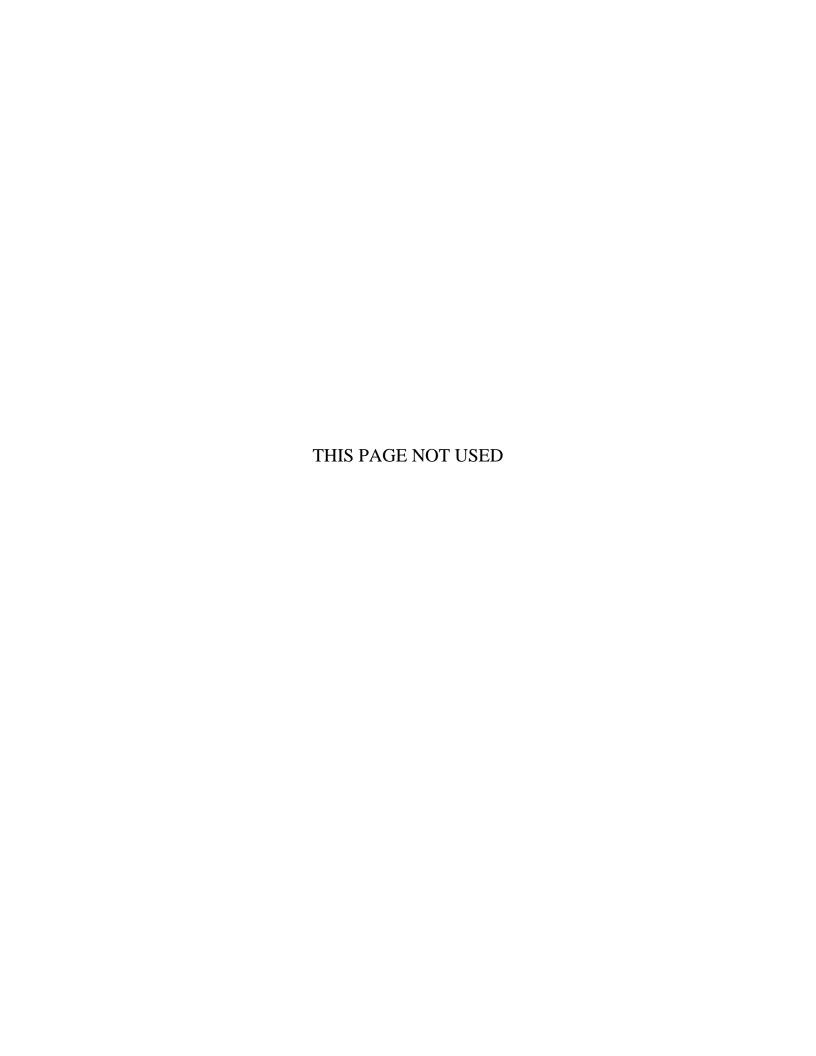
**Comprehensive Annual Financial Report** 

YEARS ENDED JUNE 30, 2010 AND 2009



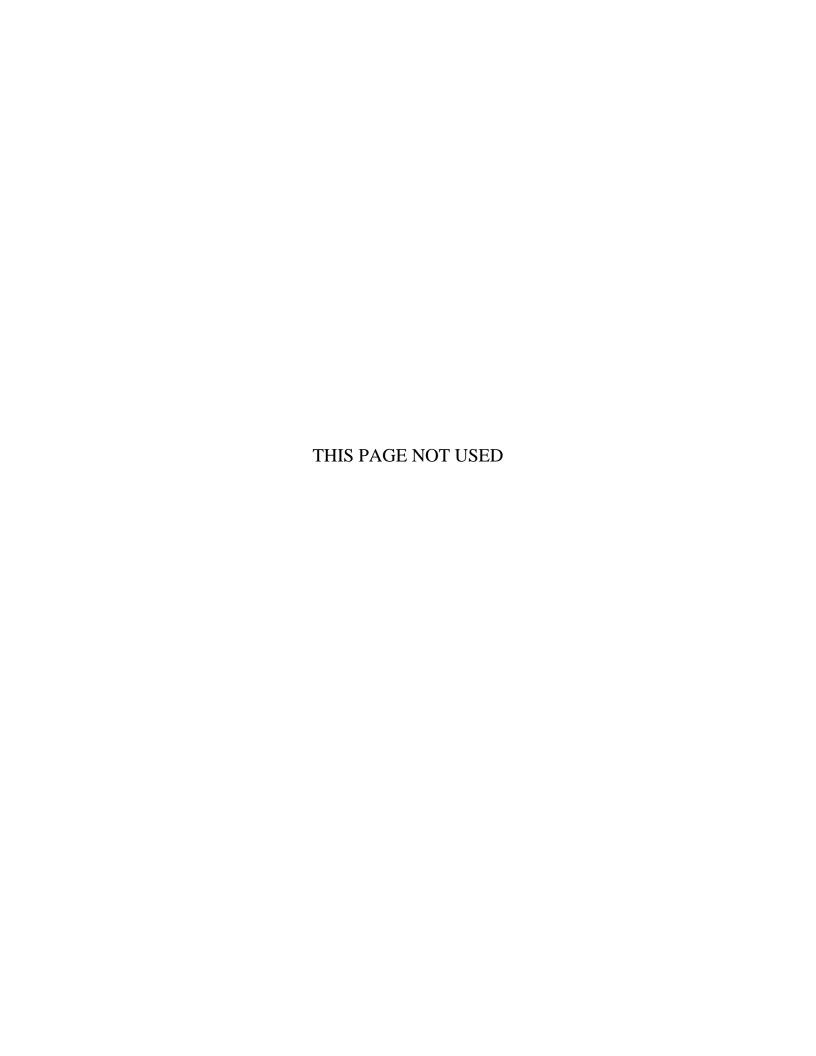
Prepared by:

Department of Finance



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### **Introductory Section**





### Virginia Railway Express

### A Transportation Partnership

November 8, 2010

To the Honorable Operations Board Members and Commissioners The Virginia Railway Express The Northern Virginia Transportation Commission The Potomac and Rappahannock Transportation Commission

We are pleased to present the comprehensive annual financial report for fiscal year ended June 30, 2010 for the Virginia Railway Express (VRE), a commuter rail service jointly owned and operated by the Northern Virginia Transportation Commission (NVTC) and the Potomac and Rappahannock Transportation Commission (PRTC). NVTC and PRTC are political subdivisions of the Commonwealth of Virginia. VRE is not a legal entity and is considered a joint venture of the two Commissions for accounting purposes. As used in this report, VRE refers to those activities that are carried out jointly or individually by NVTC and PRTC to operate the commuter rail activities described below.

This report conforms to accounting principles generally accepted in the United States of America (GAAP) and provides full disclosure of VRE's financial position and operations for fiscal year 2010. The information provided in this report assists the VRE Operations Board, Commissions and other officials in making management decisions and provides all interested parties with comprehensive financial data in a format that will enable them to gain a true understanding of VRE's financial affairs.

The report consists of management's representations concerning the finances of VRE. Consequently, management assumes responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, VRE's management has established a comprehensive internal control framework that is designed to protect VRE's assets from loss, theft, or misuse and to gather sufficient reliable information for the preparation of VRE's financial statements in conformity with accounting principles generally accepted in the United States of America. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived. The evaluation of costs and benefits requires estimates and judgments by management.

VRE's financial statements have been audited by PBGH, LLP, a firm of licensed certified public accountants, and have earned an unqualified opinion. The independent auditors' report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) is found immediately following the independent auditors' report. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

### **Profile of Virginia Railway Express**

VRE provides commuter rail service on two railroad lines originating in Fredericksburg and Manassas, Virginia, and terminating at Union Station, Washington, DC. VRE began operations in 1992 with 16 trains and 1,800 average daily riders. During fiscal year 2010, VRE operated 30 trains and served an average daily ridership of 16,673.

VRE is managed by the Commissions. Certain functions have been delegated to the VRE Operations Board, consisting of representatives of all contributing and participating jurisdictions and one representative of the Commonwealth of Virginia's Department of Rail and Public Transportation. PRTC is the recipient of federal grants for the rail service and NVTC is the recipient of state grants for the rail service, with certain minor exceptions. All non-contract staff are employees of PRTC.

In accordance with the Master Agreement that created VRE, the Operations Board must prepare and submit a preliminary annual budget to the Commissions and the contributing and participating jurisdictions by September 30 of the preceding fiscal year for review and comment. A final recommended budget is prepared by December 1 for consideration by the Operations Board and the Commissions by February 1, followed by transmittal to the jurisdictions for appropriation.

### **Economic Conditions**

### **Major Initiatives**

During fiscal year 2010, VRE focused on improving systems that would ensure the future health of the rail line.

Ten new bi-level Gallery railcars were delivered during the fiscal year and placed in service, the completion of the purchase of 60 railcars approved in fiscal years 2008 and 2009. These railcars have allowed VRE to replace aging and leased equipment as well as increase capacity. During fiscal year 2009, VRE placed orders for the construction of nine locomotives. An additional six locomotives were ordered during fiscal year 2010 and five more were approved for purchase by the Commissions in the early months of fiscal year 2011. The first new locomotive was delivered to VRE in June 2010 and seventeen will be received by the end of fiscal year 2011. The new locomotives are more fuel efficient and less costly to maintain and will improve service reliability.

A platform extension at the Burke station was completed during the fiscal year and construction of a second platform and overhead pedestrian bridge at the Woodbridge station was substantially completed by year-end. Full use of the new Woodbridge second platform began in August 2010. For Fredericksburg line passengers, design work continues for the expansion of parking at both the Brooke and Leeland stations. Improvements at the Broad Run storage yard, including the construction of a service and inspection building and the extension of tracks for rolling stock storage were completed in the first quarter of fiscal year 2011.

In addition, a radio communications system that provides for the monitoring of train communications and can establish direct communication with trains during emergencies was completed. Work continued on an upgrade to the current fare collection system to assure compliance with the Payment Card Industry (PCI) standards for data security.

During the second half of FY 2010, VRE prepared for the transition to a new contract operator for train operations and maintenance services. The contract with Keolis Rail Services Virginia, LLC began June 25, 2010, although Amtrak continued to operate revenue trains for the VRE service through July 9, 2010.

### **Long-Term Financial Planning**

In order to help prioritize future needs and address potential future growth, a Long-Range Strategic Plan was completed in 2004. The plan identifies the projected ridership demand through 2025, and the capital and operating expenses necessary to meet the demand. It also examines potential network extensions, their impact on ridership, and the costs of such expansions. The Strategic Plan provides the technical underpinning for policy and planning decisions in the upcoming years. An update to the cost and timing of the major capital projects included in the plan was begun during fiscal year 2010 and will be completed in fiscal 2011. In addition, the annual budget includes both a multi-year capital program and a six-year forecast of revenue, expenses and funding sources.

### **Financial Environment**

The current financial environment has resulted in a conundrum for VRE, as it has for many transit agencies. As the price of fuel soared, environmental concerns increased, and highways became even more crowded, commuters were drawn to transit alternatives. For VRE, much of this increased ridership was maintained even when fuel costs fell, and further strengthened by investments in new equipment and an increase in the transit subsidy available to many area residents. As a result, VRE experienced its highest cumulative average daily ridership to date during fiscal year 2010. At the same time, the precipitous decrease in real estate values in Northern Virginia and throughout the Commonwealth and the general economic downturn have caused severe financial difficulty for the local and state governments that provide important subsidy funds for the VRE system. As a result, future VRE budgets will continue to reflect a balance between meeting service needs, controlling subsidy levels and setting fares at a reasonable price.

The focus of the VRE Operations Board and VRE management continues to be the provision of safe, reliable commuter rail service to the citizens of Northern Virginia. With the Washington, DC metropolitan area designated as an ozone non-attainment area, public transit will play an increasingly vital role in addressing the area's need to improve air quality and reduce congestion. It is estimated that VRE takes the equivalent of one full lane of traffic off of both Interstate 95 and Interstate 66 during morning and evening rush hour.

### Awards and Acknowledgement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Virginia Railway Express for its comprehensive annual financial report for the fiscal year ended June 30, 2009. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

This report could not have been prepared without the dedicated cooperation of the entire Finance staff. We would also like to thank the VRE Operations Board and the Commissions for their continued support in planning and conducting the financial operations of VRE in a responsible, progressive fashion.

Respectfully submitted,

Dale Zehner Chief Executive Officer

Donna Boxer, CPA Chief Financial Officer

### DIRECTORY OF PRINCIPAL OFFICIALS AND KEY PERSONNEL

### **Operations Board**

### Officers

Chairman Hon. Paul Milde, Stafford County

Vice-Chairman Hon. Sharon Bulova, Fairfax County

Treasurer Hon. Paul Smedberg, City of Alexandria

Secretary Hon. Wally Covington, Prince William County

### **Members**

Hon. Maureen Caddigan, Prince William County
Hon. John Cook, Fairfax County
Thelma Drake, VDRPT
Hon. Frederic Howe, City of Fredericksburg
Hon. John Jenkins, Prince William County
Hon. Suhas Naddoni, City of Manassas Park
Hon. Gary Skinner, Spotsylvania County
Hon. Susan Stimpson, Stafford County
Hon. Jonathan Way, City of Manassas
Hon. Christopher Zimmerman, Arlington County

### Alternates

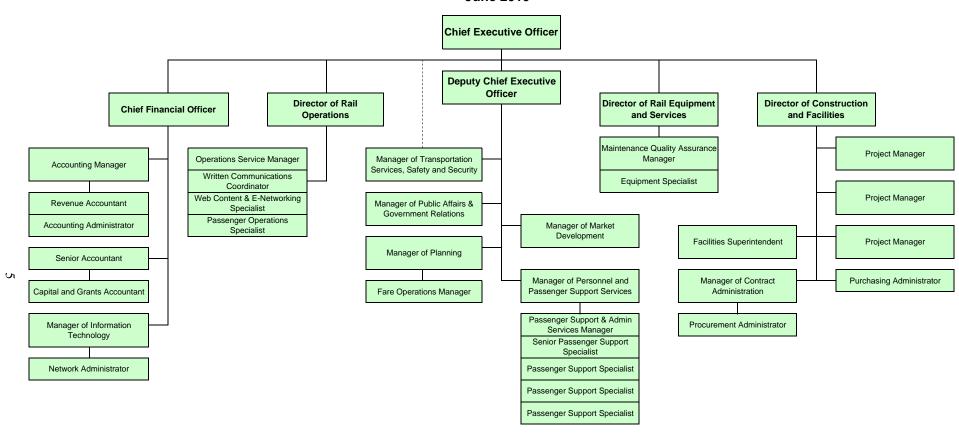
Hon. Marc Aveni, City of Manassas
Hon. Harry Crisp, Stafford County
Hon. Mark Dudenhefer, Stafford County
Hon. Brad Ellis, City of Fredericksburg
Hon. Jay Fisette, Arlington County
Hon. Frank Jones, City of Manassas Park
Hon. Robert Krupicka, City of Alexandria
Hon. Jerry Logan, Spotsylvania County
Hon. Michael May, Prince William County
Hon. Jeff McKay, Fairfax County
Hon. Martin Nohe, Prince William County
Kevin Page, VDRPT
Hon. John Stirrup, Prince William County

### Management

Chief Executive Officer
Deputy Chief Executive Officer
Chief Financial Officer
Director, Rail Equipment and Services
Director, Rail Operations
Director, Construction and Facilities

Dale Zehner Jennifer Mouchantaf Donna Boxer, CPA Richard Dalton April Maguigad Sirel Mouchantaf, P.E.

### Virginia Railway Express Organizational Chart June 2010



Footnote: Manager of Transportation Services, Safety and Security reports to the CEO in matters related to safety and security.

### **Financial Section**





### INDEPENDENT AUDITORS' REPORT

To the Honorable Commission Board Members
The Northern Virginia Transportation Commission
The Potomac and Rappahannock Transportation Commission

We have audited the accompanying financial statements of the Virginia Railway Express, a joint venture of the Northern Virginia Transportation Commission and the Potomac and Rappahannock Transportation Commission, as of and for the years ended June 30, 2010 and 2009, as listed in the table of contents. These financial statements are the responsibility of the Virginia Railway Express' management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Those standards and specifications require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Virginia Railway Express' internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Virginia Railway Express as of June 30, 2010 and 2009, and the respective changes in financial position and cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2010 on our consideration of the Virginia Railway Express' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audits.

The management's discussion and analysis on pages 8 through 16 and Schedule of Funding Progress on page 37 are not a required part of the basic financial statements but are supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise VRE's basic financial statements. The accompanying introductory and statistical sections, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

PBGH, LLP

Harrisonburg, Virginia November 10, 2010



# MANAGEMENT'S DISCUSSION AND ANALYSIS

The following Management's Discussion and Analysis (MD&A) of the Virginia Railway Express' activities and performance provides the reader with an introduction and overview of the financial statements of the Virginia Railway Express (VRE) for the fiscal year ended June 30, 2010. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 1-3 of this report and the financial statements which begin on page 17.

# **Financial Operations and Highlights**

- Operating revenues increased by 16.3 percent compared to the prior year, from \$26,034,720 to \$30,267,105. Ridership increased by 4.6 percent from 3,857,646 annual trips to 4,033,230.
- Operating expenses increased by 3.5 percent from \$50,792,704 to \$52,594,511.
- Non-operating revenue and capital grants increased by 4.8 percent from \$68,326,404 to \$71,605,975. This increase reflects large federal grants drawn in fiscal year 2010 for the purchase of locomotives (with PRTC as grantee).
- The operating loss before depreciation was \$22,327,406, a decrease from the previous year of 9.8 percent. Local, federal and state support is accounted for as non-operating income and is used to offset these losses.
- VRE's total net assets increased by \$31,864,809 from \$169,745,521 to \$201,610,330. At the end of the fiscal year, unrestricted net assets were \$21,383,156.
- During the fiscal year, capital assets, net of accumulated depreciation and amortization, increased by 8.9 percent, primarily as the result of the completion of 10 new Gallery railcars and progress on the construction of 15 new locomotives.

### **Overview of the Basic Financial Statements**

This discussion and analysis are intended to serve as an introduction to the basic financial statements of the Virginia Railway Express. VRE's basic financial statements also include notes that provide in more detail some of the information in the basic statements.

**Basic Financial Statements.** VRE's statements are prepared in conformity with accounting principles generally accepting in the United States of America (GAAP) as applied to an enterprise using the accrual basis of accounting. Under this basis, revenues are recognized in the period in which they are earned, and expenses are recognized in the period in which they are incurred.

VRE's basic financial statements are the Statements of Net Assets; the Statements of Revenues, Expenses and Changes in Net Assets; and the Statements of Cash Flows. Comparative data for the prior fiscal year is provided for all three statements.

The Statements of Net Assets report VRE's net assets, the difference between assets and liabilities. Net assets are one way to measure financial position, but the reader should also consider other indicators, such as the rate of growth of operating subsidies, passenger fare levels, ridership, general economic conditions and the age and condition of capital assets.

The Statements of Revenues, Expenses and Changes in Net Assets report all of the revenues earned and expenses incurred during the reporting periods.

The Statements of Cash Flows provide information on cash receipts and cash payments during the reporting periods.

The basic financial statements can be found on pages 17-20 of this report.

**Notes to the Basic Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the basic financial statements can be found on pages 21-36 of this report.

# **Financial Analysis**

### **Statements of Net Assets**

As noted earlier, net assets may serve over time as an indicator of financial position, although other indicators should be considered as well. A condensed summary of VRE's net assets at June 30, 2010, 2009, and 2008 is shown below:

### **Condensed Statements of Net Assets**

	2010	2009	2008
ASSETS:			_
Current and other assets	\$ 52,448,311	\$ 43,704,514	\$ 39,350,039
Capital assets, net	280,924,816	257,970,013	226,293,095
<b>Total assets</b>	333,373,127	301,674,527	265,643,134
LIABILITIES:			
Current portion of long-term debt	7,816,356	7,209,050	7,721,012
Other current liabilities	17,571,445	19,665,846	23,576,220
Non-current liabilities	 106,374,996	105,054,110	95,928,158
Total liabilities	131,762,797	131,929,006	127,225,390
NET ASSETS: Invested in capital assets, net of			
related debt`	164,700,445	143,591,053	113,435,714
Restricted	15,526,729	14,273,387	16,027,225
Unrestricted	21,383,156	11,881,081	8,954,805
Total net assets	\$ 201,610,330	\$ 169,745,521	\$ 138,417,744

### **Current Year**

Net assets increased by approximately \$31.9 million, or 18.8 percent during the current fiscal year, due mainly to capital contributions that were used to fund rolling stock and facilities improvements.

The largest portion of VRE's net assets, \$164.7 million or 82 percent, represents its investment in capital assets (e.g., land, buildings, improvements, rolling stock, equipment and software), less the related indebtedness outstanding used to acquire those capital assets. VRE uses these assets to provide services to its riders; consequently, these assets are not available for future spending. VRE's investment in its capital assets is reported net of accumulated depreciation and amortization and net of related debt. The resources required to repay this debt must be provided annually from operations and federal (with PRTC as grantee), state and other local support since it is unlikely that the capital assets themselves will be liquidated to pay liabilities.

A portion of VRE's net assets, \$15.5 million or 7.7 percent represents resources that are restricted for the liability insurance plan, debt service, and restricted grant funds less related liabilities.

Capital assets, net of accumulated depreciation and amortization, increased approximately \$23 million or 8.9 percent as the result of rolling stock and facilities additions.

Current liabilities decreased approximately \$1.5 million or 5.5 percent as the result of a decrease to accounts payable.

Noncurrent liabilities increased approximately \$1.3 million or 1.3 percent because of new debt incurred for the purchase of ten additional Gallery railcars, less scheduled bond and note repayments during the year.

Restricted net assets increased approximately \$1.3 million or 8.8 percent.

### **Prior Year**

Net assets increased by approximately \$31.3 million, or 22.6 percent during the current fiscal year, due mainly to capital contributions that were used to fund rolling stock and facilities improvements.

The largest portion of VRE's net assets, \$143.6 million or 84.6 percent, represented its investment in capital assets (e.g., land, buildings, improvements, rolling stock, equipment and software), less the related indebtedness outstanding used to acquire those capital assets.

A portion of VRE's net assets, \$14.3 million or 8.4 percent represented resources that are restricted for the liability insurance plan, debt service, and restricted grant funds less related liabilities.

Capital assets, net of accumulated depreciation, increased approximately \$31.7 million or 14 percent as the result of rolling stock and facilities additions.

Current liabilities decreased approximately \$4.4 million or 14.1 percent. Accrued expenses in the prior year reflected five Gallery railcars placed in service at year end which were funded with a note payable in the current year.

Noncurrent liabilities increased approximately \$9.1 million or 9.5 percent because of new debt incurred for the purchase of the remaining 15 of a 50 Gallery railcar purchase and the initiation of construction for ten additional Gallery railcars, less scheduled bond repayments during the year and the defeasance of the Series 1993 bonds.

Restricted net assets decreased approximately \$1.8 million or 10.9 percent.

# Statements of Revenues, Expenses and Changes in Net Assets

The following financial information was derived from the Statements of Revenues, Expenses and Changes in Net Assets and reflects how VRE's net assets changed during the current and two prior fiscal years.

		2010	2009	2008
Operating revenues:				
Passenger revenue	\$	30,019,730	\$ 25,909,794	\$ 21,688,092
Equipment rentals and other	-	247,375	124,926	133,242
Total operating revenues		30,267,105	26,034,720	21,821,334
Non-operating revenues and capital grants:				
Subsidies and grants:				
Commonwealth of Virginia		24,093,271	25,711,262	25,755,293
Federal – with PRTC as grantee		29,963,107	27,432,583	30,782,327
Federal – other		402,355	53,738	959,088
Jurisdictional contributions		16,376,968	17,275,500	13,379,155
In-kind and local contributions		680,631	1,903,284	925,338
		060,031	1,903,204	262,676
Insurance proceeds Interest income		89,643	406,855	
		69,043	400,833	1,334,850
Total non-operating revenues and		71 605 075	69 226 404	72 200 727
capital grants		71,605,975	68,326,404	73,398,727
Total revenues		101,873,080	94,361,124	95,220,061
Operating expenses:				
Contract operations and maintenance		20,291,361	18,694,757	17,433,267
Other operations and maintenance		12,055,009	12,575,004	11,562,892
Property leases and access fees		9,482,367	8,686,385	8,279,505
Insurance		3,864,366	3,866,438	4,099,475
Marketing and sales		1,259,048	1,477,554	1,537,243
General and administrative		5,642,360	5,492,566	5,151,117
	-			_
Total operating expenses		52,594,511	50,792,704	48,063,499
Other expenses:				
Depreciation and amortization		11,337,406	10,445,041	10,640,098
Interest, financing costs and other		5,682,935	6,014,243	4,525,279
<b>Total other expenses</b>	-	17,020,341	16,459,284	15,165,377
F		, ,	, ,	, , ,
Total expenses		69,614,852	67,251,988	63,228,876
Revenues over expenses before special items		32,258,228	27,109,136	31,991,185
Special item – gain (loss) on disposal of assets		(393,419)	4,218,641	(3,176,932)
Change in net assets		31,864,809	31,327,777	28,814,253
Net assets - beginning of year		169,745,521	138,417,744	109,603,491
Net assets - end of year	\$	201,610,330	\$ 169,745,521	\$ 138,417,744

### Revenues

# **Current Year**

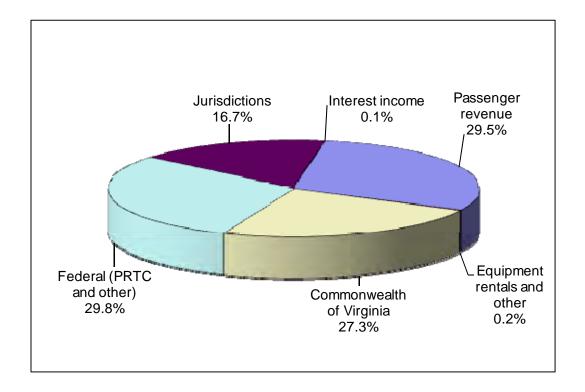
Total revenues for the current fiscal year increased approximately \$7.5 million or 8 percent. Operating revenues totaled \$30.3 million, an increase of 16.3 percent from the prior year.

Passenger revenue increased approximately \$4.1 million or 15.9 percent, the combined result of a 7 percent midyear fare increase in 2009 and an increase in ridership.

_	June 30,					
	2010	2009	2008			
Ridership	4,033,230	3,857,646	3,628,563			
% Increase (Decrease)	4.6%	6.3%	5.1%			

Subsidies and capital grants increased approximately \$5.7 million or 11.7 percent; this increase reflects the grants for the purchase of locomotives. Jurisdictional subsidies decreased approximately \$.9 million or 5.2 percent. In addition, VRE received \$.7 million of in-kind and local contributions.

The following chart shows the major sources of revenues for the year ended June 30, 2010:



### **Prior Year**

Total revenues for the prior fiscal year decreased approximately \$.86 million or .9 percent. Operating revenues totaled \$26 million, an increase of 19.3 percent from fiscal year 2008.

Passenger revenue increased approximately \$4.2 million or 19.5 percent, the combined result of a 10 percent fare increase and a 6.3 percent increase in ridership. Fares were increased 3 percent at the beginning of the year and an additional 7 percent midyear.

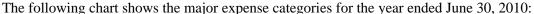
Subsidies and capital grants decreased approximately \$8.8 million or 15.2 percent; this decrease reflects the large federal grant drawn primarily in fiscal year 2009 for the purchase of railcars. Jurisdictional subsidies increased approximately \$3.9 million or 29 percent. In addition, VRE received \$1.9 million of in-kind and local contributions.

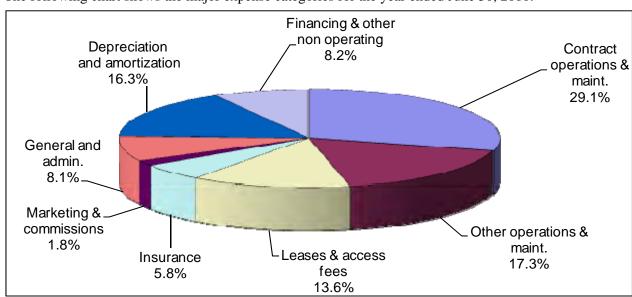
### **Expenses**

## **Current Year**

Total operating and other expenses, including depreciation and amortization, increased approximately \$2.4 million or 3.5 percent. Operating expenses increased by \$1.8 million or 3.6 percent. Total operating expenses were approximately \$52.6 million compared to approximately \$50.8 million for the prior fiscal year.

Contracted operation and maintenance costs increased by approximately \$1.6 million or 8.5 percent because of the one-time costs of transitioning to a new operation and equipment maintenance contractor during the fiscal year. Diesel fuel costs were less than the amount for the prior year by approximately \$1.9 million or 33.4 percent, primarily as the result of a substantial decrease to the price of diesel fuel. Property leases and access fees increased by approximately \$.77 million or 9 percent as the result of contractual increases and marketing costs decreased by approximately \$.31 million or 63.8 percent, a reflection of the decision not to conduct any marketing campaigns during the fiscal year. Depreciation and amortization increased by approximately \$.89 million or 8.5 percent and net interest and financing costs decreased by \$.33 million or 5.5 percent.





### **Prior Year**

Total operating and other expenses, including depreciation and amortization, increased approximately \$4 million or 6.4 percent. Operating expenses increased by \$2.7 million or 5.7 percent. Total operating expenses were approximately \$50.8 million compared to approximately \$48.1 million for fiscal year 2008.

Diesel fuel costs exceeded the amount for the prior year by approximately \$1 million or 21.8 percent. Train crew labor costs increased approximately \$1.2 million or 27.8 percent as the result of an Amtrak wage settlement and the transfer of certain costs from insurance to employee benefits. Liability insurance costs were lower than the previous year by approximately \$1 million, primarily as the result of a one-time credit and insurance claims costs were higher by approximately \$.66 million. Track access and mid-day storage fees increased approximately \$.66 million or 8.4 percent as the result of contractual commitments. The gain on sale of assets of approximately \$4.2 million was the result of the sale of 13 Kawasaki railcars.

# **Capital Assets and Debt Administration**

### **Capital Assets**

VRE's investment in capital assets as of June 30, 2010 amounts to \$281 million (net of accumulated depreciation and amortization). This investment in capital assets includes rolling stock, stations and platforms, track and signal improvements, office facilities, equipment and software, and equity in local property. Acquisitions are funded using a variety of financing techniques, including loans and grants from varying government agencies and other local sources.

		2010		2009		2008
Rolling stock	\$	175,852,176	\$	153,611,395	\$	148,011,293
Vehicles	Ψ	74,162	Ψ	45,550	Ψ	45,550
Facilities		78,099,155		76,785,604		59,713,775
Track and signal improvements		52,151,000		52,151,000		52,269,212
Equipment		8,776,321		7,850,081		7,796,280
Construction in progress		42,817,578		33,842,651		19,461,401
Equity in local properties		5,244,798		5,244,798		5,244,798
Furniture, equipment and software		3,724,664		3,314,942		3,256,370
		366,739,854		332,846,021		295,798,679
Less accumulated depreciation and						
amortization		(85,815,038)		(74,876,008)		(69,505,584)
Total capital assets, net	\$	280,924,816	\$	257,970,013	\$	226,293,095

## **Current Year**

During fiscal year 2010, net investment in capital assets increased approximately \$23 million or 8.9 percent. Completed projects totaling approximately \$24.9 million were closed from construction in progress to their respective capital accounts and an additional \$1.3 million was charged directly to the capital accounts.

The major completed projects were: manufacture and purchase of 10 Gallery railcars (\$22.8 million); Burke platform extension (\$1.2 million); the cab signal project (\$.5 million); and the two-way radio project (\$.4 million). Two older locomotives were sold during the year, a warehouse at the Amtrak Ivy City yard was converted to Amtrak ownership, and equipment was transferred to the purchaser of older Gallery cars and to the new contract operator for a combined net loss on sale in the amount of \$.4 million. The major additions to construction in progress during the fiscal year were for the acquisition of new locomotives, improvements to the stations and yards, expansion of parking facilities, and an upgrade to the fare collection system.

Additional information on VRE's capital assets and contractual commitments can be found in Note 3 to the financial statements.

# **Prior Year**

During fiscal year 2009, net investment in capital assets increased approximately \$31.7 million or 14 percent. Completed projects totaling approximately \$43.1 million were closed from construction in progress to their respective capital accounts and an additional \$2.24 million was charged directly to the capital accounts.

The major completed projects were: manufacture and purchase of 15 Gallery railcars (\$27.3 million); overhaul of locomotives (\$873,000); Crossroads Yard Expansion (\$7.1 million); and construction of the Manassas Parking Garage (\$10 million). In addition, 13 Kawasaki railcars and associated equipment with a net book value of approximately \$17.7 million were sold during the year, resulting in a gain on sale in the amount of \$4.2 million.

The major additions to construction in progress during the fiscal year were for acquisition of additional railcars and locomotives, and improvements to the stations and yards.

### **Debt Administration**

At June 30, 2010, VRE had total debt outstanding of \$114,455,478. The revenue bond debt is issued under the name of the Northern Virginia Transportation Commission (NVTC). The bonds are secured by a pledge of VRE revenue. A debt service insurance policy guarantees payment of each bond series.

The Northern Virginia Transportation Commission (NVTC) and the Potomac and Rappahannock Transportation Commission (PRTC) are co-lessees of the capital lease for rolling stock, which is secured by the related equipment. The note payable for VRE's office condominium was issued by NVTC and is secured by the real estate. The promissory notes with the Federal Railroad Administration for the purchase of 60 Gallery railcars are issued by NVTC, and PRTC consented to their issuance and to the pledge of VRE revenues. The notes are secured by the revenues of VRE and the rolling stock.

	 2010		2009		2008
Revenue bonds	\$ 29,490,000	\$	34,425,000	\$	53,755,000
Capital leases	20,775,627		21,720,726		23,044,557
Notes payable	 64,189,851		56,622,937		27,530,555
Total	\$ 114,455,478	\$	112,768,663	\$	104,330,112

VRE has access to a line of credit of up to \$1 million with SunTrust Bank; the line was not utilized during 2010. For further information, please refer to Note 7 in the financial statements.

# **Economic Factors and Next Year's Budget**

Population growth in Northern Virginia, especially in the outer suburbs, continues to remain robust. In combination with the congestion on major highways and on-going highway construction projects, this growth will continue to increase demand for VRE's service. The constraining factors to VRE growth are station parking, availability of seats, storage capacity, and the availability of subsidy funds.

After three fare increases in the prior two years, no general fare increase was budgeted for fiscal year 2011. The local subsidy for fiscal year 2011 was reduced by \$306,659 to a total of \$16,070,309, a reflection of the decline in local jurisdiction revenue. The level of state funding for transportation continues to be extremely volatile.

The FY 2011 budget reflects costs associated with a new five-year agreement with Amtrak for access to Washington Union Terminal and a new contract with Keolis Rail Services Virginia for operations and maintenance of the commuter rail service. The Keolis contract is for five years with an option to renew for two additional five year periods.

# **Request for Information**

This financial report is designed to provide a general overview of VRE's finances for all those interested. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, Virginia Railway Express, 1500 King Street, Alexandria, Virginia 22314-2730 or by e-mail to dboxer@vre.org.

# STATEMENTS OF NET ASSETS June 30, 2010 and 2009

ASSETS		2010	2009
Current Assets:			
Cash and cash equivalents	\$	10,042,748	\$ 5,901,750
Accounts receivable:			
Due from PRTC – funded by FTA		13,843,349	8,790,894
Federal grants – other		190,368	-
Commonwealth of Virginia grants		2,959,930	5,051,200
Trade receivables, net of allowance for			
doubtful accounts		4,036,020	4,126,931
Other receivables		104,958	49,020
Inventory		3,445,580	3,464,574
Prepaid expenses and other		772,322	548,371
Restricted cash, cash equivalents and investments		15,579,409	14,326,630
Total current assets		50,974,684	42,259,370
Noncurrent Assets:			
Deferred bond and lease costs, net		1,473,627	1,445,144
Capital assets:			
Rolling stock		175,852,176	153,611,395
Vehicles		74,162	45,550
Facilities		78,099,155	76,785,604
Track and signal improvements		52,151,000	52,151,000
Equipment		8,776,321	7,850,081
Construction in progress		42,817,578	33,842,651
Equity in local properties		5,244,798	5,244,798
Furniture, equipment and software		3,724,664	3,314,942
		366,739,854	332,846,021
Less accumulated depreciation and amortization		(85,815,038)	(74,876,008)
Total capital assets, net	_	280,924,816	257,970,013
Total noncurrent assets		282,398,443	259,415,157
Total assets	\$	333,373,127	\$ 301,674,527

LIABILITIES AND NET ASSETS	2010		2009
Current Liabilities:			
Accounts payable	\$ 3,386,9	946 \$	6,459,391
Accounts payable – rolling stock	1,609,5	565	1,397,863
Payable to Commissions	496,5	560	1,131,576
Compensated absences	1,4	162	3,930
Accrued expenses	7,978,4	107	7,152,734
Accrued interest	1,065,0	082	1,192,344
Unearned revenue	1,056,8	357	938,095
Contract retainage	1,976,5	566	1,389,913
Notes payable	1,632,3	881	1,328,952
Current portion of capital lease obligations	988,9	75	945,098
Current portion of revenue bonds	5,195,0	000	4,935,000
Total current liabilities	25,387,8	801	26,874,896
Noncurrent Liabilities:			
Capital lease obligations	19,786,6	552	20,775,628
Notes payable	62,557,4	170	55,293,985
Revenue bonds payable, net	23,747,3		28,726,958
Compensated absences	283,5	534	257,539
Total noncurrent liabilities	106,374,9	96	105,054,110
Total liabilities	131,762,7	197	131,929,006
Net Assets:			
Invested in capital assets, net of related debt	164,700,4	145	143,591,053
Restricted for liability insurance plan	9,511,7		8,229,082
Restricted for debt service and capital lease	5,980,3		5,850,112
Restricted grants or contributions	34,0		194,193
Unrestricted assets	21,383,1	156	11,881,081
Total net assets	201,610,3	330	169,745,521
Total liabilities and net assets	\$ 333,373,1	27 \$	301,674,527

# STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS Years Ended June 30, 2010 and 2009

Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         23,893         129,620           Insurance trust         65,164         241,003           Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051           Capital grants and assistance:         Commonwealth of Virginia grants         10,939,490         12,228,446           Federal grants – with PRTC as grantee         15,437,312         14,648,460           Federal grants – other         402,355         53,738		2010	2009
Equipment rentals and other         247,375         124,926           Total operating revenues         30,267,105         26,034,720           Operating Expenses:         Contract operations and maintenance         12,055,009         12,575,004           Other operations and maintenance         12,055,009         12,575,004           Property leases and access fees         9,482,367         8,686,385           Insurance         3,864,366         3,866,438           Marketing and sales         1,259,048         1,477,554           General and administrative         5,642,360         5,492,566           Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (33,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123           Interest income:         Operating funds         23,893         129,620           Insurance trust         65,164         241,003           Interest, amortization and othe	Operating Revenues:		
Total operating revenues   30,267,105   26,034,720	Passenger revenue	\$ 30,019,730	\$ 25,909,794
Operating Expenses:         Contract operations and maintenance         20,291,361         18,694,757           Other operations and maintenance         12,055,009         12,575,004           Property leases and access fees         9,482,367         8,686,385           Insurance         3,864,366         3,866,438           Marketing and sales         1,259,048         1,477,554           General and administrative         5,642,360         5,492,566           Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         23,893         129,620           Operating funds         23,893         129,620           Insurance trust         65,164         241,003 <td>Equipment rentals and other</td> <td>247,375</td> <td>124,926</td>	Equipment rentals and other	247,375	124,926
Contract operations and maintenance         20,291,361         18,694,757           Other operations and maintenance         12,055,009         12,575,004           Property leases and access fees         9,482,367         8,686,335           Insurance         3,864,366         3,866,438           Marketing and sales         1,259,048         1,477,554           General and administrative         5,642,360         5,492,566           Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants — with PRTC as grantee         14,525,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         23,893         129,620           Operating funds         23,893         129,620           Insurance trust         65,164         241,003           Other restrict	<b>Total operating revenues</b>	30,267,105	26,034,720
Other operations and maintenance         12,055,009         12,575,004           Property leases and access fees         9,482,367         8,686,385           Insurance         3,864,366         3,664,338           Marketing and sales         1,259,048         1,477,554           General and administrative         5,642,360         5,492,566           Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating Revenues (Expenses):         Subsidies:         Subsidies:           Subsidies:         Subsidies:         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         Operating funds         23,893         129,620           Insurance trust         65,164         241,003           Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         15,682,935         (6,014,243)<	Operating Expenses:		
Property leases and access fees         9,482,367         8,686,385           Insurance         3,864,366         3,864,366         3,866,4386           Marketing and sales         1,259,048         1,477,554         5,642,360         5,492,566           Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         3,864,812         (35,203,025)           Commonwealth of Virginia grants         13,153,781         13,482,816         14,252,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500         1nterest income:         16,376,968         17,275,500           Operating funds         23,893         129,620         1surance trust         65,164         241,003           Other restricted funds         586         36,232         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051	Contract operations and maintenance	20,291,361	18,694,757
Insurance	Other operations and maintenance	12,055,009	12,575,004
Marketing and sales         1,259,048         1,477,554           General and administrative         5,642,360         5,492,566           Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants — with PRTC as grantee         14,525,795         12,784,123         12,784,123         12,784,123           Jurisdictional contributions         16,376,968         17,275,500         17,275,500           Interest income:         23,893         129,620         12,284,123           Operating funds         23,893         129,620         12,284,263           Insurance trust         65,164         241,003         24,003           Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051	Property leases and access fees	9,482,367	8,686,385
General and administrative         5,642,360         5,492,566           Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         23,893         129,620           Operating funds         23,893         129,620           Insurance trust         65,164         241,003           Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051           Capital grants and assistance:         10,939,490         12,228,446           Federal grants with PRTC as grantee         15,437,312         14,648,460      <	Insurance		3,866,438
Total operating expenses         52,594,511         50,792,704           Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         Subsidies:         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816         Federal grants – with PRTC as grantee         14,525,795         12,784,123         Jurisdictional contributions         16,376,968         17,275,500           Interest income:         Operating funds         23,893         129,620         18,225,795         12,784,123         19,620	Marketing and sales	1,259,048	1,477,554
Operating loss before depreciation and amortization         (22,327,406)         (24,757,984)           Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:         Subsidies:         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         23,893         129,620           Insurance trust         65,164         241,003           Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051           Capital grants and assistance:         Commonwealth of Virginia grants         10,939,490         12,228,446           Federal grants – with PRTC as grantee         15,437,312         14,648,460           Federal grants – other         402,355         53,738           Less: Pass-through to Fairfax County         -         (4,456,818)	General and administrative	5,642,360	5,492,566
Depreciation and amortization         (11,337,406)         (10,445,041)           Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         23,893         129,620           Operating funds         23,893         129,620           Insurance trust         65,164         241,003           Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051           Capital grants and assistance:         Commonwealth of Virginia grants         10,939,490         12,228,446           Federal grants – with PRTC as grantee         15,437,312         14,648,460           Federal grants – other         402,355         53,738           Less: Pass-through to Fairfax County         -         (4,456,818)           Other local contributions         680,631         1,903,284	Total operating expenses	52,594,511	50,792,704
Operating loss         (33,664,812)         (35,203,025)           Nonoperating Revenues (Expenses):         Subsidies:           Commonwealth of Virginia grants         13,153,781         13,482,816           Federal grants – with PRTC as grantee         14,525,795         12,784,123           Jurisdictional contributions         16,376,968         17,275,500           Interest income:         0         23,893         129,620           Insurance trust         65,164         241,003           Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051           Capital grants and assistance:         2         228,446           Federal grants – with PRTC as grantee         15,437,312         14,648,460           Federal grants – with PRTC as grantee         15,437,312         14,648,460           Federal grants – other         402,355         53,738           Less: Pass-through to Fairfax County         - (4,456,818)           Other local contributions         680,631         1,903,284           Total capital grants and assistance, net         27,459,788         24,377,110           Gain	Operating loss before depreciation and amortization	(22,327,406)	(24,757,984)
Nonoperating Revenues (Expenses):   Subsidies:   Commonwealth of Virginia grants   13,153,781   13,482,816     Federal grants – with PRTC as grantee   14,525,795   12,784,123     Jurisdictional contributions   16,376,968   17,275,500     Interest income: Operating funds   23,893   129,620     Insurance trust   65,164   241,003     Other restricted funds   586   36,232     Interest, amortization and other nonoperating expenses, net   (5,682,935)   (6,014,243)     Total nonoperating revenues, net   38,463,252   37,935,051     Capital grants and assistance:     Commonwealth of Virginia grants   10,939,490   12,228,446     Federal grants – with PRTC as grantee   15,437,312   14,648,460     Federal grants – other   402,355   53,738     Less: Pass-through to Fairfax County   - (4,456,818)     Other local contributions   680,631   1,903,284     Total capital grants and assistance, net   27,459,788   24,377,110     Gain/(Loss) on disposal of assets   (393,419)   4,218,641     Change in net assets   31,864,809   31,327,777     Net Assets, beginning   169,745,521   138,417,744	Depreciation and amortization	(11,337,406)	(10,445,041)
Subsidies:         Commonwealth of Virginia grants       13,153,781       13,482,816         Federal grants – with PRTC as grantee       14,525,795       12,784,123         Jurisdictional contributions       16,376,968       17,275,500         Interest income:       23,893       129,620         Operating funds       23,893       129,620         Insurance trust       65,164       241,003         Other restricted funds       586       36,232         Interest, amortization and other nonoperating expenses, net       (5,682,935)       (6,014,243)         Total nonoperating revenues, net       38,463,252       37,935,051         Capital grants and assistance:       2       2         Commonwealth of Virginia grants       10,939,490       12,228,446         Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,	Operating loss	(33,664,812)	(35,203,025)
Commonwealth of Virginia grants       13,153,781       13,482,816         Federal grants – with PRTC as grantee       14,525,795       12,784,123         Jurisdictional contributions       16,376,968       17,275,500         Interest income:       23,893       129,620         Insurance trust       65,164       241,003         Other restricted funds       586       36,232         Interest, amortization and other nonoperating expenses, net       (5,682,935)       (6,014,243)         Total nonoperating revenues, net       38,463,252       37,935,051         Capital grants and assistance:       20,000       12,228,446         Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744			
Federal grants – with PRTC as grantee       14,525,795       12,784,123         Jurisdictional contributions       16,376,968       17,275,500         Interest income:       Operating funds       23,893       129,620         Insurance trust       65,164       241,003         Other restricted funds       586       36,232         Interest, amortization and other nonoperating expenses, net       (5,682,935)       (6,014,243)         Total nonoperating revenues, net       38,463,252       37,935,051         Capital grants and assistance:       Commonwealth of Virginia grants       10,939,490       12,228,446         Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744		13.153.781	13.482.816
Jurisdictional contributions   16,376,968   17,275,500     Interest income:			
Interest income:   Operating funds			
Insurance trust       65,164       241,003         Other restricted funds       586       36,232         Interest, amortization and other nonoperating expenses, net       (5,682,935)       (6,014,243)         Total nonoperating revenues, net       38,463,252       37,935,051         Capital grants and assistance:       2       2         Commonwealth of Virginia grants       10,939,490       12,228,446         Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744		, ,	, ,
Insurance trust       65,164       241,003         Other restricted funds       586       36,232         Interest, amortization and other nonoperating expenses, net       (5,682,935)       (6,014,243)         Total nonoperating revenues, net       38,463,252       37,935,051         Capital grants and assistance:       2       2         Commonwealth of Virginia grants       10,939,490       12,228,446         Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744	Operating funds	23,893	129,620
Other restricted funds         586         36,232           Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051           Capital grants and assistance:         20,335         10,939,490         12,228,446           Federal grants – with PRTC as grantee         15,437,312         14,648,460           Federal grants – other         402,355         53,738           Less: Pass-through to Fairfax County         -         (4,456,818)           Other local contributions         680,631         1,903,284           Total capital grants and assistance, net         27,459,788         24,377,110           Gain/(Loss) on disposal of assets         (393,419)         4,218,641           Change in net assets         31,864,809         31,327,777           Net Assets, beginning         169,745,521         138,417,744	•		
Interest, amortization and other nonoperating expenses, net         (5,682,935)         (6,014,243)           Total nonoperating revenues, net         38,463,252         37,935,051           Capital grants and assistance:         2000         10,939,490         12,228,446           Federal grants – with PRTC as grantee         15,437,312         14,648,460           Federal grants – other         402,355         53,738           Less: Pass-through to Fairfax County         -         (4,456,818)           Other local contributions         680,631         1,903,284           Total capital grants and assistance, net         27,459,788         24,377,110           Gain/(Loss) on disposal of assets         (393,419)         4,218,641           Change in net assets         31,864,809         31,327,777           Net Assets, beginning         169,745,521         138,417,744	Other restricted funds		
Capital grants and assistance:       10,939,490       12,228,446         Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744	Interest, amortization and other nonoperating expenses, net	(5,682,935)	(6,014,243)
Commonwealth of Virginia grants       10,939,490       12,228,446         Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744	Total nonoperating revenues, net	38,463,252	37,935,051
Federal grants – with PRTC as grantee       15,437,312       14,648,460         Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       -       (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744	Capital grants and assistance:		
Federal grants – other       402,355       53,738         Less: Pass-through to Fairfax County       - (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744	Commonwealth of Virginia grants	10,939,490	12,228,446
Less: Pass-through to Fairfax County       - (4,456,818)         Other local contributions       680,631       1,903,284         Total capital grants and assistance, net       27,459,788       24,377,110         Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744	Federal grants – with PRTC as grantee	15,437,312	14,648,460
Other local contributions         680,631         1,903,284           Total capital grants and assistance, net         27,459,788         24,377,110           Gain/(Loss) on disposal of assets         (393,419)         4,218,641           Change in net assets         31,864,809         31,327,777           Net Assets, beginning         169,745,521         138,417,744	Federal grants – other	402,355	53,738
Total capital grants and assistance, net         27,459,788         24,377,110           Gain/(Loss) on disposal of assets         (393,419)         4,218,641           Change in net assets         31,864,809         31,327,777           Net Assets, beginning         169,745,521         138,417,744	Less: Pass-through to Fairfax County	-	(4,456,818)
Gain/(Loss) on disposal of assets       (393,419)       4,218,641         Change in net assets       31,864,809       31,327,777         Net Assets, beginning       169,745,521       138,417,744	Other local contributions	680,631	1,903,284
Change in net assets         31,864,809         31,327,777           Net Assets, beginning         169,745,521         138,417,744	Total capital grants and assistance, net	27,459,788	24,377,110
Net Assets, beginning 169,745,521 138,417,744	Gain/(Loss) on disposal of assets	(393,419)	4,218,641
	Change in net assets	31,864,809	31,327,777
Net Assets, ending \$ 201,610,330 \$ 169,745,521	Net Assets, beginning	169,745,521	138,417,744
	Net Assets, ending	\$ 201,610,330	\$ 169,745,521

# STATEMENTS OF CASH FLOWS Years Ended June 30, 2010 and 2009

		2010		2009
Cash Flows From Operating Activities:				
Receipts from customers	\$	30,393,082	\$	24,447,258
Payments to suppliers		(48,894,869)		(46,040,729)
Payments to employees		(4,660,169)		(3,842,570)
Net cash used in operating activities		(23,161,956)		(25,436,041)
Cash Flows From Noncapital Financing Activities:				
Governmental subsidies		44,513,699		42,947,801
Cash Flows From Capital and Related Financing Activities:				
Acquisition and construction of capital assets		(26,997,485)		(33,571,366)
Capital grants and assistance		23,537,414		23,818,720
Pass through to Fairfax County				(4,456,818)
Proceeds from sale of capital assets		300,000		22,027,504
Principal paid on capital lease obligations		(945,099)		(1,323,831)
Principal paid on notes		(1,384,221)		(975,427)
Principal paid on bonds		(4,935,000)		(19,330,000)
Interest paid on capital lease obligation		(986,259)		(1,040,338)
Interest paid on bonds and notes		(4,637,040)		(4,754,084)
Net cash used in capital and related financing activities		(16,047,690)		(19,605,640)
Coch Flows From Investing Activities				
Cash Flows From Investing Activities: Interest received on investments		89,724		406,755
Increase (decrease) in cash and cash equivalents		5,393,777		(1,687,125)
_				
Cash and Cash Equivalents, beginning		20,228,380	Φ.	21,915,505
Cash and Cash Equivalents, ending	\$	25,622,157	\$	20,228,380
Reconciliation of Operating Loss to Net Cash Used In				
Operating Activities:				
Operating loss	\$	(33,664,812)	\$	(35,203,025)
Adjustments to reconcile operating loss to net				
cash used in operating activities:				
Depreciation and amortization		11,337,406		10,445,041
Loss on disposal of inventory		-		296,811
Loss on disposal of assets		44,780		-
(Increase) decrease in: Accounts receivable		00 011		(1.955.009)
Other receivables		90,911 (83,696)		(1,855,998)
Inventory		(77,041)		(93,353)
Prepaid expenses and other		(223,951)		(97,212)
Increase (decrease) in:		(223,931)		(97,212)
Accounts payable and accrued expenses		(704,315)		803,159
Unearned revenue		118,762		268,536
Net cash used in operating activities	\$	(23,161,956)	\$	(25,436,041)
Net cash used in operating activities	Ψ	(23,101,730)	Ψ	(23,430,041)
Schedule of Noncash Capital Activities			<i>*</i>	
Capital assets acquired through accounts payable	\$	2,441,232	\$	5,534,131
Capital assets acquired through notes payable		8,951,135		30,067,809
Capital assets acquired through accrued liabilities		2,909,466		1,758,811
Capital assets acquired through in-kind contributions		341,344		517,664
	\$	14,643,177	\$	37,878,415

### NOTES TO FINANCIAL STATEMENTS

### **Note 1.** Summary of Significant Accounting Policies

# **Reporting Entity**

The Virginia Railway Express (VRE) is accounted for as a joint venture of the Northern Virginia Transportation Commission (NVTC) and the Potomac and Rappahannock Transportation Commission (PRTC). Pursuant to a Master Agreement signed in 1989, NVTC and PRTC (the Commissions) jointly own and operate VRE. VRE provides commuter rail service on two railroad lines originating in Fredericksburg and Manassas, Virginia and terminating at Union Station, Washington, D.C. The service uses existing tracks of the CSX Transportation Corporation (CSX), and the Norfolk Southern Railway Company, under respective operating access agreements. Trains are operated and maintained pursuant to a Purchase of Services Agreement between Amtrak and the Commissions.

Assets for VRE operations have been purchased in the name of the Commissions and funded primarily by grants, loans or other financing arrangements for which one or both Commissions have served as grantee, issuer, borrower, or in other related capacities. In order to present a full and accurate picture of VRE operations, all financial transactions related to the commuter rail program are combined in this report.

VRE is managed by the Commissions. Certain functions have been delegated to the VRE Operations Board, which consists of representatives of all contributing and participating jurisdictions and one representative of the Commonwealth of Virginia's Department of Rail and Public Transportation. The system is not currently configured for fare revenues alone to produce positive operating income. In addition to fares, the project is financed with proceeds from the Commuter Rail Revenue Bonds, a federal loan, a lease financing, Federal (with PRTC as grantee) and Commonwealth of Virginia grants, and jurisdictional contributions based on a population/ridership formula that are supplemented by voluntary donations from contributing jurisdictions. Grants and contributions fund both operations and capital projects. Participating jurisdictions include the counties of Fairfax, Prince William, Spotsylvania and Stafford; and the cities of Manassas, Manassas Park and Fredericksburg, Virginia. Contributing jurisdictions include Arlington County and the City of Alexandria, Virginia. In February 2010 the VRE Master Agreement was amended to include Spotsylvania County as a participating jurisdiction. Spotsylvania County's share of the VRE annual subsidy from February 2010 through the middle of fiscal year 2012 has been deferred until 60 days after the beginning of fiscal year 2013.

In July 2007, the Commissions adopted amendments to the VRE Master Agreement that expanded the Operations Board to include all member jurisdictions and provided for board representation proportionate to system ridership, and weighted voting proportionate to jurisdictional subsidy. In addition, the amendments apportioned jurisdictional subsidies on system ridership only, rather than the former 90 percent system ridership and 10 percent population formula. The amendment to the subsidy formula is being phased in over four years, beginning in fiscal year 2008. The amendments also allowed for greater autonomy for the Operations Board, with progressively more decisions made by the Board without referral to PRTC and NVTC.

### NOTES TO FINANCIAL STATEMENTS

### **Note 1. Summary of Significant Accounting Policies (Continued)**

# **Measurement Focus, Basis of Accounting**

VRE prepares its financial statements using the accrual basis of accounting. The activities of VRE are similar to those of proprietary funds of local jurisdictions. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Pursuant to GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that use Proprietary Fund Accounting, VRE has elected to apply all applicable GASB pronouncements as well as Financial Accounting Standards Board ("FASB") pronouncements and Accounting Principles Board ("APB") opinions issued on or before November 30, 1989 that do not conflict with or contradict GASB pronouncements.

**Revenues and expenses:** VRE distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses are those that result from providing services in connection with VRE's principal ongoing operation. The principal operating revenues of VRE are charges to customers which result in passenger revenues. Passenger revenues are recorded as revenue at the time services are performed. Cash received for services in advance is deferred until earned.

Operating revenues and expenses also include all revenues and expenses not associated with capital and related financing, noncapital financing, subsidies, or investing activities.

**Revenue recognition:** Intergovernmental revenues, consisting primarily of Federal (with PRTC as grantee) and Commonwealth of Virginia grants, designated for payment of specific expenses, are recognized at the time that the expenses are incurred. Capital grants and assistance are recognized as additions are made to capital assets and other contributions are included in the Statements of Revenues, Expenses and Changes in Net Assets when expended. VRE records monetary and in-kind contributions as it assesses matching obligations to the jurisdictions or other construction partners. Any excess of grant revenues or expenses at year end are recorded as unearned revenue or accounts receivable, respectively.

*Cash and investments*: VRE considers all highly liquid investments with maturities of three months or less to be cash equivalents. Investments in U.S. government securities and commercial paper are carried at fair value based on quoted market prices. The investment in the Local Government Investment Pool (LGIP or Pool), a 2a7-like pool, is reported at the Pool's share price.

**Restricted cash and cash equivalents:** Restricted cash, cash equivalents and investments of \$15,579,409 and \$14,326,630 at June 30, 2010 and 2009, respectively, are comprised of funds related to bond compliance requirements, the balance in the Liability Insurance Plan, remaining proceeds from the sale of the Kawasaki rail cars and a small liability claims account.

*Allowance for uncollectible accounts:* VRE calculates its allowance for uncollectible accounts using historical collection data and specific account analysis. The allowance was \$301,000 at June 30, 2010 and approximately \$257,000 at June 30, 2009.

*Inventory*: VRE has purchased an inventory of spare parts for rolling stock that is maintained and managed by Amtrak pursuant to its maintenance responsibilities under the Purchase of Services Agreement with the Commissions. In addition, VRE has established an inventory of parts for rolling stock at its own warehouse located at Broad Run. As the result of the transfer of maintenance operations to Keolis Rail Virginia, all inventory was shifted to VRE's warehouse at Broad Run in June and July 2010. Inventory is stated at cost, which approximates market, and is valued using the first-in-first-out method.

### NOTES TO FINANCIAL STATEMENTS

### **Note 1. Summary of Significant Accounting Policies (Continued)**

# **Measurement Focus, Basis of Accounting (Continued)**

**Capital assets:** For constructed assets, all costs necessary to bring assets to the condition and location necessary for the intended use are capitalized. Asset costs include allocation of certain common construction costs based on the relationship of associated direct costs. Assets constructed directly by jurisdictions in satisfaction of system financial responsibilities have been capitalized at the estimated fair market value as of the date of donation.

When assets are substantially complete and ready for use, these costs are transferred from construction in progress to property and equipment and depreciated or amortized. Major improvements and replacements of property are capitalized. Maintenance, repairs and minor improvements and replacements are expensed.

Costs of improvements to track and signal facilities owned by the railroads have been capitalized in recognition of the increased efficiency afforded VRE operations over their useful lives. The Commissions retain a residual interest in these assets such that net salvage value will be reimbursed by the railroads upon cessation of commuter rail service. Similarly, shared investments in jurisdictional facilities ("equity in local properties") recognize the right of access for commuter rail patrons granted to the Commissions.

VRE capitalizes assets that have an initial cost of \$5,000 or more per unit and a useable life of two or more years, with the exception of software purchases, which are only capitalized if the initial cost is \$15,000 or more. The GASB Statement No. 51 accounting and financial reporting requirements for intangible assets were implemented during fiscal year 2010.

Depreciation and amortization of all exhaustible equipment, buildings, and intangibles is charged as an expense against operations using the straight-line method over the following estimated useful lives:

Rolling stock	8-40 years
Vehicles	5 years
Facilities	30-40 years
Track and signal improvements	30 years
Equipment	5 years
Equity in local properties	35 years
Furniture, equipment and software	3-10 years

When, in the opinion of management, certain assets are impaired, any estimated decline in value is accounted for as a non-operating expense. There were no impaired assets as of June 30, 2010.

Compensated absences: VRE employees are granted vacation leave based on length of employment. Employees with less than ten years of service may carry over a total of 225 hours of leave from year to year, while those with more than ten years may carry over 300 hours. Excess leave may convert to sick leave or may be paid out with the approval of the Chief Executive Officer. Employees may accumulate sick leave without limitation. Employees who separate in good standing after five or more years of service will be paid for 25 percent of their sick leave credit in excess of 450 hours. Certain employees may accumulate compensatory leave for overtime worked. Compensated absences are accrued when incurred.

**Long-term obligations:** Bond premiums, discounts, and deferred losses, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight line method.

### NOTES TO FINANCIAL STATEMENTS

### **Note 1. Summary of Significant Accounting Policies (Continued)**

# **Measurement Focus, Basis of Accounting (Continued)**

**Estimates and assumptions:** The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## Note 2. Cash, Cash Equivalents and Investments

The VRE Operations Board has adopted a formal investment policy. The goal of the policy is to minimize risk and to ensure the availability of cash to meet VRE's expenditures, while generating revenue from the use of funds which might otherwise remain idle. The primary objectives of VRE's investment activities, in priority order, are: safety, liquidity and yield. The policy specifies eligible and ineligible investments; diversification requirements; maximum length of time for various types of investments; and the process for purchasing securities.

*Interest rate risk:* In accordance with its investment policy, VRE manages its exposure to declines in fair values by limiting the maturity of various investment vehicles, as indicated in the chart below.

*Credit risk:* The investment policy specifies credit quality for certain types of investments, as described below, in accordance with the *Code of Virginia*, and the policy specifies the qualifications for institutions providing depository and investment services. In addition, the Chief Financial Officer must conduct a quarterly review of the condition of each authorized financial institution and broker/dealer.

Investment	Credit Quality
Savings account or CD's of any bank or savings and loan association within the Commonwealth of Virginia	Bank or savings and loan association must be a "qualified public depository"
Bankers' acceptances	Institution must be "prime quality" as determined by one or more recognized rating services
Commercial paper	Must be "prime quality" as rated by two of the following: Moody's (prime 1): S&P (A-1); Fitch (F-1); Duff and Phelps (D-1)
Corporate notes	Must be "high quality" as defined by ratings of at least AA by S&P and Aa by Moody's
Negotiable certificates of deposit and negotiable bank deposit notes	Must have ratings of at least A-1 by S&P and P-1 by Moody's for short term instruments and AA by S&P and Aa by Moody's for long term instruments.

### NOTES TO FINANCIAL STATEMENTS

### Note 2. Cash, Cash Equivalents and Investments (Continued)

Custodial credit risk: For deposits, custodial credit risk is the risk that in the event of a failure of a depository financial institution, VRE may not recover its deposits. All cash of VRE is maintained in accounts collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400 et. seq. of the Code of Virginia or covered by federal depository insurance. Under the Act, banks holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50 percent of excess deposits to a collateral pool in the name of the State Treasury Board. If any member bank fails, the entire collateral pool becomes available to satisfy the claims of governmental entities. With the ability to make additional assessments, the multiple bank collateral pool functions similarly to depository insurance. The Commonwealth of Virginia Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act. At June 30, 2010, the book balance of VRE's deposits with banks was \$1,437,467; these funds are swept into a U.S. Government Securities money market fund at the end of each business day.

**Concentration of credit risk:** VRE's investment policy provides limitations on the percentage of the portfolio that can be invested in each type of security, as indicated in the following chart.

The limitations provided in the investment policy for maximum maturity and percentage of the portfolio for each category of investment are as follows:

Investment	Length of Maturity	Percent Allowed
Bonds, notes, and other evidence of indebtedness of the United States	60 months or less	100%
Bonds, notes, and other evidence of indebtedness of the Commonwealth of Virginia	60 months or less	100%
Bonds, notes, and other evidence of indebtedness of any county, city, town, district, authority or other public body of the Commonwealth of Virginia	36 months or less	100%
Bonds and notes of FNMA and FHLB	36 months or less	75%
Savings accounts or CD's of any bank or savings and loan association within the Commonwealth of Virginia	12 months or less	20%
Money market mutual funds	13 months or less	60%
Repurchase agreements	24 months or less	20%
Bankers' acceptances	24 months or less	10%
Prime Quality Commercial Paper (no more than 5% from one issuer)	270 days or less	35%
High Quality Corporate Notes	24 months or less	50%
Certificates representing ownership in treasury bond principal	24 months or less	50%
LGIP	N/A	100%
Negotiable CD's and negotiable bank deposit notes	24 months or less	25%

### NOTES TO FINANCIAL STATEMENTS

### Note 2. Cash, Cash Equivalents and Investments (Continued)

At June 30, 2010, VRE had investments of \$8,692,280 in the LGIP. The LGIP is a professionally managed money market fund that invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Section 2.2-4605 of the *Code of Virginia*, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at the Treasury Board's regularly scheduled monthly meetings. The fair value of the position of the LGIP is the same as the value of the pool shares, i.e., the LGIP maintains a stable net asset value of \$1 per share. The LGIP has been assigned an "AAAm" rating by Standard & Poor's.

The Commonwealth of Virginia Department of Treasury manages the VRE Insurance Trust. State statutes govern the portion of assets invested in the Commonwealth's pooled accounts, while the remainder is invested by an external portfolio manager. At June 30, 2010, VRE had \$9,511,797 invested in the Insurance Trust.

Accumulated bond interest and principal payments in the amount of \$5,980,313 at June 30, 2010 were held by the bond trustee, U.S. Bank, in U.S. Treasury money market accounts. Investments in U. S. Treasury money market accounts at SunTrust Bank and U.S. Bank have been assigned a "AAAm" rating by Standard & Poor's.

As of June 30, 2010, the carrying values and maturity of VRE's investments were as follows:

Investment Type	Fair Value	Maturities Less than 1 Year
LGIP	\$ 8,692,280 \$	8,692,280
Insurance trust fund – pooled funds	9,511,797	9,511,797
Money market funds – U. S. Treasuries	 5,980,313	5,980,313
Total investments	\$ 24,184,390 \$	24,184,390

# NOTES TO FINANCIAL STATEMENTS

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2010 was as follows:

		Beginning Balance		Increases		(Deletions) Reclassifications		Ending Balance
Capital assets not being depreciated	-							
or amortized:	Φ.	22 0 42 474	Φ.	22 002 520	Φ.	(2.4.005.502)	Φ.	10.015.550
Construction in progress	\$	33,842,651	\$	33,882,630	\$	(24,907,703)	\$	42,817,578
Capital assets being depreciated								
and amortized:		1.50 <11 00.5		-2011		24 <02 025		155.050.155
Rolling stock		153,611,395		636,844		21,603,937		175,852,176
Vehicles		45,550		28,612		-		74,162
Facilities		76,785,604		589,083		724,468		78,099,155
Track and signal improvements		52,151,000		-		-		52,151,000
Equipment		7,850,081		38,738		887,502		8,776,321
Equity in local properties		5,244,798		-		-		5,244,798
Furniture, equipment and software		3,314,942		33,868		375,854		3,724,664
Total capital assets being								
depreciated and amortized		299,003,370		1,327,145		23,591,761		323,922,276
Less accumulated depreciation and amortization for:								
Rolling stock		37,389,117		6,061,113		(181,748)		43,268,482
Vehicles		43,283		3,698		=		46,981
Facilities		16,580,997		2,145,809		(216,628)		18,510,178
Track and signal improvements		10,718,487		1,738,300		-		12,456,787
Equipment		6,151,721		648,323		-		6,800,044
Equity in local properties		2,347,648		149,851		-		2,497,499
Furniture, equipment and software		1,644,755		590,312		=		2,235,067
Total accumulated depreciation								
and amortization		74,876,008		11,337,406		(398,376)		85,815,038
Total capital assets being								
depreciated and amortized , net		224,127,362		(10,010,261)		23,990,137		238,107,238
Totals	\$	257,970,013	\$	23,872,369	\$	(917,566)	\$	280,924,816

### NOTES TO FINANCIAL STATEMENTS

### Note 3. Capital Assets (Continued)

Capital asset activity for the year ended June 30, 2009 was as follows:

	Beginning Balance	Increases	(Deletions) Reclassifications	Ending Balance
Capital assets not being depreciated or amortized:				
Construction in progress	\$ 19,461,401	\$ 57,521,120	\$ (43,139,870) \$	33,842,651
Capital assets being depreciated	 ,,	 	 (10,102,010) +	
or amortized:				
Rolling stock	148,011,293	1,306,705	4,293,397	153,611,395
Vehicles	45,550	-	-	45,550
Facilities	59,713,775	880,000	16,191,829	76,785,604
Track and signal improvements	52,269,212	-	(118,212)	52,151,000
Equipment	7,796,280	53,801	-	7,850,081
Equity in local properties	5,244,798	-	-	5,244,798
Furniture, equipment and software	3,256,370	-	58,572	3,314,942
Total capital assets being				_
depreciated or amortized	276,337,278	2,240,506	20,425,586	299,003,370
Less accumulated depreciation and				
amortization for:				
Rolling stock	36,705,363	5,758,371	(5,074,617)	37,389,117
Vehicles	36,461	6,822	-	43,283
Facilities	14,676,743	1,904,254	-	16,580,997
Track and signal improvements	8,984,195	1,734,292	=	10,718,487
Equipment	5,532,039	619,682	=	6,151,721
Equity in local properties	2,197,796	149,852	=	2,347,648
Furniture, equipment and software	1,372,987	271,768	-	1,644,755
Total accumulated depreciation				
and amortization	 69,505,584	10,445,041	(5,074,617)	74,876,008
Total capital assets being				
depreciated and amortized , net	 206,831,694	(8,204,535)	25,500,203	224,127,362
Totals	\$ 226,293,095	\$ 49,316,585	\$ (17,639,667) \$	257,970,013

# **Note 4.** Related Party Transactions

VRE reimburses the Commissions for expenditures made on behalf of VRE. During 2010 and 2009, these payments included \$4,055,250 and \$3,988,627 of salary-related costs and \$6,138 and \$4,801 of administrative costs, respectively, which are functionally classified with similar payments made directly to vendors and contractors. In addition, VRE pays the Commissions for direct labor and associated indirect costs incurred for services rendered under budgeted activities for VRE. These staff support payments totaled \$70,000 to NVTC during both 2010 and 2009 and \$92,345 and \$127,178 to PRTC during 2010 and 2009, respectively.

VRE also contracts with PRTC for connecting bus service to selected stations on an as needed basis. PRTC bus service costs amounted to \$5,226 and \$1,273 in 2010 and 2009, respectively. Amounts payable to NVTC and PRTC were \$12,914 and \$483,646 at June 30, 2010 and \$12,344 and \$1,119,232 at June 30, 2009, respectively.

### NOTES TO FINANCIAL STATEMENTS

### **Note 5.** Defined Benefit Pension Plan

### A. Plan Description

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent and Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

Administering Entity: Virginia Retirement System (System)

All full-time, salaried permanent employees of VRE participate in the VRS through PRTC. Benefits vest after five years of service. Employees are eligible for an unreduced retirement benefit at age 65 with five years of service or at age 50 with at least 30 years of service, if elected by the employer, payable monthly for life in an amount equal to 1.70 percent of their average final compensation (AFC) for each year of credited service. Benefits are actuarially reduced for retirees who retire prior to becoming eligible for full retirement benefits. In addition, retirees qualify for annual cost-of-living adjustment (COLA) beginning in their second year of retirement. The COLA is limited to 5.00 percent per year. AFC is defined as the highest consecutive 36 months of reported compensation. The VRS also provides death and disability benefits. Title 51.1 of the *Code of Virginia* (1950), as amended, assigns the authority to establish and amend benefit provisions to the General Assembly of Virginia.

The System issues a publicly available comprehensive annual financial report that included financial statements and required supplementary information for VRS. A copy of that report may be downloaded from their website at <a href="http://www.varetire.org/Pdf/Publications/2009-Annual-Report.pdf">http://www.varetire.org/Pdf/Publications/2009-Annual-Report.pdf</a> or obtained by writing to the system's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

# **B.** Funding Policy

Plan members are required by title 51.1 of the *Code of Virginia* (1950), as amended, to contribute 5 percent of their annual reported salary to the VRS. VRE has assumed this 5 percent member contribution. In addition, VRE is required to contribute the remaining amounts necessary to fund its participation in the VRS using the actuarial basis specified by the *Code of Virginia* and approved by the VRS Board of Trustees.

VRE's contribution rate for retirement for fiscal year 2010 was 11.49 percent of annual covered payroll, inclusive of the 5 percent member contribution, and 0.79 percent for group life insurance. The contribution rate for retirement for fiscal year 2009 was 11.49 percent and 1 percent for group life insurance for July 2009 through March 2010 and 0 percent for April 2010 through June 2010.

## C. Annual Pension Cost

For fiscal year 2010, VRE's annual pension cost of \$365,253 was equal to VRE's required and actual contributions. The required contribution was determined as part of the June 30, 2007 actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at June 30, 2007 included (a) an investment rate of return (net of administrative expenses) of 7.50 percent (b) projected salary increases ranging from 3.75 percent to 5.60 percent per year, and (c) a cost-of-living adjustment of 2.50 percent per year. Both the investment rate of return and the projected salary increases include an inflation component of 2.50 percent. The actuarial value of the PRTC's assets is equal to the modified market value of the assets (VRE's assets are not separated from PRTC's). This method uses techniques that smooth the effects of short term volatility in the market value of assets over a five year period. The unfunded actuarial accrued liability is being amortized as a level percentage of payroll on an open basis. The remaining amortization period at June 30, 2007 was 20 years. VRE's annual pension cost of \$341,017 for fiscal year 2009 and \$291,953 for fiscal year 2008 was equal to VRE's actual and required contributions.

### NOTES TO FINANCIAL STATEMENTS

### **Note 5.** Defined Benefit Pension Plan (Continued)

# **C.** Annual Pension Cost (Continued)

To obtain more information pertaining to three-year trend information and a Schedule of Funding Progress for PRTC and VRE, a request should be sent to PRTC, 14700 Potomac Mills Road, Woodbridge, VA, 22192.

VRE's payroll for the employees covered by the VRS for the years ended June 30, 2010, 2009 and 2008 was \$3,023,072, \$2,967,956 and \$2,769,945 respectively.

# D. Funded Status and Funding Progress

As of June 30, 2009, the most recent actuarial valuation date, the plan was 97.33 percent funded. The actuarial accrued liability for benefits was \$6,996,387 and the actuarial value of assets was \$6,809,891, resulting in an unfunded actuarial accrued liability (UAAL) of \$186,496. The covered payroll (annual payroll of active employees of the plan) was \$5,743,627 and the ratio of the UAAL to the covered payroll was 3.25 percent. The only other postemployment benefits offered by VRE are COBRA payments, which have been determined to be immaterial to the financial statements.

The Schedule of Funding Progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

### Note 6. Operating Leases and Agreements

Operating Access Agreements with the CSX and Norfolk Southern railroads provide the Commissions the right to use tracks owned by the railroads in the provision of commuter rail passenger service. These agreements require the Commissions to pay the railroads a monthly base fee and to reimburse the railroads for any incremental cost incurred by the railroads as a result of providing tracks for commuter rail service. For the years ended June 30, 2010 and 2009, annual track usage fees totaled approximately \$6,139,000 and \$5,744,000, respectively, and facility and other identified costs totaled approximately \$419,000 and \$463,000, respectively.

Under the Purchase of Services Agreement dated March 1, 1998 Amtrak operated and maintained the VRE service and rolling stock, and permitted the Commissions to use its terminal, station, and equipment maintenance facilities at Union Station, Washington, D.C. Actual costs of these services, which are based on annual budgets prepared in advance by Amtrak, amounted to approximately \$21,241,000 in 2010 and \$21,206,000 in 2009. The provisions of the 1998 agreement for maintenance of equipment, access to Union Station, and train operations terminated on June 25, June 28 and July 9, 2010, respectively.

A new agreement between Amtrak and the Commissions became effective on June 28, 2010, at an annual fee of \$8.8 million, to be adjusted in future years based on changes to various published cost indices. The contract includes \$5.2 million for access to and storage of equipment or the annual operation of less than 7,600 or more than 8,000 trains; and \$3.6 million for mid-day maintenance, electrical power and other services.

### NOTES TO FINANCIAL STATEMENTS

### **Note 6.** Operating Leases and Agreements (Continued)

During fiscal year 2010, the Commissions entered into a contract with Keolis Rail Services Virginia, LLC for train operations and equipment and facilities maintenance for a five year period beginning June 25, 2010, at an annual fee of \$16.8 million with adjustments for service additions or deletions and annual changes to the Consumer Price Index. The amount paid to Keolis during fiscal year 2010 for mobilization to establish the new service and the first several days of operations amounted to approximately \$2,080,000.

VRE has entered into a series of operating leases with Titan Transit for locomotives. At June 30, 2010, three locomotives were under lease at an annual cost of approximately \$203,000. The leases are scheduled to terminate during fiscal year 2012.

# Note 7. Long-Term Debt Obligations

The following is a summary of long-term liability activity for the year ended June 30, 2010:

		Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Revenue Bond Capital Leases	-	\$ 34,425,000 21,720,726	\$ - - 9.051.125	\$ (4,935,000) (945,099)	\$ 29,490,000 20,775,627	\$ 5,195,000 988,975
Notes Payable Accrued	Annual	56,622,937 112,768,663 261,469	8,951,135 8,951,135 240,801	(1,384,221) (7,264,320) (217,274)	64,189,851 114,455,478 284,996	1,632,381 7,816,356 1,462
Leave	Ailliuai	\$ 113,030,132	\$ 9,191,936	\$ (7,481,594)	\$ 114,740,474	\$ 7,817,818

### Revenue Bonds:

\$37,625,000 Commuter Rail Revenue Refunding Bonds, series 1993; due in annual maturity of \$5,065,000 on July 1, 2010, plus interest at 5.25%	\$ 5,065,000
\$31,700,000 Commuter Rail Revenue Refunding Bonds, series 1998; due in annual maturities of \$130,000 to \$6,555,000 through July 1, 2014, plus semi-	
annual interest at 4.8% to 5.375%	24,425,000
	 29,490,000
Plus (less) unamortized:	
Deferred loss	(706,986)
Premiums	159,326
Total bonded debt, net	\$ 28,942,340

The 1993 and 1998 Series Bonds are payable from a pledge of revenues attributable to VRE, including government grants, local jurisdictional contributions and passenger revenue. A debt service insurance policy guarantees payment of each bond series. Mandatory debt service requirements consist of the following:

Years Ended June 30,		Principal		Interest		Total Required
2011	Φ.	T 10 T 000	Φ.	1 101 515	Φ.	C COO E LE
2011	\$	5,195,000	\$	1,434,545	\$	6,629,545
2012		5,610,000		1,147,700		6,757,700
2013		5,910,000		841,794		6,751,794
2014		6,220,000		519,494		6,739,494
2015		6,555,000		176,166		6,731,166
	\$	29,490,000	\$	4,119,699	\$	33,609,699

### NOTES TO FINANCIAL STATEMENTS

# **Note 7.** Long-Term Debt Obligations (Continued)

Deferred bonds, lease, and notes cost, consisting of issuance costs and insurance premiums are shown net of accumulated amortization. These costs are amortized on a straight-line basis over the life of the debt. Amortization of deferred costs, approximating \$101,500 and \$95,000, is included in interest expense in 2010 and 2009, respectively. Federal arbitrage regulations apply to VRE's revenue bonds and the Gallery IV capitalized lease.

The Indentures of Trust for the 1997 Commuter Rail Revenue Bonds required VRE to maintain a debt service reserve. During fiscal year 2000, VRE purchased a surety in substitution of the debt service reserve fund, releasing the proceeds from the reserve. The Indentures of Trust for the bonds also require the maintenance of an operating reserve equivalent to one-third (33.3 percent) of annual budgeted operating expenses. As of June 30, 2010 and 2009, VRE designated \$35,395,025 and \$27,932,489 respectively, of its cash, inventory and receivables as this operating reserve. The reserves represented 66.19 percent and 56.18 percent of budgeted operating expenses for June 30, 2010 and 2009, respectively.

Funds are invested by the Trustee pursuant to the Indentures of Trust and are classified as restricted. Funds held by the Trustee as of June 30, 2010 and 2009, are as follows:

	 2010	2009
		_
Bond Interest Fund	\$ 785,313	\$ 914,568
Bond Principal Fund	 5,195,000	4,935,544
Total held by Trustee	\$ 5,980,313	\$ 5,850,112

Capitalized Lease - Gallery IV (11 cars)

\$25,100,000 capitalized lease obligation; \$965,679 due semiannually, interest at 4.59%, maturing in 2025, collateralized with Gallery IV railcars with a carrying value of \$23,721,785.

\$ 20,775,627

Future minimum lease payments as of June 30, 2010 are as follows:

Years Ended	
June 30,	Amount
2011	\$ 1,931,357
2012	1,931,357
2013	1,931,357
2014	1,931,357
2015	1,931,357
2016-2020	9,656,785
2021-2025	9,656,785
Total minimum lease payments	28,970,355
Lease amount representing interest	8,194,728
Present value of lease payments	\$ 20,775,627

# NOTES TO FINANCIAL STATEMENTS

# **Note 7.** Long-Term Debt Obligations (Continued)

Notes Payable – Gallery IV (60 cars)

In fiscal year 2009, VRE entered into an agreement with the Federal Railroad Administration for a loan of up to \$72.5 million to purchase 50 Gallery railcars; in fiscal year 2010 the terms were amended to include ten additional Gallery railcars. The first 14 of a series of promissory notes were authorized by the end of fiscal year 2010; when all funds have been borrowed, the individual notes will be combined into a single note. The notes are secured by the revenues of VRE and the railcars.

\$8,553,421 Promissory Note #1; due in quarterly maturities of \$48,739 to \$146,358 through March 2033, plus quarterly interest at 4.74%	\$ 8,176,933
\$3,069,526 Promissory Note #2; due in quarterly maturities of \$17,491 to \$52,523 through March 2033; plus quarterly interest at 4.74%	2,934,417
\$7,673,804 Promissory Note #3; due in quarterly maturities of \$43,727 to \$131,304 through March 2033; plus quarterly interest at 4.74%	7,336,033
\$7,673,804 Promissory Note #4; due in quarterly maturities of \$43,956 to \$131,993 through March 2033, plus quarterly interest at 4.74%	7,374,417
\$5,400,287 Promissory Note #5; due in quarterly maturities of \$30,933 to \$92,885 through March 2033, plus quarterly interest at 4.74%	5,189,599
\$7,673,834 Promissory Note #6; due in quarterly maturities of \$43,956 to \$131,992 through March 2033, plus quarterly interest at 4.74%	7,374,446
\$7,673,814 Promissory Note #7; due in quarterly maturities of \$43,956 to \$131,991 through March 2033, plus quarterly interest at 4.74%	7,374,427
\$3,073,814 Promissory Note #8; due in quarterly maturities of \$17,703 to \$53,160 through March 2033, plus quarterly interest at 4.74%	2,970,001
\$2,350,000 Promissory Note #9; due in quarterly maturities of \$13,686 to \$41,096 through March 2033, plus quarterly interest at 4.74%	2,295,977
\$3,896,059 Promissory Note #10; due in quarterly maturities of \$22,816 to \$68,513 through March 2033; plus quarterly interest at 4.74%	3,827,734
\$1,989,000 Promissory Note #11; due in quarterly maturities of \$11,715 to \$35,178 through March 2033; plus quarterly interest at 4.74%	1,965,472
\$2,640,000 Promissory Note #12; due in quarterly maturities of \$15,644 to \$46,977 through March 2033, plus quarterly interest at 4.74%	2,624,541
\$2,780,343 Promissory Note #13; due in quarterly maturities of \$16,475 to \$49,473 through March 2033, plus quarterly interest at 4.74%	2,764,062

### NOTES TO FINANCIAL STATEMENTS

### **Note 7.** Long-Term Debt Obligations (Continued)

Notes Payable – Gallery IV (60 cars) (Continued)

\$1,541,791 Promissory Note #14; due in quarterly maturities of \$9,190 to \$27,595 through March 2033, plus quarterly interest at 4.74%

\$ 1,541,792 \$ 63,749,851

Mandatory debt service requirements for the first 14 promissory notes consist of the following:

Years Ended June 30,	Principal	Interest	Total Required
	•		•
2011	\$ 1,572,381	\$ 2,994,144	\$ 4,566,525
2012	1,644,178	2,922,347	4,566,525
2013	1,731,612	2,834,913	4,566,525
2014	1,811,127	2,755,398	4,566,525
2015	1,898,512	2,668,013	4,566,525
2016-2020	10,954,955	11,877,668	22,832,623
2021-2025	13,872,020	8,960,603	22,832,623
2026-2030	17,553,938	5,278,685	22,832,623
2031-2033	12,711,128	988,446	13,699,574
	\$ 63,749,851	\$ 41,280,217	\$ 105,030,068

Note Payable – VRE Offices:

In June 2002, VRE entered into a borrowing with SunTrust Bank in the amount of \$900,000 to refinance a previous borrowing used to purchase the VRE offices. This note carried a repayment schedule of 15 years, with the terms of the note subject to revision June 2007. In November 2007 a new note was signed in the amount of \$600,000 at 4.31 percent interest with a 10 year amortization and a balloon payment after five years. Principal of \$5,000 plus interest is payable monthly. The note is secured by the office condominium. The balance outstanding was \$440,000 and \$500,000 for the years ended June 30, 2010 and 2009, respectively.

### Note 8. Short-Term Debt

VRE uses a revolving line of credit to finance certain grant-funded capital projects prior to the receipt of reimbursements from the granting agencies. The revolving line of credit was not used during the years ended June 30, 2010 and 2009. The line of credit is in NVTC's name and they are obligated for any outstanding balance.

### NOTES TO FINANCIAL STATEMENTS

### Note 9. Liability Insurance Plan

VRE is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; and natural disasters. The Virginia Department of Treasury, Division of Risk Management has established the terms of VRE's Commuter Rail Operations Liability Plan (the Insurance Plan). The Insurance Plan consists of a combination of self-insurance reserves and purchased insurance in amounts actuarially determined to meet the indemnification requirements of the Operating Access Agreements and the Purchase of Services Agreement and for liability and property damage. The Commissions indemnify each of the railroads in an amount up to \$250,000,000 for any claims against persons or property associated with commuter rail operations. Settled claims have not exceeded commercial coverage during any of the past three fiscal years. The liability for incurred but not reported claims was approximately \$283,000 at June 30, 2010 and \$254,000 at June 30, 2009.

The Division of Risk Management manages the Insurance Trust Fund pursuant to provisions of the Insurance Plan. Since November 2009, all plan assets have been invested in the Department of Treasury common pool. Prior to that time, approximately one-half of plan assets were invested in the common pool, and the remainder was invested in a portfolio managed by external financial consultants. Activity in the Insurance Trust Fund for the years ended June 30, 2010 and 2009 was as follows:

 2010	2009
\$ 8,229,082 \$	7,470,123
5,005,000	4,345,000
(3,639,323)	(3,017,157)
(68,329)	(718,544)
65,164	241,003
(79,797)	(70,343)
 -	(21,000)
\$ 9,511,797 \$	8,229,082
\$	\$ 8,229,082 \$ 5,005,000 (3,639,323) (68,329) 65,164 (79,797)

An actuarial study is performed annually to determine the adequacy of the Insurance Trust Fund for the risk retained and to determine the required contribution to reserves.

### NOTES TO FINANCIAL STATEMENTS

### **Note 10.** Contingencies and Contractual Commitments

At June 30, 2010, there were disputes between VRE and certain vendors. The amounts of any settlements, should they occur, are not determinable at this time. However, such amounts are not expected to be material in relation to the recorded amounts.

The Commissions have outstanding commitments for construction of facilities and equipment. A combination of Federal (with PRTC as grantee) and Commonwealth of Virginia grants and local funds will be used to finance these capital projects. The following is a summary of the more significant contractual commitments, net of expenditures incurred as of June 30, 2010:

Stations and parking lots	\$ 1,557,251
Railcars	35,253,954
Maintenance and layover yards	523,793
Track and signal improvements	5,094
Other administrative	577,730
Total	\$ 37,917,822

VRE has received proceeds from several federal (with PRTC as grantee) and state grant programs. In the event of an audit of these grants, certain costs may be questioned as not being appropriate expenses under the grant agreements. Such findings may result in the refund of grant monies to the grantor agencies. Based on VRE's policies and past experience, management believes that no refunds would be due in the case of an audit and, accordingly, no provision has been made in the accompanying financial statements for the refund of grant monies.

### **Note 11. Pending GASB Statement**

At June 30, 2010, the Governmental Accounting Standards Board (GASB) had issued a statement not yet implemented by VRE. The statement which might impact VRE is as follows:

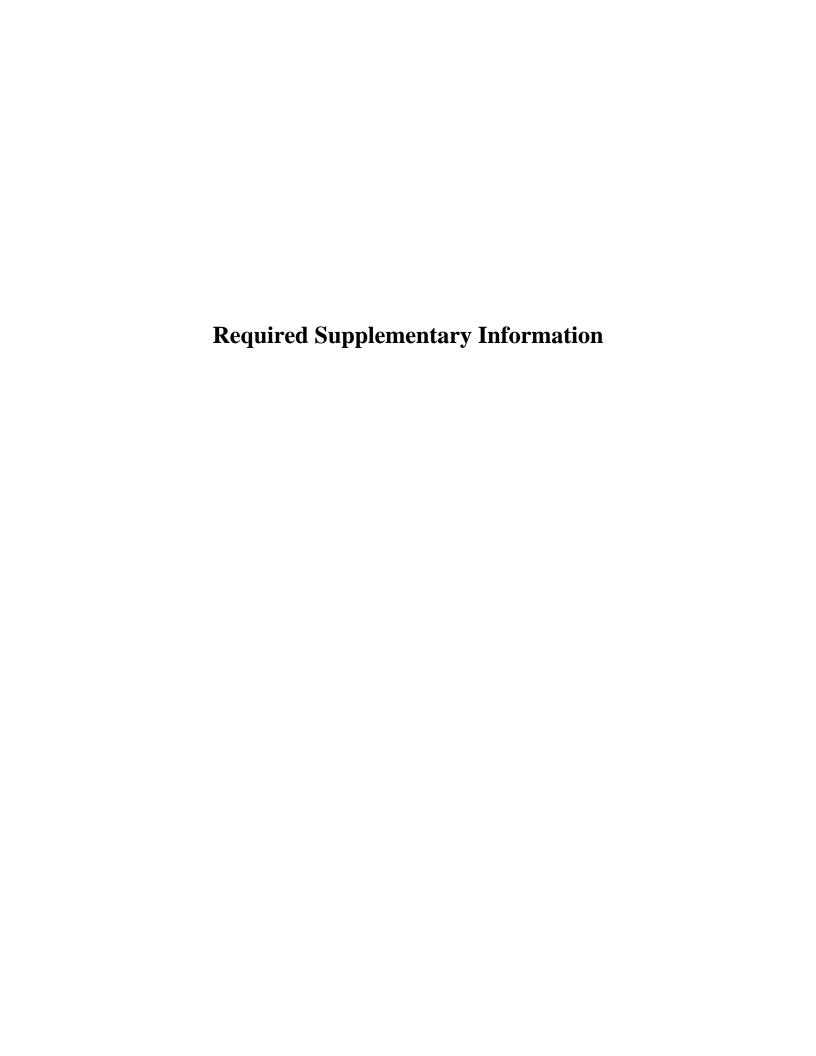
GASB Statement No. 59, *Financial Instruments Omnibus*, updates and improves existing standards regarding financial reporting and disclosure requirements of certain financial instruments and external investment pools. Statement No. 59 will be effective for periods beginning after June 15, 2010.

The effects of adopting this statement on future financial statements have not been determined by management.

## **Note 12.** Subsequent Events

VRE entered into contracts at various times from April 2010 to August 2010 to purchase fuel at set prices for delivery in July 2010 through June 2011. The fuel will be used in the normal course of operations and is not being purchased for resale. The total commitment is for 1,008,000 gallons of fuel at a cost of approximately \$2.4 million.

In July 2010, the Commissions authorized the purchase of four additional locomotives from MotivePower, Inc. for \$14.4 million. A fifth locomotive was authorized in October 2010 after funding was identified. These modifications are estimated to increase the contract with MotivePower to 20 locomotives at a total value of \$77.5 million. The first locomotive was delivered in June 2010 and the remaining 19 are scheduled to be delivered at the rate of two locomotives per month from December 2010 to September 2011.

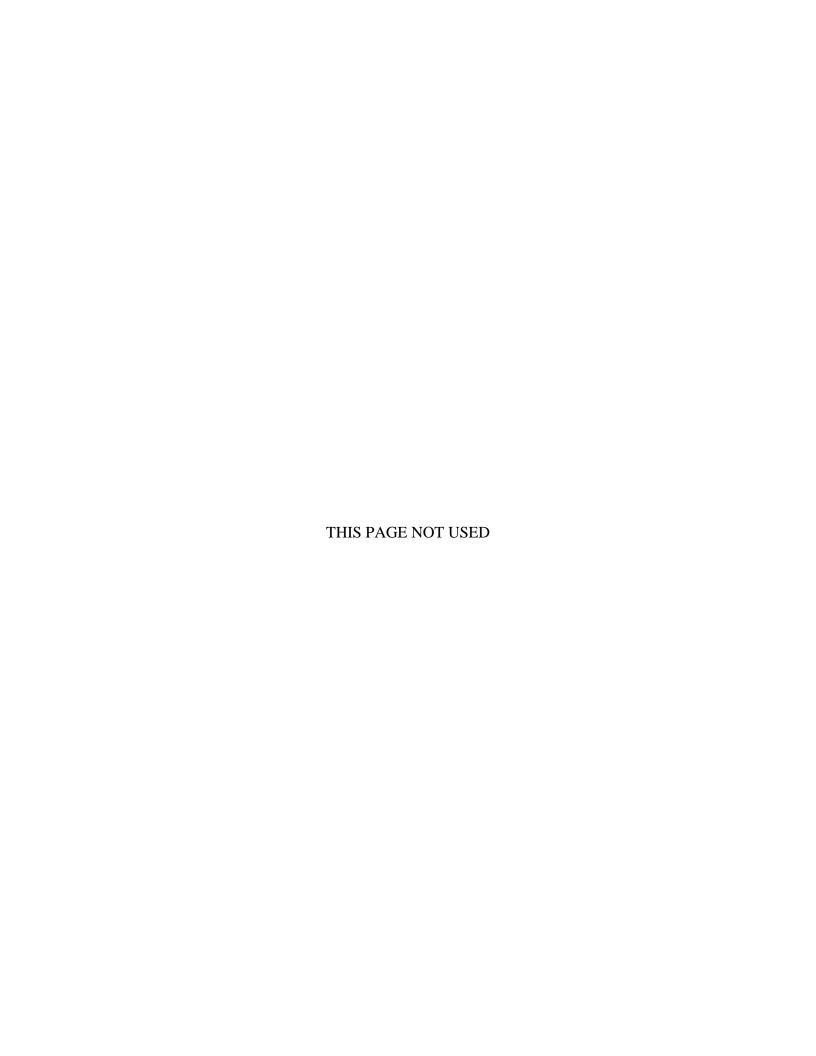


# SCHEDULE OF FUNDING PROGRESS

# Virginia Retirement System

The information below is derived from the actuarial valuation report for the Potomac & Rappahannock Transportation Commission, which consolidates information for both PRTC and VRE employees. No separate data on funding progress is available solely for VRE.

Actuarial Valuation Date	Actuarial Value of	Actuarial Accrued Liability	Unfunded AAL	Funded Ratio Assets as % of	Covered	UAAL as a % of Covered
June 30,	Assets	(AAL)	(UAAL)	AAL	Payroll	Payroll
2009	\$ 6,809,891	\$ 6,996,387	\$ 186,496	97.33%	\$ 5,743,627	3.25%
2007	5,875,612	6,065,059	189,447	96.88%	5,369,543	3.53%
2006	4,861,087	4,962,766	101,679	97.95%	5,189,808	1.96%



# **Statistical Section**



# STATISTICAL SECTION

This portion of Virginia Railway Express' Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplemental information says about VRE's overall financial health. Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year. VRE implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

Contents	Page		
Financial Trends			
These schedules contain trend information to help the reader			
understand how VRE's financial performance has changed over time.	39 - 41		
Other Statistical Information			
This schedule and service area map provides other information useful			
to certain readers of VRE's financial statements.			
<b>Demographic and Economic Information</b>			
These schedules offer demographic and economic indicators to assist			
the reader understand the environment within which VRE's financial			
activities take place.			

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#### VIRGINIA RAILWAY EXPRESS

## SCHEDULE OF CHANGE IN NET ASSETS Last Nine Fiscal Years (Unaudited)

	2010	2009	2008	2007	2006	2005	2004	2003	2002
Operating Revenues:									
Passenger revenue	\$ 30,019,730	\$ 25,909,794	\$ 21,688,092	\$ 19,685,561	\$ 19,453,436	\$ 19,452,162	\$ 16,929,629	\$ 15,048,262	\$12,753,214
Equipment rentals and other	247,375	124,926	133,242	206,558	442,517	121,373	188,256	292,086	206,796
Total operating revenues	30,267,105	26,034,720	21,821,334	19,892,119	19,895,953	19,573,535	17,117,885	15,340,348	12,960,010
Nonoperating Revenues:									
Commonwealth of Virginia grants	13,153,781	13,482,816	10,795,443	12,269,884	13,137,477	7,613,022	7,453,276	5,002,085	5,366,332
Federal grants - provided by PRTC	14,525,795	12,784,123	12,522,868	12,741,069	10,721,335	8,124,763	6,226,445	7,168,236	5,143,950
Jurisdictional contribution	16,376,968	17,275,500	13,379,155	8,802,762	6,878,061	6,352,999	6,352,890	5,752,890	5,752,890
Capital Grants and Assistance:	,	,,	,-,	*,***=,***=	2,0.0,000	-, <u>-</u> ,		-,,	-,,,-
Commonwealth of Virginia grants	10,939,490	12,228,446	14,959,850	9,455,655	1,769,727	3,778,146	4,238,109	6,150,235	7,915,624
Federal grants - provided by PRTC	15,437,312	14,648,460	18,259,459	399,283	550,890	-	-	-	-
Federal grants - other	402,355	53,738	959,088	10,363,653	12,245,939	9,824,036	6,689,765	8,597,822	11,080,201
Pass-through to Fairfax County	-	(4,456,818)	-	-	,,		-	-	,,
In-kind and other local contributions	680,631	1,903,284	925,338	-	-	266,148	3,143,319	457,149	699,375
Interest income:	,	, ,	,			,		,	,
Operating funds	23,893	129,620	399,553	850,490	367,292	214,888	44,390	87,809	236,488
Insurance trust	65,164	241,003	400,204	329,252	721,919	688,816	837,583	1,171,667	1,180,707
Other restrictive funds	586	36,232	535,093	41,038	840,383	49,860	-	-	-
Insurance proceeds	-	, <u>-</u>	262,676	-	-	-	-	-	_
Total nonoperating revenues	71,605,975	68,326,404	73,398,727	55,253,086	47,233,023	36,912,678	34,985,777	34,387,893	37,375,567
Total revenues	101,873,080	94,361,124	95,220,061	75,145,205	67,128,976	56,486,213	52,103,662	49,728,241	50,335,577
Operating Expenses:									
Contract operations and maintenance	20,291,361	18,694,757	17,433,267	16,982,189	14,619,521	14,144,414	14,212,476	13,095,504	12,612,253
Other operations and maintenance	12,055,009	12,575,004	11,562,892	10,130,233	9,304,325	7,928,107	5,466,313	4,741,041	4,308,986
Property leases and access fees	9,482,367	8,686,385	8,279,505	8,636,947	8,986,974	8,769,866	8,163,632	7,307,905	6,308,712
Insurance	3,864,366	3,866,438	4,099,475	5,169,441	3,521,858	3,533,503	3,275,081	2,429,993	2,413,642
Marketing and sales	1,259,048	1,477,554	1,537,243	1,161,206	1,005,348	1,302,527	1,279,549	1,482,131	1,549,752
General and administrative	5,642,360	5,492,566	5,151,117	5,164,332	5,219,514	5,282,641	5,041,238	5,462,768	4,476,015
Depreciation and amortization	11,337,406	10,445,041	10,640,098	9,875,593	8,217,233	6,699,409	6,595,698	5,837,560	5,261,679
Total operating expenses	63,931,917	61,237,745	58,703,597	57,119,941	50,874,773	47,660,467	44,033,987	40,356,902	36,931,039
Total operating expenses	03,731,717	01,237,743	30,703,377	37,117,741	30,074,773	47,000,407	44,033,707	+0,330,702	30,731,037
Nonoperating Expenses:									
Interest and amortization	5,682,935	6,014,243	4,525,279	2,748,084	4,953,443	4,257,178	4,323,776	3,960,846	6,250,481
(Gain) loss on sale of assets	393,419	(4,218,641)	3,176,932	291,306	1,366,531	3,640,928		<u> </u>	<del>-</del>
Total nonoperating expenses, net	6,076,354	1,795,602	7,702,211	3,039,390	6,319,974	7,898,106	4,323,776	3,960,846	6,250,481
Total expenses	70,008,271	63,033,347	66,405,808	60,159,331	57,194,747	55,558,573	48,357,763	44,317,748	43,181,520
Change in net assets	\$ 31,864,809	\$ 31,327,777	\$ 28,814,253	\$ 14,985,874	\$ 9,934,229	\$ 927,640	\$ 3,745,899	\$ 5,410,493	\$ 7,154,057

Source: VRE's Audited Financial Statements.

NOTE: Due to reporting format and definition changes prescribed by GASB Statement 34, only fiscal years 2002-2010 are available.

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#### VIRGINIA RAILWAY EXPRESS

#### SCHEDULE OF OUTSTANDING DEBT Last Nine Fiscal Years (Unaudited)

	2010	2009	2008	2007	2006	2005	2004	2003	2002
Revenue Bonds:									
\$37.625.000 Commuter Rail Revenue Bond. Series 1993	\$ 5,065,000	\$ 9,875,000	\$ 14,450,000	\$ 18,800,000	\$ 22,945,000	\$ 26,895,000	\$ 30,660,000	\$ 34,250,000	\$ 35,005,000
\$23,000,000 Commuter Rail Revenue Bond, Series 1997	φ 5,005,000 -	\$ 7,875,000 -	14,635,000	15,690,000	16,690,000	17,645,000	18,555,000	19,430,000	21,070,000
\$31,700,000 Commuter Rail Revenue Bond, Series 1998	24,425,000	24,550,000	24,670,000	24,785,000	24,895,000	25,000,000	25,100,000	25,195,000	31,305,000
Capital Leases:									
\$271,804 Capitalized Lease Obligation	-	-	-	164,600	-	-	-	-	-
\$2,717,409 Capitalized Lease Obligation	-	-	420,665	855,119	1,265,433	1,652,951	2,018,938	2,364,591	2,691,039
\$25,100,000 Capitalized Lease Obligation	20,775,627	21,720,726	22,623,892	23,486,988	24,311,791	25,100,000	-	-	-
\$2,400,000 Capitalized Lease Obligation	-	-	-	-	-	-	-	262,222	534,198
\$297,691 Capitalized Lease Obligation	-	-	-	-	-	-	-	55,882	108,624
\$746,282 Capitalized Lease Obligation	-	-	-	-	-	-	-	94,961	247,109
Notes Payable:									
\$900,000 SunTrust Bank	440,000	500,000	560,000	605,000	660,000	720,000	780,000	840,000	900,000
\$65,989,497 FRA Notes(#1-#14)	63,749,851	56,122,937	26,970,555						
Outstanding on June 30	\$ 114,455,478	\$ 112,768,663	\$ 104,330,112	\$ 84,386,707	\$ 90,767,224	\$ 97,012,951	\$ 77,113,938	\$ 82,492,656	\$ 91,860,970
Debt per Capita:									
Outstanding on June 30	\$ 114,455,478	\$ 112,768,663	\$ 104,330,112	\$ 84,386,707	\$ 90,767,224	\$ 97,012,951	\$ 77,113,938	\$ 82,492,656	\$ 91,860,970
Total Participating Jurisdictional Population	N/A	N/A	1,953,544	1,931,114	1,912,177	1,887,634	1,859,557	1,828,344	1,797,039
Debt per Capita	N/A	N/A	53.41	43.70	47.47	51.39	41.47	45.12	51.12
Outstanding Debt as a Percentage of Personal Income:									
Outstanding on June 30	N/A	N/A	\$ 104,330,112	\$ 84,386,708	\$ 90,767,224	\$ 97,012,951	\$ 77,113,938	\$ 82,492,656	\$ 91,860,970
Total Personal Income	N/A	N/A	123,047,146,000	116,245,177,000	140,070,173,000	103,027,869,000	95,710,712,000	90,296,704,000	86,708,640,000
Total Outstanding Debt as a Percentage of Personal Income	N/A	N/A	0.08%	0.07%	0.06%	0.09%	0.08%	0.09%	0.11%

Source: VRE's Audited Financial Statements.

NOTE: Due to reporting format and definition changes prescribed by GASB Statement 34, only fiscal years 2002-2010 are available.

#### VIRGINIA RAILWAY EXPRESS

# SCHEDULE OF JURISDICTIONAL CONTRIBUTIONS Last Nine Fiscal Years

(Unaudited)

	2010	2009	2008	2007	2006	2005	2004	2003	2002
Fairfax County	\$ 4,995,535	\$ 5,507,805	\$ 4,700,508	\$ 3,935,736	\$ 3,159,643	\$ 2,963,820	\$ 2,972,946	\$ 2,607,621	\$ 2,510,184
City of Fredericksburg	508,503	482,764	330,713	111,115	73,827	57,544	68,276	79,191	109,519
City of Manassas	883,443	938,897	655,077	428,436	276,306	270,924	270,494	286,196	329,215
City of Manassas Park	537,496	567,082	359,574	183,686	179,422	149,758	129,178	127,728	135,725
Prince William County	6,173,028	6,511,839	4,624,876	2,961,241	2,236,676	2,061,006	1,956,546	1,878,919	1,846,733
Stafford County	2,971,727	2,974,507	2,429,735	917,147	699,424	609,222	726,297	554,900	613,575
City of Alexandria	124,737	118,797	113,140	107,752	102,621	97,734	93,080	88,648	84,427
Arlington County	 182,499	 173,809	 165,532	 157,649	 150,142	 142,992	 136,183	 129,687	 123,512
Total contributions	\$ 16,376,968	\$ 17,275,500	\$ 13,379,155	\$ 8,802,762	\$ 6,878,061	\$ 6,353,000	\$ 6,353,000	\$ 5,752,890	\$ 5,752,890

Source: VRE's Audited Financial Statements.

NOTE: Due to reporting format and definition changes prescribed by GASB Statement 34, only fiscal years 2002-2010 are available.

## **VIRGINIA RAILWAY EXPRESS**

# SCHEDULE OF MISCELLANEOUS STATISTICS Last Nine Fiscal Years (Unaudited)

		2010		2009		2008		2007	2006	2005		2004	2003		2002
Rolling Stock (Owned or Leased)															
Locomotives		20		21		18		19	20	20		19	19		19
Railcars		95		91		89		90	 90	 90		90	86		86
Total rolling stock		115	_	112	_	107	_	109	110	 110	_	109	 105	_	105
Stations		18		18		18		18	18	18		18	18		18
Parking Spaces		8,508		8,504		7,284		7,273	7,273	7,009		6,354	5,980		5,980
Employees		37		37		37		36	36	34		32	28		28
Ridership and Fare Revenue Data:															
Total Ridership	4	1,033,230		3,857,646		3,628,563		3,453,561	3,637,043	3,763,740		3,562,299	3,296,272		2,798,016
Average Daily Ridership		16,673		15,754		14,662		13,982	14,667	15,238		14,720	13,291		11,467
Average Fare per Trip	\$	7.44	\$	6.66	\$	5.98	\$	5.70	\$ 5.40	\$ 5.17	\$	4.76	\$ 4.64	\$	4.54



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#### VIRGINIA RAILWAY EXPRESS

### PRINCIPAL EMPLOYERS OF PARTICIPATING JURISDICTIONS

 $Current\ Year\ and\ Nine\ Years\ Ago$ 

(Unaudited)

		2009			2000	
			Percentage of Total Jurisdictional			Percentage of Total Jurisdictional
Employers	Rank	Employees	Employment	Rank	Employees	Employment
Fairfax County Public Schools (1)	1	23,014	N/A	1	19,463	N/A
Federal Government (1)	2	15,393	N/A	2	11,802	N/A
Fairfax County Government (1)	3	11,393	N/A	3	10,243	N/A
US Patent Trademark Office (2)	4	9,000	N/A			
US Department of Defense (2)	5	7,500	N/A	5	7,545	N/A
Inova Health System (1)	6	7,000-10,000	N/A	10	4,000-5,000	N/A
Booz Allen Hamilton (1)	6	7,000-10,000	N/A			N/A
Northrop Grumman (1)	6	7,000-10,000	N/A	10	4,000-5,000	N/A
City of Alexandria (2)	9	2,500	N/A			N/A
Virginia Hospital Center (3)	10	2,354	N/A			
Kaiser Permanente (1)				4	10,000-11,000	N/A
Mobil Corporation (1)				6	6,000-7,000	N/A
Computer Science Corporation (1)				6	6,000-7,000	N/A
Science Applications International Corporation (1)				8	5,000-6,000	N/A
TRW Inc				8	5,000-6,000	N/A

#### Sources:

(1), (2), and (3) extracted and combined from the following sources:

- (1) Fairfax County fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table 4.2, page 248
- (2) City of Alexandria fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table XIX, page 133
- (3) Arlington County fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table L, page 177

#### VIRGINIA RAILWAY EXPRESS

# DEMOGRAPHICS AND ECONOMIC STATISTICS OF PARTICIPATING JURISDICTIONS Fiscal Years 2000 to 2010

(Unaudited)

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	F-:	Prince	C:4	City of	C4 - 661	C:4	C:4 f	A
	Fairfax	William	City of	Manassas	Stafford	City of	City of	Arlington
	County (1)	County (2)	Manassas (3)	Park (4)	County (5)	Fredericksburg (6)	Alexandria (7)	County (8)
2010 (all categories)	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2009								
Population	N/A	364,734	35,883	14,050	122,800	22,818	144,100	209,300
Personal Income (in thousands)	N/A	N/A	\$1,063,859	\$419,153	\$4,759,728	\$846,457	\$10,178,071	\$14,841,044
Per Capita Personal Income	N/A	N/A	\$29,648	\$29,833	\$38,760	\$37,096	N/A	\$70,908
Unemployment Rate	N/A	5.9%	6.4%	6.5%	5.4%	9.7%	2.8%	4.7%
2008								
Population	1,050,315	359,588	36,666	13,950	121,736	22,410	140,879	208,000
Personal Income (in thousands)	\$74,060,459	\$17,843,462	\$1,059,061	\$424,663	\$4,625,968	\$789,527	\$10,204,006	\$14,040,000
Per Capita Personal Income	\$70,822	\$41,945	\$28,884	\$30,442	\$38,000	\$35,231	N/A	\$67,500
Unemployment Rate	3.4%	3.3%	4.8%	3.2%	3.4%	6.4%	2.9%	2.6%
2007								
Population	1,041,507	352,559	38,066	13,910	123,200	21,273	139,000	204,800
Personal income (in thousands)	\$70,500,650	\$16,715,928	\$1,081,912	\$419,253	\$4,497,535	\$710,837	\$9,507,531	\$13,004,800
Per capita personal income	\$67,691	\$40,004	\$28,422	\$30,140	\$35,571	\$33,415	\$68,400	\$63,500
Unemployment rate	2.2%	2.6%	2.7%	2.4%	2.7%	4.4%	2.2%	2.3%
2006								
Population	1,037,311	345,349	38,066	13,100	118,384	20,732	138,000	200,226
Personal income (in thousands)	\$67,111,947	\$15,494,963	\$1,066,343	\$380,385	\$4,207,840	\$662,387	\$8,835,057	\$12,132,694
Per capita personal income	\$64,698	\$38,728	\$28,013	\$29,037	\$35,544	\$31,950	\$64,022	\$60,595
Unemployment rate	2.2%	2.3%	2.9%	2.3%	2.4%	4.2%	N/A	2.3%
2005								
Population	1,033,646	333,335	37,000	12,900	116,545	20,458	135,000	198,267
Personal income (in thousands)	\$63,917,568	\$14,589,990	N/A	\$361,406	\$3,967,308	\$623,826	\$7,776,966	\$11,699,736
Per capita personal income	\$61,837	\$37,045	N/A	\$28,016	\$34,041	\$30,493	\$61,147	\$59,010
Unemployment rate	2.5%	2.6%	2.8%	2.1%	2.4%	5.0%	N/A	2.5%
2004								
Population	1,022,298	321,083	36,500	12,700	113,173	20,189	134,000	198,739
Personal income (in thousands)	\$58,830,183	\$13,355,974	N/A	\$343,776	\$3,644,396	\$607,669	\$7,435,257	\$11,497,250
Per capita personal income	\$57,547	\$34,989	N/A	\$27,069	\$32,202	\$30,099	\$58,365	\$57,851
Unemployment rate	2.7%	2.6%	3.1%	2.0%	2.5%	6.0%	N/A	2.6%
2003								
Population	1,012,090	309,647	36,300	12,300	108,994	20,076	135,000	196,925
Personal income (in thousands)	\$54,771,275	\$12,176,485	\$843,820	\$321,694	\$3,310,801	\$602,180	\$7,165,859	\$11,106,570
Per capita personal income	\$54,117	\$33,023	\$23,246	\$26,154	\$30,376	\$29,995	\$53,711	\$56,400
Unemployment rate	3.1%	3.6%	3.5%	1.8%	2.9%	5.8%	N/A	2.3%
2002				44.000		40.000	400.000	
Population	1,004,435	297,207	35,900	11,900	103,606	19,800	129,938	193,754
Personal income (in thousands)	\$52,744,891	\$11,492,607	\$805,706	\$305,128	\$3,105,569	\$561,508	\$7,009,871	\$10,685,146
Per capita personal income	\$52,512	\$32,071	\$22,443	\$25,641	\$29,975	\$28,359	\$52,344	\$55,148
Unemployment rate	3.4%	3.3%	4.3%	2.7%	2.9%	4.0%	N/A	2.7%

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	Fairfax County (1)	Prince William County (2)	City of Manassas (3)	City of Manassas Park (4)	Stafford County (5)	City of Fredericksburg (6)	City of Alexandria (7)	Arlington County (8)
2001								
Population	984,366	283,814	35,500	11,200	98,060	19,279	130,403	189,983
Personal income (in thousands)	\$51,126,001	\$10,983,002	\$793,056	\$321,966	\$2,935,524	\$538,752	\$6,931,579	\$10,226,785
Per capita personal income	\$51,938	\$31,954	\$22,340	\$28,747	\$29,936	\$27,945	\$52,125	\$53,830
Unemployment rate	2.5%	2.4%	3.1%	1.0%	2.2%	3.7%	N/A	2.1%
2000								
Population	969,749	270,841	35,135	10,290	92,446	21,686	129,147	189,453
Personal income (in thousands)	\$48,522,361	\$10,228,409	\$757,201	\$285,640	\$2,658,655	\$575,872	\$6,122,938	\$9,384,744
Per capita personal income	\$50,036	\$31,036	\$21,551	\$27,759	\$28,759	\$26,555	\$48,106	\$49,536
Unemployment rate	1.6%	1.5%	1.7%	1.1%	1.7%	2.3%	N/A	1.1%

#### Sources:

- (1) Fairfax County 2009 Comprehensive Annual Financial Report, Statistical Section, Table 4.1, page 247
- (2) Prince William County fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table 16, page 167
- (3) City of Manassas fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table XII, page 116
- (4) City of Manassas Park fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table 14, page 125
- (5) Stafford County fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table S-14
- (6) City of Fredericksburg fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table 14, page 130
- (7) City of Alexandria fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Tables XI, XIV & XXI, pages 126, 128 & 136
- (8) Arlington County fiscal year 2009 Comprehensive Annual Financial Report, Statistical Section, Table K, page 176

N/A = Not Available

# **Compliance Section**





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Commission Board Members
The Northern Virginia Transportation Commission
The Potomac and Rappahannock Transportation Commission

We have audited the financial statements of Virginia Railway Express (VRE) as of and for the year ended June 30, 2010, and have issued our report thereon dated November 10, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered VRE's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of VRE's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of VRE's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of VRE's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether VRE's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the Commissioners, the Auditor of Public Accounts, and other Federal and state agencies and is not intended to be and should not be used by anyone other than these specified parties.

PBGH, LLA

Harrisonburg, Virginia November 10, 2010

# Sale of 10 VRE Locomotives

The VRE Operations Board recommends approval of Resolution #2160. This resolution authorizes VRE's Chief Executive Officer to execute an agreement with Motive Power Inc. to sell 10 GP 39 locomotives owned by VRE.

The locomotives are not needed by VRE because new locomotives have been purchased. The proposed sales price will be provided at the meeting.



#### **RESOLUTION #2160**

**SUBJECT:** Sale of 10 VRE Locomotives.

WHEREAS: In June of 2007, the VRE Operations Board authorized the VRE Chief

Executive Officer to pursue the sale of VRE locomotives as they were

replaced with new equipment;

WHEREAS: Motive Power, Inc. has made a proposal to purchase 10 VRE GP39

locomotives; and

WHEREAS: VRE has received no other expressions of interest for these locomotives.

NOW, THEREFORE BE IT RESOLVED that the Northern Virginia Transportation Commission authorizes the VRE Chief Executive Officer to execute a

sales agreement for 10 GP39 locomotives with Motive Power, Inc.

Approved this 2<sup>nd</sup> day of December, 2010.

Catherine M. Hudgins Chairman

Mary Hynes Secretary-Treasurer



# AGENDA ITEM 10-C ACTION ITEM

TO: CHAIRMAN MILDE AND THE VRE OPERATIONS BOARD

FROM: DALE ZEHNER

DATE: NOVEMBER 19, 2010

RE: AUTHORIZATION TO SELL TEN LOCOMOTIVES

#### **RECOMMENDATION:**

The VRE Operations Board is being asked to recommend that the Commissions authorize the Chief Executive Officer to execute a sales agreement for ten GP39 locomotives with MotivePower, Inc., or the next highest proposer, for the amount stated in the confidential envelope provided to Board Members.

#### **BACKGROUND:**

In June of 2007, the VRE Operations Board authorized the Chief Executive Officer to pursue the sale of VRE locomotives as they were replaced with new equipment. VRE posted the sale of this equipment on the website and notified several potential purchasers of the sale. Since that time, of the 18 available units, VRE has sold three F40 and three GP40 units.

VRE subsequently received a proposal from MotivePower, Inc. to purchase 10 GP39 locomotives. Negotiations have been completed and a sales agreement, mirroring those already approved by the Operations Board for equipment, is being readied. Work is underway to develop a mutually agreed upon schedule to deliver the locomotives to MotivePower as VRE receives new locomotives.

# FISCAL IMPACT:

All sale proceeds will be reinvested in the railcar acquisition project to be used as match to upcoming federal and/or state grants.



#### AGENDA ITEM #4

**TO:** Chairman Hudgins and NVTC Commissioners

**FROM:** Rick Taube and Kala Quintana

**DATE:** November 24, 2010

**SUBJECT:** Legislative Items

NVTC's Legislative Committee met on November 19<sup>th</sup> and recommends the attached draft Legislative Agenda for approval. Also attached for approval is the VRE Legislative Agenda recommended by the VRE Operations Board.

Attached for your information are the approved NVTA and VTA Legislative Agendas and the draft PRTC Legislative Agenda.

While these separate documents are not identical, there appear to be no inconsistencies.

Also attached for your information is a copy of a letter sent by NVTC's Chairman, Cathy Hudgins, to members of Congress urging them to renew the tax-free transit commuter benefit of \$230 monthly, which is otherwise due to drop back to \$120 monthly in January, 2011.

Finally, the Governor's Reform Commission met again on November 18<sup>th</sup> and is due to submit its next report on December 1<sup>st</sup>. A copy is attached of NVTC's letter to the Reform Commission's Chairman, Fred Malek, asking that the recommendation to abolish the Rail Advisory Board be reversed.





# NVTC's 2011 STATE AND FEDERAL LEGISLATIVE AGENDA

DRAFT: November 24, 2010



## STATE LEGISLATIVE ACTION ITEMS

#### **Transit Funding Crisis**

#### Here are the essential facts:

- Transit is very well used in Northern Virginia: 143 million transit passenger trips were taken in FY 2010 (75% of Virginia's total transit ridership);
- Currently about \$700 million annually is spent on Northern Virginia's transit for capital and operations by customers and federal, state and local governments;
- Well over \$900 million annually is needed (source: NVTA's TransAction 2030 Plan);
- This leaves a gap of over \$200 million annually in Northern Virginia extending into the future;
- The Commonwealth of Virginia has a statutory target of covering 95% of eligible transit costs throughout the entire state, but falls \$166 million short (as of FY 2011).
- State transit assistance is declining while funding needs are growing: Statewide transit operating costs grew to \$573 million in FY 2011 from \$505 million in FY 2009 while state aid fell to \$102 million from \$115 million.

Accordingly, there is a transit funding crisis that is getting worse. The Commonwealth must enact major new revenue sources for public transit during the 2011 General Assembly session, with these sources being stable, reliable, proven and permanent.

1. New revenue sources for public transit should be enacted that keep pace with inflation and do not decline as automobiles are driven less and become more fuel efficient. Examples include: sales taxes (one percent yields \$1 billion statewide), indexed motor fuels taxes (10-cents generates almost \$500 million); vehicle miles traveled fees, state/regional income taxes and tolls and congestion pricing. One-time revenue sources are welcome but they are not sufficient to resolve the ongoing transit funding crisis; immediate, continuous and sustainable funding is essential.

- Any new revenue measures for transportation, energy conservation, air quality or climate protection should dedicate an appropriate portion to public transit because transit is an effective means to achieve the goals of such legislation. Transit currently receives only 14.7% of Transportation Trust Fund revenues while 34% of the Commonwealth's most recent bond issue was devoted to transit.
- 3. Existing state transit funding sources should be protected from encroachment, either through diversion of revenues from the Transportation Trust Fund to non-transportation uses or from new intercity passenger rail initiatives.
- 4. The commonwealth has a statutory responsibility to fund transportation. Therefore, any new regional fees for public transit, including restoring previously authorized funds (HB 3202 of 2007) for the Northern Virginia Transportation Authority, should be imposed primarily by the state.
- 5. **NVTC's 2.1% motor fuels tax on distributors should be increased to at least 4.2%.** The expected annual yield would increase from \$35 million in FY 2010 to more than \$70 million. This tax is dedicated to WMATA in five of NVTC's jurisdictions. WMATA faces a continuing financial crisis.
- 6. With the increased federal emphasis on intercity passenger and high-speed rail, Virginia should establish a new funding source to fully match federal grants, to integrate service with existing local and regional transit providers, and to ensure that existing transit funds are not diminished (including the federal funds devoted each year by the CTB to VRE's track leases). Virginia's existing Rail Enhancement Program should be made available to fund the operating expenses of eligible regional and intercity passenger rail services that have benefits commensurate with costs. Where freight railroads are the beneficiaries of these public investments, they should be required to agree to cooperate with publicly provided passenger rail services on equitable terms.
- 7. Provide immediate funding to facilitate needed transit and other transportation improvements to relieve congestion at BRAC-mandated facilities.

#### Safety and Improvements

8. Safety in accessing transit should be enhanced by enacting legislation to require motorists to stop for pedestrians in marked crosswalks at unsignalized intersections where posted speeds are 35 mph or less and at unsignalized crosswalks in front of schools.

#### Other Legislative Actions

- 9. Amend the Virginia Code to further cap liability for commuter rail operations by including third party claims and terrorism.
- 10. Allow VRE, at its discretion, to utilize an independent third party or the Division of Risk Management to manage VRE's liability insurance plan and trust fund.
- 11. Enact legislation to authorize NVTC to choose to provide equal per diem payments to its board members who are elected officials, including the option to provide no per diem payments. Currently, NVTC is required by state law to pay General Assembly members \$200 per meeting and other elected officials \$50 per meeting.

#### FEDERAL LEGISLATIVE ACTION ITEMS

# Immediate and Ongoing Funding

- 1. As part of the process to restructure federal transportation programs and authorize multi-year funding, provide immediate and ongoing funding for important Northern Virginia transit projects.
- 2. Continue to appropriate new funding for WMATA of at least \$150 million annually as previously authorized by Congress. Such appropriations are needed to justify the new federal WMATA Board members.
- 3. Make available funding for Metro Access from other relevant federal programs (e.g. HUD, HHS).
- 4. Include significant funding for transit as a critical strategy in any new spending measures that seek to conserve energy, enhance clean air, mitigate climate change, provide access to jobs, stimulate the economy and respond to emergencies and disasters.
- 5. Provide immediate funding to facilitate needed transit and other transportation improvements to relieve congestion at BRAC-mandated facilities.

#### Authorization of Improved Transportation Policies and Programs

6. The current multi-year authorization of federal surface transportation programs (SAFETEA-LU) has expired at the end of FY 2009. Many organizations have offered detailed recommendations for a major restructuring rather than fine-tuning existing programs, including the National Surface Transportation Policy and Revenue Commission in its <u>Transportation for Tomorrow</u> report and the Miller Center's <u>Well Within Reach: America's New Transportation Agenda</u>, among many other pertinent reports and recommendations. Among the primary reasons for this view are shortfalls in gasoline tax revenues flowing to the Highway Trust Fund, proliferation of separate programs with complex eligibility criteria and rampant earmarking, all without a unifying policy focus.

NVTC supports the policy principles adopted by the National Capital Region Transportation Planning Board and those of the American Public Transportation Association and the Northern Virginia Transportation Authority among others. Among the revisions with greatest benefit to NVTC's members are:

- The level of federal investment in U.S. transportation infrastructure, including maintenance of the existing system and expansion, must increase significantly.
- Recognizing that federal fixed per gallon taxes on motor fuels are no longer reliable sources of funding, new methods must be identified that will grow along with the need to maintain existing facilities and support improvements and system expansions. Temporary transfers of General Funds or raiding the Transit Trust Fund are not worthwhile strategies to resolve this long-term structural imbalance.
- Fees for highway use that vary with numbers of auto occupants, types of vehicle miles driven and times and places driven should be used to reduce congestion as well as providing revenues. New technologies make such variable pricing feasible.
- Leverage available federal funds with national infrastructure banks and bonding programs.
- Simplified, consolidated and streamlined federal transportation programs should be created with uniform, rigorous and comprehensive benefit/cost analyses across all modes, consideration of energy efficiency and environmental protection, inclusion of safety and security, and reduced federal review time.

 Urban mobility (and hence support for public transit) should be recognized as a vital federal responsibility, in cooperation with states, local governments and regional agencies through intergovernmental partnerships, with greater decision-making authority for metropolitan areas and local governments.

## Equitable Tax Incentives for Transit Users

7. In order to maintain increased tax-free monthly transit benefits of at least \$230 (to match the benefits currently available for parking), remove the sunset provision that requires a reduction at the end of 2010 to \$120. Index the transit benefits to inflation.

#### Rail Related Actions

- 8. Additional federal funding should be provided to commuter rail systems to meet new federal Positive Train Control unfunded mandates contained in the U.S. Rail Safety Act of 2008.
- 9. Amend the current liability cap of \$200 million to include third party claims. VRE's freight rail partners are demanding coverage of \$500 million.

## Promote Green Commuting

- 10. Allow governments to leverage private capital to create and expand vanpools by making vanpool passenger fare revenue an eligible source for local match of federal grants.
- 11. In addition to the above actions, provide further federal funding and other incentives to encourage alternative methods of commuting, including telework, bicycles, walking, vanpools as well as public transit.

# AGENDA ITEM 10-D ACTION ITEM

TO: CHAIRMAN MILDE AND THE VRE OPERATIONS BOARD

FROM: DALE ZEHNER

DATE: NOVEMBER 19, 2010

RE: AUTHORIZATION TO APPROVE THE 2011 LEGISLATIVE

**AGENDA** 

#### **RECOMMENDATION:**

The VRE Operations Board is being asked to recommend that the Commissions approve the 2011 VRE Legislative Agenda and authorize the Chief Executive Officer to actively pursue the elements set forth in the document.

#### **BACKGROUND**:

The VRE legislative agenda is formulated to advocate VRE priorities in coordination with the Commissions and local jurisdictional staff. Additional advocacy positions related to specific federal and state legislature are also presented.

#### **FEDERAL**

1. Request for Capital Appropriations and Authorization of Transportation Legislation

Congressional staffers have already begun working on the next Reauthorization legislation following SAFETEA-LU. However, all indications are that Congress will not take up the issue until January 2011. Congress has continued to pass continuing resolutions to fund transportation. However, both the Administration

and Congress have acknowledged that a new authorization bill must be passed in order to determine the magnitude of future funding and the revenue source for those funds.

Given the success that VRE has enjoyed over the past decade, work will continue to secure appropriations in this fiscal year's budget. This year, efforts will focus on the acquisition of 50 new bi-level railcars to replace and expand upon the aging railcars in VRE's fleet. VRE will continue to pursue funding requests as follows, listed in priority order:

#### Priority List of VRE Projects for Inclusion in the Reauthorization Bill

1. Mid-day Storage of Rail Equipment*	\$20 Million
2. 50 new high capacity railcars	\$120 Million
3. Parking Expansion	\$41 Million
4. Platform Extensions/Additions	\$41 Million
5. Expansion of commuter rail service	
to Gainesville/Haymarket	\$136 Million
6. Acquisition of new fare collection system	\$5 Million

TOTAL REQUEST: \$363 MILLION

VRE, as it has done for the past four years, will also support APTA in their advocacy efforts to bring awareness to the need for additional, as well as dedicated, funding for public transportation.

#### 2. Federal Liability Cap

One of the recurring themes on the federal agenda has been to raise awareness for the need for modified language in the federal code regarding liability insurance coverage. VRE will continue to advocate for capping liability insurance for commuter rail operations.

This issue remains a challenge as not all commuter rail agencies face the same dilemma when it comes to carrying liability insurance (some are self-insured, some are protected by state law, and yet others carry lower premiums than VRE). CSX and Norfolk Southern continue to request liability insurance of \$500 million per incident as an element of the access agreements. VRE will promote amending the current federal liability cap of \$200 million to include third party claims.

<sup>\*</sup>Highest priority project with immediate need

#### 3. Corridor Improvements

VRE will also continue to partner and support the efforts of the Commonwealth and our host railroads to secure funding to improve railroad capacity. This includes, but is not limited to, additional high speed rail funding for the Powell's Creek to Arkendale project.

In addition, VRE continues to work with Congressman Moran and Senators Webb and Warner on potential public-private partnerships that could bring improvements to the rail and public transportation networks at L'Enfant and Washington Union Terminal. Under both proposals, VRE has been asked to comment on conceptual ideas but additional involvement could develop into support for efforts to fund the Maryland Avenue redevelopment and Union Station redevelopment efforts.

#### 4. Commuter Benefits

The American Reinvestment and Recovery Act (ARRA) contained a provision that created temporary parity between parking and transit commuter benefits. This provision raised transit benefits up to the \$230 per month threshold allowable for parking. This provision is set to expire on December 31, 2010. Without an extension or permanent inclusion in the Internal Revenue Code, transit benefits will be reduced back to \$120 per month. VRE will continue to advocate that transit benefits remain the same as the parking benefits.

#### 5. Miscellaneous Items

Under the language of the US Rail Safety Improvement Act of 2008, Congress mandated that the Federal Railroad Administration fully implement Positive Train Control (PTC) by 2015. VRE continues to work with federal agencies and the host railroads to ensure compliance by the deadline. VRE's initial implementation plan has been approved by FRA and efforts are underway to find funding to help defray implementation costs.

#### STATE

# 1. State Funding

VRE will partner with VTA and the local jurisdictions to advocate for an increase in the state's transportation investment, including continued growth of state funding for transit and for the Commonwealth to meet the statutory goal of funding 95 percent of eligible transit capital and operating costs from the Mass Transit Fund.

As directed by the Operations Board, VRE will also continue to advocate for its current share of state allocated funding as well as secure appropriations in the upcoming budget cycle, all while being mindful of other public transportation partners. Projects would mirror those listed above in the federal program.

VRE will also continue to advocate for capacity improvements such as construction of a third main line track from Washington to Fredericksburg and, more specifically, for a third mainline track from Hamilton to Crossroads in Spotsylvania County. The project has an estimated cost of \$18M and is part of the contractual agreement between VRE and Spotsylvania County for the provision of revenue service to Spotsylvania County.

#### 2. Legislative Policy

There are several legislative initiatives or requests that VRE has identified as important for consideration during the upcoming legislative session of the General Assembly:

- Amend the Virginia Code to cap liability for commuter rail operations. The
  existing cap enacted in a prior session excludes third party claims. VRE
  will also seek exemption for freight railroads and VRE from liability for
  terrorism.
- Seek both short term (offering a budget amendment allowing VRE such latitude) and long term remedy (amending the Virginia Code) to allow VRE to, at its discretion, utilize an independent third party or the Virginia Division of Risk Management (DRM) to manage the liability insurance plan and oversee the VRE Insurance Trust Fund.
- Re-examine the merits of offering legislation to amend the Virginia Code to prohibit pedestrians from crossing public thoroughfares when trains are present. VRE has been working with CSX and Norfolk Southern to get legislation in the Code to match the nearly 20 other states who have similar laws.
- Amend Chapter 774 of the Virginia Code that would increase the aggregate awardable liability claim a rail passenger could make per incident (as requested by the Virginia Trial Lawyers Association in 2006). The provision is set to begin in January 2011. Under the Code, the current threshold (\$100,000) would be amended upward each year based on the percentage change in the medical care component of the Consumer Price Index (as published by the Bureau of Labor Statistics). Were this provision to remain, it could increase the existing \$250 million dollar liability

insurance threshold imposed by the Class 1 freight railroads. VRE would advocate for the elimination of this amendment such that there is no annual index increase.

# **FISCAL IMPACT**:

There is no direct funding impact associated with adopting this agenda. As in the past, based on the success of federal and/or state appropriations, some local match may be required to fulfill grants or program money.



Chairman

Hon. Catherine Hudgins

Vice Chairman

Hon. William D. Euille

Secretary/Treasurer

Hon. Mary Hynes

Commissioners:

City of Alexandria

Hon. William D. Euille

Hon. Paul Smedberg

**Arlington County** 

Hon. Mary Hynes

Hon. Jay Fisette

Hon. Christopher Zimmerman

**Fairfax County** 

Hon. Sharon Bulova

Hon. John Cook

Hon. John Foust

Hon. Catherine M. Hudgins

Hon. Jeffrey McKay

City of Fairfax

Hon. Jeffrey C. Greenfield

City of Falls Church

Hon. Daniel Maller

Loudoun County

Hon. Kelly Burk

Virginia Department of Rail and Public Transportation

Hon. Thelma Drake

Virginia General Assembly

Sen. Mark Herring

Sen. Mary Margaret Whipple

Del. Barbara Comstock

Del. Adam P. Ebbin

Del. Joe T. May Del. Thomas D. Rust

**Executive Director** 

Richard K. Taube



November 5, 2010

Fred Malek Senior Advisor Thayer-Hidden Creek 1455 Pennsylvania Avenue, N.W. Suite 350 Washington, D.C. 20004

Re: Government Reform Commission

Dear Mr. Malek:

At its meeting of November 4, 2010, the Northern Virginia Transportation Commission voted to authorize me to contact you regarding Governor McDonnell's Government Reform Commission's recommendation in its interim report that called for eliminating the Rail Advisory Board (RAB).

As you may know, the RAB performs a valuable public service as a forum for discussions among freight and passenger rail interests. It advises the Commonwealth Transportation Board (CTB) on allocating funds from the Rail Enhancement Fund. A member of the CTB serves on the RAB as a direct liaison.

NVTC is a co-owner (together with the Potomac Rappahannock Transportation Commission) of the Virginia Railway Express (VRE) commuter rail system. VRE has benefited greatly from the RAB as VRE's partnership with its freight rail partners has been significantly strengthened as a result of the trusting relationships built at the RAB.

We understand that the Reform Commission expects to save no more than \$10,000 annually if its recommendation to abolish the RAB is carried out. While there would be no reason to oppose such a change if the RAB were ineffective or counterproductive, in our personal experience with VRE, that is decidedly not true in this case.



We urge you to work with the Reform Commission to reconsider this recommendation. Abolishing the RAB would very likely contribute to <u>less</u> efficient government.

Please feel free to contact me with any questions.

Sincerely,

Catherine Hudgins Chairman

CC:

The Honorable Robert McDonnell

The Honorable William Howell

The Honorable Benjamin Lambert, III

The Honorable Glen Oder

The Honorable Paul Fraim

The Honorable Ron Tillett

The Honorable Joseph May

The Honorable Tim Hugo

The Honorable Ward Armstrong

The Honorable Morgan Griffith

The Honorable Lacev Putnev

The Honorable Harry Purkey

The Honorable Charles Colgan

The Honorable Richard Saslaw

The Honorable Y.B. Miller

The Honorable Thomas Norment

Ms. Heather Cox

Michael C. May



#### **2011 VTA LEGISLATIVE PRIORITIES**

APPROVED: NOVEMBER 1, 2010

#### AN AGENDA FOR JOB CREATION AND ACCESS

Virginia's 59 public transit systems and Transportation Demand Management (TDM) agencies would be able to perform a stronger role in providing access to jobs and boosting economic activity that creates jobs and generates state tax revenues if funding from the Commonwealth were increased. Those systems currently provide almost 200 million annual passenger trips. Demand is growing and a major new light rail system is set to open next spring in Hampton Roads. At the same time, state transit assistance has been reduced and many transit systems have been forced to cut service.

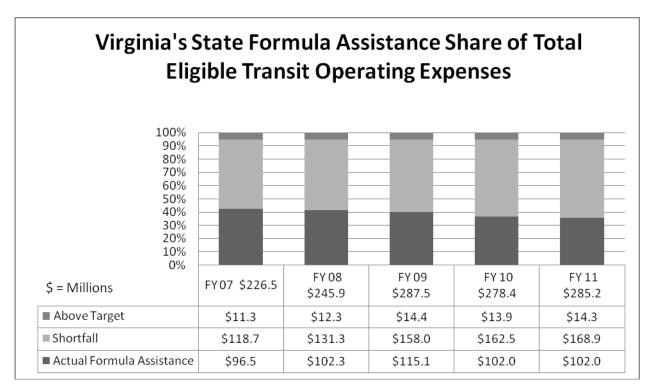
The Commonwealth's past investments in Metrorail are yielding almost 20 percent annually in increased state taxes through induced development. Half to two-thirds of transit riders on each of Virginia's transit systems are commuting to work.

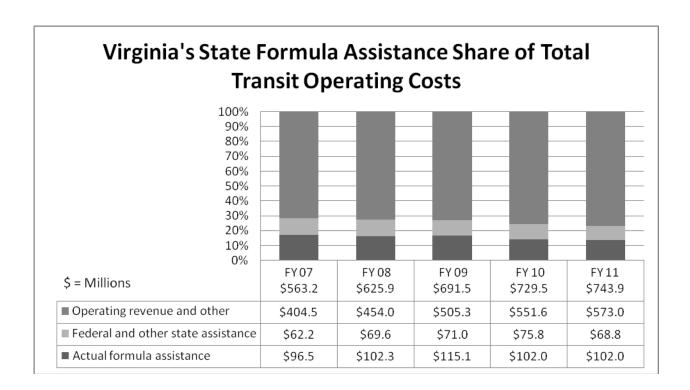
According to research sponsored by the American Public Transportation Association:

- Every \$10 million in capital investment in public transit yields \$30 million in increased business sales.
- Every \$10 million spent on operating public transit yields \$32 million in increased business sales.
- Households that use transit to commute save up to \$9,500 annually, freeing funds for other purposes such as housing, consumables or education.

Transit moves people efficiently at a fraction of the cost of investments in highways. The Commonwealth's existing transportation resources should be directed to transit projects that typically can be completed quickly and yield immediate benefits.

At a crucial time when transit could be making a more significant contribution to Virginia's economic recovery, the Commonwealth's transit operating assistance is actually shrinking significantly:





While the economy also could be stimulated by efforts to improve the efficiency of government, streamline the delivery of services, create new opportunities for the private sector, extend the use of tolling and user fees, promote high-speed and intercity rail, rejuvenate VDOT and restore the viability of the Transportation Trust Fund, these measures should not be undertaken without boosting the Commonwealth's limited support for public transit.

For more information about public transit benefits see <a href="www.vatransit.com">www.vatransit.com</a>.

#### **VTA's LEGISLATIVE PROPOSALS**

- Protect Transit/TDM Services—Transit/ Transportation Demand Management is seriously underfunded by the Commonwealth. Transit/TDM should be a top budget priority for existing funds available to the Commonwealth. Existing state transit/TDM funding sources should be protected from encroachment (e.g. diversion of revenues from the Transportation Trust Fund to non-transportation uses or new intercity and high speed passenger rail initiatives).
- 2. Add New Revenue Sources—New transit and transportation revenue sources must be enacted that sustainably keep pace with inflation and do not decline as automobiles become more fuel efficient. Examples include: sales taxes (one percent yields \$1 billion), indexed motor fuel taxes (a tax of 10-cents per gallon generates \$500 million), vehicle miles traveled fees, state/regional income taxes and tolls. One-time revenue sources are welcome but they are not sufficient to resolve this ongoing funding crisis; immediate, continuous and sustainable funding is essential.
- 3. Increase Transit's Share of Existing and New Revenue Sources—The current share of Transportation Trust Fund revenues dedicated to transit is 14.7 percent. The transit share of recent state bonds authorized for transportation is a minimum of 20 percent. Any new measures should boost those shares to adequately meet rising demand for transit services.
- 4. Achieve State Transit Funding Share as Outlined in Code—Whatever the source of state funding, it should at a minimum make significant progress toward the 95 percent statutory target for the state's share of transit operating/capital expenses. For FY 2011, the Commonwealth can only cover about 36% of eligible operating expenses and about 54.6% of capital, leaving local governments scrambling to raise passenger fares, spend precious property tax revenues or cut transit service. A significant share of any new revenue measures for transportation, energy conservation or climate protection should be dedicated for transit/TDM because transit investments are one of the most effective means to achieve the goals of such legislation. Further, public transit systems need additional state funding to

maintain effective service and to leverage the significant past and current investments by local governments.

#### LEGISLATIVE PROPOSALS THAT MAY BE INTRODUCED BY OTHERS

During the past several months, many creative ideas were submitted to the Virginia Department of Rail and Public Transportation, the Governor's Reform Commission and other agencies by VTA members and others, some of which were (or may be) recommended for legislative action.

#### VTA favors in principle each of the following potential initiatives:

- In producing state transportation plans, the Commonwealth should seriously address how to provide sufficient funding for operating, maintenance and capital needs of the identified projects. Also, moving people and goods, not vehicles, should be emphasized.
- Provide tax credits for employers incurring expenses to encourage teleworking by their employees.
- Provide tax credits to railroads for preserving rights-of-way for future passenger use, assuming that the railroads are required to be open to negotiating access to their rights-of-way for public agencies seeking to provide local transit and/or commuter rail service.
- Continue allowing provisional waivers, based on DRPT's recommendations, of the 30 percent match for Rail Enhancement Funds and allow those funds to be used to match federal funds and leverage bonds when there is a compelling public policy reason. Budget language for FY 2011 provided for such waivers.
- Provide long term, sustainable operating funding for expanding intercity rail service
  using new state sources such as a rental car tax increase. Funds should not be
  diverted from existing underfunded state transit programs or from the federal funds
  allocated to VRE's track leases by the CTB each year.
- Require motorists to stop for pedestrians at marked crosswalks without traffic signals where posted speed limits are 35 mph or less, in order to promote safety in accessing transit.



#### **VTA WATCH LIST OF LEGISLATIVE PROPOSALS**

APPROVED: NOVEMBER 1, 2010

Several proposals that could affect the interests of public transit systems in Virginia have been publicly discussed.

- 1. VTA does not favor the Commonwealth owning and operating VRE and all other commuter rail services which span different regions. VTA opposes this because local taxpayers and fare-paying customers have provided most of the funds needed to build VRE into a successful \$300 million enterprise with close to 18,000 average daily passenger trips. VRE is managed like a successful small business devoted to customer service. Local control ensures continuation of those customer-friendly policies.
- 2. VTA does not favor consolidating Northern Virginia transit organizations (NVTA, NVTC, PRTC, VRE) into one agency stretching from Washington, D.C. to the southern boundary of Spotsylvania County. VTA opposes this because it would hamper the performance of WMATA, VRE and the eight other public bus systems operating in that expansive territory by requiring governmental entities that do not help fund certain of the transit systems to provide oversight. For example, NVTC specializes in WMATA issues and jurisdictions south of the Occoquan River have no financial stake in WMATA.
- 3. VTA does not favor eliminating the 95 percent target for state transit assistance covering eligible net transit expenses and substituting a new target of at least 20 percent of operating costs. VTA opposes this because the 95 percent target, although it has not been achieved, does provide parity with highways. Further, most operating costs are not even eligible for state aid (e.g. operators' wages are excluded) and therefore this measure of costs provides an inappropriate target.
- 4. VTA does not support consolidating DRPT into VDOT. VTA opposes this because currently DRPT performs well as a funding and advocacy agency focusing on public transit/TDM.
- 5. Decisions on governance of transit systems should be determined by discussions among the parties, not by legislation. Further, governance should be discussed together with the need for sustainable funding.
- 6. VTA does not support eliminating the Rail Advisory Board. VTA opposes this because the Board provides a valuable forum for discussions and agreement among freight railroads and passenger rail interests, including VRE. A member of CTB serves on the board as a liaison to ensure that the Board's recommendations for programming projects in the Rail Efficiency Fund are effectively communicated. Elimination would save the Commonwealth only \$10,000 annually.







#### **VTA WATCH LIST OF LEGISLATIVE PROPOSALS**

APPROVED: NOVEMBER 1, 2010

Several proposals that could affect the interests of public transit systems in Virginia have been publicly discussed.

- 1. VTA does not favor the Commonwealth owning and operating VRE and all other commuter rail services which span different regions. VTA opposes this because local taxpayers and fare-paying customers have provided most of the funds needed to build VRE into a successful \$300 million enterprise with close to 18,000 average daily passenger trips. VRE is managed like a successful small business devoted to customer service. Local control ensures continuation of those customer-friendly policies.
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# Jurisdiction and Agency Coordinating Committee Northern Virginia Transportation Authority

#### **MEMORANDUM**

**TO:** Martin E. Nohe, Chairman

Northern Virginia Transportation Authority

Members

Northern Virginia Transportation Authority

**FROM:** Tom Biesiadny, Chairman

Jurisdiction and Agency Coordinating Committee Northern Virginia Transportation Authority

**SUBJECT:** Approval of 2011 Legislative Program (Item 5.B.)

**DATE:** November 12, 2010

## **Recommendation:**

The Jurisdiction and Agency Coordinating Committee recommends that NVTA approve the proposed 2011 legislative program and direct staff to transmit it to the Northern Virginia delegation of the General Assembly and Congress.

#### **Background:**

In 2007, the General Assembly approved legislation (HB 3202) that resulted in increased transportation funding both in Northern Virginia and statewide. Unfortunately, the Virginia Supreme Court ruled that the General Assembly's delegation of taxing authority NVTA was unconstitutional. Despite an extended Special Session during Summer 2008 and additional efforts during the 2009 and 2010 Sessions, the General Assembly has not enacted legislation to replace the regional transportation revenue included in HB 3202. Also, due to declining transportation revenues, the Commonwealth Transportation Board was been forced to cut \$4.6 billion from the Six Year Program. Attached is a draft 2011 Legislative Program. Although the proposed program is similar to the 2010 Program, there have been several changes. These include:

• The transportation funding position has been update to reflect the most recent information regarding Virginia's transportation funding situation.

Member, Northern Virginia Transportation Authority November 12, 2010 Page Two

- The position on capital funding for the Virginia Railway Express has been revised. (**Please note** that VRE, NVTC and PRTC have not yet approved their legislative programs. The NVTA position on VRE capital items may need to be adjusted after these agencies approve their programs).
- A new position recommending the restoration of VDOT's revenue sharing program to its pre-2006 approach has been added.
- A new position supporting changes to the Urban Development Areas has been added.
- A new position recommending clarification regarding the uses for the local vehicle registration fee is being consider. Language is still being discussed and will be presented at the NVTA meeting, if a consensus can be reached.
- A new position recommending that major corridor studies located within one VDOT construction district be managed by staff from that construction district.

In Item 5D, the Jurisdiction and Agency Coordinating Committee recommends a list of priority projects for funding identified by the VDOT audit. These projects are high priorities that can be implemented quickly. A separate project list was not developed for the 2011 Legislative Program.

Jurisdiction and Agency Coordinating Committee members and I will be available at the November 18, 2010, NVTA meeting to answer questions.

Cc: Members, NVTA Jurisdiction and Agency Coordinating Committee

#### Northern Virginia Transportation Authority 2010 Legislative Program DRAFT: November 12, 2010

#### **STATE**

#### TRANSPORTATION FUNDING

What was once a crisis in Northern Virginia and Hampton Roads has become a catastrophe for nearly the entire Commonwealth. There is no viable transportation solution that does not include long-term, dedicated, sustainable, new multimodal revenues.

Over the past three years, the Commonwealth Transportation Board has cut \$4.6 billion from the Six Year Program. Secondary and urban system construction funds have essentially been eliminated, despite the fact that the secondary roads are a Commonwealth responsibility. Six-year secondary road allocations to counties in Northern Virginia are now less than \$2,000 each and localities are being allocated no urban construction funds. In addition, the growth in maintenance spending has been reduced from four percent to three percent, even though maintenance costs are increasing overall. The Commonwealth is risking serious disinvestment in its existing transportation infrastructure that will be more difficult and more expensive to correct in the future. Today, approximately \$1 billion is needed to address existing deficient pavement conditions, and approximately \$3.7 billion is needed to fix the Commonwealth's deficient bridges. Very shortly the Commonwealth will be unable to ensure that the required matches are available for the federal transportation funds the Commonwealth receives. Should this happen, Virginia would have to return these federal funds, further compounding the crisis.

NVTA continues to support additional state and regional transportation funding for highway, transit, bicycle and pedestrian improvements, and have taken actions to increase funding locally. In 2006, the region's TransAction 2030 Long-Range Transportation Plan estimated that Northern Virginia alone needs \$700 million per year in new transportation funding to address the region's transportation problems. This figure has increased since then, because most of the major HB 3202 revenue sources have been eliminated.

NVTA seeks reinstatement of exclusive Northern Virginia revenues in the range of <u>at least</u> \$300 million annually, as well as 100 percent of Northern Virginia's contribution of additional statewide revenues, to address transportation needs not originally covered by the HB 3202 funding approved for Northern Virginia. Both the regional and statewide revenues should be provided from stable, reliable, proven and permanent source(s).

The General Assembly must adopt new statewide transportation revenue sources to bolster existing highway and transit revenue sources that are not generating sufficient funding to meet the Commonwealth's critical highway needs or meet the Commonwealth's statutory 95 percent share of eligible transit operating and capital costs (net of fares and federal assistance). This additional transit funding alone would require approximately \$166 million annually in new funds for the limited transit projects and eligible operating costs included in the Six Year Program. Additional funds to dramatically increase Secondary Road

investments are also needed.

Any funding solution must ensure that dedicated funding for Washington Metropolitan Area Transit Authority capital improvements and for Virginia Railway Express capital and operating expenses are addressed.

Existing state General Fund revenue streams (almost half of which now go to localities) are required and used for core services of the Commonwealth, such as education and public safety. These historically underfunded, locally provided, core services have already experienced significant cuts, due to reduced General Fund revenues, and shifting the state's transportation funding responsibility to localities by using the General Fund increases local budget pressures without providing a true transportation solution. (Revises and updates previous transportation funding position.)

#### BASE REALIGNMENT AND CLOSURE (BRAC) RECOMMENDATIONS

NVTA supports the inclusion of sufficient funding in the 2010-2011 budget to ensure significant fiscal resources to address the enormous planning and transportation issues associated with the Base Realignment and Closure Commission recommendations. This is particularly critical, because the BRAC relocations will occur in 2011, and there is significant lead time required to implement needed transportation improvements. (Updates previous position).

#### PEDESTRIAN SAFETY

NVTA support revisions to Virginia's existing pedestrian legislation to clarify the responsibilities of drivers and pedestrians in order to reduce the number of pedestrian injuries and fatalities that occur each year. In particular, support legislation that would require motorists to stop for pedestrians in crosswalks at unsignalized intersections on roads where the speed is 35 mph or less and at unsignalized crosswalks in front of schools. This issue is of special importance for pedestrians with physical or sensory disabilities, who are at particular risk of injury when crossing streets. (Reaffirms previous position.)

#### CHAPTER 527 TRAFFIC IMPACT ANALYSES

NVTA supports modifications to Chapter 527 Transportation and Land Use legislation and regulations to adjust timeframes for traffic impact analyses to be more consistent with local government review times and scheduled public hearings. In addition, the Comprehensive Plan amendment/updates section of the regulations should be further developed and improved to meet the needs of the process (especially dealing with multiple amendments at same time), and Low-volume rule traffic impact analysis requirements should be revised to address situations when existing roadway capacity is obviously sufficient to meet demands of a new development even though the development might otherwise cross the threshold for a traffic impact analysis. (Reaffirms previous position).

#### SECONDARY ROAD DEVOLUTION

NVTA opposes any legislative or regulatory moratorium on the transfer of newly constructed secondary roads to VDOT for the purposes of ongoing maintenance. NVTA also opposes any legislation that would require the transfer of secondary road construction and maintenance responsibilities to counties. (Reaffirms previous position).

#### **REVENUE SHARING**

NVTA supports legislation to remove the project tiers and restore the program to the way it existed before 2006, but continue to allow cities and towns to participate. The revenue sharing program is a way to leverage scarce state transportation funds. (New position).

#### URBAN DEVELOPMENT AREAS

NVTA recommends changes to several aspects of the Code related to Urban Development Areas. These changes are summarized below:

<u>Density</u> – recommend changes to the density requirements to allow Northern Virginia Jurisdictions to comply with more appropriate density requirements, since current density requirements for jurisdictions with a population over 130,000 will not attract new development in several of the affected communities.

<u>Size of UDAs / Regional Coordination</u> – recommend changes to allow population estimates developed by the local Metropolitan Planning Organization, rather than restricting only the Weldon Cooper Center, the Virginia Employment Commission or the U.S. Census Bureau.

<u>Date of Compliance</u> – Change the date of compliance from July 1, 2012, to July 1, 2013, to give jurisdictions adequate time to consider appropriate amendments to its plans and regulations. (New position).

#### LOCAL VEHICLE REGISTRATION FEE

Position still being discussed. A position will be provided at the NVTA meeting on November 18, 2010, if consensus has been reached. Otherwise this item will be deleted.

#### TRANSPORTATION CORRIDOR STUDIES

NVTA recommends that the Code of Virginia be amended to specify that major transportation corridor studies related to faculties wholly within one VDOT construction district, should be managed by that construction district rather than the VDOT Central Office. Regional VDOT staff is better equipped to address the concern of the affected citizens and local governments. (New position).

#### **FEDERAL**

#### SURFACE TRANSPORTATION PROGRAM REAUTHORIZATION

The current Federal Surface Transportation Program was authorized in July 2005 by the Safe, Accountable, Flexible, and Efficient Transportation Equity Act – A Legacy for Users (SAFETEA-LU). This legislation authorizes both highway and transit funding over a six-year period (FY 2004 to FY 2009) and establishes the policies and grant programs for distributing these funds. This authorization expired on September 30, 2009. Congress has extended SAFETEA-LU until December 31, 2010. Efforts are underway to develop a new surface transportation program for the period from Federal FY 2010 to FY 2015.

In preparation for discussions of the new authorization bill, various transportation groups, including the Transportation Planning Board, the American Association of State Highway and Transportation Officials and the American Public Transportation Associations are adopting principles and/or position statements. In addition, the National Surface Transportation Policy and Revenue Study Commission, one of two established by SAFETEA-LU, has released their report on the future structure of the surface transportation program. The other commission, called the National Surface Transportation Infrastructure Financing Commission has completed its report on potential future revenue sources. The U.S. Department of Transportation also released a position paper on the new authorization.

Throughout these various documents there are some common themes that are relevant to Northern Virginia. In general, there seems to agreement that the current surface transportation program should not be "reauthorized." Instead, a number of significant changes should be considered. These changes include:

- The level of Federal investment in the nation's transportation infrastructure, including both maintenance of the existing system and expansion, must increase significantly;
- The distribution of funding within the Federal Surface Transportation Program
  must be simplified and the number of funding programs streamlined and
  consolidated. Successful programs such as the Regional Surface Transportation
  Program (RSTP) and the Congestion Mitigation and Air Quality (CMAQ) program
  should be retained in some form:
- The time required to complete the federal review process of significant new transportation projects must be reduced, and the approval process must be consistent across all modal administrations. In addition, federal implementation regulations should be streamlined;
- To recognize the uniqueness of metropolitan areas, greater decision-making authority for determining how transportation funding is spent should be given to local governments and regional agencies, such as the Northern Virginia Transportation Authority;
- Energy efficiency and environmental protection must be addressed in the development of transportation projects; however environmental reviews should be conducted within specified timeframes, so that a project's environmental

- impacts can be identified and adequately addressed; and
- Safety and security must continue to be an important focus of transportation projects. (Reaffirms previous position)

#### **DEDICATED FUNDING FOR WMATA**

Now that Congress has authorized \$1.5 billion for the Washington Metropolitan Area Transit Authority's capital needs and the WMATA Compact has been amended as required by the Federal authorizing legislation, NVTA calls upon Congress to appropriate these funds annually. (*Reaffirms previous position*).

#### FUNDING FOR THE VIRGINIA RAILWAY EXPRESS

NVTA calls upon Congress to authorize Virginia Railway Express to secure federal appropriations under the new proposed Transportation Reauthorization legislation for the following items:

- Top priority is to satisfy core system-wide requirements including the acquisition of railcars, parking expansion, platform extensions and mid-day storage of rail equipment.
- Secondary priority is for the expansion of commuter rail service on the Manassas line (NS) to Gainesville-Haymarket.

(Updates previous position.)

#### LIMITS ON COMMUTER RAIL RELATED LIABILITY

NVTA calls upon Congress to approve legislation to broaden the applicability of existing statutory language in 49 USC, 28301 related to commuter rail related liability. The language should be amended to reflect the existing liability standard of a \$250M annual aggregate limit while broadening the cap beyond passenger rail related claims for property damage, bodily injury or death so that they apply to all claims brought by third parties.

#### FUNDING FOR TRANSPORTATION EMERGENCY PREPAREDNESS

NVTA calls upon Congress to provide increased security funding to local and regional transportation agencies in the metropolitan Washington area. (*Reaffirms previous position.*)

### FUNDING FOR THE METROPOLITAN AREA TRANSPORTATION OPERATIONS COORDINATION (MATOC) PROGRAM

NVTA calls upon Congress to provide increased funding to transportation agencies in the metropolitan Washington area to continue funding for MATOC's operations. (Updates previous position)

#### **COMMUTER BENEFITS**

NVTA supports legislation that would permanently increase the level of tax-free transit benefits employers can provide to employees to \$230 per month, as a way to make transit service more attractive to commuters who currently drive alone. The benefit is scheduled to revert to \$120 per month on December 31, 2010. In addition, NVTA supports legislation to permanently extend the current transit benefit to all branches of the federal government. (*Reaffirms previous position*.)

#### REST AREA CONCESSIONS

In July 2009, the Commonwealth Transportation Board significantly reduced funding for interstate rest areas as a way to address reduced transportation revenues. This resulted in the closure of numerous rest areas statewide, including four in Northern Virginia. Current federal law prevents the Virginia Department of Transportation for procuring private concessionaires to operate commercial establishments at its rest areas, even though such arrangements were permitted in other states in the past. NVTA requests that Congress approve flexibility for Virginia to procure private concessionaires to operate commercial establishments at the rest areas which have been closed as a way to provide an important a safety feature and comfort amenity to those who travel Virginia's interstate highways. (Reaffirms previous position).

#### FUNDING FOR CONSTRUCTION OF AN I-66 TRUCK INSPECTION AND WEIGH STATION

NVTA advocates that funding be included in the Homeland Security budget for these I-66 inspection and weigh stations. (*Reaffirms previous position.*)

### POTOMAC AND RAPPAHANNOCK TRANSPORTATION COMMISSION

#### RESOLUTION

MOTION:	RESOLUTION NO. 08-11	
	OFFICIAL COMMISSION MEETING	
SECOND:	DECEMBER 2, 2010	
RE: APPROVAL OF PRTC'S	2010/11 STATE LEGISLATIVE AGENDA	

WHEREAS, each year the Potomac and Rappahannock Transportation Commission (PRTC) adopts federal and state legislative agendas to guide its advocacy efforts; and

**WHEREAS**, drafts of both agendas were the subject of discussion at the Commission's November 2010 meeting, prompting an adjustment to the draft state agenda; and

**WHEREAS**, management's proposed 2010/11 state legislative agenda (attached) accounts for the direction given at the November 2010 meeting discussion; and

WHEREAS, management is recommending that action on the federal legislative agenda await stock-taking of how the mid-term election results and their alteration of the House leadership will affect the reauthorization climate, so the federal legislative agenda can be amended as may be necessary to account for this;

**NOW, THEREFORE, BE IT RESOLVED** that the Potomac and Rappahannock Transportation Commission does hereby endorse the attached state legislative agenda for 2010/11 and authorizes the PRTC Chairman to transmit it to the appropriate Legislative members.

#### December 2, 2010

TO:

Chairman May and Commissioners

FROM:

Alfred H. Harf

**Executive Director** 

RE:

PRTC 2010 / 2011 State Legislative Agenda

#### Recommendation:

Adopt the proposed PRTC 2010 / 2011 state legislative agenda and authorize its transmittal as appropriate.

#### Background:

At the November 2010 Commission meeting, management presented drafts of both federal and state legislative agenda for the upcoming sessions, prompting discussion. Management suggested at the November 2010 Commission meeting that the Commission take up the state legislative agenda at the December meeting and hold off on the federal legislative agenda because the mid-term elections have changed the leadership of the House and thus it is sensible to do some further stock-taking of how the leadership change will prospectively alter the complexion of the federal reauthorization. The Commission concurred so the agenda presented here is simply the state legislative agenda, amended to account for the November 20109 meeting discussion.

A description of the state legislative agenda appears here as attachment one. Attachment two is a draft transmittal letter to the state legislative delegation/leadership.

In a separate action that is also on this month's Commission agenda, the Commission is being asked to adopt the VRE 2009 / 2010 federal and state legislative agenda recommended by the VRE Operations Board. The two agendas are compatible, having been developed in tandem with consultation between VRE management, PRTC and NVTC management, and member jurisdictional staff.

Attachments: As stated

### PRTC STATE LEGISLATIVE AGENDA – 2010/11 VIRGINIA GENERAL ASSEMBLY

1. Increase the magnitude of state transit assistance. For years, state transit assistance has fallen substantially short of the General Assembly's stated aim of funding as much as 95% of eligible transit capital and operating costs. The General Assembly sought to remedy this when it enacted HB 3202 in 2007, but much of the increased funding foreseen by HB 3202 ended up being dashed by the Supreme Court's invalidation of the NOVA self-help taxes authorized by HB 3202 and the General Assembly's subsequent elimination of the so-called "abusive driver" fees. State assistance has been eroded still further by the economic downturn the state is facing, which has diminished the revenue yields of the taxes still in-place for transportation. At the same time, the demand for transit services is higher than at any time in recent memory, exacerbating strains on local governments that are transit systems' only funding recourse.

Stated more simply, there is an acute need for additional state public transit assistance to sustain and expand service. The McDonnell Administration clearly recognizes this, and it is actively seeking ways of supplementing current funding levels for transportation more broadly-speaking since the entire surface transportation system has suffered from underinvestment. The Administration's initial focus has been on one-time revenue opportunities including the sale of the ABC stores and a careful audit of VDOT's planning, programming, and financial practices, in addition to "governmental reforms" that show promise in lessening the cost of service / project delivery.

Whether the ABC stores are or are not privatized, the Administration has acknowledged that more than one-time funding is needed to satisfactorily address the transportation funding problem, so other funding proposals are likely to be introduced during the regular session. Anticipating that, PRTC believes the following principles should guide the General Assembly's pursuit of solutions:

- New revenue sources for public transit are essential, carefully chosen to keep pace with inflation and to avert erosion as a consequence of declining automobile driving and fuel efficiency gains.
- Transit funding sources need to be safeguarded from diversion and dilution. An
  example of "diversion" would be the use of the Transportation Trust Fund for nontransportation uses and an example of "dilution" would be the introduction of

additional qualifying uses of transit funding sources like new intercity passenger rail initiatives.

- Transit grants once awarded should not be subject to rescission when revenue yields are less than expected. Such grants become integral parts of transit agency budgets so a precipitous reduction is very disruptive. While the Commonwealth cannot spend what it doesn't have revenue-wise, work-around solutions should be enacted to minimize, if not eliminate entirely, such disruption (e.g., a line-of-credit to guarantee its contractual commitments to transit operators).
- Current state transportation policy as it applies to roads and bridges makes adequate highway maintenance paramount, such that highway maintenance is spared to the greatest degree possible from program cuts when revenues decline (by tapping funds that would normally be used for highway construction to be used for highway maintenance instead). There is no parallel on the public transit side, and PRTC believes there should be -- state transit assistance should be flexible enough to permit shifts of capital funds to sustain operations when transit revenues are insufficient to achieve the General Assembly's "95%" aim.
- 2. Protect PRTC from increased liability exposure stemming from the conversion of HOV lanes to HOT lanes. With regard to liability exposure, most of PRTC's liability costs are indirect because of the presence of an "indemnification" provision in the "operating / maintenance" contract between PRTC and its contract operator (presently First Transit), but PRTC would end up bearing this cost nonetheless because the contract operator is compensated for extraordinary insurance cost increases that it could not have reasonably foreseen. The conversion of the I-395/I-95 HOV lanes to HOT lanes and the plan to "squeeze" a third lane out of the HOV cross-section to increase traffic throughput and toll revenue constitute another increased liability cost exposure that transit operators like PRTC using the HOV-to-HOT lanes will confront, unless the General Assembly acts to avert this.

One possible legislative remedy would be to require the Commonwealth to indemnify local governments, government transit operators and their subcontractors from liability for injuries and property damage caused by motor vehicle accidents under certain circumstances, namely: 1) if the accident occurs on a road where a portion of that road has been converted to HOT lanes; 2) the width of existing lanes and/or shoulders has been shrunk for the purpose of adding the HOT lanes; and 3) the accident results, to any extent, from road design by the Commonwealth as part of the HOT lanes project. A plausible place for this new language would be §8.01-195.3(2) of the Code of Virginia.

Alternatively, the General Assembly could mandate that lane and shoulder width minimums for safe operation of transit vehicles.

3. <u>Safeguarding transit/HOV performance in the converted I-395/I-95 HOV lanes</u>. Performance issues that could be an unintended byproduct of the proposed HOV-to-HOT conversion would be higher transit operating costs and lower passenger revenues.

PRTC's operating / maintenance contract compensates the contract operator (presently First Transit) on a "revenue hour" basis, such that a slower running time in the lanes translates into an added expense. Slower running time also translates into lower passenger revenue, because the longer the time required to make a trip by transit, the less attractive the transit service becomes.

By VDOT's telling, average speeds in the HOV lanes are 49 mph and 58 mph inside and outside the beltway, respectively. It follows that the average speed used by VDOT and its private sector partner Fluor-Transurban to govern the dynamic tolling pricing if and when the HOV lanes are converted can be helpful or harmful to transit operators depending on what that speed is in relation to prevailing HOV speeds. VDOT has said repeatedly that this is an unwarranted concern since Federal statutory language mandates that average speeds may not drop below 45 mph in HOV-to-HOT conversions. However, a 45 mph average speed minimum is a lower speed than prevailing speeds in the HOV lanes, meaning that the federal statutory protection is no comfort to PRTC and other transit operators using the HOV lanes. Consequently, PRTC favors statutory language mandating that when HOV-to-HOT conversions do occur, levels of performance of existing HOV facilities must not be allowed to deteriorate, a more exacting requirement than the federal statutory language cited earlier.



### The Case to Maintain the Commuter Benefit Cap

Congressional Action Required to Continue "Win-Win" Initiative Supporting Workers, Business, Mass Transit, the Environment and Energy Independence

September 2010



#### **Overview and Summary**

Imagine an idea that could effectively slash taxes for millions of American workers, reduce payroll taxes for thousands of U.S. businesses, cut congestion on the nation's major commuter arteries and eliminate almost 8,000 pounds of CO<sub>2</sub> emissions per person, per year without onerous government regulation – all in one swoop.

Here is the good news: The program offering those benefits has been a reality for over 20 years. The bad news? This initiative, boasting rare "what's-not-to-like" economic, environmental and quality-of-life benefits now faces the prospect of dramatic weakening – unless Congress renews the full benefit as it finalizes the fiscal 2011 budget in October of 2010.

#### The Issue

Over 20 years ago, a simple yet ingenious idea took root: Allowing workers to defray mass transit costs through their employers' benefits packages. As a result, in 1987 TransitCenter introduced TransitChek<sup>®</sup>, the nation's first commuter benefits program, giving employers the ability to allow employees to pay for their transit commuting costs as a fringe benefit. Several years later (1998), the Internal Revenue Service codified commuter benefits under Section 132(f), which allowed employees to take advantage of the benefit using pretax dollars. Today, tax-free commuter benefits are enjoyed by approximately 850,000 commuters nationwide and have joined health, retirement and disability at the top of the list of benefits offered by companies.

In 2009, the American Recovery and Reinvestment Act -- recognizing the program's efficacy, nearly doubled to \$230 the monthly pretax cap commuters could spend on the benefit (compared to \$120). This new higher benefit also created parity between mass transit and commuter parking benefits, promoting the use of eco-friendly modes of transportation while saving money for users of our nation's mass transit system. Now, as the economic stimulus winds down and Congress turns to the new fiscal year budget, the monthly cap threatens to revert back to \$120 on December 31<sup>st</sup> unless action is taken.

In this paper we will argue, citing objective evidence from noted third-parties, why the elimination of the \$230 monthly cap will squander important economic and environmental benefits, and run counter to our nation's recognized and urgent priorities to stimulate the economy, reduce dependence on Middle East oil, restrict greenhouse gas emissions and develop a sound transportation strategy.

#### The Consequences:

Is a \$110 monthly reduction all that important? Experts think so.

A just completed independent analysis by the New York-based management consulting firm Bennett Midland shows that for a worker currently spending \$230 per month on mass transit, the cap reduction would increase commuting cost by 18 percent. What is more, as a consequence of



the monthly cap reverting to previous levels, mass transit ridership nationally could plunge by an estimated 5% to 9% among users of commuter benefits, according to Bennett Midland.

The economy is already forcing transit agencies nationwide, from New Jersey to Northern Virginia to Southern California, to increase their fares in light of tighter operating budgets. As a result, "Reducing the benefit cap would be like commuter savings and mass transit operators hitting the third rail," says Dan Neuburger, President and CEO of TransitCenter, a pioneer in establishing tax-free commuter benefits.

#### The Origins of a "Win-Win" Policy

Commuter tax benefits were first established, on a modest level, in the mid-1980s, largely as an effort to redress IRS policy that treated free employee parking as a tax-free fringe benefit – a policy that encouraged employees to drive to work even when mass transit alternatives existed. Shortly thereafter, a consortium of New York City transportation, business and civic groups launched TransitCenter, which quickly demonstrated the broad success and appeal of the commuter benefits concept.

Armed with this evidence, a national coalition rapidly formed behind the idea. Congress, in 1998, codified the concept into a single IRS statutory provision, Internal Revenue Code Section 132(f), which allows a person to pay for the costs of mass transit commutes using pretax earnings, the amount limited by a statutory cap. And in 2008, San Francisco passed a law requiring employers with 20 or more employees to provide commuter benefits to those employees who work in San Francisco. Today, an estimated 28% of all employers nationwide offer the pretax commuter benefit, covering 44% of employees.

Tax-free commuter benefits can only be provided through employee-funded pretax payroll deductions or employer-funded or partially funded benefits. They can be delivered as a transit provider-specific pass, universally accepted voucher or terminal-restricted debit card, or cash reimbursements under strict IRS rules (where vouchers are not readily available). The benefit covers commuter rail, subway and bus transportation, eligible vanpools and commuter-related parking.

#### **Building on Success: The Economic Stimulus and the New Monthly Cap**

Congress, recognizing the popularity and power of the idea, has steadily raised the amount of pretax dollars permitted to be earmarked for mass transit costs. Specifically, in 2009 via the American Recovery and Reinvestment Act (the Economic Stimulus Plan), it raised the cap to \$230 per month from \$120.

Several considerations underlay this decision:

• Investing in Success: Tax-free commuter benefits are a proven example of a successful government incentive that brings a rare combination of both economic and environmental



benefits without direct government intervention. In short, this is the kind of program that has appeal across the political spectrum.

- Addressing Costs: Impacted by state and municipal budget crises, commuter costs have escalated nationwide. Experts estimate that 30% of workers who use the benefit now pay more than \$120 per month in commuting costs. The new monthly cap has brought the benefit more into line with these realities.
- Achieving Parity: the private parking tax benefit referenced earlier now stands at \$230 per month; in order to keep tax policy from encouraging the use of single occupancy vehicles rather than the use of mass transit, as it once did, legislators brought the commuter benefit into line.

Officials on the front lines of promoting mass transit ridership applauded the decision to raise the monthly cap.

"The support of public transit [via the cap increase] again demonstrates that win-win solutions can be found to answer both our economic and environmental needs," said Dorothy Dugger, of San Francisco's Bay Area Rapid Transit (BART) system.

"Given the economic pressures our riders are under," said Steve Schlikman of the Regional Transportation Authority of Chicago, "the \$230 cap couldn't have come at a better time."

#### What's At Stake: The Bennett Midland Analysis

What precisely is at stake if Congress reduces the monthly benefit cap from \$230 to \$120?

In August, an independent management consultant commissioned by TransitCenter addressed that question. Bennett Midland concluded that lowering the monthly cap would result in three related, negative impacts:

- Increased Costs for American Workers: Commuters using the benefit and spending \$230 per month on mass transit will see their effective commuting costs increase by 18%.(1) All commuters with a commuting cost of more than \$120 a month would see those costs increase.
  - (1) Assumption of tax rate at the national average of 31.6%
- Declines in Mass Transit Usage: An increase in the cost of commuting is expected to reduce mass transit ridership by as much as 9% among commuter benefit users.
- Lower Revenue for Operators: The decline in ridership would mean decreased revenue for mass transit operators, leading to further pressure for fare increases.

Bennett Midland data confirmed that the old \$120 monthly cap has been surpassed by fare hikes across the country. In the New York metropolitan area, for example, the minimum monthly pass



for each of the region's three commuter rail systems exceeds \$120. On Metra, Chicago's commuter rail, nearly 35% of all monthly passes are in excess of \$120.

Finally, Bennett Midland confirmed that the 2009 monthly cap increase attenuated declines in mass transit usage during the economic slowdown, and has had an immediate and positive impact on benefit enrollment growth.

#### What's At Stake: The Current Cap Benefits Energy Independence and the Environment

Eliminating the \$230 monthly cap represents a blow to the powerful environmental and energy benefits associated with mass transit, which the American Public Transportation Association calls, "one of the most effective strategies to reduce energy consumption and improve the environment without imposing government mandates or regulations."

Public transportation is twice as fuel efficient as private automobiles. Annually, mass transit saves an amount of energy comparable to one month of oil imports from Saudi Arabia. At current usage levels, public transportation reduces carbon emissions by nearly 750,000 tons per year, comparable to nearly three-quarters of carbon emissions by all U.S. chemical manufacturers.

The Metropolitan Transit Authority (New York) estimates that mass transit currently removes three million drivers from the New York City area roads each day, avoiding more carbon emissions than 648,000 acres of forest absorb.

TransitCenter data shows that 41% of employees who use its benefit increase their use of mass transit during the week and 46% do so on weekends.

#### What's at Stake: The Current Cap Drives Enrollment

One of the keys to expanded use of the tax-free benefit is getting employers to offer it. A recent survey of companies with at least one office in the metropolitan areas of New York, Chicago or San Francisco – the three largest transit markets in the U.S. -- shows that the \$230 monthly cap has been a strong spur to participation, both on the part of employers offering the benefit and employees participating in it.

- TransitCenter reports that 17% more firms offered the pretax commuter benefit in 2010 (the first full year following the cap increase) compared with 2009.
- Employee enrollment increased considerably during this period, especially at medium and large companies.
- Forty-two percent of employers report that employees participating in the benefit increased their pretax deduction as a result of the cap increase.

The TransitCenter survey also suggests that a monthly cap reduction could even have more sweeping business consequences. Forty two percent of employers in the survey said that a



reduction in the present cap could encourage some employees to look for work closer to home. It would also reduce payroll tax savings currently enjoyed by participating employers.

#### Conclusion

The risk facing the country and Congress in the months ahead is that of the path not taken. Failing, for whatever reason, to reaffirm the \$230 monthly cap represents a step back from a successful and time-tested idea that brings our country clear and multiple benefits as we grapple with the challenges of economic weakness, energy dependence and global warming.

To reiterate to whom and how the \$230 monthly cap brings benefits:

- American Workers: the \$230 monthly cap aids approximately 850,000 employees at a time
  when working families are struggling. Reducing the \$230 monthly cap to its pre-stimulus
  level (\$120) would effectively increase commuter costs to enrolled employees by up to
  18%.
- American Businesses: eliminating the present monthly cap represents an effective increase in payroll taxes for participating businesses.
- The Environment: The increase in commuter costs noted above will spur a decline in mass transit usage up to 9% among commuter benefit participants nationally according to a noted consultant. This will abet a host of harmful environmental impacts, including increased greenhouse gas emission, highway congestion and energy consumption.
- Mass Transit Operators: Already reeling from state and municipal budget shortfalls, operators will suffer a further revenue blow from the ridership declines the cap reduction portends.
- The new cap is spurring enrollment: Studies and trends show that the new monthly cap, just 18 months old, has been an important stimulus to enrollment in the benefit on the part of employees and employers.
- The old monthly cap is inadequate: Up to one-third of American commuters spend more than \$120 per month (the level of the old cap) on mass transit, according to the TransitCenter 2010 Commuter Impact Survey.
- The old cap is unfair tax policy: Eliminating the \$230 monthly cap means that Congress will
  have betrayed the founding principle of the commuter benefit: keeping the private parking
  benefit at parity with the mass transit benefit.

Finally, the new monthly cap secures all these benefits without the heavy-hand of direct government intervention in the form of business or environmental regulation.



Chairman

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Vice Chairman

Hon. William D. Euille

Secretary/Treasurer

Hon. Mary Hynes

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Virginia Department of Rail and Public Transportation

Hon. Thelma Drake

Virginia General Assembly

Sen. Mark Herring

Sen. Mary Margaret Whipple

Del. Barbara Comstock

Del. Adam P. Ebbin

Del. Joe T. May

Del. Thomas D. Rust

Executive Director Richard K. Taube Nor



November 22, 2010

Dear:

I am writing to urge you to continue the current commuter benefit that permits employers to provide up to \$230 per month as a tax-free public transit incentive. Unless Congress acts, this transit benefit, which matches the benefit to employees who drive and receive subsidized parking, will drop precipitously to \$120 at the end of this year. The parking benefit will remain at \$230.

The Northern Virginia Transportation Commission coordinates public transit services providing 143 million passenger trips in Northern Virginia in FY 2010. NVTC co-owns one of the eight systems providing that service; the Virginia Railway Express commuter rail system itself carries almost four million passenger trips annually.

One of the most important factors contributing to these significant ridership levels is the availability of the \$230 monthly commuter benefit. For example, 64% of VRE customers currently receive these benefits from employers. VRE fares from Fredericksburg to Union Station in the District of Columbia are \$285.50 for a monthly pass (\$20.60 per day using more expensive single-ride tickets). If the transit benefit amount is allowed to return to the previous \$120 level, fewer employees will ride and more will drive. This will further clog our congested highways. Others without access to automobiles will no longer be able to afford to get to work.

WMATA reports that 285,000 employees currently receive the monthly transit benefits in this region; an estimated 40% now receive more than the \$120 level and many would be disadvantaged if the maximum were permitted to drop from the \$230 level.

As our economy struggles to return to prosperity, access to jobs should not be jeopardized. Please work with your colleagues to ensure that the \$230 monthly public transit benefit is extended. Ideally it would be made permanent and be indexed to inflation.

The \$230 monthly benefit was enacted in the American Recovery and Reinvestment Act of 2009, Section 1151. Pending bills would extend the benefit, including S 322 which is currently in the Senate Finance Committee and HR 891 which is in the House Ways and Means and Oversight and Government Reform committees.

Please feel free to contact me with any questions.

Sincerely,

Catherine Hudgins

Tatty Hudgins

Chairman

CC:

The Honorable Robert McDonnell The Honorable Sean Connaughton Virginia Congressional Delegation



#### **AGENDA ITEM #5**

**TO:** Chairman Hudgins and NVTC Commissioners

**FROM:** Rick Taube

**DATE:** November 24, 2010

**SUBJECT:** Draft NVTC Work Program for 2011

Each year at this time NVTC staff prepares a draft work program for the coming year. It is reviewed by local staff and then presented to the NVTC board for additional suggestions.

Following discussion, the commission is asked to authorize staff to release the attached draft 2011 NVTC work program to the public for comment. Also, authorization is requested to schedule a public hearing on the work program for NVTC's January 6, 2011 meeting, prior to action that evening to approve the final work program.

Examples of proposed new activities for 2011 include development of a "virtual machine" for buses to consolidate several separate onboard computer systems and thereby save money and improve performance. Also, local transit systems would be helped to report real-time information to the Regionally Integrated Transportation Information System (RITIS) in order to facilitate development of "apps" by the private sector to serve this region's technologically savvy transit customers. No additional grant funds will be required for these two new technology projects.

Also, NVTC would manage additional federal grant funding for its jurisdictions amounting to \$1.3 million in the first half of 2011.





# NVTC'S 2011 GOALS, OBJECTIVES AND WORK PROGRAM

--DRAFT: November 9, 2010--



# 2011 NVTC Meeting Schedule [Meetings start at 8:00 P.M.]

<u>MONTH</u>	<u>DATE</u>	<u>AGENDA</u>
January	6	Elect officers. Select WMATA and VRE Board members, VTA representatives and NVTC Legislative Committee members. Conduct a public hearing and approve 2011 goals, schedule and work program. Approve FY 2012 VRE budget. Approve NVTC FY 2012 budget.
February	3*	Review progress on state and federal legislative agenda. Approve NVTC and VRE state grant applications.
March	3	Review progress on state and federal legislative agenda.
April	7	Review progress on WMATA budget for FY 2012. Review completed 2011 General Assembly session.
May	5	Approve comments on WMATA FY 2012 budget.
June	2	Focus on regional transit performance.
July	7	Review mid-year progress on NVTC work program. Approve DRPT contracts for NVTC and VRE FY 2012 grants.
August		No Meeting.
September	1	Forward preliminary NVTC FY 2013 budget to local jurisdictions.
October	6	Review quarterly progress on NVTC's work program. Approve CTB pre-allocation testimony.
November	3	Approve FY 2011 NVTC and VRE audits.
December	1	Select NVTC Nominating Committee for 2012 officers. Approve legislative agenda for 2012. Review progress on 2011 work program and release draft 2012 work program for public review and comment.

<sup>\*</sup>February meeting with NVTA in the General Assembly building in Richmond starting at 5:30 p.m.

# NVTC EXECUTIVE COMMITTEE 2011 MEETING SCHEDULE

# [All meetings 7:30 - 8:00 P.M. prior to NVTC meetings in the small conference room.]

<u>MONTH</u>	<u>DATE</u>	<u>SUBJECT</u>
January	6	Legislative items.
February	3	No meeting.
March	3	Review General Assembly session.
April	7	Review quarterly progress on work program.
Мау	5	Review NVTC policies on topical transit issues.
June	2	Examine VRE performance.
July	7	Mid-year review of progress on workplan. Meet with auditors to preview FY 2011 audit.
August		No meeting.
September	1	Preliminary NVTC FY 2013 budget. Executive director performance review.
October	6	Review quarterly progress on work program.
November	3	FY 2011 NVTC and VRE audits.
December	1	Select NVTC Nominating Committee for 2012 officers. Consider 2012 legislative agenda. Review progress on 2011 work program and preview 2012 work program.

## NVTC MANAGEMENT ADVISORY COMMITTEE 2011 MEETING SCHEDULE

[All meetings begin at NVTC at 1:30 P.M. on the third Tuesday of each month. At each meeting the agenda and suggested material for the upcoming NVTC board meeting are reviewed.]

<u>MONTH</u>	<u>DATE</u>	<u>SUBJECT</u>
January	18	FY 2012 state grant application; NVTC administrative budget for FY 2012; NVTC legislative agenda.
February	15	Progress on legislative agenda.
March	15	Review of legislative accomplishments; WMATA FY 2012 budget issues.
April	19	To be determined.
Мау	17	To be determined.
June	14	Mid-year progress review on NVTC work program; authorize funding of scope of work for NTD data collection; authorize funding of scope of work for e-schedules maintenance and promotion.
July		No meeting.
August	16	NVTC preliminary administrative budget for FY 2013.
September	20	Review draft CTB pre-allocation testimony.
October	18	NVTC audit for FY 2011.
November	15	Draft NVTC legislative agenda for 2012; first draft 2012 NVTC work program.
December	20	Proposed 2012 work program; VRE and NVTC budgets for FY 2013.

#### **NVTC MISSION STATEMENT**

To serve the public by providing a forum for elected officials to achieve an effective regional transportation network. Focusing primarily on transit, NVTC will develop strategies, identify funding sources, advocate for additional funding, prioritize allocations, oversee transit systems such as VRE and WMATA, measure and report transit performance and pursue new transit programs. NVTC will work to improve mobility, reduce traffic congestion, protect the environment and stimulate the regional economy by increasing transit and ridesharing use.

#### **GOALS AND ACTIONS FOR 2010**

#### 1. DEVELOP POLICY AND ADVOCATE FAVORABLE LEGISLATION

**Goal:** Devise and implement legislative strategies based on sound policy analysis to increase transit ridership, obtain adequate funding, and coordinate priorities with members and other agencies.

- 1. With the support of local staff, identify transit issues that require policy decisions and assemble data and perform policy analyses to facilitate those decisions (e.g. fare integration, development of new technology, service expansion, customer safety and system security). Work with local legislative liaisons to develop strategies for improved transit funding and to educate General Assembly members about Northern Virginia's transit needs.
- 2. Adopt a state and federal legislative agenda and work with local jurisdictions, Virginia Transit Association (VTA) and other groups, as appropriate, to implement the agenda and the supporting NVTC policies. Work with delegations in Richmond and in Washington D.C. as needed to promote NVTC's approved agendas. Emphasize a greater role for transit in authorizing the next six years of federal funding programs. Conduct NVTC's February meeting on Local Government Day at the General Assembly in Richmond, jointly with the Northern Virginia Transportation Authority. Obtain reduced rate for on-line legislative monitoring service and share access with member jurisdictions. Provide legislative alerts to commissioners and local staff during the session. Focus on transit funding.
- 3. Participate on the American Public Transportation Association's (APTA) legislative and commuter rail committees to define and implement a federal legislative strategy as part of a broad, nationwide pro-transit coalition. Provide special assistance to areas contemplating new commuter rail service.
- 4. Participate on VTA's executive, legislative and ad hoc committees to help define and implement an effective state legislative strategy for the transit industry and strengthen VTA as an organization and keep it responsive to Northern Virginia's concerns. Co-chair VTA events, chair VTA's Legislative Committee, encourage NVTC board members to serve as VTA officers and assist transit systems in special legislative promotions with NVTC's public outreach and web-design expertise.
- 5. Prepare written testimony and appear at the CTB's annual pre-allocation hearings on public transit funding priorities and at the Transportation Planning Board (TPB) and other hearings as appropriate. Advocate NVTC's policies including balanced transportation and stable and reliable funding.

#### 2. SEEK AND ADVOCATE FUNDING

**Goal:** Identify and implement cooperative strategies with member governments to gain additional transit revenues and work to obtain adequate, dedicated, stable and reliable financial support from the federal government and the commonwealth and the private sector.

- 1. Identify and seek to implement stable, reliable, permanent and dedicated funding sources for operating and capital expenses for WMATA, VRE and local transit systems. Help coordinate regional efforts and prepare analysis tools, brochures and editorials to promote such funding. Safeguard the current sources of transit funding available to NVTC's local governments.
- 2. Produce financial projections and analyze alternative funding mechanisms to bridge the growing gap between transit operating and capital needs versus available financial resources. Actively participate in regional and statewide efforts to define public transit needs and identify funding sources, such as corridor studies, TPB's vision plan and constrained financial plan update, VTrans 2035 and Northern Virginia's TransAction 2040 transportation plan update. Analyze funding proposals produced by those studies and identify policy issues for consideration by the commission. Maintain up to date PowerPoint presentations on "The Case for Increased Funding of Public Transportation in Northern Virginia," "How Public Transportation is Organized in Northern Virginia," and the "VRE Chronology" to help educate elected officials, the media and the public.
- 3. Organize improved information sharing between local governments and the Virginia Department of Taxation and more effective auditing to facilitate efficient collection of NVTC's 2.1 percent motor fuels tax and increased knowledge of taxpayer responsibility on the part of motor fuels distributors. Employ database and spreadsheet models to identify unanticipated discrepancies for particular tax payers and jurisdictions. Monitor the required reconciliation of motor fuels tax collections by jurisdiction. Brief NVTC's MAC group regularly on processes, issues, and solutions.
- 4. Serve as the central point of contact for Northern Virginia transit system financial information. Identify and obtain funding for new transit projects that are recommended by NVTC's jurisdictions.

#### 3. <u>COORDINATE TRANSIT SERVICE</u>

**Goal:** Work with all public and private transit providers to coordinate all transit service within Northern Virginia, with emphasis on understandable fares, convenient schedules, proper information, good customer service, efficient performance and access by disabled persons. Help to clarify roles of respective agencies and governments to avoid overlaps or gaps in jurisdiction. Work to improve the safe and orderly movement of people and goods, primarily by encouraging greater use of integrated public transit and ridesharing systems. Involve the public in identifying problems and solutions. Use NVTC's Management Advisory Committee as a forum to work out cooperative solutions and keep local governments fully informed. Emphasize better bicycle and pedestrian access to transit facilities and services.

- 1. Work with local governments to coordinate collection and dissemination of performance data for FTA's National Transit Database reports. Collect performance data and maintain a shared database that uses NTD and other sources. Encourage transit systems to use the data to improve efficiency. Publish the data on NVTC's website. Help Northern Virginia's transit systems comply with DRPT's performance data requirements. Ensure that the data are consistent, timely and accurate.
- 2. Manage consultants to continue NTD data collection for all of Northern Virginia's transit systems and oversee collective funding of this work that brings at least \$6 million annually of federal revenues to this region.
- 3. Assist WMATA and Northern Virginia's transit systems in utilizing SmarTrip fareboxes and implementing efficient regional fare collection databases and parts inventories. Work with NVTC's transit systems to continue to debug Nextfare 5 software and implement SmarTrip passes and Autoload. Serve on WMATA selection committees to identify potential bank card-based fare collection systems.
- 4. Continue an ongoing project to provide free electronic transit schedules to persons using personal digital assistants and pocket computers. Ensure that transit schedules are kept current, work to expand to the entire metropolitan region and report regularly on performance. Develop an annual operational and promotional budget for funding by the local jurisdictions and manage the agreed upon marketing campaign, including interior bus and bus shelter display ads and website promotions.

- 5. Support regional pedestrian safety initiatives and encourage bicycle and pedestrian use. Publicize and seek to expand "bike on rail and bus" opportunities. Encourage all agencies to incorporate bike and pedestrian access at major transit centers and transfer locations. Assist VDOT in ensuring that the recommendations from its Northern Virginia Regional Bikeway and Trail Network study that focus on connections to transit are implemented. Support initiatives of such groups as the National Center for Bicycling and Walking and its Walkable Communities Workshops.
- 6. Serve on regional task forces examining options for improved transit, such as WMATA's Regional Mobility Panel and the Pike Transit initiative.
- 7. Help transit systems implement coordinated transit services to reduce the traffic impacts of the new BRAC installations due to open in 2011.

#### 4. MANAGE GRANTS, CONTRACTS AND TRUST FUNDS

**Goal:** Facilitate the fair and equitable allocation of costs among governments, persons using transportation services and facilities and others who benefit. Manage grants fairly and effectively, according to state and federal laws and NVTC's policies. Invest trust fund assets prudently to maximize returns consistent with safety.

- 1. Use NVTC's subsidy allocation model to incorporate the most recent WMATA and local budget information on transit costs, revenues and subsidies. Using NVTC's adopted allocation formula, determine each local government's share of NVTC assistance. Use their percentages to apportion shares of local contributions to NVTC's administrative budget. Maintain detailed spreadsheets to calculate NVTC's formula. Provide early estimates each year to assist local governments in budget planning.
- 2. Prepare and submit NVTC and VRE state grant applications (approximately \$250 million) due on February 1, 2011, using DRPT's automated OLGA system.
- 3. Manage state grants to prepare proper billings and obtain timely reimbursements. Participate with VRE and NVTC jurisdictions in quarterly project status review meetings. Work with grantor agencies and grantees to achieve the maximum feasible flexibility in using the funds in order to meet expiration deadlines with no loss of funds.
- 4. Manage jurisdiction trust funds (average over \$100 million). Prepare timely and accurate quarterly cash flow forecasts of transit assistance sources and uses for NVTC's local jurisdictions (average about \$150 million annually). Assist local jurisdictions in spending promptly the proceeds of state bond issues.
- 5. Prepare financial reports for NVTC's annual audit. Manage a multi-year audit services contract. Accomplish an unqualified auditors' opinion and provide to the appropriate regulatory agencies. Anticipate concerns of outside auditors and work to alleviate in advance any such concerns. Develop and implement appropriate responses to any concerns of auditors contained in management letters.
- 6. Respond to DRPT's new audit initiatives and grant policies and work with NVTC's jurisdictions to fine-tune the new procedures, if necessary, so they work to the advantage of all parties. Encourage DRPT to provide timely opportunities to comment on Master Agreement amendments and other policy changes.

- 8. Maintain up-to-date compilations of state and federal grant regulations. Ensure staff is adequately trained in grant and project management and alerted to any changes in regulations. Maintain current procurement documents to facilitate prompt release of authorized requests for proposals and invitations for bids. Obtain agreements with sub-recipients to ensure compliance. Submit annual certifications and maintain access to TEAM to ensure continued eligibility for FTA grants.
- 9. Manage federal funds on behalf of Alexandria for demonstrations of new bus technologies. Procure consulting assistance and manage projects for the city, including a real-time bus arrival information system. Work to integrate this system with WMATA's regional database and/or the Regionally Integrated Transportation Information System (RITIS). Currently NVTC is managing \$737,000 of projects for the city.
- 10. As requested, work with Alexandria and Arlington to apply for federal funds for BRT service improvements in the Crystal City/Potomac Yard corridor, for subsequent citywide transit improvements in Alexandria, and for access improvements in Rosslyn. Work with Fairfax County to obtain federal grant funding for Metrobuses. Work with Falls Church to obtain federal grants for an intermodal transit center and if asked, a transit study of Route 7. Currently NVTC has obtained and is billing federal grants for about \$11 million of jurisdictional projects and expects to execute another \$1.3 million in the first half of 2011. \*
- 11. Manage NVTA's grants for the regional transportation plan update (TransAction 2040) with an anticipated contract value of \$500,000.
- 12. If asked by participating jurisdictions, serve as project manager for regional streetcar/light rail projects and assist jurisdictions in considering new and expanded projects (e.g. Route 7 transit alternatives with federal earmarks, Pike Transit Initiative).
- 13. Provide accounting services to NVTA without charge and manage any required NVTA audits. Also maintain financial records, obtain any needed insurance and notify regulatory agencies.

<sup>\*</sup>Items in bold are new for 2011.

#### 5. PROVIDE OVERSIGHT FOR WMATA AND VRE

**Goal:** Exercise leadership on issues pertaining to oversight of the WMATA and VRE systems, particularly budget and finance, to reduce costs and control the growth of local subsidies and fares while improving service quality. Effectively manage ongoing transit services for which NVTC is responsible and develop efficient management structures that facilitate regional cooperation and support.

- In January, appoint Virginia's two principal and two alternate members of the WMATA Board of Directors. Provide staff support to WMATA Board members. As needed, facilitate caucuses of Virginia's Board members and their staffs to develop consensus positions prior to committee and board meetings. Keep NVTC commissioners informed of pending WMATA Board decisions of regional significance. Invite WMATA'S General Manager periodically to brief the entire NVTC Board on important issues.
- 2. Monitor the development of WMATA's budget. Provide recommendations to local jurisdictions and the WMATA Board, as appropriate. Co-sponsor public forums with WMATA.
- 3. Participate actively on WMATA's Jurisdictional Coordinating Committee.
- 4. Facilitate discussion with DRPT on WMATA governance, funding and safety.
- 5. Assist Loudoun County as it transitions to full participation in WMATA upon completion of the Dulles Rail project.
- 6. As co-owner of VRE (with assets of \$333.3 million, outstanding debt issued by NVTC of \$29.5 million and annual operating/capital budgets of over \$60 million) appoint NVTC's principal and alternate members of the VRE Operations Board, maintain close communications with PRTC and VRE staff, coordinate presentation of action items to the VRE Board and commissions, and monitor ongoing operations for consistency with the Master Agreement and approved budgets, customer service quality and NVTC jurisdictions' interests.
- Support the VRE team as it negotiates with DRPT, CSXT, Norfolk Southern, Amtrak and Keolis to agree on multi-year access and operations contracts and to clarify and accomplish rail service priorities in the Richmond-Washington, DC corridor.
- 8. Support annual VRE customer service surveys each spring and ridership surveys each October, by providing zip code verification and on-board volunteers.

#### 6. COORDINATE REGIONAL EFFORTS

**Goal:** Support coordinated regional efforts to improve air quality, conserve energy, boost the economy, respond to emergencies and integrate land use and transportation. Pursue new transit opportunities and actively support telework.

- 1. Help direct a cooperative regional consulting study to design a new Vanpool Incentive Program to increase vanpooling and qualify the region for significantly increased federal transit formula assistance. Work to obtain funding to implement the program when the design is approved.
- 2. Work to establish NVTC as the chief advocate of Intelligent Transportation Systems (ITS) investments for transit, by conducting low-cost demonstrations, evaluating the results, and more actively encouraging all of NVTC's transit providers to adopt similar (interoperable) technologies. Examples include: webbased automated bus stop information signs; on-board bus stop enunciators; passenger counters; automated maintenance devices; variable pricing of roads and parking; parking capacity electronic message signs; and alternative fuel technologies. Promote joint procurements for uniformity and cost saving and develop effective contract language to encourage non-proprietary technology. Help educate board members and the public. Work with VTA and ITSVA to provide forums for transit technology professionals, serve on the board of directors of ITSVA, and work to broaden RITIS to include real-time transit performance data from all of NVTC's transit systems. Develop a "virtual machine" for buses to consolidate several separate on-board computer systems and save money.
- 3. Develop information from research on Metropolitan Washington and other regions to help NVTA, WMATA and other transit organizations define lower-cost strategies for meeting congestion challenges in the short term using such mechanisms as exclusive transit lanes, bus rapid transit, priority lanes, queue jumping, jitneys, route-deviation transit, vanpools and real-time information devices. Publicize the results and work to achieve public acceptance. Work with the local jurisdictions to initiate appropriate demonstrations of these mechanisms.
- 4. Participate on technical committees assisting in planning, preliminary engineering and environmental analysis for transit in the Dulles Corridor and other locations such as the Capital Beltway and I-95/395 as requested by WMATA, VDOT, DRPT and/or local jurisdictions.

- 5. From various published forecasts, plans and corridor studies, assemble mode split and other data to provide a convenient source of comprehensive transit market performance data. Use the data to encourage efficient transit management, expanded transit ridership and greater public awareness. Use statistically significant traffic counts by MWCOG/TPB of persons traveling in Northern Virginia's major corridors. Make this information available in userfriendly formats on NVTC's website.
- 6. Actively promote telework initiatives and encourage the commonwealth to take the lead with its own employees and the private sector.
- 7. Examine public-private HOT lane proposals for the Beltway, I-95 and elsewhere and work to ensure adequate transit access and the use of toll revenues to help support transit operations. Actively participate on DRPT Transit Advisory Committees to articulate transit concerns and resolve any issues. Take the lead in assertively presenting a coordinated transit plan that protects the interests of transit systems and their customers.
- 8. Assist Transportation Management Associations and Transportation Demand Management agencies (ridesharing, telework). Serve on boards of directors and competitive selection panels as requested.
- 9. Coordinate security measures impacting Northern Virginia's transit providers, including monitoring the Pentagon's progress in implementing its security plans.
- 10. Assist WMATA in negotiating a new Memorandum of Understanding for transit access with the Pentagon, by identifying important issues for all the transit systems using that facility and helping to explain concerns to Pentagon staff.
- 11. Examine opportunities to cooperate with Governor McDonnell's "Going Green with Virginia Transportation" initiative, including recognition of NVTC's new offices in the LEED certified Navy League Building.

#### 7. DELIVER PUBLIC INFORMATION, MARKETING AND CUSTOMER SERVICE

**Goal:** Reach out to transit customers and the general public, listen to customer concerns and implement improvements to boost regional transit ridership.

- 1. Serve as the central point of contact for the news media, interest groups and the general public for transit issues in Northern Virginia, making referrals to other transit agencies and local governments when appropriate. Initiate contacts with media representatives via calls and visits. Provide NVTC's reports, analyses and policies with easy to understand explanations of their content and significance. Help transit systems and elected officials prepare to respond effectively to media and other public inquiries during emergencies and at other times by sponsoring seminars on best practices. Establish media opportunities for NVTC board members to promote NVTC's mission.
- 2. Assist NVTA's public outreach mission, actively maintain NVTA's "virtual office" and website, and lead public outreach for NVTA's regional transportation plan update (TransAction 2040).
- 3. Provide the following resources to the public, primarily on NVTC's website, utilizing enhanced graphics:
  - a. Maintain and improve NVTC's website, to focus on informing the public about opportunities to be involved in regional transit and ridesharing planning;
  - b. Distribute NVTC's brochure, reports and agendas to encourage more public involvement, again emphasizing easy-to-use web-based applications;
  - c. Publish electronically an annual NVTC Handbook to provide a detailed description of the commission's history, mission and accomplishments, including the commission's workprogram, policies and by-laws;
  - d. Link to other regional transit databases to provide information about regional transit services to better inform the public;
  - e. Maintain a transit system performance database;
  - f. Monitor NVTC and NVTA website performance with monthly and quarterly compilations of user statistics.
- 4. Survey WMATA, VRE and local jurisdictions to compile innovative marketing activities, host coordination meetings, facilitate transit topics for the Marketing and Outreach Specialists Consortium and the Northern Virginia Public Information Officers and report at least annually to the commission and jurisdictions. Assist APTA in local marketing and public information activities. Help plan VTA conferences.

- 5. Continue technical support for transit stores and Transportation Management Associations (e.g., serve on Boards of Directors and consultant selection committees). Assist with logo design, marketing, consultant selection, performance evaluation, fare collection, web design and customer service issues. Compile and post on NVTC's website a list of transit stores and TMA's in the region.
- 6. Look for opportunities to partner in order to stage events and promotions that will emphasize the effectiveness of transit and ridesharing and the need for additional transit funding (e.g. Greater Washington Board of Trade, Google.) Reach out to "electronic hitchhiking" firms (e.g. NuRide) and car-sharing organizations (e.g. Zip Car) for joint promotion opportunities.
- 7. Implement NVTC's federal Title VI program with active outreach to immigrants, simplified messages and NVTC/NVTA website accommodations.
- 8. Coordinate meetings with visiting delegations of transit system board members and other elected officials to describe this region's success with transit coordination, transit-oriented development and innovative transit finance.



#### **NVTC 2011 WORK PROGRAM**

#### **List of Products/Projects**

	Goal #	<u>Products/Projects</u>
1.	Policy and Advocacy	-Annual state and federal legislative agenda.
		-Annual Virginia Transit Association legislative agenda.
		-Provide subscription legislative tracking service to NVTC/PRTC jurisdictions/agencies.
		-CTB pre-allocation testimony.
2.	Funding	-Maintain PowerPoint presentations on the "Case for Increased Funding of Public Transit in Northern Virginia," "How Transit is Organized in Northern Virginia," and the "VRE Chronology."
		-Reports to MAC and NVTC on reconciliation of Department of Taxation's motor fuel tax collections (\$35 million annually.)
3.	Coordination	-Manage consultants and auditors for collection and filing of National Transit Database reports (yields at least \$6 million for WMATA annually).
		-Manage and promote regional e-schedule project.
4.	Grants/Contracts/Trust Funds	-Maintain and update NVTC's subsidy allocation model (up to \$150 million distributed annually).
		-Apply on behalf of NVTC jurisdictions, WMATA and VRE for state grants (eligibility of up to \$250 million).
		-Manage jurisdiction trust fund accounts (average over \$100 million).



-Prepare financial statements for fiscal year independent audits of NVTC and NVTA.

- -Manage NVTA's transportation plan update grants (TransAction 2040 Update @ \$500,000).
- -Maintain proper federal certifications and subrecipient agreements.
- -Manage Alexandria's federal grant-funded city wide bus technology project and grant funds (\$737,000).
- -Manage federal grant funds for NVTC's jurisdictions totaling \$11 million.
- -Execute another \$1.3 million in federal grants in the first half of 2011.

5. WMATA and VRE

- -Appoint WMATA and VRE Board members.
- -Co-own (with PRTC) VRE assets of \$333.3 million.
- -Co-sponsor public forums to examine WMATA's budgets.
- 6. Coordinate Regional Efforts
- -Maintain transit performance on-line database.
- -Help direct a cooperative regional consulting study to design a Vanpool Incentive Program to promote more vanpools and significantly increase earnings from federal formula assistance.

7. Public Outreach

- -Maintain, improve and promote NVTC's website as the primary source of transit performance data for the region.
- -Direct public outreach for NVTA's regional transportation plan update (TransAction 2040).



# NVTC'S 2010 ACCOMPLISHMENTS AND 2011 GOALS, OBJECTIVES, WORK PROGRAM AND MEETING SCHEDULE

1



#### **NVTC MISSION**



To serve the public by providing a forum for elected officials to achieve an effective regional transportation network. Focusing primarily on transit, NVTC will develop strategies, identify funding sources, advocate for additional funding, prioritize allocations, oversee transit systems such as VRE and WMATA, measure and report transit performance and pursue new transit programs. NVTC will work to improve mobility, reduce traffic congestion, protect the environment and stimulate the regional economy by increasing transit and ridesharing use.



## **GOALS AND OBJECTIVES**



- Develop policy and advocate favorable legislation: Increase transit ridership, obtain adequate funding and coordinate priorities.
- 2. Seek and advocate funding: Stable and reliable transit funding from federal, state and private sources.
- Coordinate transit service: Understandable fares, convenient schedules, good customer service, efficient performance.
- **4. Manage grants, contracts and trust funds**: Allocate costs equitably, ensure compliance and invert safely and effectively.
- 5. **Provide oversight for WMATA and VRE**: Reduce costs and control local subsidy growth, improve service quality, facilitate regional cooperation.
- **6. Support coordinated regional efforts**: Improve air quality, conserve energy, integrate land use and transportation, promote telework.
- 7. Deliver public information, marketing and customer service:
  Inform transit customers, taxpayers, elected officials and the media, identify NVTC as the primary "data agency" for transit in
  Northern Virginia.

3



#### **Legislative Advocacy:**

Prepared VTA and NVTC legislative agendas. Explained NVTC's positions to legislators, legislative committees and staffs.

#### **New Funding:**

New federal grants obtained for NVTC's jurisdictions totaling about \$3.5 million

Reconciled gas tax collections totaling \$35 million.



#### **Coordinate Transit Service:**

Conducted an extensive transit tour for 18 General Assembly members and senior executive branch staff.

Increased annual NTD federal formula assistance from FTA by \$1 million due to facilitating NVTC local transit systems' filings of performance data.

#### Manage Grants/Contracts/Trust Funds:

Achieved flawless audit for NVTC and NVTA.

Responded to DRPT compliance review.

Managed trust fund assets of \$65 million per financial management employee at an administrative cost of less than \$0.003 per \$1 of assets.

#### Oversight of WMATA and VRE:

Developed a process and schedule for discussions with DRPT on WMATA governance, funding and safety.

5



#### **Regional Coordination:**

Completed screenline mode share study outside the Beltway in the Dulles corridor and publicized results.

Initiated a multi-regional effort to develop a Vanpool Incentive Program, organized a technical committee, drafted scope of work for design and identified funds for the design study.

Coordinated security measures impacting Northern Virginia's transit providers at the Pentagon Transit Center and established improved lines of communication.

#### **Public Information:**

Continued to serve as Public Information office for NVTA and maintain NVTA website and its "virtual office."

Received 3.7 million requests for e-schedules in 2010, up 23% since 2007.

Prepared media releases and alerts, set up over 25 TV and radio interviews, and worked with reporters on over 100 articles on transit issues.



# **2011 MEETING SCHEDULE**



- First Thursday of each month (except February and August).
- No meeting in August.
- February 3<sup>rd</sup> meeting in Richmond on Local Government Day at 5:30 p.m. in General Assembly Building jointly with NVTA.

7



# **2011 WORK PROGRAM**



#### **Proposed FY 2012 Administrative Budget:**

\$1.2 million (reduced from FY 2011)

Includes \$291,315 local contributions (down 6% since FY 2002)

Eight employees (six full-time)

#### Work program activities:

50 specific actions for 2011 organized by goal.



# **MAJOR ACTIVITIES FOR 2011**



#### **Legislative Advocacy:**

Annual state and federal NVTC legislative agenda.

Annual VTA legislative agenda.

CTB pre-allocation testimony.

#### **Funding:**

Maintain educational PowerPoint presentations on "How Transit is Organized in Northern Virginia" and "The Case for Increased Funding of Public Transportation in Northern Virginia."

9



# **MAJOR ACTIVITIES FOR 2011**



#### **Coordinate Transit Service:**

Manage consultants and auditors for collection of data and submission of NTD reports yielding \$6 million annually for WMATA over and above NVTC's costs.

#### **Grants/Contracts/Trust Funds:**

Maintain NVTC subsidy allocation model (up to \$150 million distributed annually.)

Apply for up to \$250 million of state assistance annually.

Manage jurisdiction trust fund accounts with balances averaging over \$100 million.

Manage almost \$12 million of federal grants for local jurisdictional projects. Execute \$1.3 million in new federal grants.



# **MAJOR ACTIVITIES FOR 2011**



#### WMATA and VRE:

Appoint board members.

Co-own VRE assets of \$333.3 million.

Protect NVTC's jurisdictions' interests as new members of VRE and service expansion are considered.

Facilitate discussion with DRPT on WMATA governance, funding and safety to result in an consensus recommendation.

#### **Coordinated Regional Efforts:**

Maintain NVTC's transit performance database on-line and work continuously with DRPT and transit providers to verify accuracy and publicize results.

Coordinate transit studies in major corridors and publicize results.

11



# **MAJOR ACTIVITIES FOR 2011**



#### **Public Outreach:**

Maintain, improve and promote NVTC's website as the primary source of transit information in the region.

Maintain e-schedules for transit customers using NVTC's consultants.



#### **AGENDA ITEM #6**

**TO:** Chairman Hudgins and NVTC Commissioners

**FROM:** Rick Taube

**DATE:** November 24, 2010

**SUBJECT:** Comments on Proposed Revisions to National Transit Database Reporting

The Federal Transit Administration has requested comments by December 6, 2010 on proposed revisions to its National Transit Database reporting. NTD reports are used to allocate federal formula assistance. In FY 2010, WMATA, VRE, PRTC and FRED (Fredericksburg Transit) combined are receiving almost \$260 million from these federal formula funds.

NVTC and jurisdiction staff are particularly concerned about one of the proposed changes. As explained in the attached draft letter, diverting to rural areas the miles traveled by public transit vehicles in areas outside Urbanized Areas (UZA's) will result in significant loss of funds to our region (the exact amount of the potential loss is unknown). The impact on VRE is likely to be particularly significant.

The commission is asked to authorize Chairman Hudgins to send the attached letter containing NVTC's comments.





Chairman

Hon. Catherine Hudgins

Vice Chairman

Hon. William D. Euille

Secretary/Treasurer

Hon. Mary Hynes

Commissioners:

City of Alexandria Hon. William D. Euille

Hon. Paul Smedberg

**Arlington County** 

Hon. Mary Hynes Hon. Jay Fisette

Hon. Christopher Zimmerman

**Fairfax County** 

Hon. Sharon Bulova

Hon. John Cook

Hon. John Foust

Hon. Catherine M. Hudgins

Hon. Jeffrey McKay

City of Fairfax

Hon. Jeffrey C. Greenfield

City of Falls Church

Hon. Daniel Maller

**Loudoun County** 

Hon. Kelly Burk

Virginia Department of Rail and Public Transportation

Hon. Thelma Drake

Virginia General Assembly

Sen. Mark Herring

Sen. Mary Margaret Whipple

Del. Barbara Comstock

Del. Adam P. Ebbin

Del. Joe T. May

Del. Thomas D. Rust

Executive Director

Richard K. Taube



DRAFT: Dec. 2, 2010

Docket Management Facility
U.S. Dept. of Transportation
1200 New Jersey Ave., SE
West Building, Ground Floor, Room W12-140
Washington, DC 20590-0001

Re: Docket Number FTA-2010-0027

#### Dear Docket Manager:

At its board meeting of December 2, 2010, the Northern Virginia Transportation Commission authorized me to submit the following comments in response to the public notice published in the Federal Register Volume 75, Number 192, page 61553ff.

# Proposed Changes in the 2011 National Transit Database (NTD) Annual Manual

#### Section 1: Eligibility of Vanpools for the NTD, page 61533

The Northern Virginia Transportation Commission (NVTC) strongly agrees with the proposal to permit qualifying private vanpools to report statistics to the National Transit Database (NTD). Privately operated vanpools that provide public transportation services are common in the Washington, DC metropolitan region.

NVTC requests that FTA clarify whether reporting of vanpool operating costs is optional or mandatory. In the vanpool section of the NPRM describing vanpool eligibility requirements, FTA's fourth requirement describes the need for a record-keeping system to collect and report fully allocated operating costs. However, in the next paragraph, FTA has proposed the following: "Reporting fully allocated operating costs means that vanpools **can** (emphasis added) report on the total cost of the service...." The word "can" introduces uncertainty. Whether or not FTA intends such reporting of vanpool costs to be mandatory, the instructions should be clear, consistent and apply equally to all.

#### Section 6: Revision of Rules for Urbanized Area Allocations, page 61555

FTA proposes changes to the FFA-10 (Federal Funding Allocation Form): "[Transit] service that connects a small UZA or a rural area to a large UZA cannot be allocated entirely to the large UZA. An area is considered served by transit service if passengers can board or alight the transit service there."

FTA lists three reasons for this rule change: 1) FTA wishes to provide a more accurate representation of the distribution of transit service among various UZAs and rural areas to its data users; 2) the current policy does not properly allocate transit service data to small UZAs for use in calculating the apportionment of funds under the Small Transit Intensive Cities (STIC) Program; 3) transit researchers and policymakers have expressed concern to FTA that the current policy understates the level of transit service in rural areas.

NVTC requests that FTA not change the NTD reporting rules for urbanized area allocations on the FFA-10 Federal Funding Allocation Form. FTA's proposed rule change will arbitrarily decrease federal apportionments to UZAs for transit service provided outside the UZA boundaries. The UZA boundaries themselves are artificial, unrelated to the provision of transit services, and do not reflect the true extent of transit service within the region. Patterns of trip-making, based on a preponderance of usage, should govern the distribution of formula revenues, not the origins of trips or rigid geographic boundaries. In our region, distant public transit trips are destined for the core of the region. That core should be credited with the miles (as is currently the case) and with the resulting formula revenues. Just because suburban transit service traverses rural areas and permits boardings and alightings in those rural areas does not mean that any transit customers actually do so.

With the proposed change, designated recipients of FTA 5307 urbanized federal formula funds will not be able to report revenue miles and passenger miles statistics on the FFA-10 Federal Funding Allocation Form for transit service provided in non-UZA areas and small UZA areas when passengers can board or alight there. This change will affect the federal funding allocations attributable to commuter bus services, commuter rail services and vanpools that typically operate between non-urbanized areas and large UZAs.

Because NTD transit service data are not used to apportion federal formula funds in rural areas, any transit service data that are reported as serving a rural area will be "lost" to any current recipient of federal formula funds.

NVTC appreciates FTA's desire to provide a more accurate representation of transit service data in small UZAs and in rural areas. However, the Federal Funding Allocation Form FFA-10 is not the proper form to collect this information, as the FFA-10 form is primarily used to apportion federal funds. The Service Module Form S-10 should be altered to capture actual transit service data allocated between each UZA and in rural areas in aggregate, and changes to this form would not alter the federal

formula funding apportionments to UZAs. Data from an improved Form S-10 could also be used to more accurately allocate transit service data for use in apportioning federal funds from the Small Transit Intensive Cities (STIC) Program.

Thank you for the opportunity to submit these comments.

Sincerely,

Catherine M. Hudgins Chairman, Northern Virginia Transportation Commission



#### AGENDA ITEM #7

**TO:** Chairman Hudgins and NVTC Commissioners

**FROM:** Rick Taube

**DATE:** November 24, 2010

**SUBJECT:** WMATA Items

A report from WMATA's General Manager is provided for your information, together with a vital signs report on Metrobus performance and a safety report.

At its last meeting, the commission adopted a process and schedule for discussions with the Commonwealth on WMATA governance, funding and safety. The first meeting occurred on November 23<sup>rd</sup>. Participants will describe the meeting and next steps.

On November 17<sup>th</sup> the Board of Trade and MWCOG released its report on WMATA governance: Moving Metro Forward. A copy is attached for discussion.

Also attached is a copy of the draft report of WMATA's Riders' Advisory Council: Report on Governance of the Washington Metropolitan Area Transit Authority.



#### Final Draft

#### General Manager's Board Report

#### November 18, 2010

#### Introduction

Good afternoon. First, let me thank Safety and Security Committee Chair Mort Downey for joining me Tuesday night for WMATA's first ever Champions of Safety program to recognize employees who have outstanding safety accomplishments. This program is one of the steps we are taking to advance a safety-first culture among WMATA's workforce.

#### **Champions of Safety**

We honored nearly 100 employees during the recognition event, all of whom have played an exceptional role in keeping our passengers, employees and facilities safe.

We celebrated the achievement of individuals who work in our Bus, Rail, and MetroAccess Departments. We also recognized employees for their safety-focused work in Bus Maintenance, Rail Transportation, Track, Structures and Systems Maintenance, Plant Maintenance, Bus Planning and Rail Car Maintenance.

I'd like to congratulate all of our Rail and Road Champions of Safety along with those honored as Rising Champions of Safety and of course the winners of this year's Bus and Rail Roadeos.

#### Track Work

On the weekend of Nov. 5 to 7, we successfully conducted significant ATC and state of good repair track work that closed down the eastern end of the Orange Line from Stadium-Armory to new Carrollton and also closed the stretch of track between Stadium-Armory and Benning Road. I would like to thank our customers for their patience as we performed this critical safety work.

During the weekend we made preliminary repairs to stabilize the ground, the abutment and aerial structure outside the Cheverly Metrorail station. We also took the opportunity to install new track circuits outside the Stadium-Armory Metrorail station, to comply with a National Transportation Safety Board recommendation. In addition, over the weekend, we replaced 2,340 feet of track, 388 insulators, 856 rail ties, and 325 track fasteners. We also conducted platform repairs at the Minnesota Avenue Metrorail station.

Our free shuttle buses carried 27,934 customers past the work zones and extra administrative staff were on hand to assist customers.

Many offices contributed to the success of the project and long hours throughout the weckend. We thank everyone who played a role.

#### Red Line Rehabilitation

With respect to major track work, later during this meeting you will be considering contract options for three phases of the original Red Line rehabilitation contract that you approved last year as part of the \$176 million comprehensive infrastructure and rehabilitation project.

If approved, the contract would include improvements to station public address systems, installation of new closed circuit monitors and cameras, modernization of restrooms for customers and employees and replacement of worn out flooring, as a few examples among the many enhancements that customers would see.

#### Other benefits would include:

- Emergency call boxes will be upgraded at 100 locations to enhance employee safety.
- Replacement of leaking canopy roofs, skylights and upgrading public address systems at the Brookland, Fort Totten, Takoma and Silver Spring Metrorail stations.
- Installation of ADA bumpy tiles at the Dupont Circle Metrorail stations for sightimpaired riders.

Currently under the Red Line contract, we have personnel who are repairing the crumbling platforms at the Rockville Metrorail station and making station improvements between the Judiciary Square and Rhode Island Ave-Brentwood Metrorail stations. Work also includes rehabilitating 11 escalators at Judiciary Square and Union Station. As you are probably aware, at the end of this month, we will be preparing to enhance the Foggy Bottom-GWU Metrorail station entrance which will feature the replacement of three escalators, the installation of a new staircase, and a new canopy over the station entrance.

#### **Escalators**

Earlier today, we updated the Board Safety and Security Committee on the condition of our escalators and elevators. I'd like to take a moment to touch on the status of our escalator safety inspections that we began November 4.

As of Monday, Nov. 15, we completed brake inspections of 568 escalators. 40 brakes were replaced and 16 escalator units remain out of service for brake replacement. Another 20 are out of service for rehabilitation or major repairs.

On Wednesday, Nov. 10, we received the final report from Vertical Transportation Excellence (VTX) that I requested in June as part of an escalator and elevator review program. VTX's findings, combined with our own inspections, affirm that one of the major factors affecting the state of our escalators and elevators is a result of years during which there has been a lack of adherence to our own maintenance standards.

We are taking a number of steps to support our workforce in meeting the standards, including improved training, quality assurance, and improved monitoring. I want to say clearly that we have many months of hard work ahead to bring this equipment and systems up to our standards. Our action plans address these issues and I have directed that VTX to return in six months to evaluate our progress.

#### Extra Service for Thanksgiving

We have announced the added bus and rail service we are planning to help people get to and from the region's three airports for the Thanksgiving holiday, which is the busiest travel holiday of the year.

We will be offering additional bus service trips to Dulles International Airport and Baltimore-Washington International/Thurgood Marshall Airport on Nov. 19, 23, 24, 28 and 29. Service Operations Managers and Bus operators will monitor bus loads on those days to determine if and when additional trips are made on the two routes. Those bus trips cost \$6 per trip for our customers and are the most affordable way to get to the airports.

On the rail side, we also will monitor travel to Ronald Reagan Washington National Airport and add trains into service should the need arise.

#### **SmartBenefits Changes**

For our Smart Benefits customers, I want to let you know that there are federal changes that will require us to make adjustments to Metro's SmartBenefits program. The first change is that on January 1, when the monthly commuter transit benefit is scheduled to decrease from \$230 to \$120 per month. For riders who take full advantage of the program, the change could mean an additional cost of more than \$1,300 annually.

The second change is that the IRS has required us to separate customers' parking and transit benefits into distinct accounts, although customers will still only need one SmarTrip eard. What this means for our customers is that they will no longer be able to use the funds interchangeably. Simply put, they will not be allowed to use parking benefit to pay for transit, or vice versa.

We are going to be reaching out to Smart Benefits customers to inform them about the changes, as in the National Capital region, 285,000 employees receive transit benefits. At least 90,000 of these Metro commuters receive more than \$120 per month.

## **Employee Spotlight**

At this time I would like to ask Carol Kissal to introduce our monthly employee spotlight.

#### Carol Kissal:

Thank you.

Corinne Remy is a Workforce Diversity and Compliance Specialist in the Office of Civil Rights. She also is the mother of one of Metro's Transit Police officers. Ms. Remy is a valued member of the Civil Rights Office and can be relied upon and to provide prompt, high quality service and assistance to Metro's internal and external customers.

On Nov. 2<sup>nd</sup>, Ms. Remy was serving as a Spanish language interpreter for a customer who was enrolling in the MetroAccess Program. The customer suddenly became ill, had two seizures and passed out. Ms. Remy, quickly recognizing the severity of the situation, Ms. Remy performed CPR, revived the customer, and ensured that 911 was contacted immediately.

During the initial shock that ensued amongst those in the immediate vicinity of the emergency situation, Ms. Remy remained calm and continued to serve as an interpreter to obtain and share the customer's medical history with emergency medical personnel and also to communicate with the customer's daughter regarding the health situation of her father.

Ms. Remy saved a life that day. By going above and beyond her normal duties and through her decisive action, she was able to handle a very stressful life-and-death situation with a calm, firm voice and a cool head, which resulted in a good outcome. This care and concern exemplifies the way our employees act when an emergency takes place. Fortunately it is part and parcel of Ms. Remy's makeup. We all are extremely fortunately that she was at the right place at the right time.

Ms. Remy, we thank you for your dedicated service to our customers. I'd like to ask that you please join us in the center of the room to be recognized.

#### **Back to Sarles:**

Thank you.



# Moving Metro Forward

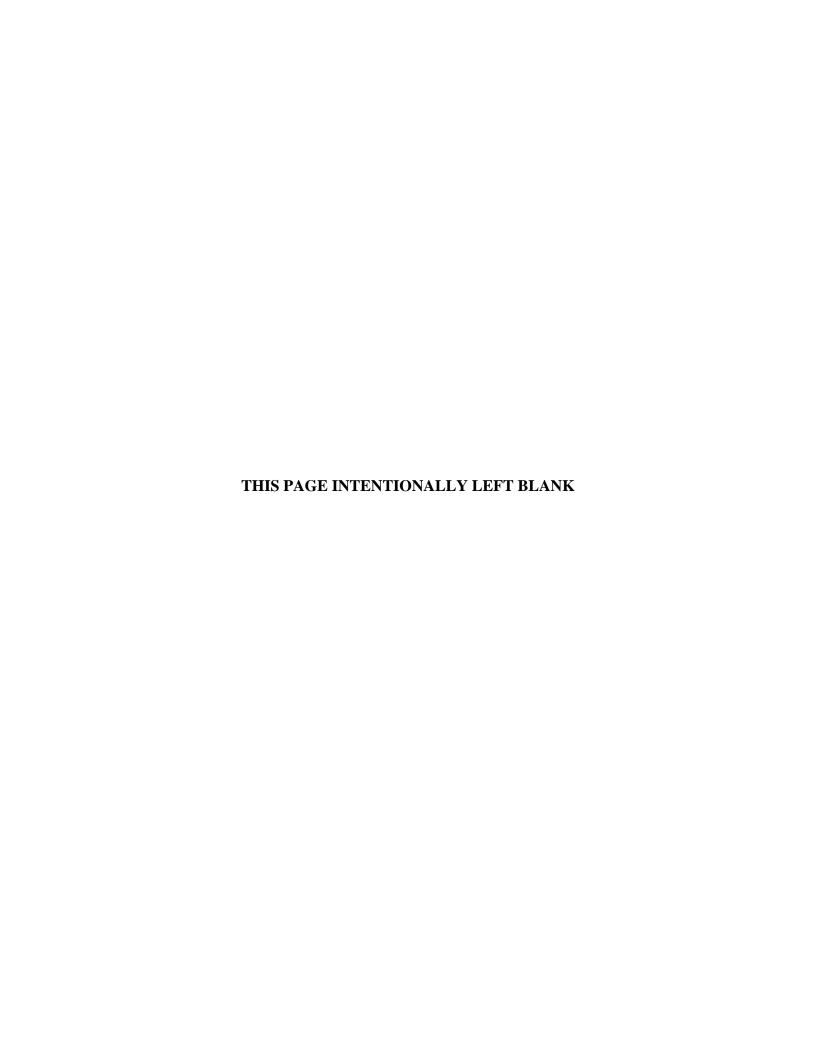
Report of the Joint WMATA Governance Review Task Force



# **Sponsors:**

Greater Washington Board of Trade

Metropolitan Washington Council of Governments



#### JOINT WMATA GOVERNANCE REVIEW TASK FORCE

Hon. James Dyke

Partner

McGuireWoods LLP Chairman, Board of Trade

Hon, Kwame R. Brown

Councilmember

District of Columbia

Chairman, COG Board of Directors

**Ron Carlee** 

Director, Domestic Strategic Initiatives International City/County Management

Association

Former County Manager, Arlington County

**Michael Daniels** 

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Director of Transportation Advocacy

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**Anthony T. Pierce** 

Partner in Charge – Washington Office

Akin Gump Strauss Hauler & Feld LLLP

**Bruce Romer** 

Vice President, Administration

Westat, Inc.

Former Chief Administrative Officer,

Montgomery County

**Emanuel Rouvelas** 

Partner

**K&L** Gates

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Metro Washington Office

Accenture

Hon. Anthony Williams

**Executive Director** 

Corporate Executive Board

Former Mayor, District of Columbia

#### **Joint WMATA Governance Review Executives**

James C. Dinegar, President and CEO, Greater Washington Board of Trade

David J. Robertson, Executive Director, Metropolitan Washington Council of Governments

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#### **Acknowledgements**

**Staff/Research Leader:** Ronald F. Kirby, Transportation Planning Director, Metropolitan

Washington Council of Governments

**Researchers/Writers:** Gareth James, Metropolitan Washington Council of Governments

Steven Kania, Metropolitan Washington Council of Governments

Staff Support: Steve Brockelman, Accenture

William Englehaupt, Accenture

**Robert Grow,** Greater Washington Board of Trade **Kyle White,** Greater Washington Board of Trade

# Executive Summary

growing number of area leaders and industry experts believe that significant shortcomings in the Washington Metropolitan Area Transit Authority's (WMATA) governance structure have contributed to a serious decline in Metro's performance, as evidenced by fatal accidents, escalator and elevator outages, and unsatisfactory service reliability. Declining public confidence in the ability of the Metro system to meet the region's needs has become a major concern for regional leaders in both the public and private sectors.

In June 2010, the Greater Washington Board of Trade (BOT) and the Metropolitan Washington Council of Governments (COG) created a task force of 18 current and former elected officials, government managers, and business leaders to review the effectiveness of current governance arrangements for WMATA. The Joint WMATA Governance Review Task Force met 16 times between June and October and received input from 47 officials, stakeholders, and experts, including current and former WMATA Board members and General Managers. It also received public comment, reviewed scholarly articles and studies, and examined governance arrangements for WMATA and other transit and multi-state public sector organizations.

The current WMATA governance structure is based on the Interstate Compact signed in 1966 by the Governors of Maryland and Virginia and the Commissioners of the District of Columbia, which led to the formation of WMATA in 1967. The Compact has been amended seven times, most recently in 2009 when federal members were added to the WMATA Board to comply with a new federal-regional dedicated funding agreement.

A full examination of WMATA's governance must consider the following key entities.

Signatories – There are three Signatories to the Compact: the State of Maryland, the Commonwealth of Virginia, and the District of Columbia. They may amend the Compact with the consent of Congress.

Appointing Authorities – There are four Appointing Authorities defined in the Compact: for Maryland, the Washington Suburban Transit Commission (WSTC); for Virginia, the Northern Virginia Transportation Commission (NVTC); for the District of Columbia, the Council of the District of Columbia; and for the federal government, the General Services Administration (GSA). Each authority independently appoints two primary members and two alternate members to the WMATA Board.

Board of Directors – The Compact states that the Board is responsible for adopting a capital budget and a current expense budget, defining the service performed and the rates and fares charged, and appointing the General Manager and other officers of WMATA.

General Manager – The Compact states that the General Manager shall be the chief administrative officer of WMATA and, subject to policy direction by the Board, shall be responsible for all activities of WMATA.

*Tri-State Oversight Committee (TOC)* – The TOC was created by the Signatories in 1997 to provide safety oversight of rail systems not already regulated by the Federal Railroad Administration. The Signatories each appoint two representatives to the TOC.

The Task Force finds that what may have been an appropriate governance structure for WMATA to build a new transit system in the 1960s is not appropriate to operate today's mature system. Responsibilities are not clearly delineated among WMATA's governing entities. Board members are not selected in a coordinated process to ensure they collectively possess the right balance of attributes. The role of the Chair is not structured to provide strong leadership to the Board. The threat of using the veto and an unstable committee structure do not encourage effective decision-making. The current governance structure does not promote accountability or regional cohesion and, in a number of critical areas of governance, WMATA is out of step with the best practices employed by other leading transit authorities. Fundamental changes must be made for Metro to meet the region's needs.

To help restore Metro's high-performing, world-class reputation, the Task Force urges the enactment of the following recommendations. The central, overarching recommendation is that the Signatories and Appointing Authorities defined in the WMATA Compact should come together to form a WMATA Governance Commission to make necessary improvements to the authority's governance structure and hold the Board of Directors accountable for its performance. The Commission should include seven members:

- Maryland Governor
- Virginia Governor
- District of Columbia Mayor
- Washington Suburban Transit Commission Chair
- Northern Virginia Transportation Commission Chair
- District of Columbia Council Chair
- General Services Administration Administrator

The Task Force recommends that the <u>WMATA Governance Commission</u> take the following actions in the immediate future, working within the terms of the Compact:

- Clearly define the Board's responsibilities and set a uniform role description for Board members
- Clearly define the Chair's responsibilities and role description
- Agree to and implement a coordinated process for appointing a WMATA Board with the right balance of attributes to serve Metro and the region
- Introduce staggered, 4-year terms, including a maximum of one renewal, for all Board members
- Develop a uniform compensation policy for all Board members to address inconsistencies in the current arrangements

The Task Force recommends that the <u>WMATA Board</u> take the following actions in the immediate future to improve the functionality of the Board and its relationship with the General Manager and WMATA staff:

- Define the General Manager as WMATA's Chief Executive Officer and give him or her clear authority and autonomy to oversee day-to-day management of WMATA
- Restore the role of alternate members to that stated in the Compact, which provides for their participation only when primary members are absent
- End the custom of annual rotation of the Chairmanship and select a regionally-focused Chair from among its membership
- Increase the term of the Chair from one to two years
- Adopt a policy to limit use of the veto to matters relating to the budget or to system expansion
- Adopt a policy that all changes in committees and procedures require a majority vote of the Board and establish a formal committee structure with committees on governance, safety, and customer relations at a minimum
- Develop an orientation process and other leadership activities for Board members

The Task Force recommends that the <u>Signatories to the WMATA Compact</u> initiate action to make the following changes to the Compact:

- Give the Appointing Authorities greater flexibility to select the most qualified Board members, whether they be elected or non-elected
- Eliminate the role of alternates and increase the number of primary members from two to three for each Appointing Authority, resulting in a 12-member Board, with one member appointed by the Chief Executive of each Signatory
- Enable the WMATA Governance Commission to appoint a Chair from outside the Board's membership, agree on the compensation for the Chair, and increase the length of the Chair's term to four years
- Determine the appropriate role for the veto in WMATA's decision-making process, and give serious consideration to eliminating it entirely

The multi-state agreement that created WMATA and helped build a world-class transit system endures as a visionary example of regional leadership. In that spirit, the Task Force calls on today's leaders to demonstrate the same level of regional cooperation and commitment to improve WMATA's governance and ensure Metro's success in the coming decades.

#### **Section 1: Introduction**

#### 1a. Issue Statement

nce considered a high-performing, world-class transit system, Metro has deteriorated in recent years, experiencing fatal accidents, management instability, overcrowded trains and buses, broken escalators, and unsatisfactory service reliability. A growing number of area leaders and industry experts believe the Washington Metropolitan Area Transit Authority's (WMATA) governance structure has significantly contributed to its current problems. There is concern that Metro's troubling decline in performance will continue unless fundamental changes are made to improve governance, leadership, and accountability at WMATA.

Concern over WMATA's governance is not new. In 1982, a study commissioned by the Greater Washington Research Center concluded that while the composition of the Board may have been appropriate to plan and construct Metrorail, "it is entirely unsuitable for overseeing the management of an operating transit system."

Some assert a lack of dedicated funding is the sole source of WMATA's problems. While dedicated funding for WMATA should be vigorously pursued, and regional leaders need to spearhead this effort, funding remains a serious challenge for most transit agencies, including those with dedicated funding. Given the economic downturn, transit agencies with dedicated funding tied to tax revenues are in difficult financial straits, yet they are not experiencing the same problems as WMATA.

In 2005, a panel sponsored by the Greater Washington Board of Trade (BOT), Metropolitan Washington Council of Governments (COG), and Federal City Council raised concerns about management effectiveness and accountability at WMATA. The panel, which helped secure a federal funding agreement for Metro, stressed that "progress in this regard will be critical in achieving public acceptance for new revenues."

In a March 2010 report requested by WMATA, former General Manager (GM) David Gunn noted **a "staggering loss" of talented staff members and poor morale**, illustrated by an absentee rate of more than 7.5 percent compared with an industry average of about 4 percent. Currently, WMATA is searching for a new GM to lead the \$2.2 billion-a-year agency of almost 11,000 employees. WMATA has had two GMs and two interim GMs in the past five years.

In an April 2010 report, the Congressional Research Service (CRS) highlighted concerns that "the Board lacks the subject expertise and political independence" necessary to make the best decisions for WMATA. At a time when WMATA needs leadership, news accounts have revealed poor attendance by Board members. In addition, more than a year after a Compact change added four federal members to the Board, two seats remain vacant.

In a June 2010 report on the fatal Fort Totten accident, the National Transportation Safety Board (NTSB) noted "inadequate" and "ineffective" safety oversight by the WMATA Board and the Tri-State Oversight Committee. The accident was not an aberration. NTSB Chairman Deborah Hersman highlighted an "anemic safety culture" and "layers of safety deficiencies" and said "Metro was on a collision course long before this accident." Derailments of in-service trains have increased in the last decade, and eight Metrorail employees have died in the past five years.

Even as the system's performance has declined, the region's stake in Metro has grown considerably. Metro provides 1.2 million daily transit trips, reduces traffic congestion, improves air quality, attracts businesses and concentrated development around its stations, strengthens government tax bases, serves large numbers of visitors to the nation's capital, and fulfills a key role in homeland security evacuation plans.

In response to the growing concerns about WMATA's governance and because the region's future success is so closely tied to Metro's performance, the Board of Trade and Council of Governments created a Joint WMATA Governance Review Task Force.

#### 1b. Mission of the Task Force

In June 2010, the Task Force commenced its work with a mission to recommend improvements in the transit agency's governance to ensure the highest performing and sustainable transportation system for the Washington metropolitan area. The Task Force is composed of 18 current and former elected officials, government managers, and business leaders. It met 16 times between June and October and received input from 47 officials, stakeholders, and experts, including current and former WMATA Board members and General Managers. The Task Force also received public comment in an initial meeting and on COG's website, reviewed scholarly articles and studies, and examined governance arrangements for WMATA and other transit and multi-state public sector organizations.

#### 1c. Input from Regional Leaders, Stakeholders, and Other Individuals

The Task Force received input on WMATA and transit system governance from dozens of regional leaders, stakeholders, and other individuals.

#### **U.S.** Congress

Benjamin Cardin (MD)

Christopher Dodd (CT)

Barbara Mikulski (MD)

Mark Warner (VA)

Gerald Connolly (VA)

Donna Edwards (MD)

Dutch Ruppersberger (MD)

Frank Wolf (VA)

Tom Davis (VA)

#### **WMATA Board Members**

Peter Benjamin

Catherine Hudgins

Neil Albert

Mortimer Downey

Elizabeth Hewlett

Christopher Zimmerman

Jim Graham

Marcel Acosta

William Euille

Joe Alexander

*Katherine Hanley* 

Emeka Moneme

#### **State Transportation Secretaries/Directors**

Sean Connaughton (VA)

Gabe Klein (DC)

Beverly Swaim-Staley (MD)

Pierce Homer (VA)

John Porcari (MD, current USDOT deputy

director)

David Winstead (MD)

#### **WMATA General Managers**

Richard Sarles (Interim)

John Catoe

David Gunn

Richard White

#### **Industry Experts**

Gus Bauman, Of Counsel, Beveridge &

Diamond, PC

Steve Bland, CEO, Port Authority of Allegheny

County

Anthony Coscia, Chairman of the Board of Commissioners, Port Authority of

New York and New Jersey

Lynn Hampton, President and CEO.

Metropolitan Washington Airports

Authority

Deborah Hersman, Chairman, National

Transportation Safety Board

Les Sterman, Former Executive Director, East-

West Gateway Council of Governments

(St. Louis)

Jim Wilding, Former President and CEO,

Metropolitan Washington Airports

Authority

Michael Wilson, Senior Executive, Public

Transportation, North America, Accenture

#### Stakeholders

Michael Brownell, Member, WMATA

Accessibility Advisory Committee

Robert Chase, President, Northern Virginia

Transportation Alliance

Francis DeBernardo, Chairman, WMATA

Riders Advisory Council

Ben Ross, President, Action Committee for

**Transit** 

Stewart Schwartz, Executive Director,

Coalition for Smarter Growth

Lateefah Williams, Policy and Legislative

Director, ATU-Local 689

#### **Academics**

Chris Higgins, Master of Public Policy and Administration, McMaster University

Richard Soberman, Former Chair of Civil Engineering, University of Toronto

Italicized names indicate former position

#### **Section 2: The Current State of WMATA Governance**

#### 2a. WMATA's Creation

n November 1966, President Lyndon B. Johnson signed a bill to create WMATA. Later that month, the Governors of Maryland and Virginia and Commissioners of the District of Columbia<sup>1</sup> signed the WMATA Compact, an interstate agreement to plan, develop, finance, and cause to be operated a comprehensive mass transit system for the Washington Metropolitan area. In 1967, WMATA was officially born.

Metrobus service began in 1973 when WMATA assumed the responsibility for operating four area bus systems. Metrorail started its first phase of operation in 1976; its original construction plan was completed in 2001. WMATA began its third transit service, MetroAccess, which provides paratransit service for people with disabilities, in 1994. Today, Metrorail is 106 miles and 86 stations, and a Dulles Rail extension will add 23 miles and 11 stations. Unlike its first five lines, WMATA is not constructing the Dulles Rail line—the Metropolitan Washington Airports Authority is serving that role—but WMATA will operate the line upon its completion.

The WMATA Compact has been amended seven times, but only one amendment caused a significant change to its governance structure. In 2009, federal members were added to the WMATA Board to comply with a new federal-regional dedicated funding agreement. Amendments may be adopted by legislative action of any of the Signatories that is concurred with by all of the other Signatories and consented to by Congress.

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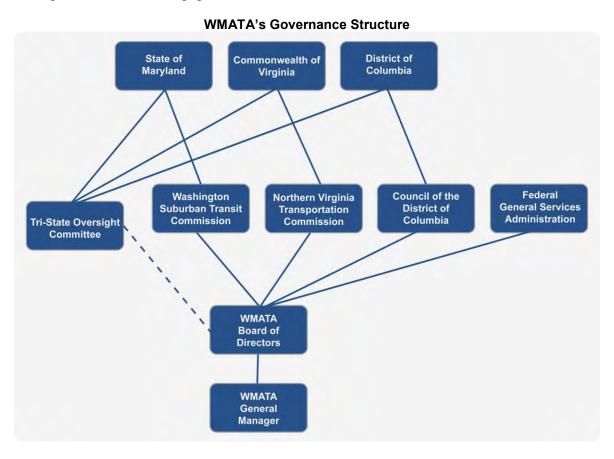
<sup>&</sup>lt;sup>1</sup> Before home rule, the Board of Commissioners administered the District of Columbia. Today, the Mayor is the Chief Executive of the District of Columbia.

#### 2b. WMATA's Governance Structure

The Compact sets out the organizational mission of WMATA as follows:

- ❖ Plan, develop, finance, and cause to be operated improved transit facilities in coordination with transportation and general development planning for the Zone² as part of a balanced regional system of transportation, using to their best advantage the various modes of transportation
- Coordinate the operation of the public and privately owned or controlled transit facilities, to the fullest extent practicable, into a unified regional transit system without unnecessarily duplicating service
- Serve such other regional purposes and perform such other regional functions as the signatories may authorize by appropriate legislation

A full examination of WMATA's governance must consider all the key players involved in governing the transit agency. To make changes to WMATA's governance structure, the following entities must be engaged:



<sup>&</sup>lt;sup>2</sup> The Zone currently comprises Montgomery County and Prince George's County in Maryland; Alexandria, Arlington County, Fairfax, Fairfax County, Falls Church, and Loudoun County in Virginia; and the District of Columbia.

Signatories – There are three Signatories to the Compact: the State of Maryland, the Commonwealth of Virginia, and the District of Columbia. They may amend the Compact with the consent of Congress.

Appointing Authorities – There are four Appointing Authorities in the Compact: for Maryland, the Washington Suburban Transit Commission (WSTC); for Virginia, the Northern Virginia Transportation Commission (NVTC); for the District of Columbia, the Council of the District of Columbia; and for the federal government, the General Services Administration. Each authority independently appoints two primary members and two alternate members to the WMATA Board. These entities have different criteria for appointing members to the WMATA Board.

- The WSTC appoints its primary and alternate WMATA Board members from among its membership. Traditionally, WSTC members appointed by the Governor are appointed as the two primary WMATA Board members. WSTC members appointed by Montgomery County and Prince George's County are appointed as the WMATA alternates. WSTC's membership is composed of seven members—two are chosen by Montgomery County, two are chosen by Prince George's County, and three are chosen by the Governor with advice and consent from the State Senate.
- The NVTC appoints its primary and alternate WMATA Board members from among its membership. Traditionally, NVTC members from Arlington County and Fairfax County serve as the primary WMATA Board members, while NVTC members from Alexandria and Fairfax County serve as the WMATA alternates. NVTC's membership is mandated by state statute to comprise 20 state and local elected officials plus one member appointed by the State Secretary of Transportation.
- The **D.C. Council** traditionally appoints one elected official from among its membership and one appointed official from the Mayor's administration to serve as its primary WMATA Board members. The same arrangement is used for its alternate members.
- The federal **General Services Administration** appoints primary members and alternates to serve on the WMATA Board for the federal government. One of the primary members must be a regular passenger and customer of WMATA's bus or rail service. Two of these positions are currently unfilled.

Board of Directors (Board) – The Compact states that the Board is responsible for providing for its own organization and procedures, and annually adopting a capital budget and a current expense budget. Service performed and the rates and fares to be charged for such service are subject to the sole and exclusive jurisdiction of the Board. All WMATA officers are appointed and may be removed by the Board.

The Compact includes a number of provisions regarding the Board's structure:

- There shall be 16 members, with the four Appointing Authorities each selecting two directors and two alternate members
- Alternates shall act only in the absence of "their member"
- Members representing the State of Maryland and the Commonwealth of Virginia shall be appointed from among members of the appointing entity (the Washington Suburban Transit Commission and the Northern Virginia Transportation Commission respectively) for a coincident term to their membership of the appointing entity
- The Chairman and Vice Chairman shall be elected annually by members of the Board
- Decisions at Board meetings shall be made according to a majority vote, but at least one member or eligible alternate member from each signatory must vote affirmatively (commonly referred to as the jurisdictional veto)
- The Board shall set its own organization and procedures
- Members of the Board and alternates shall serve without compensation, but may be reimbursed for necessary expenses

There are several practices that have been adopted by the WMATA Board that are not specified in the Compact, but which are relevant to a discussion regarding WMATA's governance:

- The Board annually elects a Chair, Vice Chair, and Second Vice Chair and rotates these offices among the three signatory jurisdictions
- Full Board meetings are held once or twice each month; an Executive Session (closed to the public) is held prior to each meeting
- Committees, their Chairs, and their voting members (which include alternates) are determined annually by the Board Chair

- Six committees are defined in the 2010 Board Procedures: Finance and Administration; Policy, Program Development and Intergovernmental Relations; Joint Development and Real Estate; Jurisdictional Coordinating; Customer Service and Operations; and Safety and Security<sup>3</sup>
- Committees meet at least once each month

It should be noted that no term limits for Board members are stipulated by the Compact, and none have been introduced as part of the Board's processes and procedures. However, the first federal members of the Board were appointed for terms of four years.

General Manager – The Compact states that the General Manager shall be the chief administrative officer of WMATA and, subject to policy direction by the Board, shall be responsible for all activities of WMATA.

Tri-State Oversight Committee (TOC) – The Tri-State Oversight Committee (TOC) was created in 1997 in response to a federal regulation, which required specially designated state agencies to provide safety oversight of rail systems that were not already regulated by the Federal Railroad Administration. In locations where a rail system operates in more than one state, each of the affected states may designate its own oversight agency, or the states may collectively designate a single agency. Opting for the latter, the three WMATA Signatories signed a memorandum of understanding to establish the TOC. Each of the Signatories has two representatives. No special qualifications are required to serve on the committee.

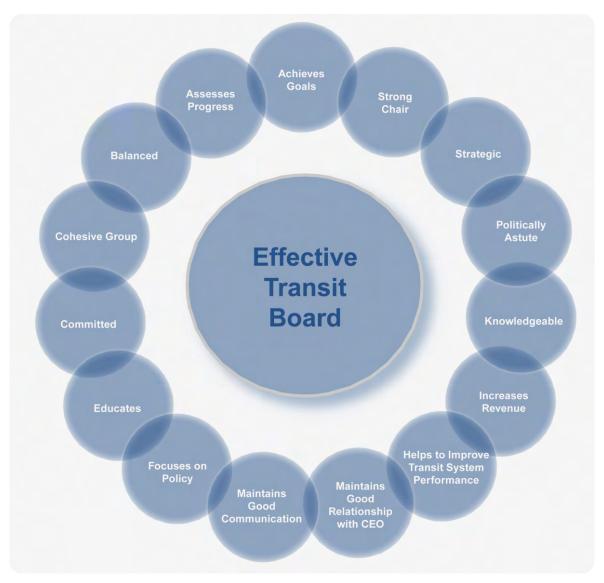
Before the Fort Totten accident, the TOC met once per quarter, but it has since met more frequently. The TOC has no physical office location, and only one of its six members is assigned to work for the committee full-time. A majority vote is required for the TOC to take any official action, but its role is largely restricted to one of reviewing safety practices and procedures. The TOC cannot establish or enforce standards of performance for WMATA, nor can it force WMATA to comply with its own standards and procedures. In performing its oversight responsibilities, the TOC's primary activities include approving WMATA's system safety program plan and reviewing the findings of WMATA's safety reviews. The TOC also conducts on-site safety reviews every three years to determine whether WMATA's safety practices and procedures comply with the system safety program plan. Any areas identified as requiring remedial action are incorporated into a corrective action plan.

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<sup>&</sup>lt;sup>3</sup> The Board created a Safety and Security Committee in September 2010 following National Transportation Safety Board recommendations that the Board exercise greater oversight over safety. Previously, the Board had combined safety with customer service and operations into one committee.

#### 2c. WMATA's Governance Challenges

As described in the previous section, WMATA's complex governance structure involves nine distinct entities, as well as the Tri-State Oversight Committee. Each of the governing entities has a major part to play in ensuring that WMATA performs to the highest possible standards. However, the month-to-month governance of WMATA is primarily conducted in the Boardroom; thus, the Task Force deemed the effectiveness of WMATA's Board to be the logical starting point for its research. To this end, the Task Force considered relevant experience of other transit and public sector agencies, as well as scholarly articles on public sector governance models. The following diagram summarizes the characteristics that research by the Transportation Research Board of the National Academies (TRB) has shown to be important to the effective performance of a transit Board.



Staff rendering based on Transportation Research Board (TRB) research

Preliminary research conducted by the Task Force demonstrated that the entities involved in WMATA's governance face several challenges that must be addressed as a matter of some urgency. These challenges may be brought into focus by the following questions, which were addressed by the Task Force during its five-month review.

### **Delineation of Responsibilities**

- Is there a clear delineation of responsibilities of the governing entities?
- What is the Board's focus? Should it be operational, policy-making or strategic?
- Does the Board micro-manage, and how may such a tendency be limited?
- Does the General Manager have sufficient authority to run the organization?
- How can the relationship between the Board and General Manager be enhanced?
- Do appointing officials provide sufficient oversight? Are they accountable?

### **Composition of the Board**

- Does the selection process for Board members yield the ideal composition?
- Should there be more uniformity to how members are selected?
- Does the Board possess the appropriate mix of skills?
- Is there a sufficient incentive to seek long-term solutions to challenges?
- Is there sufficient motivation to serve the interests of the system as a whole?
- \* What should be the role of the alternate members?
- Are the compensation arrangements for Board members desirable and/or appropriate?
- Should formal term lengths and/or limits be introduced?

#### Role of the Chair

- Does the practice of annual rotation undermine WMATA's performance?
- Does the Chair have appropriate authority over members from other jurisdictions?
- \* How should the Board Chair be selected to ensure a regional perspective?
- What is the appropriate term length for the Chair?

### **Decision-Making**

- Does the veto help or hinder consensus-building on the Board?
- ❖ Do Board members sometimes prioritize jurisdictional interests over those of the region? Is this desirable, and if not, how may it be prevented?
- Are the frequent changes to Board procedures detrimental to the organization?
- Do Board members participate in formal orientation/ongoing training programs?

### **Section 3: Relevant Experience from other Governance Models**

### 3a. Delineation of Responsibilities

ultiple players are involved in the governance of public transit systems. Chief Executives/General Managers oversee their day-to-day management. According to the American Public Transportation Association (APTA), approximately 90 percent of transit systems have a Board of Directors, which are primarily responsible for policymaking. State Safety Oversight agencies oversee rail systems that are not federally regulated. And the authorities that appoint the transit Boards are responsible for their Board members' performance. The literature and interviews conducted by the Task Force emphasized that a transit system's success requires *all* the entities involved in governing the system to have clearly delineated responsibilities and a commitment to adhere to them.

An Independent Public Inquiry in Sydney stressed the importance of establishing boundaries to cultivate trust and stability and deter micro-management. It determined that successful public transport governance authorities "have all thought through how to put some boundaries around the authority of the Minister of Transport and other elected officials, such that the government is fully in control of setting policies that reflect its values but is not micro-managing the work of the agency." The Task Force reviewed transit authorities that recently made major governance changes and placed an emphasis on clearly delineating governance and management responsibilities. For example, in Pittsburgh, the Port Authority of Allegheny County (PAAC) recently changed its governance structure to better define responsibilities for its Board, and introduced a "Limits of Authority Policy" to affirm that "it is not the role of the Board nor of individual Board members to become involved in the day-to-day administration of the Authority's activities."

In the case of WMATA, its Signatories and Appointing Authorities have never undertaken a governance review, nor have they clearly defined the Board's role and responsibilities. Currently, the Board defines its role as follows:

The Metro Board of Directors determines agency policy and provides oversight for the funding, operation, and expansion of safe, reliable, and effective transit service within the Transit Zone. The authority of the Board of Directors is vested in the collective body and not in its individual Members. Accordingly, the Board, in establishing or providing any policies, orders, guidance, or instructions to the General Manager or WMATA staff, shall act as a body. No Member individually shall direct or supervise the General Manager or any WMATA employee or contractor.<sup>4</sup> (WMATA Board Procedures)

Despite this statement, a majority of the current and former WMATA Board members, GMs, and stakeholders interviewed by the Task Force expressed concern that the roles and responsibilities among the governing entities of WMATA remained unclear. Many said this confusion has led to questions over who is accountable for issues like day-to-day management, operations, and communications.

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<sup>&</sup>lt;sup>4</sup> In September 2010, at the recommendation of NTSB, the WMATA Board changed its role to include the words "safe, reliable, and effective" before transit service.

The Task Force interviews and recent studies most often pointed to the topic of safety as the best illustration of the lack of clarity on roles and responsibilities at WMATA. The NTSB found the Board, TOC, and WMATA management did not work together to address the transit system's safety needs. It said that the TOC was "ineffective in providing proper safety oversight of the transit system and that the WMATA Board did not seek adequate information about, nor did it demonstrate adequate oversight to address, the number of open corrective action plans (CAPs)." In February 2010, the NTSB noted that a total of 48 CAPs from previous triennial audits were still unresolved. This included 9 CAPs from events in 2004, 6 from 2005, 6 from 2006, 11 from 2007, and 13 from 2008.

The Task Force's research and interviews also stressed the importance of positive and supportive working relationships between transit Boards and the General Manager and senior support staff. According to the Congressional Research Service (CRS), WMATA's current structure results in the general manager being heavily constrained by the Board in his or her ability to make crucial decisions on what would otherwise be viewed as normal business activities in a private sector transportation firm. CRS also noted that WMATA's GM position has lacked continuity and been a "flashpoint" for controversy. In the past five years, WMATA has had two GMs and two interim GMs, and it is currently searching for a permanent candidate.

### 3b. Composition of the Board

Research conducted by the Task Force revealed that the process for selecting transit Board members differs significantly from one organization to the next. There are several types of transit Boards, the most notable of which are the following:

- Boards composed of elected officials
- Boards whose members are appointed by elected officials
- Publicly elected Boards
- Mixed (or hybrid) Boards

The composition of transit Boards is a much-debated subject. Most of the literature favors a Board of appointed members, asserting that elected officials have difficulty in focusing on the long-term needs of a regional system because the short-term needs of their constituents are more critical. It is also argued that this potential conflict of interest can encourage Board members to engage in matters that are the proper domain of management and that a Board composed entirely of elected officials may lack the necessary expertise to function effectively.

While many stakeholders the Task Force heard from were sympathetic to the views expressed in the literature, a significant number expressed strong reservations, arguing that a Board of appointed members would lack the transparency and accountability that befits an organization like WMATA. This division is best illustrated by the fact that certain stakeholders held up the appointed Board of the Metropolitan Washington Airports Authority (MWAA) as a model for WMATA to aspire to, while others were dismayed by such a prospect. The lack of consensus among local stakeholders on this matter is consistent with the experiences of other cities, such as Toronto, that have struggled to decide on the best type of transit Board over the years. There was, however, broad agreement that a publicly elected WMATA Board would not be well-suited to the particular needs of the region.

The TRB does not strongly advocate a particular Board type, but it suggests that a transit Board must be *balanced* to perform effectively. This means that it should include members from a variety of backgrounds such as politics, business, finance, marketing, and law. Furthermore, membership should be based on potential members' interest in public transit and on their commitment to the system's mission, values, and vision.

Interviews conducted by the Task Force brought to light the potential problem of political patronage on Boards of appointed members. The experience of other cities has demonstrated that the appointment process for Boards of appointed members must be carefully designed to ensure selections are based on merit. Several organizations have dealt with this issue by putting in place some kind of nomination process, whereby one authority identifies suitable persons and another authority makes the appointments. Three such examples are TransLink in Vancouver, the Bi-State Development Agency in St. Louis, and DC Water in Washington, DC.

The Task Force found there to be a lack of literature that deals with the matter of alternate members on a transit Board. This is no doubt because of the rarity of such an arrangement. Of the many other transit authorities across the U.S. that were considered by the Task Force, none have alternate members.

Board size has largely remained constant for most transit authorities in recent decades, typically ranging between seven and 10 members, although the evidence from authorities that have enacted recent governance changes indicates a trend toward larger Boards.

The Task Force found that terms for transit Board members vary in length and that some authorities permit multiple terms to be served while others do not. Term lengths for Board members usually range from one to five years, but a three- or four-year term is typical, and some authorities stagger terms to ensure continuity. According to the TRB, term limits for Board members are an effective way to ensure Board vitality and new ideas. As the WMATA Board does not currently stipulate term lengths other than for the federal appointees, two members and one alternate member have served for more than a decade. Among transit authorities surveyed by this Task Force, Los Angeles MTA and Transport for London were the only authorities other than WMATA to permit their Board members to serve indefinitely.

Regarding the matter of Board member compensation, there is a lack of uniformity among WMATA's Appointing Authorities. The TRB found that fewer than 15 percent of transit Boards compensate members for their time or expenses. Their research indicates that compensation has a very weak influence on the effectiveness of transit Boards.

### 3c. Role of the Chair

Based on the literature and the testimony of many of those interviewed, it is clear to the Task Force that a strong Chair is essential for a transit Board to operate effectively. According to APTA, the Chair should keep the Board focused on its mission and the needs of the region, lead the Board's communications with the GM, and share with the GM the responsibility for orienting the authority to the future. APTA also recommends that he or she should educate other Board members and cultivate among them a strong sense of accountability.

While term lengths for Chairs vary considerably among authorities, they are typically longer than is the case at WMATA and are commonly between two and five years. The Task Force's research indicates that Los Angeles MTA is the only other major U.S. transit authority to appoint a different Chair every year. Like WMATA, the short term length of the Chair at Los Angeles MTA is combined with a policy of rotating the Chairmanship among jurisdictions. In St. Louis, where the Chairmanship typically alternates between Missouri and Illinois, the term length is two years.

A variety of methods may be employed to appoint a Chair, but in the majority of cases, transit Boards elect the Chair from among their members. Other noteworthy methods include those of Metrolinx in Toronto, where the Provincial government appoints the Chair, and the New York MTA, where a gubernatorial appointee combines the roles of Chair and Chief Executive Officer.

### 3d. Decision-Making

The Task Force's research and interviews emphasized that cohesion is one of the most integral characteristics of an effective transit Board. The TRB recommends that individual agendas should be eliminated or decreased for the good of the transit system and that Board members should be team players who are willing to support the majority decision.

Unlike most authorities reviewed by the Task Force, Board decisions are not based solely on the vote of the majority at WMATA because of the provision of a jurisdictional veto. Some experts have questioned this decision-making arrangement. The Greater Washington Research Center found that "because of the structure of the WMATA board as a forum for inter-jurisdictional political negotiation, almost every aspect of Metro planning and operations becomes a subject for political consideration." The Congressional Research Service said jurisdictions have occasionally "threatened to withhold, eliminate, or unilaterally reduce their annual contributions on the ground of perceived inequities." While many stakeholders expressed such views to the Task Force, several argued that the veto is beneficial to regional decision-making due to WMATA's unique, multi-state arrangement.

Committees play a role in the decision-making process of most transit Boards. The transit and public sector Boards studied by the Task Force range from having one to nine committees. WMATA presently has six committees. These committees, their members, and the Board Procedures, are subject to change annually with each new Board Chair. Following the 2009 fatal train collision, the NTSB called on the Board to elevate its safety oversight role. It noted its safety concerns with WMATA dated back to 1996 during an investigation of a Metrorail collision at the Shady Grove station, which determined that "WMATA employees reported a perceived lack of communication and a sense of information isolation within the organization." During this time span, WMATA's internal safety operations have been restructured several times. In September 2010, the Board created a committee dedicated to safety and security. The Board had previously combined safety, customer service, and operations in one committee.

Many of those interviewed by the Task Force have suggested that the Board should include an orientation process and leadership activities to build cohesion among its members. Research by APTA recommends these programs so Board members understand their role and responsibilities and the system's operations, budget, funding, and strategic planning. In the past, WMATA held an annual retreat, which brought together Board members and management as well as regional elected officials and stakeholders, but that program has been discontinued.

### **Section 4: Findings and Recommendations**

### 4a. Delineation of Responsibilities

he Task Force finds the entities involved in WMATA governance—the Board, General Manager, Tri-State Oversight Committee, Appointing Authorities, and Compact Signatories—lack clear delineation of their responsibilities. The research and interviews conducted by the Task Force revealed that the Signatories and Appointing Authorities do not meet to review WMATA on a regular basis and have never set uniform expectations or role descriptions for their Board members.

Based on evidence gathered by the Task Force, the lack of delineation of responsibilities has created an environment where there is no clear understanding of who is accountable for issues such as day-to-day management, communication, operations, and safety. The Task Force is concerned that this lack of clarity has constrained the GM and contributed to the historically high rate of turnover of the position.

Because of WMATA's complex structure, it is vital that the entities involved in its governance meet on a regular basis. In April 2010, Maryland Governor Martin O'Malley, Virginia Governor Robert McDonnell, and District of Columbia Mayor Adrian Fenty met to agree on a plan of action to cooperatively address WMATA's safety problems, focusing on improvements to the TOC.

"There is no clear understanding of who is accountable for issues such as day-to-day management, communication, operations, and safety."

The Task Force welcomes the spirit of cooperation that the Signatories demonstrated through its April 2010 meeting and urges them to work together with the Appointing Authorities to improve governance, leadership, and accountability at WMATA.

Finding	Recommendations		
WMATA's Signatories and Appointing Authorities do not meet, and they have never agreed to uniform expectations or role descriptions for their Board members. This has resulted in a lack of clear delineation of responsibilities among WMATA's governing entities.	Immediate	The Signatories and the Appointing Authorities should come together to form a WMATA Governance Commission, to make improvements to the authority's governance structure and hold the Board accountable for its performance. The Signatories and Appointing Authorities should devote resources to staffing the Commission and commit to meeting on a regular basis, at least twice a year.  The Commission should be composed of seven members:  Maryland Governor  Mirginia Governor  Mashington Suburban Transit Commission Chair  Northern Virginia Transportation Commission Chair  General Services Administration Administrator	
	Immediate	The WMATA Governance Commission should clearly define the Board's responsibilities and set a uniform job description. This should be done before the current Board selects a new Chair.	
The lack of clear delineation of responsibilities between the Board and WMATA management has constrained the GM and contributed to the historically high rate of turnover at the position.	Immediate	The <b>Board</b> should define the GM as WMATA's Chief Executive Officer and give him/her clear authority and autonomy to oversee day-to-day management of WMATA. Ideally, this should be done before the Board selects a new GM.	

### 4b. Composition of the Board

The Task Force finds that significant improvements to the Board's effectiveness can be achieved by identifying instances where its structure lags behind best practices in the transit sector or where it does not encourage Board members to act in the best interests of the system and the region.

The selection process for Board members is not well-suited to ensuring the Board has the right blend of attributes to perform effectively. There are two main reasons why this is the case. First, there is not an agreed role profile for either the Board as a whole or for individual Board members. Second, the Appointing Authorities do not consult with one another when it comes to selecting Board members; this is inherently likely to result in an *unbalanced* Board.

The Task Force has some reservations regarding the current composition of the Board; specifically, it is not convinced that elected officials are able to adopt a long-term, regional perspective. For example, they may elect to postpone vital investment to avoid service cuts or fare increases that are unpopular with their local constituents. However, the Task Force recognizes the concerns that some stakeholders have

"The selection process for Board members is not well-suited to ensuring the Board has the right blend of attributes to perform effectively."

expressed about the potential for a Board of appointed members to operate with less transparency than is presently the case.

The Task Force researched the flexibility available to each appointing authority within the existing appointment process. The Appointing Authorities for Maryland, the District of Columbia, and the federal government appear to be free to appoint elected or non-elected officials. Any change to their existing selection processes would simply require a change of policy. Virginia does not have the same flexibility. The NVTC could appoint one non-elected official by selecting the one member who is appointed by the State Secretary of Transportation, but the second appointment from Virginia currently has to be an elected official, as state statute mandates that the remaining 20 members of the NVTC Board all be elected officials.

Through its research, the Task Force heard a wide variety of views concerning the appropriate role of alternates, which ranged from giving them more power to eliminating them altogether. The Task Force has serious concerns regarding the role of alternate members on the Board, which includes voting on Board committees. Not only is it unusual to have alternate members on a transit Board, but the Compact explicitly states that alternates should act only in the absence of their jurisdictions' members.

The Task Force is not of the opinion that the size of the WMATA Board represents a problem. However, if the role of the alternate members were to be eliminated, a small increase in the number of primary members would be appropriate. Additionally, the situation may need to be reassessed in the event that future expansion of the system results in other jurisdictions having a significant stake in WMATA's performance.

Based on evidence gathered through its research, the Task Force does not believe that the Appointing Authorities should permit their representatives to serve on the WMATA Board indefinitely. The Task Force recognizes the value of experience on transit Boards. But the current situation at WMATA is contrary to best practice, it is inconsistent among Appointing Authorities, and it compromises Board vitality.

The Task Force finds that the current compensation arrangements for WMATA Board Members require revision. The Compact requires that Board members and alternates shall serve without compensation. It is for the Signatories and Appointing Authorities to decide whether there is a compelling case for compensating Board members, but the current lack of consistency is illogical and runs contrary to the spirit of regional cooperation.

Finding	Recommendations		
There are no criteria or procedures in the current appointment process to ensure the WMATA Board collectively	Immediate	The WMATA Governance Commission should agree to and implement a coordinated process for appointing a Board with the right balance of attributes to serve WMATA and the region.	
has the balance of attributes it needs to perform effectively.	Compact Change	The <b>Signatories</b> should amend the Compact to enable the selection of the most qualified Board members, in line with the outcome of the previous recommendation. <sup>5</sup>	
The role of alternate members of WMATA's Board is greater than that	Immediate	The <b>Board</b> should restore the role of alternate members to that which is stated by the Compact – they should participate in WMATA's governance only when primary members are absent.	
envisaged by the Compact, and it is unusual to have alternate members on a transit Board.	Compact Change	The <b>Signatories</b> should eliminate the role of alternates and increase the number of primary members from two to three for each Appointing Authority, resulting in a 12-member Board. One member should be designated by the Chief Executive of each Signatory.	
Board vitality is compromised by the lack of finite term lengths and limits.	Immediate	The WMATA Governance Commission should introduce 4-year terms, with a maximum of one renewal, for all Board members. Terms should be staggered to maintain experience and foster stability.	
The lack of consistency among the Appointing Authorities as regards compensation arrangements is illogical and runs contrary to the spirit of regional cooperation.	Immediate	The <b>WMATA Governance Commission</b> should develop a uniform compensation policy for all members of the WMATA Board.	

-

<sup>&</sup>lt;sup>5</sup> The clearest example of a necessary Compact amendment is to enable the NVTC to make appointments to the WMATA Board from outside of the NVTC. This would give it the flexibility that is available to the other Appointing Authorities to appoint non-elected officials. Alternatively, a similar result could be achieved by amending state statute to include more non-elected officials on the NVTC Board.

### 4c. Role of the Chair

The Task Force finds that the role of the Chair is not structured to provide strong leadership to the WMATA Board.

The rotation of the Chairmanship among jurisdictions diminishes the possibility of the Chair guiding all Board members to act in the best interests of the system and the region.

The Chair's role and responsibilities are not well defined. The Chair has no authority over members from other jurisdictions. For example, he or she is not empowered to prevent micromanagement or encouraged to report non-attendance of members at Board and Committee meetings to the Appointing Authorities. He or she is also unable to prevent Board members from communicating mixed messages to the public and media.

A term length of one year is too short for the Chair to assume true leadership, and frequent changes in leadership can have a destabilizing effect on the Board's performance.

"The role of the Chair is not structured to provide strong leadership to the WMATA Board."

Finding	Recommendations		
The rotation of the Chairmanship among jurisdictions diminishes the possibility of the Chair guiding all Board members to act in the best interests of the system and the region.	Immediate	The <b>Board</b> should end the custom of rotating the Chairmanship. Instead, it should select a regionally-focused Chair from among its membership.	
	Compact Change	The <b>Signatories</b> should amend the Compact to enable the WMATA Governance Commission to appoint a regionally-focused Chair from outside the Board's membership. They should also agree on appropriate compensation for the Chair, which can be made greater than for other Board members through a Compact amendment.	
A term length of one year is too short	Immediate	The <b>Board</b> should increase the term length of the Chair from 1 to 2 years.	
for the Chair to assume true leadership.	Compact Change	If the <b>Signatories</b> enact the recommended Compact change to enable the WMATA Governance Commission to appoint a Chair from outside the Board's membership, they should enact a further change to increase the Chair's term length to 4 years.	
The Chair's responsibilities are not clearly defined, and the Chair has no authority over other Board members.	Immediate	The WMATA Governance Commission should develop a role description that clearly defines the Chair's responsibilities and helps to ensure the Chair has sufficient authority to assume a true leadership role.	

### 4d. Decision-Making

The Task Force finds that the current state of WMATA's governance structure does not encourage the Board to act as a cohesive, regional body. This is due to a number of factors including the inconsistent process by which the Appointing Authorities select Board members and lack of clearly delineated responsibilities. The Task Force finds that the threat of using the veto has sometimes acted as an impediment to making the best regional decisions. Thus, options for using the veto should be limited, and serious consideration should be given to eliminating it altogether.

The Task Force finds that WMATA's committees and Board Procedures should not be subject to change by each new Board Chair on an annual basis. Regardless of the term length of the Board Chair, changes to the standing committee structure and formal Board procedures should require a majority vote by the Board. The Board should establish a committee structure that is bettersuited to WMATA's distinct characteristics and challenges, including stand-alone committees for governance, safety, and customer relations.

The Task Force finds that there is no orientation process or other leadership activities in place for Board members to prepare them for their role and responsibilities and develop a better understanding of the system's operations, budget, funding, and strategic planning. An orientation process would have the added benefit of building cohesion among Board members.

"The threat of using the veto has sometimes acted as an impediment to making the best regional decisions."

Finding	Recommendations		
The Task Force finds that the threat of using the veto has sometimes acted as an impediment to making the best regional decisions.	Immediate	The <b>Board</b> should adopt a policy to limit use of the veto to matters relating to the budget or to system expansion.	
	Compact Change	The <b>Signatories</b> should determine the appropriate role of the veto in WMATA's decision-making process, and give serious consideration to eliminating it entirely.	
The Task Force finds that WMATA's committees and Board Procedures should not be subject to change by each new Board Chair, and that its standing committee structure could be improved.	Immediate	The <b>Board</b> should adopt a policy that all changes to committees and procedures require a majority vote, and it should establish a committee structure that is better-suited to WMATA's distinct characteristics and challenges, including stand-alone committees for governance, safety, and customer relations.	
Board members lack an orientation process and other leadership activities to prepare them for their role and responsibilities, develop a better understanding of the system, and build cohesion.	Immediate	The <b>Board</b> should develop an orientation process and other leadership activities for Board members.	

### **Section 5: Conclusion**

he Task Force finds that what may have been an appropriate governance structure for WMATA to build a new transit system in the 1960s is not appropriate to operate today's mature system. The current structure does not promote accountability or regional cohesion and, in a number of critical areas of governance, WMATA is out of step with the best practices employed by other leading transit authorities. Fundamental changes must be made for Metro to meet the region's needs.

The Task Force recommends that the Signatories and Appointing Authorities come together to form a WMATA Governance Commission to improve the authority's governance structure. The Task Force also recommends that the Board take a number of immediate actions to improve its effectiveness.

The multi-state agreement that created WMATA and helped build a world-class transit system endures as a visionary example of regional leadership. In that spirit, the Task Force calls on today's leaders to demonstrate the same level of regional cooperation and commitment to improve WMATA's governance and ensure Metro's success in the coming decades.

	Acronyms and Abbreviations
АРТА	American Public Transportation Association
вот	Greater Washington Board of Trade
CAP	Corrective Action Plan
CEO	Chief Executive Officer
COG	Metropolitan Washington Council of Governments
CRS	Congressional Research Service
GM	General Manager
GSA	General Services Administration
MTA	Metropolitan Transportation Authority
NTSB	National Transportation Safety Board
NVTC	Northern Virginia Transportation Commission
тос	Tri-State Oversight Committee
TRB	Transportation Research Board of the National Academies
WMATA	Washington Metropolitan Area Transit Authority
WSTC	Washington Suburban Transit Commission

### **Appendix: Task Force Resources**

A complete list of resources, including public comments received by the Task Force, can be found at: <a href="http://www.mwcog.org/governancetaskforce">http://www.mwcog.org/governancetaskforce</a>

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### Metro Funding Panel

Analysis of and Potential for Alternate Dedicated Revenue Sources for WMATA 2005

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Strategic Development Program Steering Committee for the Port Authority of Allegheny County Action Report following up on the November 16-17, Strategic Work Session 2007

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Soberman, Richard M. (University of Toronto)

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#### Toronto Board of Trade

Time is of the Essence: Ensuring Economic Prosperity through Improved Transit and Transportation in the GTHA: Comments and Recommendations on Metrolinx's Draft Regional Transportation Plan and Investment Strategy 2008

Office of the Comptroller General, British Columbia Report on Review of Transportation Governance Models 2009

TransLink Governance Review Panel

TransLink Governance Review: An Independent Review of the Greater Vancouver Transportation Authority 2007

#### Non-Transit Sector

District of Columbia Water and Sewer Authority Regionalization Study 2001

Advisory Commission on the Reorganization of the Metropolitan Washington Airports Report to the Secretary 1984

### **Regions/Governance Structures Studied**



Atlanta	Metropolitan Atlanta Rapid Transit Authority
Boston	Massachusetts Bay Transportation Authority
Brisbane	TransLink
Chicago	Chicago Transit Authority
Dallas	Dallas Area Rapid Transit
Denver	Denver Regional Transportation District
Hong Kong	Mass Transit Railway
Houston	Metropolitan Transit Authority of Harris County
London	Transport for London
Los Angeles	Los Angeles County Metropolitan Transportation Authority
Minneapolis	Metro Transit Minneapolis
New York/ New Jersey	New York Metropolitan Transportation Authority New Jersey Transit Authority Port Authority Trans-Hudson Corporation
Perth	Transperth
Philadelphia	Southeastern Pennsylvania Transportation Authority
Pittsburgh	Port Authority of Allegheny County, PA
Portland	Tri-County Metropolitan Transportation District of Oregon
San Diego	San Diego Metropolitan Transit System
San Francisco/ San Jose	San Francisco Municipal Railway San Francisco Bay Area Rapid Transit District Santa Clara Valley Transportation Authority

Singapore	Land Transport Authority
St. Louis	Bi-State Development Agency
Sydney	State Transit Authority of New South Wales
Toronto	Metrolinx, Greater Toronto and Hamilton Toronto Transit Commission
Vancouver	Translink
Washington	Metropolitan Washington Airports Authority DC Water (formerly DC Water and Sewer Authority)
Zurich	Zurich Transport Network (ZVV)



### Washington Metropolitan Area Transit Authority

# Vital Signs Report Bus Performance

**Customer Service and Operations Committee** 

November 4, 2010

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### Purpose

The Performance Office will periodically present an in depth review of performance in a key aspect of Metro's operation

- Collaboration of Chief Performance Officer and Assistant General Manager of Bus (CPO & AGM)
- Focus of this review Metrobus Operations
  - What's working well?
  - What's not working, why?
  - What actions improve performance?



### Metrobus Overview

### Metrobus operations

- Sixth largest bus fleet in the United States
- Average weekday ridership: 405,971
- Active buses (FY10): 1,512
- Average fleet age: 7.2 Years
- Repair facilities: 9
- Vehicle miles (FY09, 000s): 50,682
- Diesel fuel dependence has dropped 35% since 2001





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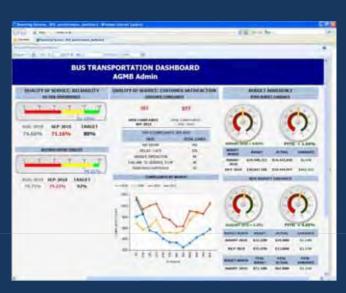


### Performance: What Is Working Well

### Bus Transportation Dashboard - Goal 1: Create A Safer Organization

Goal 2: Deliver Quality Service Goal 3: Use Every Resource Wisely

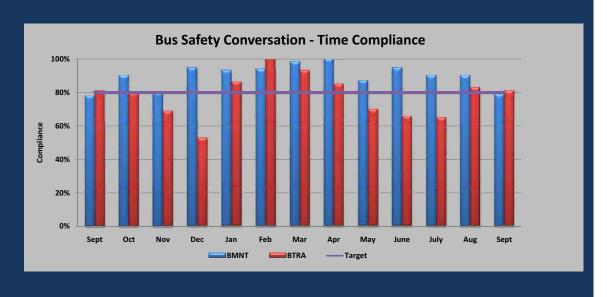
- A management tool that communicates performance
- Execution Plan is the foundation of the dashboard
- Provides real-time information to supervisors, to speed up response and corrective actions
- Coming Soon: Bus Maintenance real-time performance reporting





### Performance: What Is Working Well

### Bus Safety Conversations - Goal 1: Create A Safer Organization



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### Performance: What Is Working Well

### Select Advantage - Goal 4: Retain, Attract and Reward the Best and the Brightest

- A behavioral assessment selection tool implemented on December 29, 2009 used to select Bus Operator candidates
- <u>Purpose:</u> Identify candidates that possess key elements of a successful bus operator



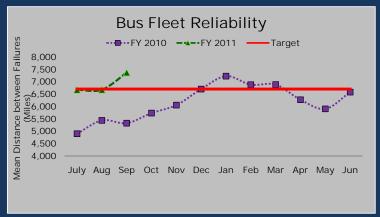
- Benefit:
  - 1. Decreased turn-over rate of students
  - 2. Improved on the job performance



### Performance: What Is Working Well

### Bus Fleet Reliability - Goal 2: Deliver Quality Service

- Replaced 148, 15 year old buses, with new hybrid electric buses
- Enhanced maintenance staff training procedures



\* FYTD 6,950 MDBF

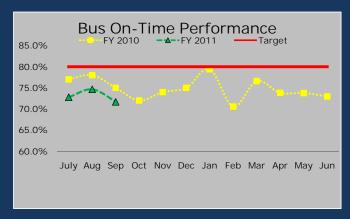
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# Performance: What Is Not Working Well

### Bus On-Time Performance (OTP) - Goal 2: Deliver Quality Service

- Controllable
- Workforce shortage
- Not adhering to ontime pullout
- Bus bunching
- Realistic run times
- Uncontrollable
- Road construction
- Traffic congestion
- Major events creating detours



Definition: Window of no more than 2 minutes early or 7 minutes late



### Industry Practices: On-Time Performance Definitions

- Agencies often differ in methodology of identifying at which point does tracking OTP begin
- National peer agencies were chosen using INTDAS\* likeness scores
- OTP is often calculated for completed trips, but it is sometimes unclear as to whether missed/dropped trips and extra trips are included in the measurement

AGENCY	EARLY	LATE
Metro *Schedule Adherence	2 minutes	7 minutes
Ride On  * Schedule Adherence	2 minutes	5 minutes
DC Circulator *Headway Adherence (<15 mins. is late)	7 minutes	11 minutes
The Bus * Schedule Adherence	2 minutes	7 minutes
CUE *Schedule Adherence	2 minutes	5 minutes
SEPTA *Schedule Adherence	0 minutes	4 minutes
MDT * Schedule Adherence	59 seconds	4 minutes + 59 seconds
MARTA *Schedule Adherence	0 minutes + 30 seconds	5 minutes + 30 seconds
MTA New York City *Schedule Adherence	1 minute	5 minutes

\*Source: Integrated National Transit Database Analysis System (INTDAS)



### Performance: Action To Improve Safety

<u>DriveCam System</u> - Goal 1: <u>Create A Safer Organization</u>

Coming Soon, Installation is 85% completed



DRIVECAM

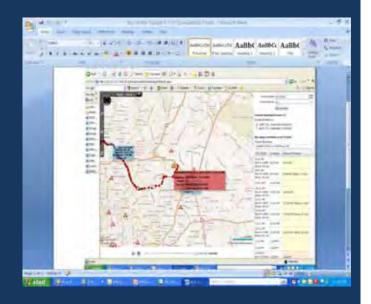
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### Performance: Actions To Improve OTP

### The Bus Verifier - Goal 2: Deliver Quality Service

- A pilot application designed to allow users to readily pinpoint incidents within a geographic area with route and date
- Tool will assist in performing root cause analysis and addressing customer complaints
- Information will explain the cause for delays, early arrivals, and no shows in real or historical time
- Success Factor: Service Operation Managers must phone in detention to a dedicated BOCC resource



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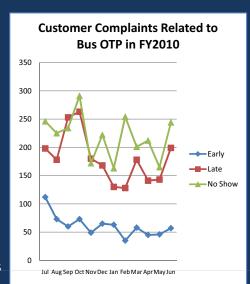


### Performance: Actions To Improve OTP

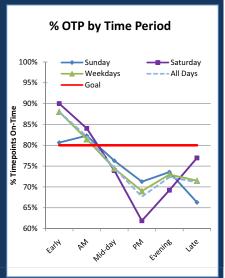
### G30 Strategic Action Team - Goal 2: Deliver Quality Service

The G30 OTP team is a cross functional group tasked with:

- Assessing Metrobus service reliability
- Identifying internal and external factors affecting service
- Suggesting recommendations



 OTP accounts for 35% of total bus complaints



 A.M. OTP consistently meets 80% goal; P.M. peak and evening have the lowest OTP



### Performance: Actions To Improve OTP

### G30 Sample Strategies For Improving Reliability - Goal 2:

Deliver Quality Service

- Implement dedicated bus lanes and intersection treatments to alleviate the impact of traffic congestion
- Re-deploy Service Operation Managers (SOM) and dedicate SOMs to specific lines or corridors
- Consolidate bus stops
- Review time point locations
- Adjust schedules to match actual operations (budget constraints)
- Ride the bus routes and interview operators more frequently

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### Action To Improve Service: Planning For Service Improvements

### Priority Corridor Network - Goal 2: Deliver Quality Service

- <u>Priority Corridor Network</u>: Board approved program to improve service, capacity, and performance on 24 corridors serving over half of all Metrobus riders
- <u>Corridor Study Projects</u>: (3-4 per year) intended to evaluate, recommend and prepare corridor service restructuring and capital improvement plans
- <u>Service Evaluation Projects</u>: (6-8 per year) intended to evaluate existing service, recommend operating adjustments, and identify future strategic needs
- <u>Comprehensive Implementation Plans:</u> addresses requirements and practices for service design; customer facilities; buses and assignments; customer information systems; transit/traffic operations and plans; fare collection; and safety and security management

ty Service	
STUDIES	EVALUATIONS
U Street-Garfield Line: Routes 90, 92,93	70s Line (2007): Routes 70,71,79
K6 Line: Route K6	Routes B2, D12,D13,D14
Benning Rd. – H St.: Routes X1,X2,X3	Routes 23A, 23C,25A,25C, 25D
28-Leesburg Pike Line: Route 28A	F8,P12, 2A,2C,2G,D1234 568
Q Line: Route Q2	
16 <sup>th</sup> St. Line: Routes S1, S2,S4	
30s Line: Route 32,34,36	



### Summary

Metro is becoming a performance based agency

- Performance Office staff will continue to collaborate with front line operating groups seeking ways to highlight good performance and improve poor performance
- Develop Execution Plans
- Performance Reporting
- Share Best Practices

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## Washington Metropolitan Area Transit Authority Board Action/Information Summary

○ Action • Information	MEAD Number:	Resolution: O Yes • No
------------------------	--------------	------------------------

TITLE:

Safety Report

#### **PURPOSE:**

To present to the Board of Directors a report on the state of safety within Metro. Including safety statistics, current actions, action plans on recomendations to audits, policies and other safety related information so the Board may be kept up to date and informed.

### **DESCRIPTION:**

To ensure that safety is the priority within Metro and the necessary actions and policies are implemented to enhance the safety of our emloyees and customers.

### **FUNDING IMPACT:**

None

#### **RECOMMENDATION:**

To present the monthly Safety Report to the Board of Directors.



# Washington Metropolitan Area Transit Authority

# Safety Report

Safety & Security Committee November 18, 2010

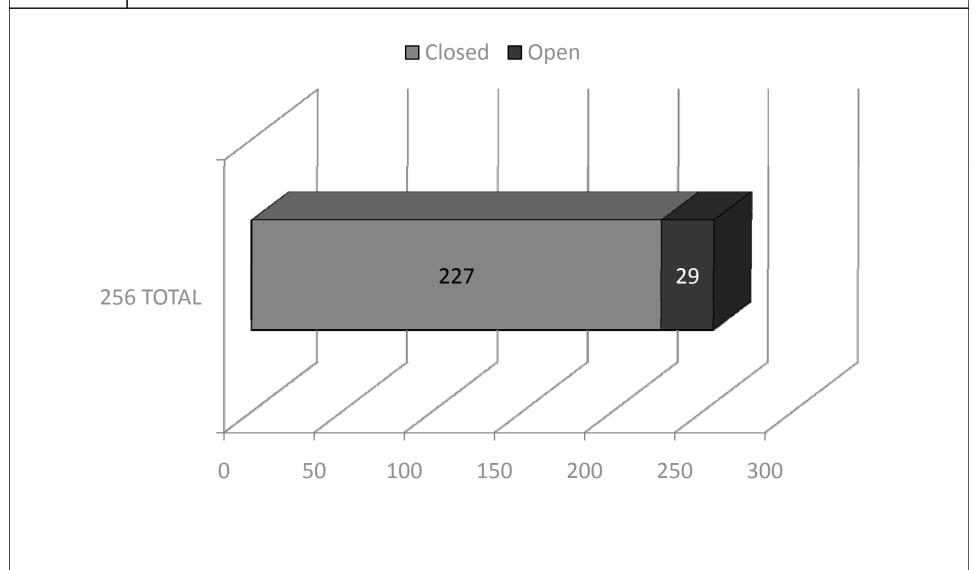


## **NTSB Update**

- Metro continues to works towards the acceptable closure of NTSB recommendations
- As of the week of November 1, 2010, metro has provided an update proposal regarding these 15 recommendations (R-10-08 through R-10-22)

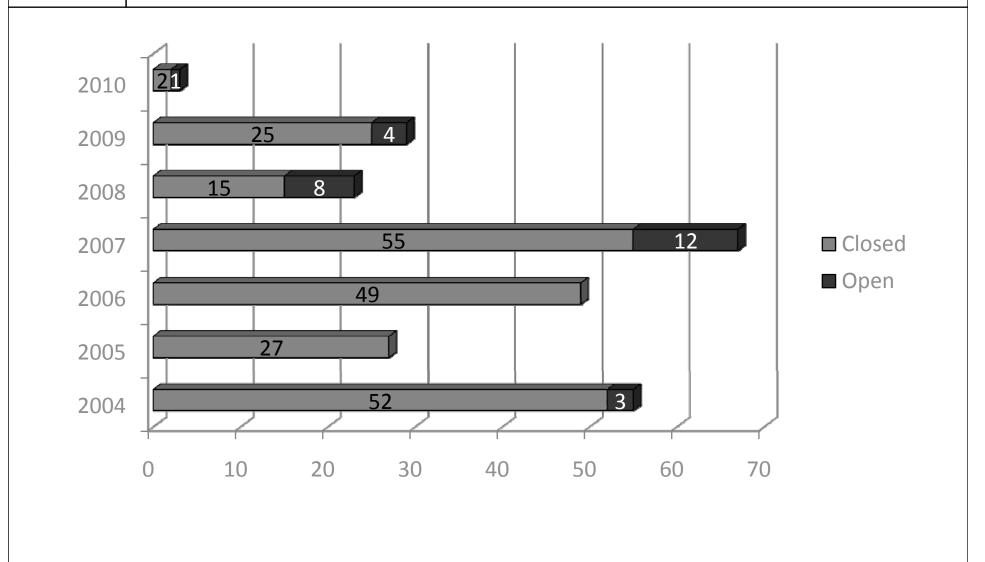


## **Corrective Action Plans**





## **Corrective Action Plans**



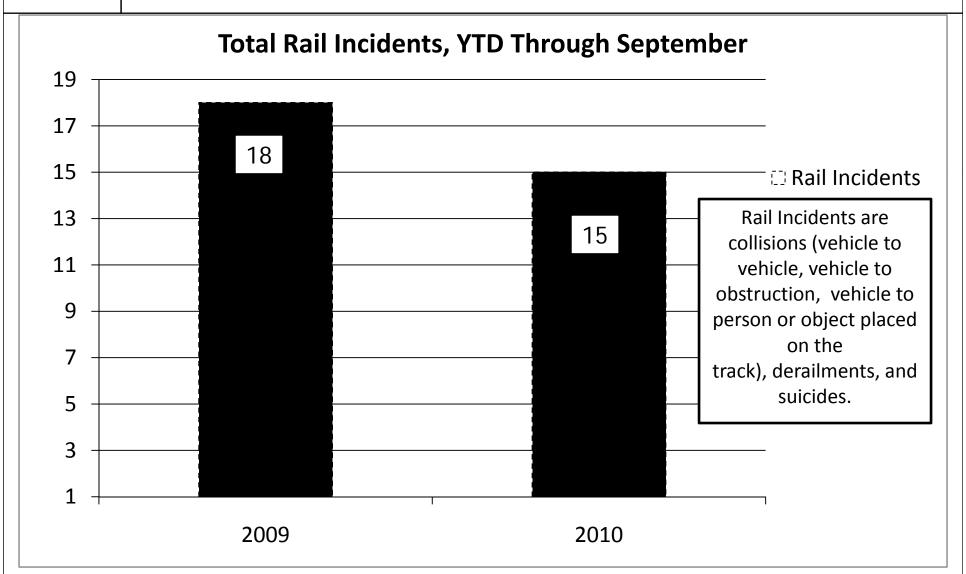


# Days Worked – No Lost Time Injuries

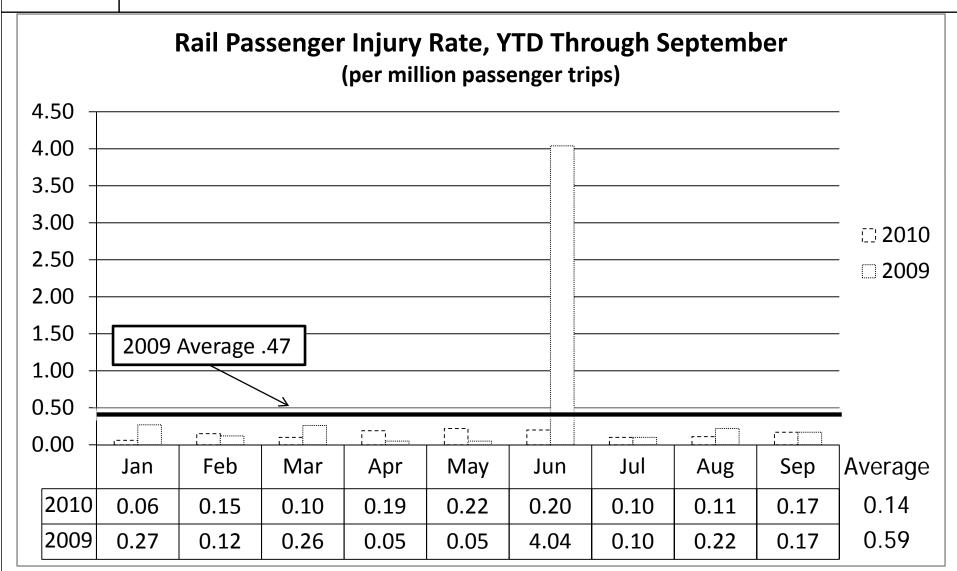
Division	Number of days
Glenmont Rail Inspection	1,287
Royal Street Bus Maintenance	568
Track Maintenance Red	447
Heavy Equipment Shop CMNT	371
Shops and Material Control SMNT	351
Heavy Overhaul Shop Bus, CTF	346

Current as of November 4, 2010

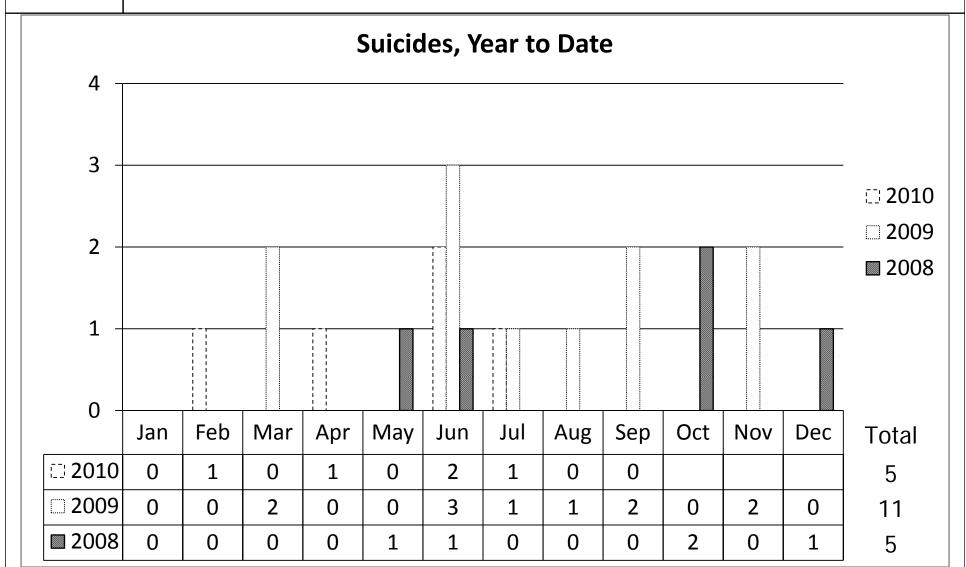




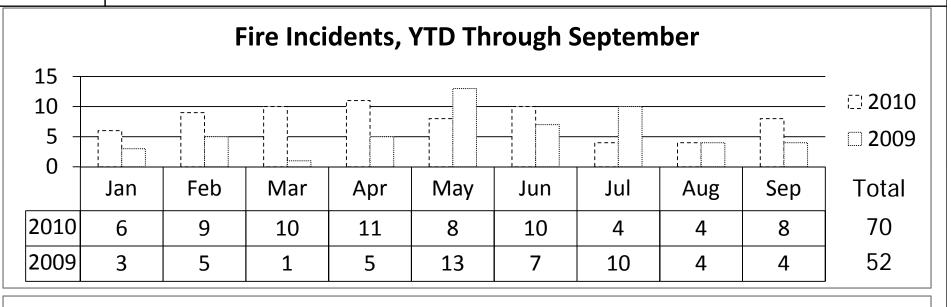


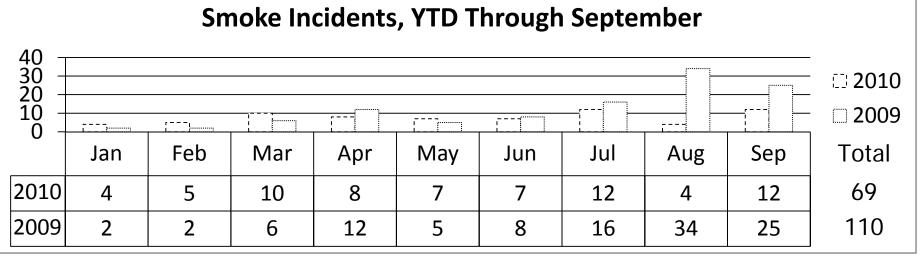






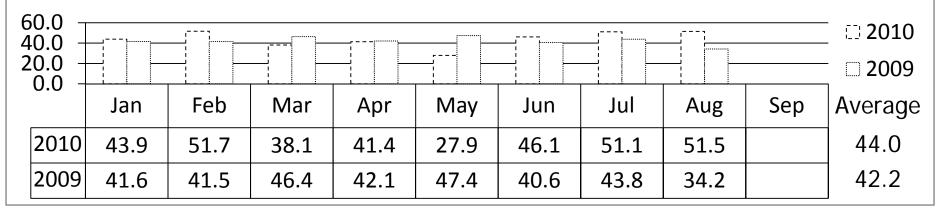




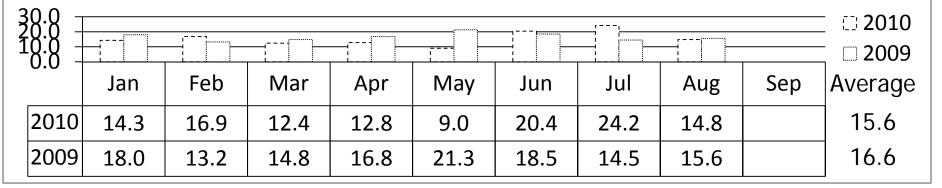




# Total Bus Collision Rate, YTD Through September (per million miles)

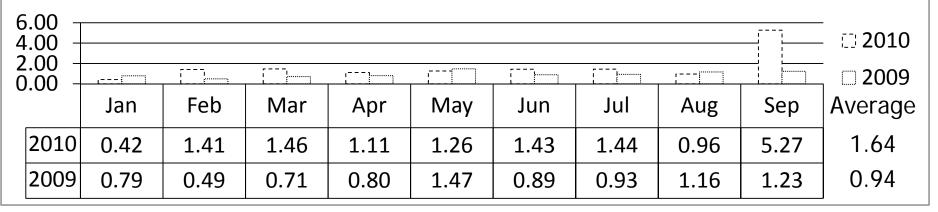


# Preventable Bus Collision Rate, YTD Through September (per million miles)

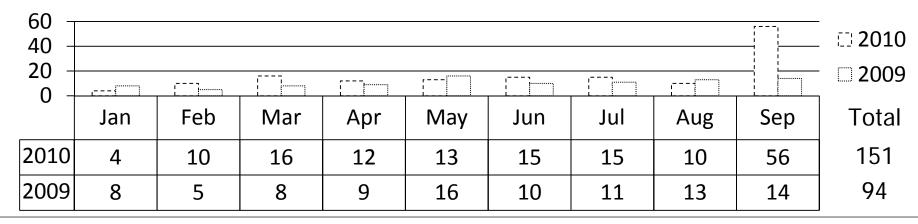




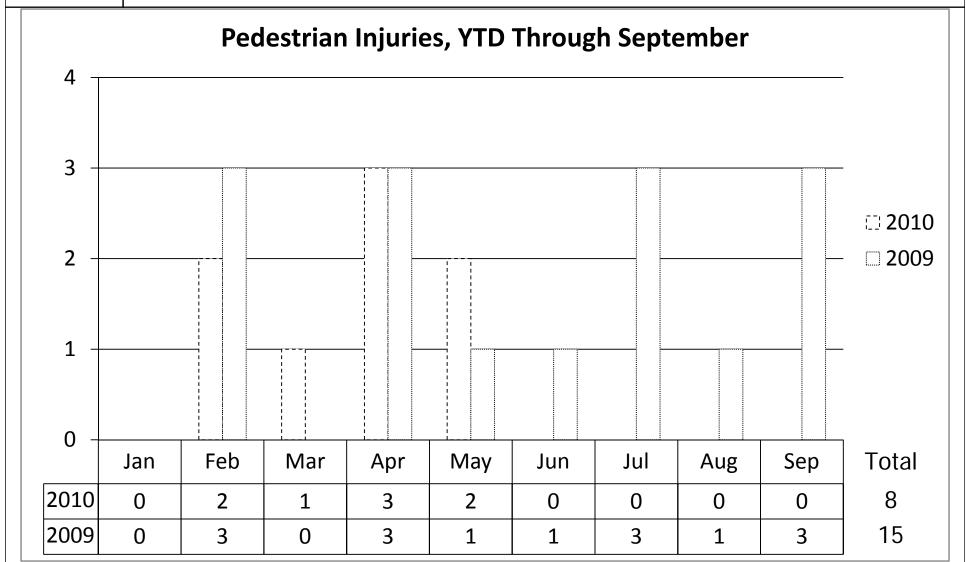
# Bus Passenger Injury Rate, YTD Through September (per million passenger trips)



## **Bus Passenger Injuries, YTD Through September**



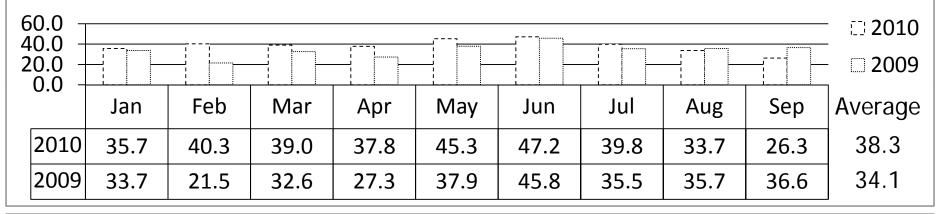




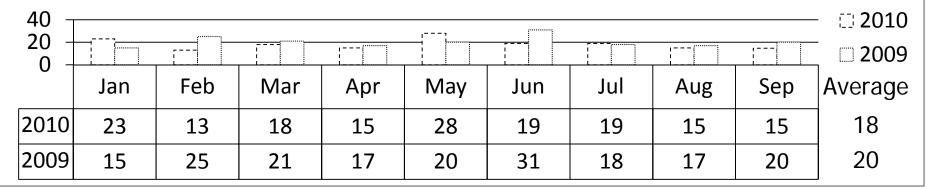


# **MetroAccess Safety Performance Indicators**

# MetroAccess Total Accident Rate, YTD Through September (per million miles)



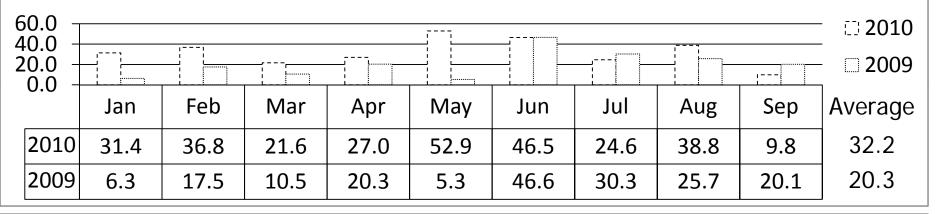
# MetroAccess Preventable Acc. Rate, YTD Through September (per million miles)



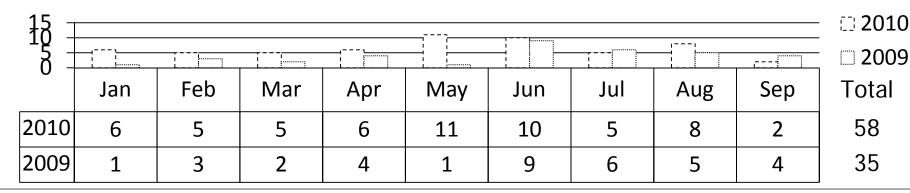


# **MetroAccess Safety Performance Indicators**

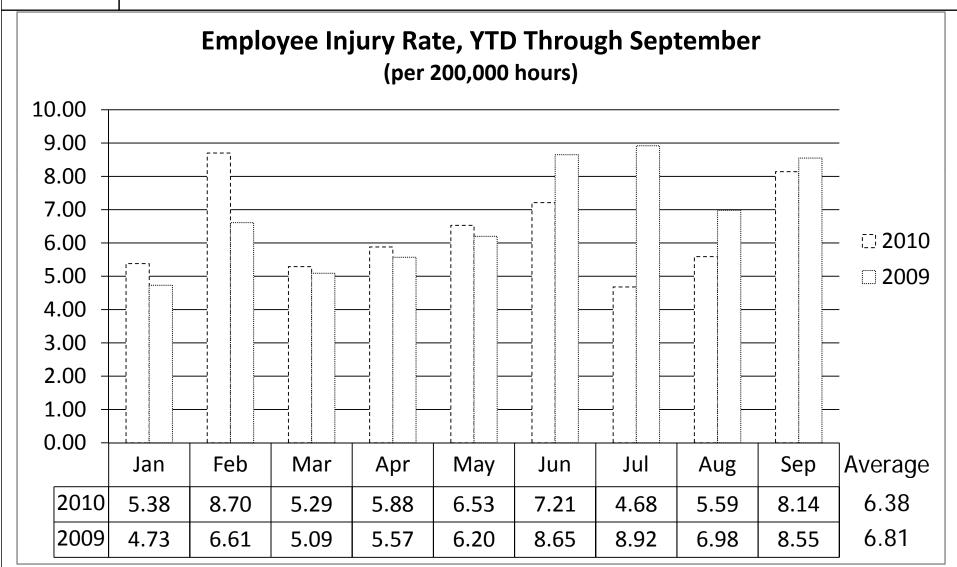
# MetroAccess Passenger Injury Rate, YTD Through September (per million miles)

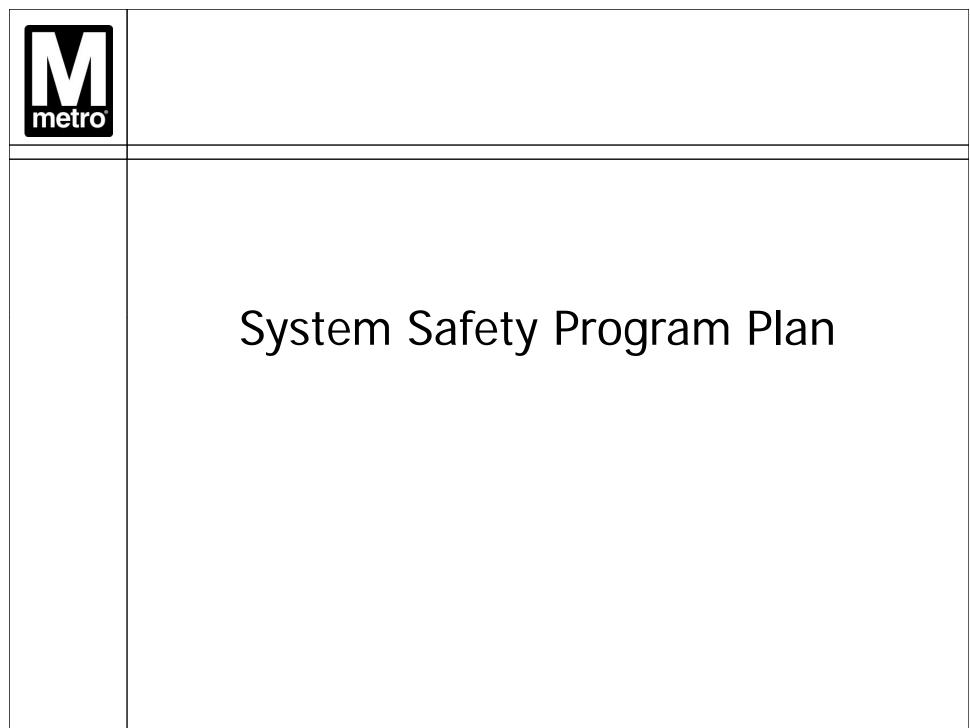


# MetroAccess Passenger Injuries, YTD Through September (per million miles)











# **Purpose**

- Provide information to the Committee regarding the revision of the WMATA System Safety Program Plan (SSPP)
- Required by the FTA State Safety Oversight Regulation for all Rail Fixed Guideway Systems
- Must include the requirements of the Tri-State Oversight Committee (TOC) program Standard and Procedures Manual





# **Background**

Metro's first SSPP was developed in 1976 with the opening of the first segments of Metrorail.

- Voluntary and based on guidelines established by the American Public Transportation Association (APTA)
- 1996, FTA State Safety Oversight (SSO) regulation made the SSPP mandatory.
  - APTA guidelines were adopted by the FTA as the basis for developing the SSPP
- 2005, revised FTA SSO regulation established new guidelines for the preparation of the SSPP based on 21 Elements



# 2010 SSPP Revision

## Includes recommendations from:

- December 2009 FTA Audit
- National Transportation Safety Board (NTSB)
   Fort Totten Investigation report
- 2010 TOC Triennial Safety Review report
- 2010 revision of the TOC Program Standard and Procedures Manual
- Transit Industry "Best Practices"



# **Major Modifications**

- Clarification of responsibilities of the Chief Safety Officer
- Safety communication among General Manager, Chief Safety Officer and the Executive Leadership Team
- Comprehensive revision of the Accident Investigation, Hazard Management, Internal Safety Audit programs and the corrective action development and implementation process





## Recommendation

- 2010 Amendment to the Board of Directors System Safety Policy Statement.
  - Board Safety Policy established in 1983
  - Last amended in 2006
- Bring Revised Policy to Committee in December for Action



## DRAFT FOR PUBLIC COMMENT

# Report on Governance of the Washington Metropolitan Area Transit Authority



Riders' Advisory Council November 3, 2010

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#### **Executive Summary**

The Riders' Advisory Council (RAC) of the Washington Metropolitan Area Transit Authority (WMATA) conducted a study of the governance structure of the WMATA Board of Directors during the summer and fall of 2010.

There is a widespread perception among riders and the local media that change is needed at WMATA, and that WMATA's problems, along with the necessary change, includes the top: the Board.

This led to a number of outside studies of WMATA's governance structure. However, the RAC felt that these studies do not address the issue from the riders' perspective. The RAC therefore formed a special WMATA Governance Committee to examine the issues in detail and issue its own report.

The RAC is a 21-member body composed of riders from the District of Columbia, Virginia, and Maryland including three at-large members. RAC meetings and committee meetings are all open to the public. All RAC members can participate in all committees, including the Governance Committee.

The Governance Committee held 7 public meetings including four roundtables with current and former Board members and representatives of advocacy organizations. Based on the dialogue at the roundtables, the RAC believes that there is room for improvement of the current governance structure of the Board.

The RAC approved releasing this draft report for public comment at its meeting on November 3, 2010. It will hold a public hearing to solicit public input on November 17, 2010 at 7:00 pm in the committee room at WMATA headquarters, 600 5<sup>th</sup> Street, NW, Washington DC. Comments can also be emailed to raccomments@wmata.com. The RAC will review the public input and consider a final draft of this report at its December 1, 2010 meeting.

The draft recommendations include 6 broad, general recommendations with 23 specific recommendations. The general recommendations are:

- 1. The Board is analogous to a legislature and should include public officials.
- 2. The Board should set clear, high standards for its members.
- 3. The Board should focus on high-level policy and objectives.
- 4. The Board should act as a regional body rather than as individuals.
- 5. WMATA's top staff member should be a CEO rather than a General Manager.
- 6. Board decision-making should include a clear and accessible public input process.

The RAC believes that implementation of its recommendations will lead to a WMATA Board that focuses on policy issues, delegates day-to-day decisions to a chief executive, and is more accountable to WMATA riders and the public.

#### Research into WMATA governance

#### **Existing discussions of governance**

There have been a number of editorials in local newspapers, blogs and other media recommending possible reforms to WMATA's governance. Much of this interest stemmed from the June 2009 crash on the Red Line, which triggered substantial scrutiny of Metro.

For instance, the Washington Post published an op-ed by former Virginia Secretary of Transportation Pierce Homer recommending certain reforms. Fairfax City Councilmember Dan Drummond made some suggestions on his blog, "The Corner Of..." In its report, the National Transportation Safety Board (NTSB) recommended some governance reforms internal to the Board to enhance oversight over safety.

In response to this debate, the Greater Washington Board of Trade (BOT) established a task force to study governance, which was cosponsored by the Metropolitan Washington Council of Governments (COG). That task force has held a number of meetings, mostly closed to the public. <sup>4</sup> They held one public meeting where individuals were allowed to speak for 3 minutes each, <sup>5</sup> and another to hear in more depth from representatives of the Riders' Advisory Council, the Accessibility Advisory Committee, ATU Local 689, the National Transportation Safety Board (NTSB), the Coalition for Smarter Growth, the Action Committee for Transit, and the Northern Virginia Transportation Alliance. <sup>6</sup>

In addition, the U.S. Government Accountability Office (GAO) was assigned in July 2009 to conduct a separate analysis of WMATA governance. That analysis is just getting underway. A representative from GAO attended three roundtables of the RAC's Governance Committee.

#### Process of the RAC committee on WMATA governance

The RAC established a committee to examine the issue of WMATA governance in July 2010. The committee reviewed the existing written suggestions listed above, TCRP Report 85 (the "Public Transit Board Governance Guidebook"), the report of the Board's 2006 WMATA Governance Task Force, and the COG/BOT task force's posted list of resources.

<sup>&</sup>lt;sup>1</sup> http://www.washingtonpost.com/wp-dyn/content/article/2010/01/16/AR2010011602570.html

<sup>&</sup>lt;sup>2</sup> http://councilmandan.blogspot.com/2010/08/metros-board-needs-shake-up-three-quick.html

<sup>&</sup>lt;sup>3</sup> http://ntsb.gov/Publictn/2010/RAR1002.pdf

<sup>&</sup>lt;sup>4</sup> http://www.mwcog.org/about/governancetaskforce/governancetaskforce.asp

<sup>&</sup>lt;sup>5</sup> http://www.mwcog.org/about/governancetaskforce/Task%20Force%20Docs/070110 summary.pdf

<sup>&</sup>lt;sup>6</sup> http://www.mwcog.org/about/governancetaskforce/Task%20Force%20Docs/17%20sep%202010.pdf

<sup>&</sup>lt;sup>7</sup> http://onlinepubs.trb.org/onlinepubs/tcrp/tcrp rpt 85.pdf

<sup>&</sup>lt;sup>8</sup> http://www.wmata.com/about metro/board of directors/board docs/101206 GTFcompiled.pdf

<sup>&</sup>lt;sup>9</sup> http://www.mwcog.org/about/governancetaskforce/resources.asp

The committee held meetings on July 28 and August 25, September 15, 20, 22 and 29, and October 20. All meetings were open to the public and four included a discussion with current and former Board members and members of advocacy organizations.

The following individuals participated in one or more roundtables:

#### **Current Board members:**

- Peter Benjamin, Chairman of the WMATA Board and principal director from Maryland
- Catherine Hudgins, First Vice-Chairman of the WMATA Board, principal director from Fairfax
   County and member of the Fairfax County Board of Supervisors
- Mortimer Downey, principal director from the federal government and former U.S. Deputy Secretary of Transportation
- William Euille, alternate director from Virginia and Mayor of the City of Alexandria
- Christopher Zimmerman, principal director from Virginia and Vice-Chair of the Arlington County Board

#### Former Board members:

- Kate Hanley, former alternate member from Virginia (1988-1995 and 1998-2004) and former Chairman of the Fairfax County Board of Supervisors
- Gladys Mack, former principal member from the District of Columbia (1979-1991 and 1995-2007)
- Matthew Watson, former alternate member from the District of Columbia (1988-1992) and former DC City Auditor

Representatives of advocacy groups and other participants providing input:

- Richard Bradley, Executive Director of the Downtown DC Business Improvement District
- James Dinegar, President of the Greater Washington Board of Trade
- James Dyke, Chairman of the Greater Washington Board of Trade
- Dennis Jaffe, Sierra Club Metro DC and first chair of the RAC (2006)
- Jackie Jeter, President of ATU Local 689
- David Robertson, Executive Director of the Metropolitan Washington Council of Governments
- Richard Rybeck, former aide to former Board member Hilda Mason from DC and former District Department of Transportation official
- Stewart Schwartz, Executive Director of the Coalition for Smarter Growth
- Tina Slater, Vice President, Action Committee for Transit, reading a statement by Ben Ross,
   President of the Action Committee for Transit
- Lateefah Williams, political and legislative director for ATU Local 689

The following members of the Riders' Advisory Council and others participated in one or more of the sessions:

- David Alpert, chair of the Governance Committee and DC Vice-Chair of the RAC
- Frank DeBernardo, member from Prince George's County and Chair of the RAC
- Victoria Wilder, member from Montgomery County and Maryland Vice-Chair of the RAC
- Penelope Everline, member from Arlington County
- Christopher Farrell, member from Montgomery County
- Robert Petrine, member from Fairfax County
- Carol Carter Walker, member from the District of Columbia
- Lillian White, member from the City of Alexandria
- Kim Kaplan, an Alexandria member of the Transportation Planning Board's Citizens' Advisory
  Committee, also participated in some meetings following an invitation from the RAC to the CAC
  to have one or more CAC representatives participate in the process.

The Governance Committee posed the following questions to participants to frame the issue:

- 1. What does the WMATA Board do well? What could it do better?
- 2. What types of decisions are appropriate for the Board to make? What types of decisions are more appropriately delegated to the General Manager and his/her staff?
- 3. What advantages/disadvantages do you see in including public officials, appointed individuals and/or directly elected representatives on the Board?
- 4. How does the composition of the Board affect WMATA's ability to secure funding?

After some initial comments by each participant, RAC members asked questions and participants engaged in an open discussion of the issues.

A summary of the issues discussed at the roundtables is attached as Appendix A.

#### Recommendations

Based on the conversations at the roundtables, the Riders' Advisory Council feels that it is important for the Board to consider ways to improve governance. There are many ideas which could improve the Board's functioning and relationship to riders, and WMATA stands at a moment in its history when it needs to take action to restore confidence and address the systemic issues which have been building for a long time. Funding is one of the largest, but it is not the only one, and improvements to the functioning of WMATA and its Board can help build public support for new means of funding.

The following are our recommendations:

- 1. The Board is analogous to a legislature and should include public officials.
  - 1.1. To the extent practical, each rider in the Compact area should have one or more representatives on the Board who represents that rider in an elected capacity.
- 2. The Board should set clear, high standards for its members.
  - 2.1. The Board should define, as a written policy, the responsibilities of Board members.
  - 2.2. The Board should set a high standard for attendance at Board and committee meetings, and incorporate that standard into the Procedures that it adopts at the beginning of each year.
  - 2.3. Board members should ride rail and bus regularly, and take occasional trips on MetroAccess to experience that service as well.
  - 2.4. Jurisdictions should commit to appointing members who can commit to meet the attendance and ridership standards, and removing members who do not.
  - 2.5. Jurisdictions should select public officials for their involvement with budget processes that could affect transit funding, and their role in land use policy in the vicinity of transit, especially Metrorail stations.
- 3. The Board should focus on high-level policy and objectives.
  - 3.1. The Board should spend more time discussing and developing policies on issues such as land use, fares, budget, and service.
  - 3.2. The Board should set clear, high-level goals for WMATA on issues such as safety, operations, and customer service, and monitor progress against those goals.

#### 4. The Board should act as a regional body rather than as individuals.

- 4.1. The Boad and General Counsel should clarify that guidance from individual Board members either at or outside meetings do not have force and the staff should not modify policy on that basis.
- 4.2. The Board chair should no longer automatically rotate. Instead, Board members should elect the best chair each year. Reelection of capable chairs is encouraged for continuity.
- 4.3. The jurisdictional veto should remain.
- 4.4. The Board should remain the same size as called for in the Compact today.

#### 5. WMATA's top staff member should be a CEO rather than a General Manager.

- 5.1. The top staff position should bear the title of CEO.
- 5.2. The CEO should bring specific recommendations to the Board.
- 5.3. The Board should let the CEO make most operational decisions based on Board policies and direction.
- 5.4. The CEO should feel free to present any information or recommendations to the Board or the public he or she feels appropriate.
- 5.5. The CEO should serve as the primary public face of WMATA.

#### 6. Board decision-making should include a clear and accessible public input process.

- 6.1. The Board should create a standardized process for soliciting public input and involvement on decisions before any vote is taken on that decision.
- 6.2. The Board should develop a clearer policy around staff releasing information.
- 6.3. The Board should create a clear mechanism for riders to contact individual members.
- 6.4. Board members should follow up directly on communications from riders and be adequately staffed to do so.
- 6.5. All Board meetings including committee meetings and special Board meetings should include a public comment period at the beginning,
- 6.6. The Board should repeal the current rule limiting public comment to once every three months.

#### 1. The Board is analogous to a legislature and should include public officials

The WMATA Board is more analogous to a legislative body than to a corporate Board of Directors or the board of a public utility. However, there are valuable elements of non-legislative organizations' governance that the Board can incorporate.

Some criticisms of the WMATA Board say that it is too fraught with political conflict. When this interferes with the Board's ability to make good decisions, this is a problem. However, it often leads to better decisions, rather than worse ones.

WMATA must balance the needs of multiple jurisdictions with different interests. It must operate services that touch riders on a daily basis, where riders expect responsiveness. A legislature is the political structure best able to meet these needs.

Some proposals for reform of the WMATA Board cite MWAA, public utilities like DC Water, or corporate boards as examples of governance. One seemingly appealing element of these structures is that they appear to be much more efficient.

However, this is a false comparison and assumes the wrong objective.

Unlike MWAA, WMATA's operations are not narrowly circumscribed in a small geographic area which can be under exclusive control. Unlike public utility authorities, decisions have to be made about how much transit service to provide, and to whom. Unlike corporations, riders do not have the choice to take their business elsewhere. Most importantly, unlike all of these, WMATA is not in a position to raise its own revenue and become self-sufficient.

Proposals to restructure the Board to be more akin to MWAA or a corporation would simply move the politics under the surface. Instead of the press reporting on the fight over an issue, the press would not be present. That might reduce the number of tweets about a silly comment by a Board member, but it would not result in better outcomes.

WMATA does not need to make decisions with less public debate; it needs to make the right decisions. The needs of diverse jurisdictions must necessarily be a factor. It must also balance the interests of most efficiently moving trains and buses against broader policy goals, such as access by riders of different incomes, different geographies, different times of day and different modes of reaching transit.

Simply being a legislature does not mean giving up on making governance more effective. There are elements of the governance of other, non-legislative bodies that can provide ideas for improving WMATA's governance, and in particular the executive.

Recommendation 1.1: To the extent practical, each rider in the Compact area should have one or more representatives on the Board who represents that rider in an elected capacity.

Ideally, each rider should have at least one elected official representing them on the Board whom they have the power to vote for or against in an election (presuming they are eligible and registered to vote).

Fundamentally, elected officials are most responsive to those who directly elected them. Riders who have such an official on the Board enjoy the ability to weigh in with a member on policy issues and feel they will receive a response.

However, given the structure of the region's governments, it is not possible or practical for all riders to actually have a representative on the Board, since doing so would require a very large Board (and we don't think it should get larger; see Recommendation 4.4), or the service of officials who would not have the time or interest in serving directly.

For example, in Virginia, no four local officials collectively represent all riders. Only the chairman of the Fairfax County Board of Supervisors is elected at-large in that county, and she has too many other responsibilities to serve on the Board. The Cities of Falls Church and Fairfax cannot gain representation without the Board becoming larger.

However, the current composition in Virginia gives a large number of riders direct representation, by including two members representing rider-heavy districts from the jurisdiction with the most riders and at-large members from the next two, and giving all jurisdictions a role through NVTC.

In the District, all riders are represented if at least one at-large DC councilmember serves on the Board. Montgomery County could have an at-large county councilmember as one of its members. Prince George's County has no at-large councilmembers, but could appoint a councilmember, state senator or delegate whose district contains a large number of Metro stations, bus lines, and riders.

Some worry that there may be an inherent conflict of interest with elected officials seeking benefits for their constituents versus benefits for the entire region. The RAC heard from several current and former Board members who explained how they do consider the entire region, largely because their riders travel throughout the region.

Even if members do focus at times on their own jurisdictional interests, the negotiations between jurisdictions usually generates a compromise that relatively fairly balances the wishes and needs of each. Budget negotiations give each jurisdiction some but not all of the elements they want. It may appear messy, but it is ultimately fair.

#### Should some Board members be directly elected?

Several participants at the roundtables suggested the direct election of a number of Board members by voters. This would ensure that members are responsive to rider concerns. Four transit systems have directly elected boards: Denver's, the San Francisco Bay Area's BART, Alameda County, California's AC Transit, and Salem, Oregon's.

However, the committee was persuaded by other feedback raising cautions against this approach. Such a system would run a great chance of bringing in members without the ability to advocate for funding with local jurisdictions or influence land use. Candidates might even oppose transit altogether, and many interest groups would likely try to influence elections. We believe that more specialized functions

like the WMATA Board are better suited to elected officials who run on a broader platform or appointees of elected officials.

#### 2. The Board should set clear, high standards for members

The Board and its members play a number of roles beyond simply directing WMATA. Unlike in many other organizations, the Board's role does not begin and end with casting votes on decisions WMATA must make. Board members also are significant points of contact with riders, and are advocates for transit in their own jurisdictions, both fiscally and in land use planning. These diverse roles are not a distraction but an integral part of the Board's functioning.

## Recommendation 2.1: The Board should define, as a written policy, the responsibilities of Board members.

One theme which became clear through the roundtables is that Board members do not all share the same view of what the role of the Board is or what it should be, or the responsibilities and qualifications of Board members.

We recommend that the Board engage in a discussion amongst its members, with staff and with the riding public, about what we expect from the Board and individual members.

We consider the following to be essential responsibilities:

- Participate in discussion and debate at committee and full Board meetings
- Cast votes
- Listen to rider input
- Advocate both publicly and behind the scenes for WMATA's needs
- Educate riders
- Experience all three modes of transit service

The ideal Board member should possess many of the following qualities, which jurisdictions should bear in mind when they select members:

- Demonstrated interest in transit
- Broad transit knowledge
- Interest in interacting with the public
- Jurisdictional budget influence
- Role and influence over land use policy
- High public standing
- Ability and commitment to think regionally as well as locally
- Time and desire to fully participate in deliberations in committee and full Board meetings
- Experience through regular ridership of the system
- Current residence in the Compact area

Recommendation 2.2: The Board should set a high standard for attendance at Board and committee meetings, and incorporate that standard into the Procedures that it adopts at the beginning of each year.

We are indeed "chagrined," as one roundtable participant put it, by the poor attendance of many members. With a small Board and many issues to work out which matter so much to so many, it is not acceptable for members to view attendance as optional.

Some members who rarely attend claim they are working in Metro's interest behind the scenes. This rationale is not persuasive. As Ms. Hanley explained, Board membership is far more than casting a vote. It is an ongoing, active involvement in setting important policy. Members need to be present for most discussions to understand the past context for present decisions.

The former members said that they had close working relationships with their counterparts in other jurisdictions. Members today must strive for the same standard. One weakness we heard in our roundtables was that members often do not talk to each other as much as legislators do in a city or county board or council.

Membership on the Board should not be considered a political plum to be given to a supporter or an elected official who wants an extra title. Nor should it go to the highest ranking official in a government simply by virtue of their position. It should go to those who have the time and interest in making a deep commitment to addressing WMATA's needs and working for the needs of riders, and who exemplify the qualities and can exercise the responsibilities listed in Recommendation 1.1.

Recommendation 2.3: Board members should ride rail and bus regularly, and take occasional trips on MetroAccess to experience that service as well.

It is true that some members are strong advocates for transit while not riding the system on a regular basis. After all, some elected officials note, they themselves hear from riders. However, we believe there is no substitute for regular, direct experience with the system.

We realize that not all members can ride often or on a set schedule, but we think that members should ride often enough to be familiar with the system and its operations.

Recommendation 2.4: Jurisdictions should commit to appointing members who can commit to meet the attendance and ridership standards, and removing members who do not.

The August 2, 2010 *Examiner* article "Metro board members play hooky" <sup>10</sup> noted the disadvantages DC faced in recent budget negotiations as a result of having only one of its two voting members able to participate in negotiations. Having a member who does not participate and ride transit hurts that jurisdiction in important ways.

<sup>&</sup>lt;sup>10</sup> http://www.washingtonexaminer.com/local/Metro-board-members-play-hooky-1005888-99658089.html

Riders should bear in mind the appointment decisions made by their top leaders, whether county executives, Governors, the Mayor or Council Chairman in DC, and hold those leaders accountable for those choices. If a member does not attend meetings or ride transit, it reflects poorly not only on that individual, but on the person who chose that individual for the Board or allowed him or her to remain.

The federal government should also make a similar commitment when selecting its remaining representatives. Part of choosing regular riders and those with the time to attend meetings must necessarily mean choosing individuals who live in the Washington metropolitan area, since a resident of another city cannot ride the system regularly and Board meetings, budget hearings, and other events are frequent enough that only those who live nearby can practically participate fully.

Recommendation 2.5: Jurisdictions should select public officials for their involvement with budget processes that could affect transit funding, and their role in land use policy in the vicinity of transit, especially Metrorail stations.

The role of a WMATA Board member goes beyond simply operating the Authority. Board members often act as advocates for transit within their jurisdictions as well as advocates for their jurisdictions within the Board.

Members advocate for transit in their local jurisdictions in two ways: by setting the budget and by determining land use.

The most important is representing transit needs in the budget process. When Board members are able to influence their jurisdictions' budget processes, a better relationship develops to ensure that WMATA is responsive to the budget pressures of the jurisdictions and the jurisdiction is also responsive to the budget pressures of WMATA.

Land use decisions also strongly affect WMATA. The more development happens around Metro stations, the more riders use the system, increasing transit revenue. It is better when those deciding land use are also appropriating money for transit, because they have an incentive to maximize the investment.

Where this relationship does not exist, local jurisdictions may lack the same direct incentive to guide land use around transit. But if, at the very least, an official who is involved with land use policy also serves on the Board, it ensures that transit is highly considered.

#### 3. The Board should focus on high-level policy and objectives

Current and former Board members uniformly defined the WMATA Board as a "policy board," but there was a great deal of variation as to what a "policy board" means. One element, we believe, is spending a fair amount of time developing actual policies, rather than simply making policy-related decisions on a case by case basis.

Recommendation 3.1: The Board should spend more time discussing and developing policies on issues such as land use, fares, budget, and service.

The Board currently spends very little time defining high-level policy. Understandably, they are all busy people and often have to focus on the most urgent matters. However, this creates the perception of "micromanagement." The Board needs to devote the necessary time to define broad policies with which to shape later decisions.

Recommendation 3.2: The Board should set clear, high-level goals for WMATA on issues such as safety, operations, and customer service, and monitor progress against those goals.

As several members noted, the Board is criticized both for micromanaging and for not being aware of operating problems. The first can be addressed by developing policies. The second is a consequence of the Board's agenda, which almost exclusively covers issues requiring immediate attention.

The new "Vital Signs Report" is a laudable innovation, but it also reveals how on many metrics, little has changed. Staff told the RAC that the target level for metrics were based on past experience or set somewhat arbitrarily.

The Board should decide which of these "vital signs" it wants staff to improve, and direct the General Manager to identify what would be necessary to make progress in those areas. Together, the Board and General Manager should then establish achievable yet meaningful targets, and judge the General Manager in his or her annual performance evaluation based on progress against those goals. Further, we recommend that the Board discuss progress against these goals at least quarterly.

This would address many of the criticisms around safety in particular. Safety does not lend itself to decision-making based on urgency, because safety is never urgent until there is a problem with safety. If the Board works with the General Manager to set objectives and tracks progress, then the Board can ensure tangible improvements so that safety is never an afterthought.

#### 4. The Board should act as a regional body rather than as individuals

Recommendation 4.1: The Board and General Counsel should clarify that guidance from individual Board members either at or outside meetings do not have force and the staff should not modify policy on that basis.

The Board should adopt the policy that Ms. Hanley described from the Fairfax School Board: the members have power when they act as a group, but not individually.

In the budget negotiations, staff often modified their recommendations based on statements of individual Board members. They were trying to identify a budget compromise that they thought would garner sufficient support, but this made the whole budget a moving target for other members.

On an issue like the budget, the CEO should present a recommendation based around what he or she thinks is best, not based on what he or she thinks will win votes. There can be a variety of other alternatives presented as well. If the Board wants to make changes from the recommendation, they can, but they should do so on their own, potentially negotiating to trade off different proposals instead of having the staff simply take one off the table preemptively.

Board members are free to meet privately with staff and try to influence them to modify a proposal, and staff are free to make changes, but they should treat this in the same way as they would a meeting with any other advocate. If they are persuaded by new information on its merits, they should make a change. If they are not, and still believe the original recommendation is right, they should continue presenting the original to the Board until such time as it votes as a whole to disapprove that plan and/or adopt a different alternative.

# Recommendation 4.2: The Board chair should no longer automatically rotate. Instead, Board members should elect the best chair each year. Reelection of capable chairs is encouraged for continuity.

The Compact only compels the Board to hold elections for a chair, but prescribes no rotation. Nevertheless, the chair has rotated among the six seats annually by convention.

It is important to give the Board some stability from year to year. The Board should elect a member that has the support of all jurisdictions.

Having a new chair each year means that the Board's procedures have changed frequently. Committees have changed in number and size. Some chairs have set goals for the year, others have not. Some have controlled agenda items and information disseminated to fellow members or the public, while others have not.

A real election instead of a strict rotation will push members to choose a chair who has a good relationship with all and who holds a regional perspective. If there is a true contest for chair and one jurisdiction's member must win, it creates a need for members to act in a more regional way to win support from their colleagues.

Ideally, such a member would maintain the support and trust of colleagues so that the chair would change less frequently than once per year. Another suggestion was to create a longer, fixed term of office for the chair.

#### Recommendation 4.3: The jurisdictional veto should remain.

The veto may rankle and appear to create the opportunity for "gridlock," but WMATA is above all else a cooperative endeavor between three signatories with their own interests. It must ensure that no one is put at a disadvantage to ensure ongoing support from leaders and residents of all three. Messy as it is, the veto is necessary and should stay.

#### Recommendation 4.4: The Board should remain the same size as called for in the Compact today.

It is a truism of group dynamics that smaller groups are more effective at making decisions than larger ones. At 12 members, the Board was adequately sized to make decisions. Now, at 14, it is still able to. Hopefully the future increase to 16 will not impair this.

However, giving additional voice to the many Virginia jurisdictions that could demand representation would further grow the Board. DC and Maryland would need comparable increases.

We believe that an increase beyond 16 members would be detrimental to the effectiveness of the Board. If any Compact changes come under consideration, they should not involve enlarging the Board.

#### 5. WMATA's top official should be a CEO rather than a General Manager

If the Board plays a legislative role (see Recommendation 1), then the head of the staff must play an executive role. That executive function should be strong, making the CEO the primary leader of the organization.

#### Recommendation 5.1: The top staff position should bear the title of CEO.

We agree with Mr. Downey that "General Manager" connotes a "hired hand" who simply obeys orders from the Board and makes the trains run on time. Renaming the position is the smallest but first step in changing the perception of this office.

The CEO can certainly hire an official who assumes more of an operational role, ensuring that the specific functions of WMATA are carried out day to day. Such a person could hold the title of Chief Operating Officer, General Manager, or something else.

#### Recommendation 5.2: The CEO should bring specific recommendations to the Board.

The CEO should act as the visionary and leader for WMATA. He or she should recommend a course of action on long-term and short-term issues and bring them to the Board for approval, rather than waiting for the Board to point the way.

While the Board should set policy, the CEO should also formulate potential policies and bring those to the Board as recommendations. The Board can then modify the policies, but should have a clear recommendation from the CEO.

On issues such as budgets and contracts, the CEO should make a recommendation and then stand by it until and unless the Board makes modifications.

## Recommendation 5.3: The Board should let the CEO make most specific decisions based on Board policies and direction.

The Board should hire a CEO it believes will make the right decision most of the time. When the CEO comes to the Board with a recommendation, the Board should expect that in most cases it will approve the recommendation. If that confidence wanes, the Board should replace the CEO rather than second-guessing more of his or her decisions.

Several Board members told the Governance Committee that this is current practice, but at least following the Red Line crash, it has not appeared that way. The Board should go on public record that it intends to govern in this manner.

Recommendation 5.4: The CEO should feel free to present any information or recommendations to the Board or the public he or she feels appropriate.

Leading up to the 2011 budget process, the Board provided budget guidance in the form of a resolution that mandated the General Manager present a budget containing no jurisdictional contribution increases and no fare increases beyond the 2-year cost of living increase.

As a result, the General Manager initially released only a single budget with enormous service cuts, which later evolved into a budget with all of the elements the Board guidance had prohibited but no service cuts.

Leaving aside the question of whether or not the Board should have provided this guidance or whether the General Manager interpreted it to be constraining him more than he should, this is not the proper relationship between the CEO and the Board. The CEO needs to be able to present realities, pleasant or unpleasant, to the Board, and a number of options, whether politically comfortable or not. That means the Board should not try to discourage the CEO from bringing forth any recommendations and the CEO should not feel constrained from presenting potentially unpleasant facts or difficult choices.

The Board Chairman and other members should not be making these types of requests. Their role is to listen to what the CEO is saying and give feedback, and ultimately approve or reject the proposal. They should not be preventing the CEO from asking or from sharing anything with the other members. To ensure this is clear, the Board should add a formal policy on the subject to their operating procedures which are reviewed and updated annually.

#### Recommendation 5.5: The CEO should serve as the primary public face of WMATA.

In a corporate setting, the CEO is the person who most often represents the company on TV, in the press, at Congressional hearings and in other public venues. In a city, the mayor often fills this role, though the council head often does as well, in that case often because both have political standing and ambitions.

In recent years, the General Manager has often been a less visible public figure than the Board chair. John Catoe had few direct contacts with the press. Richard Sarles is currently serving in an interim capacity, and perhaps partly as a consequence is not doing much to raise his public profile.

The Board should clearly define the role of the Board chair relative to the CEO. The CEO should be the one to go on television or the radio, and should give interviews. He or she should play the role of the most visible WMATA official.

#### Should the CEO be a member of the Board?

Some individuals and organizations who support elevating the GM/CEO role have suggested making the CEO a member of the Board, possibly even as its chair, as is the case in some other transit systems like the New York MTA.

Without such a change, there will be an inherent and perhaps inevitable tension between the value of having the CEO tell the Board what they don't want to hear, and the desire of the CEO to please those who have the power to fire him or her. It will require some restraint and clear agreement by the Board

to avoid the temptation to take over the spotlight, or start deciding more minor details, or to clash with an independent-minded CEO. Riders, advocates, and local jurisdictions will need to maintain the strong expectation with Board members that they treat the CEO like a CEO.

# 6. Board decision-making should include a clear and accessible public input process

The more the Board is focused on policy, the more each individual decision impacts riders in long-term ways. Policy decisions should not be made lightly or based on initial impressions at a meeting where Board members have not had any opportunity to hear from the public.

In addition, in Recommendation 5 we encouraged the Board to delegate more decisions to the CEO and in Recommendation 3 to concentrate more on policy. The question remains how to ensure the Board resists the temptation to tinker with the mechanics of individual issues and lose focus on policy.

In a legislative system, one check on a legislature's propensity to micromanage issues is its process for making decisions. Most legislatures require public notices and hearings before making decisions. Should the Board institute similar requirements?

At first blush, it would seem that any mechanism that slows down Board decision-making might reduce WMATA's efficiency. However, if Board decisions require a period of time and a public process, it could push the Board to actually decide fewer yet more significant items, and to delegate the operational and more immediate issues to the CEO.

Therefore, in keeping with the legislative theme of Recommendation 1, we suggest that the Board adopt a more legislative process. Some types of decisions can be done quickly, but most other issues should require public comment. If that necessitates more steps in the decision-making process, that can be an advantage.

# Recommendation 6.1: The Board should create a standardized process for soliciting public input and involvement on decisions before any vote is taken on that decision.

Currently, agenda items appear on the Board website six days before a meeting, in most cases. Riders can, if they are paying close attention, see this information. If they know how to contact their Board members, they can weigh in. Often, members make their decisions at that meeting.

The Board should modify this process to require public input before taking a vote. This could happen in one of two ways. First, staff could release the information publicly with a longer lead time, announce it publicly, and develop a formal way for people to weigh in. Alternately, staff could present it to a committee but the committee would not vote. After that, the Board could solicit input and then take a vote at a subsequent meeting.

The input itself could take a variety of forms. It could involve public hearings, or posting items online and in public places and allowing feedback via a Web site or phone number. Another option would be for the Riders' Advisory Council to play an increased role.

#### Recommendation 6.2: The Board should develop a clearer policy around staff releasing information.

Participants in the roundtables explained that staff sometimes feel a tension between the chance of getting reprimanded for not soliciting rider input before presenting something, and the chance of getting reprimanded for talking about something to members of the public before the Board members have had a chance to review it.

Board members shouldn't reprimand staff for either of these actions. The Board should do more to define what it expects from staff and from riders. Sometimes one member of the Board expects one thing and another member expects something else. The Board should work to reach consensus on when information should be released and how to elicit public feedback.

## Recommendation 6.3: The Board should create a clear mechanism for riders to contact individual members.

Riders who live in jurisdictions with elected officials on the Board can send comments on policy to their members via the publicly accessible contact information every elected official maintains. Riders whose representatives are appointed have no similar clear venue.

Today, riders can contact BoardOfDirectors@wmata.com, but there is no assurance that riders will receive a reply, which members will get the message, or who will reply. Some emails on policy issues end up going to the customer support staff and yield a staff response rather than going to a Board member.

The Board should create a process for any rider to send a message to any particular member. One easy way would be to create a Web form on which riders can select a member or their jurisdiction from a drop-down and then enter a comment to go to the member.

As several participants in the roundtables pointed out, in a legislative system (see Recommendation 1) representatives actually play two roles. One is to set policy. The other is to help constituents with issues when the standard administrative procedure has not functioned. For example, Congressmen help people whose Social Security checks have not arrived due to bureaucratic snafus.

This is not a distraction but rather a valuable way to increase public confidence in an institution. The better the standard customer service system becomes, the less members of the public need to reach out to their representatives, but inevitably there are some cases where the standard system breaks down and it becomes necessary.

In its process of defining its role and that of members in recommendation 2.1, the Board should include the "Congressman role" among those expected of Board members.

# Recommendation 6.4: Board members should follow up directly on communications from riders and be adequately staffed to do so.

Riders who contact their representatives expect to receive a reply from that individual, even if that reply is actually composed by a staff member. Even so, those replies generally bear the name of the representative, telling the rider at the very least that the representative is generally aware of the issue and has authorized the response.

WMATA Board members should do the same. Naturally, this expectation would create some work for members. If necessary, therefore, they should have adequate staff to handle these inquiries.

Some members may feel they are adequately staffed today, while others may not. For those who are, the existing staff can handle the communications.

For those who are not, we suggest adding some staff inside the WMATA headquarters. This could include employees dedicated to an individual Board member or a member and alternate pair, or shared staff in the Office of the Board Secretary, or other arrangements.

# Recommendation 6.5: All Board meetings including committee meetings and special Board meetings should include a public comment period at the beginning,

The public comment period at the beginning of each Board meeting was added in 1995 as a consequence of the same Sierra Club advocacy that resulted in the Riders' Advisory Council. However, the public comment period only exists at the start of each full, regularly-scheduled Board meeting.

In reality, many Board members make up their minds and give guidance to staff at committee meetings. However, committee meetings have no public comment period. Likewise, "special Board meetings" have no public comment period either.

The Board should provide the opportunity for members of the public to speak with them before each meeting, regardless of its size or whether it is "special."

## Recommendation 6.6: The Board should repeal the current rule limiting public comment to once every three months.

A little-known provision of current Board procedures restricts any individual from speaking during the public comment period more than once every three months. The Board should drop this provision.

This inherently assumes that the testimony from the individuals at public comment is burdensome rather than useful. After all, if someone has useful input to the Board, wouldn't it be useful during two adjacent meetings as well as when spread out more widely?

In fact, public comment input has often informed Board debates and even led to new policies. Even if some individuals' comments are not as informative, listening to the public is part of the responsibility of legislators. After all, the agency runs on public money and members of the public pay the fares.

#### Appendix A: Summary of feedback from RAC hearings

The Board relates to three other groups: jurisdictions, riders, and the General Manager and other staff. The feedback at the roundtables can generally therefore be grouped into these three categories, plus a fourth: Who should serve on the Board, to best accomplish the needs from the three relationships?

The below statements are not verbatim quotations from the participants, but paraphrases based on notes. These are grouped into topics to make it easier to understand the discussions, but for any particular topic, the various comments often occurred at separate meetings, each of which had different participants testifying. Except when a word like "replied" is used, the statements do not necessarily relate to each other as those making them may not have heard the others.

#### How should the Board relate to jurisdictions?

#### Historical perspective

A number of participants talked about how WMATA's reputation has shifted over time.

Mr. Benjamin talked about how Metro's original purpose was to build a rail system rather than to operate it or run the bus system, but he feels the Board has risen to the subsequent challenges and had been viewed positively until the June 2009 Red Line crash.

Following the crash, the public perception changed, Mr. Benjamin said. He explained how he could attend a party before the crash and people would say positive things, while now people talk about Metro's problems. He said he doesn't believe the Board's actions changed over that time period.

Ms. Jeter replied that she felt there had been "cracks" in the system all along, but people weren't paying as close attention. Also, the system is aging, which exposes problems to a greater extent.

Ms. Hudgins also spoke to this topic, noting that some of WMATA's biggest challenges involve communication, which wasn't as necessary when the system was newer and everything worked better. The declining maintenance condition has forced more interaction with the public.

#### **Need for funding**

Several participants said they felt that the primary issue facing WMATA is one of funding, and some argued that an examination of governance is missing the key issue.

Mr. Zimmerman said he feels that discussing governance simply gets away from talking about the fundamental problems of funding. The system needs "vast amounts of money," is not getting it, and little is being done currently to set up a revenue source.

Therefore, advocates are discussing governance, which is academically interesting but, Mr. Zimmerman argued, is not likely to result in any actual changes nor fix the deeper issues.

Ms. Hudgins noted that any private sector company would have invested in its infrastructure to a greater extent over time.

Mr. Euille said that with more money, WMATA could "run like Microsoft," but in the absence of money it faces many challenges with an aging system.

#### Ability to advocate for funding

Many participants directly linked the current funding structure to the representation of local jurisdictions on the Board.

Mr. Benjamin explained the history of Maryland's representation. At first, Montgomery and Prince George's Counties paid some of the cost of Metro, and the county executives appointed the principal directors. In 1992, the state took over that funding responsibility, and the Governor began appointing the principal directors while the county executives appoint the alternates.

Ms. Hanley said that Virginia localities have to be represented on the Board because they are the ones that appropriate money out of the general fund, and other money for Metro comes from dedicated Northern Virginia-only taxes like the add-on gas tax. As long as localities and residents of the local jurisdictions are primarily paying for transit, they will expect representation on the Board.

Mr. Zimmerman said there is an advantage to having elected officials on the Board, since they are more directly connected to the budget process and can work to get more money allocated, as happened during the FY2011 budget where Northern Virginia jurisdictions were the first to increase support for Metro.

#### Ability to tie land use to transit

Another way Board members often interact with local jurisdictions is in the discussions over development at and around Metrorail stations. Local jurisdictions hold the zoning powers to decide land use, which affects Metro's budget since greater development around stations leads to more ridership which increases fare revenue.

Mr. Schwartz noted that elected officials who serve on the Board are in the position of both having an involvement with Metro and also an involvement in local land use decisions. He said that gives them a greater understanding of transit-oriented development and the ridership benefits that come with that development, which benefits Metro.

#### **Jurisdictional veto**

There was a significant amount of discussion of the jurisdictional veto. Almost all participants supported retaining the veto.

Mr. Zimmerman analogized the veto to a provision in the U.S. Constitution like the bicameral legislature. He said it was a necessary element to get the three signatories (DC, Maryland, and Virginia) to agree to the WMATA Compact. Any of the three wouldn't participate if they feared the other two would outvote them on important issues.

Mr. Benjamin said that without the veto, any two signatories could agree to change the funding formula, which allocates costs among the various jurisdictions, to the detriment of the third.

Ms. Hudgins said that new Board members often assume the veto will be burdensome, but that instead of being "overpowering," it often functions as "collaborating" by making sure the jurisdictions work together to find a solution instead of simply deciding on a divisive majority vote.

Mr. Benjamin also said that the veto is rarely used, and that a bias exists against using it.

Ms. Mack pointed out that the veto can only be used to "pause" progress instead of make progress. She said it sounds worse than it works in practice.

Ms. Mack also noted that DC is often the jurisdiction that feels most vulnerable, because it and Arlington are more central and urban than the outer jurisdictions and its riders therefore have different needs than those from Maryland and outer jurisdictions in Virginia.

Mr. Watson relayed an example when most of the system had been constructed but not the Green Line between U Street and Fort Totten. There was a desire for trains from Greenbelt to switch to the Red Line and run to Farragut North, a service pattern that was ultimately adopted for a period of time. However, DC was fearful that this would result in the inner Green Line being cut for cost reasons, and thus used the veto to prevent this service pattern until contracts were issued for the construction of the line.

**Reactions**: Mr. DeBernardo pointed out that even if the veto is officially used only rarely, it is often threatened, similar to the way the filibuster is threatened but not formally used in the U.S. Senate.

Mr. Alpert noted that while it is only a tool to slow things down, sometimes that leads to a certain brinksmanship where one or more jurisdictions holds up an important decision, like the budget, in order to exact concessions as the danger of delay becomes great.

#### Hazards of the veto

Some participants pointed out potential dangers in the veto.

Ms. Hanley suggested that the veto should only be used in important situations. If a jurisdiction threatens to veto over other matters, it can cause gridlock.

Mr. Ross's statement (as read by Ms. Slater) also talked about a potential for gridlock, and noted the paralysis of the Washington Suburban Sanitary Commission as an example. He also worried that members could use the veto power to assert control over hiring or procurement decisions.

Mr. Ross's statement further noted that the original Compact provided for members to be chosen independently, such as by the two separate county executives in Maryland, but that has changed as the Governor of Maryland now appoints both members. Consequently, members from other jurisdictions now vote more often in concert, making it more likely the veto will be used.

Mr. Ross's statement pointed out that the Maryland secretary of transportation effectively holds the veto power on his or her own since he or she controls the Maryland Board members. While they have been dedicated public servants and not tried to improperly use the veto power, he said "governmental structures should not be designed for angels."

**Reactions**: Committee members appreciated these dangers but felt that there is little alternative to the veto. They did not feel that separately chosen members would make a significant impact on the veto and that there is no way to limit it to the truly important issues as there is no clear definition of an important issue. For example, the case Mr. Watson cited about the Green and Red Line service could seem to be a less important issue, as it only pertained to the running of some trains in a way that purely added rider value. However, DC considered it very important since it could have impacted the construction or cancellation of a line segment entirely inside its borders.

#### How should the Board relate to riders?

#### Need to educate riders

Several participants cited education of riders as being a role of the Board that should not be neglected.

Ms. Jeter said that education of the public on transit is a missing element today.

Mr. Benjamin and Ms. Mack said that riders need to have more education on how the system works and why it costs what it costs to run it. Mr. Benjamin relayed an example of one person at a budget hearing who accused the Board of cutting costs and service or raising fares so that it could pay more money to shareholders. (There are no shareholders and WMATA does not generate profit.)

Ms. Hanley said that just as a more educated electorate often makes better decisions when voting, a better educated riding public can better give input to the Board.

#### Role like a Congressman

Mr. Zimmerman said that large bureaucracies face an "inherent limitation," in that they need hierarchical structure to be efficient, but which also can cut down on responsiveness to those on the outside. He said that people within the organization may want to help an individual but also have to respect the structure and the roles of others who are in charge of that area, and that sometimes the decisions are policy ones which they cannot make on their own.

Therefore, Mr. Zimmerman suggested that one important function of a Board member is analogous to a Congressman, who is formally responsible for voting on legislation but also spends considerable time helping constituents with problems that the regular bureaucracy doesn't solve. He called this an "escape valve," and said it's necessary for there to be public support for the bureaucracy.

As an example, Mr. Zimmerman said that Board members sometimes deal with issues where a bus often doesn't show up, but the supervisor is rationally focused on other performance metrics. He argued that

no system can function without some people in the role of a legislative representative who can get involved when necessary.

#### Releasing information to riders

One question posed at some roundtables related to the way WMATA discloses information about performance. Staff often seem reluctant to release information, sometimes believing they are not allowed to share it until it has been presented to the Board.

Ms. Hudgins agreed, saying that the agency often acts with undue caution about when to release information, who to release it to, and how much to share. She expressed a desire for WMATA to be freer with information that is not confidential, proprietary, or subject to policy debate.

Ms. Hudgins also said she would like to ensure that information also goes to the Board so that they are not surprised to see it in the press. She suggested the Board and General Manager reach some understanding about this process, to avoid the public thinking of the agency as "impenetrable."

Mr. Zimmerman said he thinks WMATA can do a better job of "communicating and being communicated to."

Ms. Hanley argued the Board needs to do more in this area, saying, "Sunshine needs to be first, not last."

#### Need for public input

A number of participants noted how the Board often makes policy decisions on issues without having much or any opportunity to hear from the public.

Mr. Watson said that the public should not be surprised by any policy decisions the Board is making on any particular day.

Ms. Hanley said that the Board often only starts focusing on an issue the day they're going to hold a vote, either in committee or at the full Board. She suggested the Board take time to listen to people and get feedback earlier in the decision-making process.

Mr. Downey pointed out that agenda items are typically posted online the Friday before a Board meeting.

Mr. Zimmerman said that he often asks staff what the RAC thinks of an issue, even knowing that staff has not asked.

On the other hand, Mr. Zimmerman noted that staff face a dilemma between the need to share information and the possibility of it getting them in trouble with Board members for not showing the information to the Board before releasing it publicly. Therefore, staff often wait until an issue is fully analyzed, which sometimes means they do not tell Board members either.

**Reactions**: The Governance Committee discussed this issue significantly at its followup meeting. Some noted that other agencies use longer timelines for discussing issues, compared to WMATA where an issue goes to the full Board just two weeks after a committee meeting, and given the posting of agendas the Friday before, that can be just eight days after. Some agencies use a six-week process.

Ms. Everline said she thought that two weeks was too quick. She said when she was on a hiatus from working, she could keep up with issues before the Board posted 6 days before a committee or full Board meeting, but that she thinks most people who work full time would not be able to even become aware of most issues in that time frame, let alone review materials and provide comment.

Ms. Walker suggested looking to federal rulemaking processes which have longer periods for public comment.

The Governance Committee also discussed the DC Council's process, which requires hearings but allows for "emergency" legislation that circumvents that process. However, "emergency" legislation requires a supermajority to declare an "emergency" and must expire after a fairly short period of time unless it is extended through the permanent process.

#### Opportunities to communicate with the Board

Mr. Jaffe pointed out that Board members who are elected officials have more evident ways to be reached. They are often more well known and get stopped in public places like supermarkets. Also, they have email addresses posted on their public Web pages.

Meanwhile, Mr. Jaffe noted that there is no way to directly reach an appointed member. There is an email address, BoardOfDirectors@wmata.com, which goes to the Office of the Board Secretary.

**Reactions**: Mr. Pasek informed the Governance Committee that the emails to BoardOfDirectors@wmata.com are all presented to Board members in a spreadsheet each week.

Ms. Everline said that she has sometimes emailed that address and not received any reply.

#### **Staff for Board members**

Some participants talked about whether Board members need additional staff to assist them in their role in interacting with and advocating for riders.

Mr. Jaffe suggested that Board members receive additional staff. He pointed out that elected officials use their elected office's staff to communicate with constituents on Metro issues, but that appointed members have no such resource.

Ms. Hudgins said that she has a dedicated transportation staff person who works for Fairfax County, but that person is focused on Fairfax's interests, and that it could be beneficial to have greater staffing at Metro.

**Reactions**: Ms. Walker suggested there could be an intermediate process between submitting a customer service form, which most riders feel disappears into a black hole, and actually getting a Board

member involved. Perhaps there could be some staff members who are more visible to riders for complaints.

#### **Need for public standing**

Mr. Jaffe also pointed out that either the Board or General Manager should be in a position to rally the public behind an agenda. He said this requires members who have "high public standing and accessibility."

#### How should the Board relate to the General Manager?

#### **Policy Board**

Many current and former Board members expressed a clear sense that the Board is a "policy board."

Mr. Benjamin said that in testimony to Congress and the NTSB, he was repeatedly asked why the Board wasn't aware of various specific details, and that he replied that they are a "policy board."

#### Micromanaging vs. effective oversight

Mr. Benjamin said the Board is often accused of micromanaging, but that he isn't sure he or anybody else knows what micromanaging is. He doesn't think people would be happy if the Board only met quarterly and only discussed "great and ethereal policy issues." On the flip side, he doesn't think people want them to decide "who should be hired, who should be fired, and how the bus operators should sit in their seats."

Mr. Zimmerman said he hears two major criticisms of the Board. One is that they micromanage too much, and the other that they are not paying close enough attention. He said the NTSB, for example, wants the Board to have known about technical details around safety, but also criticized it for micromanagement. He argued that these are "completely contradictory."

Ms. Jeter said that many of the issues the Board focuses on should be in a day to day category better handled by staff, but that the Board should be spending more energy on safety, on ensuring compliance with OSHA rules, NTSB recommendations, and workmen's comp rules.

Mr. Dyke relayed a statement by NTSB Chair Debbie Hersman that she didn't expect Board members to become track inspectors. However, he said the Board could metaphorically pound on the table and make it clear that they are serious about safety and the lack of a safety culture, and ask staff what they can do to ensure both.

#### Need to set goals

Some participants suggested the Board do more to set high-level goals and objectives and monitor progress against those, in addition to simply being reactive to items that come before them.

Mr. Downey said the Board needs to take on a higher level role, setting parameters and giving reactions to items instead of "trying to ... hit at pitches as they come in."

Ms. Mack encouraged the Board to create a process for setting objectives and monitoring progress against them. The objectives could appear on the General Manager's evaluation each year.

Mr. Bradley recommended that the Board give staff performance measures and ask them to meet those. He said that his board at the Downtown BID just approves a general direction and budget, and judges his performance as Executive Director, but isn't more involved day to day. He thinks the WMATA Board should follow a similar model.

#### **Need to set policy**

Related to this, many participants discussed how much the Board should be defining more general policies outside of individual cases, but that would guide actions on individual cases.

Ms. Hanley said Board member should spend more time talking about issues when they are not facing an immediate vote.

Mr. Downey suggested the Board do more to set general policies. On fares, for example, he recommended the Board decide if they want fares to reward regular riders, giving bigger discounts to those who ride every day, or support tourists, or something in between.

#### What the Board shouldn't do

Participants gave several examples of issues they believe the Board should not get involved in.

Mr. Watson listed the colors of seats and carpeting in railcars as items the Board should delegate to staff. He said the Board used to worry about such issues.

Mr. Benjamin said that over the last 5-6 years the Board has backed away from deciding several specific types of issues which they believe should be delegated to staff. He said they now stay away from decisions about hiring of top managers below the General Manager and in procurement decisions.

Mr. Downey criticized the Board's discussion in August of fare policy concerning letting SmarTrip cards go negative. He said such issues cannot be discussed well in the Board context, and is too detailed and complex for them to try to resolve.

#### Power of individual members

Ms. Hanley explained how the attorney for the Fairfax County school board spoke to new members when she joined in 1984, and made it clear to them that they have no individual authority, only as members. They cannot promise to change anything or direct staff to take any actions. They can only act as a body.

Ms. Hanley suggested the WMATA Board also have a clear framework that they have no individual authority, and that if a member asks staff to take action on a policy issue, the staff should insist that the guidance come from the full Board instead.

#### **General Manager versus CEO**

Participants at one of the roundtables spent significant time discussing the role of the General Manager.

Ms. Hanley said the Board should hire a General Manager they can trust, whom they respect, and then let that person do the hiring and make most decisions. She argued the Board should recognize that if the General Manager is recommending something they probably have good reasons, and should avoid undermining the GM.

Mr. Downey suggested the General Manager be considered a CEO. Changing the name is only a part of that distinction. He said "General Manager" is a 50-year-old term which implies a "hired hand" to simply make the trains run, and that WMATA needs more than that.

Mr. Downey added that many Board members have suggested bringing in a CEO type person, but that would also mean giving the CEO wider latitude and to have the CEO represent the organization to the public and outside groups.

A question was asked about the FY2011 budget process, where the Board passed a resolution on budget guidance that limited the General Manager to producing a budget that contained no jurisdictional subsidy increases and no fare increases beyond a two-year cost of living increase.

Mr. Downey said that if the Board wants a CEO, they will have to be willing to listen to what the CEO says, and hear things the way they are. The CEO has to have the freedom to lay out options for the Board to choose among.

#### Role of the Chair

Participants discussed who the Chairman should be and whether the position of chair should rotate as it does today.

Mr. Downey added that he would prefer to see a structure similar to New York's where the CEO is also the Chairman of the Board.

In his editorial, Mr. Homer had suggested the chairman serve for a fixed term longer than one year instead of maintaining the annual rotation among jurisdictions. He suggested a chairman selected through some other process, such as by agreement between the governors and mayor of the three Compact signatories.

Mr. Jaffe noted that in the Port Authority of New York and New Jersey, the Governor of New York appoints the executive director, while the Governor of New Jersey appoints the chairman.

**Reactions:** Mr. DeBernardo suggested that not having the chair rotate among jurisdictions, but allowing members to select and re-elect any member as chair, could promote a more regionalist perspective. Board members would have to select someone who they felt would not be parochial, but who would consider a wider perspective.

#### Who should serve on the Board?

Much of the discussion surrounding governance has involved what people and what type of people should comprise the Board.

#### Value of elected officials

Most of the participants praised the value of having local elected officials serve on the Board.

Mr. Watson, who was not an elected official himself, said that Metro is a political organization and always will be. He also thinks it should be, because there are many policy questions which require political judgment. He thinks that local elected officials should remain on the Board.

Mr. Zimmerman said that riders are best served when people on the Board are answerable to the public.

Mr. Jaffe said with few exceptions, elected officials are accessible to riders while appointed members are not accessible.

Mr. Schwartz said his organization likes having elected officials on the Board because they are more responsive, more accountable, and more transparent. He also added that the Virginia members, who are all local elected officials, were the leaders in increasing jurisdictional contributions on the budget. Meanwhile, Maryland's members had little authority. Advocates had to go to the Governor, and to reach the Governor they had to reach the Secretary of Transportation.

#### **Appointed members**

Some participants also praised having some appointed members, especially alternates.

Mr. Watson said that he would like to see a professional class of "technocrat" members. He said that Bob Ostrum from Prince George's County, who was a former county attorney, and himself, a former DC city auditor, were appointed as individuals who had government expertise but were not incumbent politicians. He felt that this helped the jurisdictions to have professionals with the time to analyze policy and also to have people not interested in "the sound bite."

#### Value of a mix

A number of participants praised having some combination of elected officials and appointed members.

Ms. Mack said there is no one type of representative who functions better than another. She said it's important to keep elected officials on the Board, who bring one constituency to the Board, and appointed officials who bring a "public perception" to the Board.

Mr. Watson said having public officials "increases the prestige" of the Board, and gives allies and spokespeople inside the local governments, but that he would make the alternates appointed members to lend more professionalism to the Board.

Mr. Schwartz suggested that Montgomery and Prince George's Counties consider appointing elected officials as their alternate members because the principal members in Maryland are already appointed. This would provide for a mix.

#### Should members be paid?

There had been negative press recently around the fact that a few Board members were being paid while most are not. WMATA does not pay Board members. Marcel Solomon, the alternate from Prince George's County, was making \$39,656.90 from the county for his service.

Mr. Zimmerman noted that Virginia members get \$50 for each meeting, which is a nominal amount. They also must attend the meeting to collect this stipend.

Mr. Watson said he had been paid by DC, as had Bob Ostrum from Prince George's. He said this helped them devote most of their time to their role on the Board. He suggested appointed alternates should be paid.

In his blog post, Mr. Drummond advocated for banning the practice of paying members. He called Board membership a "public service where people should be honored to serve through appointment." He said a small stipend is fine but "the salary of a first-year teacher" is unacceptable.

#### **Directly elected members?**

Some participants suggested the option of directly electing members of the Board, but all current or former Board members who spoke on the subject gave negative reactions to the concept.

Mr. Jaffe said he saw value in having members be elected directly by riders.

Mr. Ross, in his written comments, suggested analyzing this option.

Mr. Zimmerman said that three boards in the nation have directly elected members, Denver's, the San Francisco Bay Area's BART, and AC Transit, the bus system for Alameda County, California. (Alameda County contains Oakland and Berkeley and is also part of the BART service area. In addition to these, Salem, Oregon also has an elected board.)

Mr. Zimmerman warned against having directly elected members if they lack the ability to fund the system. Otherwise, he said, people will run on the idea of improving service but be unable to bring in the necessary money. In that case, he said the role would be more like running for student government.

Mr. Watson said it would be a horrible mistake to have directly elected officials. He said much "common wisdom" is plain wrong, and worries people would campaign on ideas that sound reasonable but which are entirely incorrect. As an example, he pointed to a case where Congress insisted freight trains travel only 5 mph near transit tracks after a spate of freight trains derailing. However, freight trains are actually less stable at low speeds.

As another example, Mr. Watson said that, while the last bus or train of the day often draws light ridership, many people are willing to stay out late and take a bus or train a bit earlier just having the

comfort that the last run is available afterward if need be. However, many people don't recognize that and he expressed concern elected members would campaign on a platform such as removing the final run not realizing its impact on ridership at other times.

Mr. Downey said most elected boards are terrible, with a couple being mediocre. He noted that some cities have had anti-transit activists seek election, and in one city, they took over the board entirely. Other people run solely with the ambition to reach higher office.

#### Representation by the State of Virginia

There was considerable discussion of the recent request from the State of Virginia to NVTC to let the Governor appoint two of Virginia's members. Secretary of Transportation Sean Connaugton argued in a letter that the state is paying over half of the total cost of Metro and therefore is entitled to half the seats.

Mr. Schwartz argued that these numbers are incorrect, and only 20-30% is coming from the state.

Ms. Hanley noted that Mr. Connaughton is counting the add-on gas tax, which is only charged in Northern Virginia counties and collected by the state but sent directly to WMATA. She argued that is not really a state expenditure.

Ms. Hanley worried that state appointees would not be responsive to riders. She said she doesn't like a situation where Board members are appointed by any group that isn't responsive to the region's needs.

Mr. Schwartz added that "Richmond is distant in more than geographic distance."

Mr. Jaffe called Mr. Connaughton's request "alarming" because of "the remoteness and automatic built-in lack of accountability."

Mr. Watson said that the change in Maryland to members appointed by the governor was the worst thing that could happen from the riders' perspective in terms of Board membership. Montgomery and Prince George's gave up their representation for only 12.5% of the Metro funding each. He said that state appointees will not be as responsive to riders.

#### Other expansion of the Board

In addition, Ms. Jeter suggested adding a representative of the workers to the Board.

Mr. Drummond advocated in his blog post for adding representation to the other jurisdictions, like the City of Fairfax or Loudoun County, which are not represented on the Board today except through NVTC.

Ms. Mack said that while it would be possible to add representation from different groups, there is no one set of individuals that would be best. Instead, the Board should focus on objectives.

Mr. Zimmerman noted that the WMATA Board is one of the smallest boards among U.S. transit agencies. He said that the system as originally devised in the 1960s ensures a voice by specific entities of government that needed representation, but was not so big as to be unwieldy.

Mr. Zimmerman added that the addition of 4 federal members makes the Board a bit less nimble, and that if the governance process results in opening up the Compact to changes, the result will likely be an even larger Board, since for example the State of Virginia wants representation but local jurisdictions need to be a part of it as well if they are funding the system.

Mr. Bradley said that while he was at the Connecticut Department of Transportation, the state was able to have its needs met regarding the New Haven branch of the Metro-North Commuter Railroad even though Connecticut did not have any seats on the MTA board. Instead, they worked with the staff of MTA and worked through the governors.

Mr. Bradley argued that the current Board structure is too large, noting that when he was in Connecticut the MTA Board had only 5 members. [It now has 17.<sup>11</sup>] He said this structure consumes a huge amount of time and takes away from staff carrying out their duties.

#### Federal appointments

The federal government currently has two vacant spots on the Board. Some participants noted dangers if the government ends up appointing members from outside the region.

Ms. Watson expressed concern about the federal representation, noting that while he has no problem with Mr. Downey, at times NCPC (the National Capital Planning Commission) has had a chair from outside the region. He cited an attitude that Washington and the region somehow owe something to the nation and that it's appropriate for people from outside to come in and run local institutions.

Note: Mr. Downey lives in Vienna, Virginia, and Marcel Acosta, the federal alternate member, lives in the District.

#### Importance of attendance

Many participants expressed a concern about the poor attendance of some members of the Board.

Mr. Dinegar said he hoped the RAC was as "chagrined" as the Board of Trade by the revelations in the *Washington Examiner*:

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<sup>&</sup>lt;sup>11</sup> http://www.mta.info/mta/leadership/board.htm

BOARD MEMBERS	JURISDICTION	MEETINGS MISSED	% MISSED*	FULL BOARD MEETINGS MISSED	% MISSED	131
Michael Brown**	D.CAlternate	52	66%	18	64%	Annual Control
Marcell Solomon	MdAlt: P.G.	42	51%	14	48%	
William Euille	VaAlt: Alexandria	34	41%	8	28%	
leil Albert	District	24	29%	8	28%	
Gordon Linton	Md.Alt: Montgomery	20	24%	6	21%	_
eff McKay	Va.:Alt-Fairfax	17	21%	5	17%	THE REAL PROPERTY.
Marcel Acosta***	FedAlt	5	19%	2	20%	
inthony Giancola	D.CAlt	15	18%	8	28%	
lizabeth Hewlett	Md.: P.G.	9	11%	2	7%	
im Graham	District	5	6%	0	0	100
Mortimer Downey***	Fed.	1	4%	0	0	
eter Benjamin	Md.:Montgomery	1	1%	1	3%	
Christopher Zimmerman	Va.: Arlington	1	1%	0	0	A STATE OF THE PARTY OF THE PAR
Catherine Hudgins	Va.: Fairfax	0	0	0	0	
:GEND: t.= Alternate memb Board members wer etro committee mee Brown was sworn in * Acosta and Downe	re not counted abs ting simultaneous n Jan. 29, 2009.	ly, as occu	rred on Feb.			1

http://www.washingtonexaminer.com/local/Metro-board-members-play-hooky-1005888-99658089.html

Ms. Hanley said individual jurisdictions should make clear that Board membership is a time-consuming obligation, not an honor. It's a responsibility to run an operating agency, the same as the boards and councils in the jurisdictions.

Mr. Dyke called for accountability from Board members, including when members don't show up and don't participate.

Ms. Hanley added that if members aren't willing to show up for every meeting with some exceptions, the public should know and they should step down. She noted that being effective on the Board requires remembering decisions made at previous committee meetings or in previous years, and the reasons for those decisions. She said that Board members can't simply show up to cast votes and still be effective.

#### Responsibility to ride the system

On February 22, 2009, the *Washington Post* wrote that "Half of Metro's 12 board members ... do not regularly ride the train or bus system they oversee. And even as members say they need to trim expenses and boost revenue, several haven't paid their parking fees at Metro headquarters for at least 2 1/2 years."

Mr. Drummond suggested requiring Board members to ride the system at least 3 times per week during the morning and evening rush hours, and requiring members to pay instead of getting free transit as they currently do.

Some committee members suggested that Board members should not be entitled to parking spaces at WMATA headquarters. Currently, they can park in the building, though there is a charge.

#### Is MWAA a model?

Some who testified at the COG/Board of Trade task force, such as Bob Chase of the Northern Virginia Transportation Alliance, suggested looking to the Metropolitan Washington Airports Authority (MWAA) as a model. <sup>12</sup> Governance Committee members asked some participants what they thought of this idea.

Ms. Hanley said that she respects MWAA, and supported giving it the responsibility of building the Dulles line, but pointed out that MWAA has a dedicated revenue source in the airport and ticket fees, which means it doesn't have to rely on appropriations from any governmental entity. Therefore, she argued it is not a good model for Metro.

Mr. Schwartz said the comparison to MWAA seriously concerns him. He noted that MWAA has very little transparency, and the press does not report on its meetings. In fact, he said he checked their Web site and could find no information about the time or place of meetings. MWAA is receiving public revenue but is not accountable.

#### Regionalism?

Mr. Dinegar asked the group if Board members representing individual jurisdictions could act with a "regional mindset." He wondered how members could go into a meeting and take off their "local hat" and put on the "regional hat."

Ms. Hanley noted that most riders don't work in the same jurisdiction in which they live. Therefore, strong regional cooperation is in the interests of all jurisdictions.

Ms. Hudgins said that many of her constituents might ride a bus and a train and then end up on a bus in DC. She wants them all to have a good experience, and therefore makes her decisions for all riders, wherever they start or end their trips.

Mr. Watson suggested more Board members attend hearings in other jurisdictions to get more of a sense of the opinions and concerns of riders elsewhere.

**Reactions**: Mr. DeBernardo noted that any members will be political if they are appointed by political people.

Ms. Walker suggested that the only difference is between people who are overtly political and those whose political interests are more "subterranean."

<sup>12</sup> http://www.mwcog.org/about/governancetaskforce/task%20force%20docs/nvta.pdf

#### **Appendix B: Current WMATA governance**

#### **Board composition**

The Washington Metropolitan Area Transit Authority (WMATA) is governed by a 16-member Board of Directors. Four members represent the District of Columbia (DC), four the State of Maryland, four the Commonwealth of Virginia, and four the federal government. The federal members are new additions in 2010 and only two have been appointed thus far.

Of each four, two are Principal Directors and two are Alternate Directors. Each alternate is designated as the alternate to a specific principal. At full Board meetings, only principal members may cast votes. If a principal is absent, his or her alternate may cast the vote. In DC, the other alternate may also cast the vote if the designated alternate is not present.

This is the current composition of the Board:

Name	Juris.	P/A	Government position	Appointed by
Jim Graham	DC	Principal	Councilmember, Ward 1	DC Council
Michael Brown	DC	Alternate	Councilmember, at-large	DC Council
Neil Albert	DC	Principal	City Administrator	Mayor
Anthony Giancola	DC	Alternate		Mayor
Peter Benjamin	MD	Principal		WSTC/Governor
Gordon Linton	MD	Alternate		WSTC/Mont. Executive
Elizabeth Hewlett	MD	Principal		WSTC/Governor
Marcel Solomon	MD	Alternate		WSTC/P.G. Executive
Christopher Zimmerman	VA	Principal	Member, Arlington County Bd.	NVTC
William Euille	VA	Alternate	Mayor, City of Alexandria	NVTC
Catherine Hudgins	VA	Principal	Member, Fairfax Bd. of Sups.	NVTC
Jeffrey McKay	VA	Alternate	Member, Fairfax Bd. of Sups.	NVTC
Mortimer Downey	Federal	Principal		President/GSA
Marcel Acosta	Federal	Alternate	Executive Director, National	President/GSA
			Capital Planning Commission	

Each jurisdiction has a different mechanism for appointing the members. In DC, the Council appoints the members, but by convention one principal and one alternate are chosen by the Mayor.

In Maryland, the members are formally appointed by the Washington Suburban Transit Commission, but in practice as a result of the state paying for the Maryland share of WMATA operating costs, the Governor selects both principal members, and the County Executive of each of Montgomery and Prince George's Counties appoint one alternate each.

In Virginia, members are appointed by the Northern Virginia Transportation Commission, a body with voting members from the various local jurisdictions in the WMATA Compact area (Arlington, Fairfax and Loudoun Counties, the Cities of Alexandria, Fairfax and Falls Church), members of the state legislature,

and a representative of the Governor. NVTC has always appointed principal members from Fairfax and Arlington Counties and alternate members from Fairfax County and the City of Alexandria.<sup>13</sup>

Federal members are appointed by the President of the United States through the General Services Administration.

#### **Board structure**

The Board is headed by a Chairman. The current Chairman is Peter Benjamin. The First Vice-Chairman is Catherine Hudgins and the Second Vice-Chairman is Neil Albert.

The chair rotates by convention among the six voting slots, so each jurisdiction has a member serving as chair once every three years, and each individual member is chair once every six years. The First Vice-Chairman has always [?] been elected Chairman and the Second Vice-Chairman elected First Vice-Chairman. At times, the chair has even been a member who just joined the Board, as in 2007 when Elizabeth Hewlett replaced incoming Chairman Charles Deegan and immediately became chair.

However, the Compact does not require this process. The Board simply elects a chair each year, and can choose based on any criteria they wish.

Much of the work of the Board takes place through committees. Alternates who are designated members of committees have the same voting privileges in that committee as principal members. Some committees are "committees of the whole," where all 14 (currently) Board members are members of the committee, while others only comprise a subset of the Board members.

#### Current committees are:

Name of Committee	Chair	# members	Public meetings?
Safety and Security	Mortimer Downey	14 (whole)	Yes
Joint Development & Real Estate	Jim Graham	14 (whole)	Yes
Customer Service & Operations	Christopher Zimmerman	4 + chair	Yes
Finance & Administration	Catherine Hudgins	5 + chair	Yes
Policy, Program Development, &	Neil Albert	4 + chair	Yes
Intergovernmental Relations			
Technology Review Subcommittee	Anthony Giancola	2 + chair	No
Audits & Investigations Subcommittee	Anthony Giancola	3 + chair	No

The Board chairman is an ex officio member of all committees and subcommittees.

This committee structure changes from year to year and sometimes within years. For example, in 2009, all committees (at least those that met publicly) were all Committees of the Whole. In September 2010, the Board voted to establish a new Safety & Security Committee and rename the Customer Service,

http://www.thinkoutsidethecar.org/pdfs/WMATA%20Governance%20Issues%20%5BCompatibility%20Mode %5D.pdf

Operations & Safety Committee to the Customer Service & Operations Committee at the suggestion of the National Transportation Safety Board (NTSB).

#### **Board meetings and procedures**

The Board meets monthly on a Thursday, usually the fourth Thursday of the month. Monthly meetings of the Board are open to the public. Audio is broadcast over the Web and archived audio posted afterward. The agenda for the Board meeting is typically posted the Friday before the meeting, though sometimes agenda items are not posted and instead a note is posted saying that materials will be made available at the meeting itself.

There is a public comment period at the beginning of each meeting, where members of the public are permitted to speak for up to two minutes each. The Board reserves the right to limit this period if many people sign up. Members of the public are only permitted to speak once in any three-month period.

Committee meetings have no public comment period. Some committee meetings are public like full Board meetings in that their dates are listed on the publicly accessible calendar and members of the public may attend. Audio is broadcast and archived like full Board meetings. Other committees never have their meetings announced publicly and do not post agendas or audio.

#### **Advisory committees**

The Board is formally advised by three outside groups. The Riders' Advisory Council (RAC) is made up of 21 riders (currently 20 with one vacancy), 6 each from DC, Maryland, and Virginia, two at-large, and the chair of the Accessibility Advisory Committee.

RAC members are appointed by the Board, technically as a whole but in practice by individual members based on their jurisdiction. Members serve staggered three-year terms and may serve for up to four full terms. The RAC elects a Chair from among its membership and one Vice-Chair from each of DC, Maryland, and Virginia.

All RAC meetings are open to the public and, beginning in September 2010, audio is posted online following the meeting. Agendas are posted online in advance. The RAC meets once a month on the first Wednesday of each month. In addition, the RAC has a number of ad-hoc and standing committees that hold additional meetings, also open to the public.

The RAC chair or a designee makes a monthly presentation to the Board at its full meeting. The RAC often also approves letters or resolutions which are sent to the Board.

The Accessibility Advisory Committee (AAC) also combines members from DC, Maryland, Virginia, and at-large members, and advises staff and the Board on issues affecting riders with disabilities.

The Jurisdictional Coordinating Committee (JCC) is made of representatives from the local and state governments, usually their departments of transportation. The JCC's members also typically serve as staff to the jurisdictions' Board members advising them on matters of policy. Therefore, JCC meetings

often explore policy issues that cross jurisdictional lines or provide staff with early input on how Metro projects would interact with jurisdictional efforts and priorities.

There is some question about whether JCC meetings are technically public, but in practice they are not as their agendas and meeting dates are not posted. Agendas and minutes are provided to Board members but not to the public.

#### **Staff**

The Board of Directors hires a General Manager who manages all WMATA employees with only a few exceptions: the Office of the Board Secretary, the Inspector General and staff, and the General Counsel. WMATA has no permanent General Manager at the moment. The Interim General Manager is Richard Sarles. A search is underway for a permanent General Manager.

#### **Funding**

WMATA receives its funding from fares and from jurisdictional subsidies.

WMATA has no dedicated revenue source, such as a local tax or tolls, under its control. All funding other than fares must come from federal, state or local governments.

The District of Columbia, functionally a state, pays its contributions from the District general budget. The State of Maryland pays the costs of WMATA subsidies from state transportation funds.

In Virginia, local governments pay most of the costs of subsidies. According to NVTC, the state government currently pays 28% of Virginia's WMATA funding. <sup>14</sup> Some additional funding come from dedicated taxes, such as an add-on gas tax, which is charged in Northern Virginia jurisdictions and collected by the state but dedicated to transit in Northern Virginia. Finally, the remainder of the subsidy is paid out of general revenues by the individual jurisdictions (currently the Counties of Arlington and Fairfax and the Cities of Alexandria, Fairfax and Falls Church).

The federal government pays no ongoing operating costs. It contributes capital funding under a recent agreement, \$150 million per year matched by DC, Maryland, and Virginia for \$50 million each. Congress must appropriate the money each year, and has done so once so far. Future years' funding will depend on Congress's leadership, the interests of appropriators, and budget pressures.

http://www.thinkoutsidethecar.org/pdfs/WMATA%20Governance%20Issues%20%5BCompatibility%20Mode %5D.pdf



#### **AGENDA ITEM #8**

**TO:** Chairman Hudgins and NVTC Commissioners

**FROM:** Rick Taube and Scott Kalkwarf

**DATE:** November 24, 2010

**SUBJECT:** Progress on the Upcoming NVTC Move to a New Office

Attached is a description of ongoing activities that are part of NVTC's preparations to move to a new office at 2300 Wilson Boulevard in Suite 620 of the Navy League Building in Arlington. NVTC will be able to begin to move into the new space in the last two weeks of December and must vacate its current office no later than December 31<sup>st</sup>. NVTC's January 6<sup>th</sup> meeting will take place in the first floor conference room at the new building. Directions are attached.



#### NVTC

#### MEMORANDUM

TO:

Rick Taube

FROM:

Scott Kalkwarf

DATE:

November 24, 2010

**SUBJECT:** Status of moving related items

- Build out –In contact with building construction manager, and have visited space several times. Presently still in process of modifying conference room, to be available for cabling, furniture and moving last two weeks of December. Coordination meeting with building construction manager and GC scheduled for November 29<sup>th</sup>.
- Paint and carpet preselected by landlord.
- Copier Ongoing discussions with leasing company to address legal concerns. Personal property tax exclusion last major item outstanding. Firm to install copier and provide training at the Ellipse, and will move to Navy League after 12/28, and in place by 1/3. NVTC made final lease invoice payment early to help ensure the return authorization for existing copier is received timely. New copier vendor to arrange for shipping free of charge of existing copier by January 1.
- Cabling. Scheduled for last two weeks in December, however the building construction manager may allows sooner if coordinated with the GC.
- Phone hardware and service. Working with vendors now to configure selected phone system and service. To be installed last two weeks in December, after cabling completed.
- Furniture. Selected vendor. Furniture ordered 11/24. Required delivery before 1/3/11, outside of building hours.
- Moving services and disposal of unsalvageable furniture. In process of meeting with vendors, with selection to be made by next week.
- Computers. NVTC staff intends to move computers during end of last week in December. Third party IT consultant tentatively scheduled to assist with configurations.
- Stationary, envelopes and business cards. Received quotes. For business cards, we need to wait until the staff direct dial lines have been assigned by the phone service, which should occur in the next few weeks. For letterhead, need to wait for selection of 2011 NVTC officers.
- Reception wall logo –Received multiple quotes. Will order next week.
- Secure entry system Contracted with DataWatch, the building's secure access provider, for a keyless entry system and doorbell. Required, since glass entrance door cannot be conventionally keyed. To be installed prior to 12/20, the date NVTC can start moving equipment and furniture into the space.

- Parking account In December, will transfer to new building (both Colonial Parking). Navy League to provide 20 free validations per month.
- Navy League administrative In contact with onsite property manager, who will provide tenant manuals, forms for completion, and DataWatch cards sometime in December.
- Projector for conference room. To be addressed after move due to uncertainty of desired screen location.
- Change of address notifications Staff emails contain notice. Vendors and post office will be notified in December.
- Insurance Provided insurance provisions of lease to agent. Reviewed coverage limits with Agent. Agent to contact building management directly for required information on building. Agent to issue certificate of insurance to new landlord effective prior to 12/20. Will also issue certificate for new copier.
- Accumulation of less paper NVTC staff has been briefed on and agreed to significantly reduce storage of paper in new location through electronic means.
- Mounting of bookshelves in common area to be addressed.



#### **AGENDA ITEM #9**

**TO:** Chairman Hudgins and NVTC Commissioners

FROM: Rick Taube

DATE: November 24, 2010

**SUBJECT:** Regional Transportation Items

#### A. Pentagon Transit Security.

A copy of a letter is attached from the Acting Director of the Defense Facilities Directorate at the Pentagon updating the status of security improvements as they affect transit customers. A central point of contact has been designated for formal communications with NVTC and the transit community.

#### B. CEO's for Cities Critique of Texas Transportation Institute's Congestion Measures.

As explained in the attached excerpts from the executive summary, this group estimates that TTI's annual report over estimated the costs of urban traffic congestion by almost \$50 billion. This is because the "green dividend" of wise land use decisions and investments in transit are not recognized by TTI. According to the author, in urban areas in which commuting trip lengths are shorter, TTI's methodology over estimates congestion costs. For example, Portland, Oregon has reduced its average trip lengths by 20% in the past 20 years. If other cities applied these lessons, their drivers could save 40 billion annually miles traveled, two billion gallons of gasoline and \$31 billion in fuel costs.

The TTI index shows congestion travel time delay divided by free flow travel time. Clearly, the longer the distance traveled, the smaller effect any given level of delay will show in that index. Adjusting for varying trip distances alters the rankings significantly.

While TTI ranked the Washington Metropolitan area second worst in the country, adjusting for travel distances drops this region to 14<sup>th</sup>. Los Angeles drops from first to 16<sup>th</sup>. Nashville is worst in the new methodology (up from 31<sup>st</sup>) and Oklahoma City is next (up from 38<sup>th</sup>). Richmond ranks 4<sup>th</sup> (up from 44<sup>th</sup>) and shows the greatest shift of any city in the country.

To view the entire report, go to <a href="http://www.ceosforcities.org/work/driven-apart">http://www.ceosforcities.org/work/driven-apart</a>.





### DEPARTMENT OF DEFENSE WASHINGTON HEADQUARTERS SERVICES

1155 DEFENSE PENTAGON WASHINGTON, D.C. 20301-1155





The Honorable Catherine Hudgins Chairman Northern Virginia Transportation Commission (NVTC) 4350 N. Fairfax Drive, Suite 720 Arlington, VA 22203

NOV 5 2010

Dear Ms. Hudgins:

This letter serves as a status update to the physical security briefing, which was provided to you and the transit stakeholders in late summer 2010. The Washington Headquarters Services (WHS) continues to collaborate on the Pentagon master plan and security improvement efforts, with appropriate federal regulatory agencies, local governments and the public transportation community to include the National Capital Planning Commission (NCPC), Commission of Fine Arts (CFA), Virginia Department of Historic Resources (DHR), Virginia Department of Transportation (VDOT), Washington Metropolitan Area Transit Authority (WMATA), Northern Virginia Transportation Commission (NVTC), and the Potomac Rappahannock Transportation Commission (PRTC). Temporary Metro Entrance Facility upgrades, to include mobile security checkpoints, a sidewalk canopy and an additional visitor pre-screening facility are complete. The visitor pre-screening facility began full operations effective November 1, 2010.

WHS has established formal communications with the transportation community through a NVTC representative who will serve as the central point of contact for follow-up discussions on temporary and permanent improvements that impact public transportation. Follow-up meetings will be scheduled with transit stakeholders over the next few months and updates provided as necessary.

If you have any questions pertaining to follow-up meetings, contact Mr. Chris Layman at (703) 692-9101 or email <a href="mailto:chris.layman@pfpa.mil">chris.layman@pfpa.mil</a>.

If you have any additional questions, feel free to contact Mr. Alton J. Cheaves, Jr., Director, Programs & Services Division at 703-614-6443 or via email at <u>alton.cheaves@whs.mil</u>.

Sincerely,

Sajeel S. Ahmed

Supersy/Red

Acting Director, Defense Facilities Directorate

Washington Headquarters Services

CC:

Director, Administration and Management Director, Pentagon Force Protection Agency

# DRIVEN ARASRI

HOW SPRAWL IS LENGTHENING OUR COMMUTES AND WHY MISLEADING MOBILITY MEASURES ARE MAKING THINGS WORSE.

**EXECUTIVE SUMMARY** 

Joe Cortright, Senior Policy Advisor for CEOs for Cities

Funded by the Rockefeller Foundation September 2010



The secret to reducing the amount of time Americans spend in peak hour traffic has more to do with how we build our cities than how we build our roads.

While peak hour travel is a perennial headache for many Americans – peak hour travel times average 200 hours a year in large metropolitan areas – some cities have managed to achieve shorter travel times and actually reduce the peak hour travel times. The key is that some metropolitan areas have land use patterns and transportation systems that enable their residents to take shorter trips and minimize the burden of peak hour travel.

That's not the conclusion promoted by years of highway-oriented transportation research. The Urban Mobility Report (UMR) produced annually by the Texas Transportation Institute and widely used to gauge metropolitan traffic problems has completely overlooked the role that variations in travel distances play in driving urban transportation problems.

This report offers a new view of urban transportation performance. It explores the key role that land use and variations in travel distances play in determining how long Americans spend in peak hour travel. It shows how the key tool contained in the Urban Mobility Report the Travel Time Index – actually penalizes cities that have shorter travel distances and conceals the additional burden caused by longer trips in sprawling metropolitan areas. Finally, it critically examines the reliability and usefulness of the methodology used in the Urban Mobility Report, finding it does not accurately estimate travel speeds, it exaggerates travel delays, and it overestimates the fuel consumption associated with urban travel. How we measure transportation systems matters, and the nation needs a better set of measures than it has today.

# HOW LAND USE PATTERNS AND TRAVEL DISTANCE AFFECT PEAK TRAFFIC

- Travelers in some cities those with more compact development patterns tend to spend less time in peak hour traffic because they don't have to travel as far.
- → IF EVERY ONE OF THE TOP 50 METRO AREAS ACHIEVED THE SAME LEVEL OF PEAK HOUR TRAVEL DISTANCES AS THE BEST PERFORMING CITIES, THEIR RESIDENTS WOULD DRIVE ABOUT 40 BILLION FEWER MILES PER YEAR AND USE TWO BILLION FEWER GALLONS OF FUEL, AT A SAVINGS OF \$31 BILLION ANNUALLY.
- In the best performing cities the typical traveler spends 40 fewer hours per year in peak hour travel than the average American because of the shorter distances they have to travel.

In the best performing cities – those that have achieved the shortest peak hour travel distances – such as Chicago, Portland and Sacramento, the typical traveler spends 40 fewer hours per year in peak hour travel than the average American. In contrast, in the most sprawling metropolitan areas, such as Nashville, Indianapolis and Raleigh, the average resident spends as much as 240 hours per year in peak period travel because travel distances are so much greater. These data suggest that reducing average trip lengths is a key to reducing the burden of peak period travel. Over the past two decades, for example, Portland, Oregon, which has smart land use planning and has invested in alternative transportation, has seen its average trip lengths decline by 20 percent.

## RANKING METROPOLITAN AREAS ON PEAK PERIOD TRAVEL TIMES

The following chart shows the nation's 51 largest metropolitan areas, all with a population of one million or more, and the average amount of peak period travel per traveler in hours per year. The dark-shaded portion of each bar illustrates the number of additional hours of travel that are associated with longer travel distances, compared to the most compact metropolitan areas.

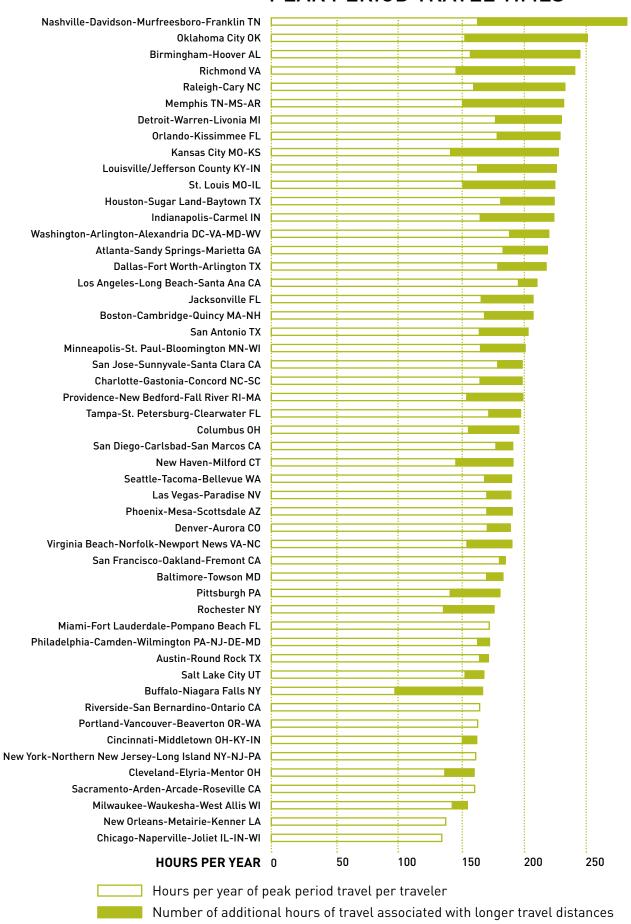
The additional travel time associated with longer average trip distances is the chief determinant of which metropolitan areas have the longest travel times. Longer trip distances add 80 hours a year or more to peak travel times in Nashville, Oklahoma City, Richmond, and Birmingham. Areas with the shortest average travel distances, including Chicago, New Orleans, Sacramento and New York, have among the lowest total hours of peak period travel.

These results are a stark contrast to the picture of urban transportation painted by the UMR, which has long been used to measure traffic problems and compare cities. A close examination shows that the UMR has a number of key flaws that misstate and exaggerate the effects of congestion, and it ignores the critical role that sprawl and travel distances play in aggravating peak period travel.

$$\frac{\mathsf{TRAVELTIME}}{\mathsf{INDEX}} = \left(\frac{\mathsf{congestion}\,\mathsf{travel}\,\mathsf{time}}{\mathsf{free}\,\mathsf{flow}\,\mathsf{travel}\,\mathsf{time}}\right)$$

THE TRAVEL TIME INDEX MAKES NO ALLOWANCE FOR THE EFFECTS OF LONGER TRAVEL DISTANCES ON TRAVEL TIMES.

#### PEAK PERIOD TRAVEL TIMES



### **COMPARISONS IN CITY RANKINGS**

Using total hours of peak travel to measure urban transportation performance produces an entirely different ranking of metropolitan areas with the worst performing transportation systems. Five of the areas with the longest total travel times - Nashville, Oklahoma City, Birmingham, Richmond and Memphis - were rated by the UMR to have among the least severe congestion problems. Conversely, several of the cities that UMR ranked high for congestion - including Chicago, New York, and Sacramento - have among the lowest peak period travel times. This table compares the rankings of metropolitan areas in the severity of traffic problems based on the analysis presented here and in the Urban Mobility Report.

This table shows how each of the 51 largest metropolitan areas ranks in terms of the severity of traffic problems based on this analysis and from the data contained in the 2009 Urban Mobility Report. The metropolitan areas are ranked according to the average peak period travel times, expressed in hours per year, with the areas having the longest travel times ranked highest. The second column of the table shows the ranking of congestion-related delays, according to the Urban Mobility Report, again with the metropolitan areas with the highest levels of delays ranked highest. The third column shows the difference in ranks between the two measures. Positive numbers show metropolitan areas whose performance improved, compared to their UMR ranking, negative numbers show those metropolitan areas whose performance declined compared to their UMR ranking. The bar chart to the right of the table illustrates the difference in ranks between the two measures.

DRIVEN APART VS. UMR	DRIVEN APART: RANK BY TOTAL	UMR: RANK BY ESTIMATED	DIFFERENCE IN RANKS			
	PEAK TRAVEL TIME	HOURS OF CONGESTION	UMR UNDERSTATES HOURS OF TRAVEL (NEGATIVE VALUES)		UMR OVERSTATES HOURS OF TRAVEL (POSITIVE VALUES	
				-40 -30 -20 -10	0 10 20 30	
Nashville-Davidson-Murfreesboro-Franklin TN	1	31	-30			
Oklahoma City OK	2	38	-36			
Birmingham-Hoover AL	3	34	-31			
Richmond VA	4	44	-40	····		
Raleigh-Cary NC	5	33	-28			
Memphis TN-MS-AR	6	41	-35			
Detroit-Warren-Livonia MI	7	9	-2			
Orlando-Kissimmee FL	8	6	2			
Kansas City MO-KS	9	47	-38			
Louisville/Jefferson County KY-IN	10	28	-18			
St. Louis MO-IL	11	40	-29			
Houston-Sugar Land-Baytown TX	12	4	8			
Indianapolis-Carmel IN	13	23	-10			
Washington-Arlington-Alexandria DC-VA-MD-WV	14	2	12			
Atlanta-Sandy Springs-Marietta GA	15	3	12			
Dallas-Fort Worth-Arlington TX	16	6	10			
Los Angeles-Long Beach-Santa Ana CA	17	1	16			
Jacksonville FL	18	23	-5			
Boston-Cambridge-Quincy MA-NH	19	 19	0			
San Antonio TX	20	28	-8			
Minneapolis-St. Paul-Bloomington MN-WI	21	23	-2			
San Jose-Sunnyvale-Santa Clara CA	22	23 6	16			
Charlotte-Gastonia-Concord NC-SC	23	22	10			
		}÷				
Providence-New Bedford-Fall River RI-MA	24	36	-12			
Tampa-St. Petersburg-Clearwater FL	25	11	14			
Columbus OH	26	35	-9			
San Diego-Carlsbad-San Marcos CA	27	43	-16			
New Haven-Milford CT	28	9	19			
Seattle-Tacoma-Bellevue WA	29	19	10			
Las Vegas-Paradise NV	30	14	16			
Phoenix-Mesa-Scottsdale AZ	30	14	16			
Denver-Aurora CO	32	13	19			
Virginia Beach-Norfolk-Newport News VA-NC	33	36	-3			
San Francisco-Oakland-Fremont CA	34	5	29			
Baltimore-Towson MD	35	14	21			
Pittsburgh PA	36	47	-11			
Rochester NY	37	51	-14			
Miami-Fort Lauderdale-Pompano Beach FL	38	11	27	······································		
Philadelphia-Camden-Wilmington PA-NJ-DE-MD	39	28	11			
Austin-Round Rock TX	40	23	17			
Salt Lake City UT	41	38	3			
Buffalo-Niagara Falls NY	42	50	-8			
Riverside-San Bernardino-Ontario CA	43	14	29			
Portland-Vancouver-Beaverton OR-WA	43 44	14 31	13			
Cincinnati-Middletown OH-KY-IN	44 45	اد 41	13 4			
		!·····	• • • • • • • • • • • • • • • • • • • •			
New York-Northern New Jersey-Long Island NY-NJ-PA	46	14	32			
Cleveland-Elyria-Mentor OH	47	49	-2			
Sacramento-Arden-Arcade-Roseville CA	48	23	25			
Milwaukee-Waukesha-West Allis WI	49	46				
New Orleans-Metairie-Kenner LA	50	44	6			

### THE TRAVEL TIME INDEX:

#### A FLAWED TOOL FOR DIAGNOSING TRANSPORTATION PROBLEMS

The central analytical tool in the Urban Mobility Report is the Travel Time Index (TTI), which is the ratio of average peak hour travel times to average free flow travel times. For large metropolitan areas, the average Travel Time Index was 1.25 in 2007 according to the UMR. This means, for example, that a trip that takes 20 minutes in free flow conditions is estimated to require, on average, 25 minutes during peak travel times (25/20 = 1.25).

On its face, the Travel Time Index seems like a reasonable way to compare city transportation systems. And if all cities had similar land use patterns and densities and had the same average trip lengths, then the TTI would be a fair measure. But city land use patterns vary substantially, and as a result the Travel Time Index conceals major differences in urban transportation between different cities. To illustrate this, we examine the UMR data for Charlotte and Chicago. Chicago has a TTI of 1.43 (the second highest overall, behind only Los Angeles), while Charlotte has a TTI of 1.25 (just about equal to the average for all large metropolitan areas). This would appear to indicate that urban travel conditions are far worse in Chicago. But the traffic delays in the two regions are almost identical (40 and 41 hours per year, or about 10 minutes per day). Chicago has average travel distances (for peak hour trips) of 13.5 miles, while Charlotte has average travel distances of 19 miles. Because they travel nearly 50 percent farther then their counterparts in Chicago, Charlotte travelers end up spending a lot more time in traffic, about 48 minutes per day, rather than 33 minutes per day.

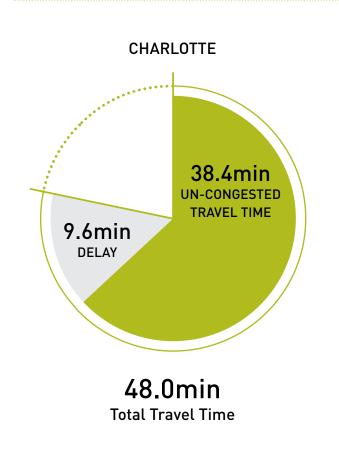
According to the UMR, the worst traffic was in Los Angeles, Washington and Atlanta. But a reanalysis of the data shows that residents in at least ten other metropolitan areas, including Richmond, Raleigh-Durham, Detroit and Kansas City, spent the most time traveling in peak hours. Again, the key reason for the difference is the much longer-than-average peak period travel distances in those cities.

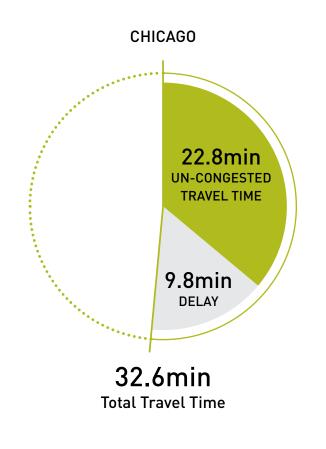
## ACCORDING TO THE UMR, THINGS ARE MUCH WORSE IN CHICAGO THAN IN CHARLOTTE.

#### A COMPARISON OF CHARLOTTE AND CHICAGO

# AVERAGE TRIP CHICAGO 13.5mi CHARLOTTE 19.0mi

#### TRAVEL TIME





#### TRAVEL TIME INDEX

**CHARLOTTE** 

1.25

**CHICAGO** 

1.43

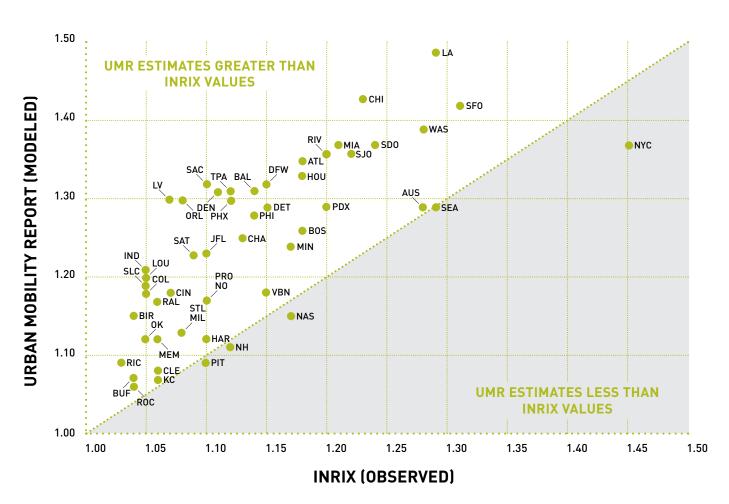
## LIMITATIONS OF THE URBAN MOBILITY REPORT'S METHODOLOGY

Our detailed analysis of the methodology of the Urban Mobility Report suggests that it is an unreliable guide to understanding the nature and extent of transportation problems in the nation's metropolitan areas.

The Urban Mobility Report's key measure – the Travel Time Index – is a poor guide to policy, and its speed and fuel economy estimates are flawed. In the aggregate, the analysis appears to overstate the costs of traffic congestion three-fold and ignores the larger transportation costs associated with sprawl. Specifically:

- The Travel Time Index used in the UMR is based on a questionable model of how traffic volumes affect traffic speeds, and it uses an unrealistic and unattainable baseline of zero delay computing congestion costs. The structure of the Travel Time Index inherently conceals the effect of sprawl and travel distance on travel time.
- The key statistic underpinning the UMR's findings is based on the difference in travel times between peak and non-peak periods, but the study's travel time estimates are based on volume data, not on actually observed travel speeds.
- The model used to convert volume data to estimated speeds was calibrated by "visual inspection" of the data, and the line chosen to reflect the data isn't based on statistical analysis; a line fit with a simple quadratic equation would produce much higher estimates of peak hour speeds and consequently lower levels of peak hour delay.

- The UMR speed/volume model relies on daily, rather than hourly (or minute-by-minute) traffic volumes, meaning that the authors must make strong assumptions about the distribution of traffic between peak and non-peak hours.
- The claims the UMR makes about trends in travel times over time and across cities do not correlate with other independent measures of travel times. Survey data on observed speeds from Inrix, a private aggregator of travel time data gathered from commercial vehicles, and self-reported travel times from the Census and National Travel Survey are not consistent with the conclusions of the Urban Mobility Report. Neither the total change in travel time, measured nationally, nor the pattern of changes in travel time across metropolitan areas is consistent with the estimates of increased delay presented in the Urban Mobility Report.
  - Data from speed measurements monitored by Inrix suggest that the UMR methodology overstates the Travel Time Index by about 70 percent.
  - This chart shows the Travel Time Index as estimated by the Urban Mobility Report with that computed by Inrix. For almost all metropolitan areas, the Travel Time Index estimated by the UMR is higher than that computed by Inrix.



# LIMITATIONS OF THE URBAN MOBILITY REPORT'S METHODOLOGY (CONT.)

- Data from the National Household Travel Survey show that nearly all of the increase in peak commuting times was due to longer trips rather that slower travel speeds.
- The pattern of changes in reported commuting times between 1990 and 2000 Census shows that there is no correlation between changes in travel delays estimated in the UMR and changes in commute times reported in the Census.
- The UMR claim that travel times have increased is a product not of direct observations but is an artifact of the structure of the UMR's speed/volume equations, for which there is no independent confirmation. As long as volume increases more than capacity, the UMR model mechanically predicts slower speeds and travel times.
- There are strong reasons to doubt the UMR claim that slower speeds associated with congestion wastes billions of gallons of fuel.
  - The UMR estimates of fuel consumption are based on a 29 year-old study of low-speed driving using 1970s era General Motors cars, which is of questionable applicability to today's vehicles and to highway speeds.
  - The UMR extrapolates these data outside of the speeds for which they were intended and changes the functional form estimated from the original study in a way that exaggerates fuel consumption associated with speed changes.
  - The UMR fuel consumption results are not consistent with other, more recent estimates
    of fuel economy patterns and ignore the savings in fuel consumption associated with
    modest reductions in travel speeds.
  - The UMR ignores the fuel consumption associated with longer trips in sprawling metropolitan areas.

INDEPENDENT MEASURES OF COMMUTING TRENDS DON'T CORROBORATE THE UMR CLAIMS ABOUT CONGESTION-RELATED DELAYS.

Adjusting the UMR estimates to account for each of these issues produces a significantly lower estimate of the cost of congestion. Adopting a more reasonable baseline for congestion-related delays, using the Inrix Travel Time Index, adopting a lower value of travel time, and adjusting fuel consumption estimates would imply that the cost of congestion in monetary terms is perhaps less than 70 percent lower than the figure claimed in the UMR. For the 51 metropolitan areas analyzed here, this means that the UMR OVERSTATES THE COST OF CONGESTION BY ABOUT \$49 BILLION.

A re-analysis of the data in the UMR paints a very different picture of transportation problems. Trip distances grew rapidly in the 1980s and 1990s, but have stopped growing since then. Between 1982 and 2001, average commute trips nationally got three miles longer. Our calculations, based on data from the UMR, suggest that average travel distances increased in three-quarters of the 50 largest metropolitan areas over this time period. Since 2001, however, peak period travel distances have been shrinking in most metropolitan areas, and the average travel distance has declined about 1.0 percent.

Many metropolitan areas have seen reductions in average peak hour travel times because residents are now traveling shorter distances, reflecting land use patterns and personal choices about where to live and work. Consider the example of Portland, Oregon. Between 1982 and 2007 average peak period travel distances in Portland have fallen one-sixth, from 19.6 miles in 1982, to 16.0 miles in 2007. As a result, average peak period travel times have actually gone down, from 54 minutes per day to 43 minutes per day. So rather than getting three times worse (the UMR says Portland's Travel Time Index went from 1.07 in 1982 to 1.29 in 2007), the average peak period traveler in Portland actually experienced shorter travel times in 2007 than she did 25 years earlier.

# THE NATION NEEDS BETTER MEASURES OF URBAN TRANSPORTATION PERFORMANCE

Focusing on trip distances and total travel times - two statistics not reported in the UMR - points to a broader and more powerful set of public policy options for dealing with urban transportation problems. Land use patterns, particularly mixed-use development, walkable and bikeable neighborhoods, higher densities, and good transit, can reduce vehicle miles traveled. Cities that pursue these strategies can reduce the total amount of time, money and fuel their citizens spend on transportation, in effect, earning a "green dividend" by being able to travel shorter distances.

POLICIES THAT ENABLE SHORTER
TRIPS REDUCE PEAK PERIOD TRAVEL
TIMES. MANY METROPOLITAN AREAS
HAVE SEEN REDUCTIONS IN AVERAGE
PEAK TRAVEL TIMES BECAUSE
RESIDENTS ARE NOW TRAVELING
SHORTER DISTANCES.

The key role of sprawling development patterns in driving peak period travel and the limitations of the Urban Mobility Report presented here underscore the need for a much improved system for measuring and comparing the performance of urban transportation systems. A new system for measuring urban transportation performance should embrace five important elements.

- 1 EMPHASIZE ACCESSIBILITY THE PROXIMITY AND CONVENIENCE OF DESTINATIONS - NOT JUST MOBILITY.
- 2 INCLUDE COMPREHENSIVE MEASURES OF LAND USES, TRIP LENGTHS AND MODE CHOICES AS WELL AS TRAVEL SPEEDS.
- 3 INCORPORATE NEW AND BETTER DATA ON TRAVEL SPEEDS AND COMMUTING PATTERNS.
- 4 THE U.S. DEPARTMENT OF TRANSPORTATION SHOULD ADOPT AN OPEN, MULTI-DISCIPLINARY PROCESS TO SELECT, VALIDATE AND CONTINUOUSLY IMPROVE MEASURES.
- 5 PROVIDE MEASURES THAT CAN BE USED TO GUIDE POLICY AND EVALUATE INVESTMENTS RATHER THAN SIMPLY RAISE ALARM ABOUT TRAFFIC DELAYS.

The essential economic and social purpose of cities is bringing people together, taking advantage of opportunities for interaction and agglomeration economies. Cities perform this function in two principal ways, by providing accessibility (putting people close to one another and to common destinations), and through mobility, the ability to move easily from one point to another. National discussions of how to make cities work better have tended to focus on making it easier for people to move, which has had the paradoxical effect of leading cities to be less dense. And the measures we use to describe how well city transportation systems work have reflected this bias toward mobility. In that sense, the emphasis on mobility measures has driven us apart. Putting more emphasis on accessibility can bring us closer together.

This report was prepared by Joseph Cortright, an economist with Impresa, Inc., in Portland and senior policy advisor for CEOs for Cities. It was commissioned by CEOs for Cities, a national organization of urban leaders, and supported by the Rockefeller Foundation. This publication summarizes the findings of a longer technical report: "Measuring Urban Transportation Performance." The technical report describes the methodology for the calculations presented in this publication as well as a more detailed examination of the Urban Mobility Report. Copies of the technical report are available at: www.ceosforcities.org



# **AGENDA ITEM #10**

**TO:** Chairman Hudgins and NVTC Commissioners

FROM: Rick Taube

**DATE:** November 24, 2010

**SUBJECT:** NVTC Nominating Committee for 2011 Officers

Consistent with past practice at NVTC, Chairman Hudgins has appointed the NVTC Executive Committee to prepare the nominations for NVTC officers for 2011. The commission will be asked to elect its officers and representatives to various boards at its January 6, 2011 meeting.

Commissioners with suggestions for nominations should contact an Executive Committee member:

- Cathy Hudgins, Chairman
- Bill Euille, Vice Chairman
- Mary Hynes, Secretary-Treasurer
- Chris Zimmerman, WMATA Board
- Mary Margaret Whipple, Virginia General Assembly





# AGENDA ITEM #11

**TO:** Chairman Hudgins and NVTC Commissioners

FROM: Scott Kalkwarf and Colethia Quarles

**DATE:** November 24, 2010

**SUBJECT:** NVTC Financial Items for October, 2010

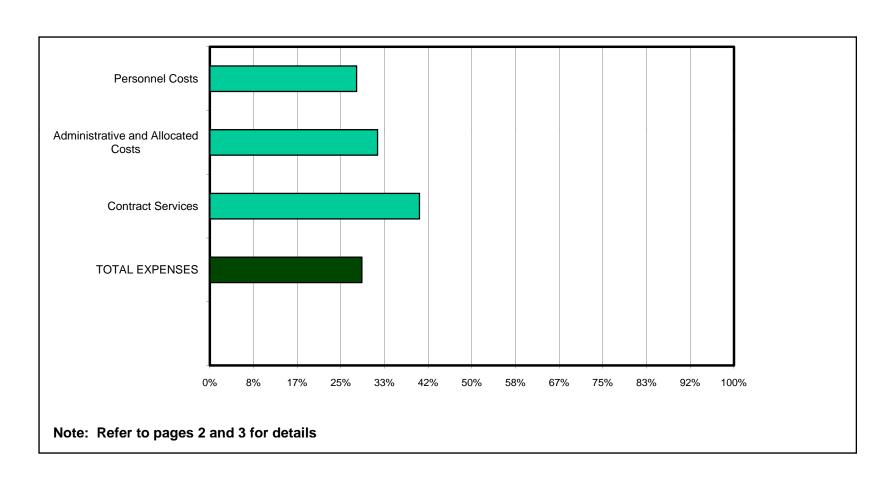
The financial reports for October, 2010 are attached for your information.



# Northern Virginia Transportation Commission

Financial Reports
October, 2010

# Percentage of FY 2011 NVTC Administrative Budget Used October, 2010 (Target 33.33% or less)



#### NORTHERN VIRGINIA TRANSPORTATION COMMISSION G&A BUDGET VARIANCE REPORT October 2010

	Current <u>Month</u>	Year <u>To Date</u>	Annual <u>Budget</u>	Balance <u>Available</u>	Balance <u>%</u>
Personnel Costs Salaries	\$ 51,367.04	\$ 208,261.82	\$ 737,900.00	\$ 529,638.18	71.8%
Temporary Employee Services	\$ 31,307.04	\$ 200,201.02	\$ 737,900.00	\$ 329,036.16	/1.0%
Total Personnel Costs	51,367.04	208,261.82	737,900.00	529,638.18	71.8%
Total Tersonner Costs	31,307.04	200,201.02	737,700.00	327,030.10	71.070
Benefits					
Employer's Contributions:					
FICA	2,860.28	14,821.51	52,400.00	37,578.49	71.7%
Group Health Insurance	5,933.57	23,076.32	80,200.00	57,123.68	71.2%
Retirement	5,240.00	21,960.00	73,700.00	51,740.00	70.2%
Workmans & Unemployment Compensation	93.75	375.00	2,950.00	2,575.00	87.3%
Life Insurance	296.68	1,186.72	4,300.00	3,113.28	72.4%
Long Term Disability Insurance	252.81	1,264.05	3,950.00	2,685.95	68.0%
Total Benefit Costs	14,677.09	62,683.60	217,500.00	154,816.40	71.2%
Administrative Costs					
Commissioners Per Diem	1,550.00	3,650.00	16,850.00	13,200.00	78.3%
Rents:	16,036.60	64,790.60	182,180.00	117,389.40	64.4%
Office Rent	15,436.60	61,790.60	170,980.00	109,189.40	63.9%
Parking	600.00	3,000.00	11,200.00	8,200.00	73.2%
Insurance:	575.00	575.00	4,100.00	3,525.00	86.0%
Public Official Bonds	-	-	2,300.00	2,300.00	100.0%
Liability and Property	575.00	575.00	1,800.00	1,225.00	68.1%
Travel:	555.88	991.70	6,300.00	5,308.30	84.3%
Conference Registration	-	-	-	-	0.0%
Conference Travel	-	92.74	2,000.00	1,907.26	95.4%
Local Meetings & Related Expenses	555.88	898.96	4,000.00	3,101.04	77.5%
Training & Professional Development	-	-	300.00	300.00	100.0%
Communication:	1.041.51	3,101.99	10,200.00	7,098.01	69.6%
Postage	590.07	1,375.28	4,000.00	2,624.72	65.6%
Telephone - LD	117.41	379.28	1,300.00	920.72	70.8%
Telephone - Local	334.03	1,347.43	4,900.00	3,552.57	72.5%
Publications & Supplies	879.53	3,648.62	13,500.00	9,851.38	73.0%
Office Supplies	105.18	345.45	3,000.00	2,654.55	88.5%
Duplication	774.35	3,303.17	10,000.00	6,696.83	67.0%
Public Information	-	· -	500.00	500.00	100.0%

#### NORTHERN VIRGINIA TRANSPORTATION COMMISSION G&A BUDGET VARIANCE REPORT October 2010

	Current <u>Month</u>	Year <u>To Date</u>	Annual <u>Budget</u>	Balance <u>Available</u>	Balance <u>%</u>
Operations:	466.95	1,093.80	8,000.00	6,906.20	86.3%
Furniture and Equipment	-	=	· -	· -	0.0%
Repairs and Maintenance	-	-	1,000.00	1,000.00	100.0%
Computers	466.95	1,093.80	7,000.00	5,906.20	84.4%
Other General and Administrative	516.22	1,351.82	5,350.00	3,998.18	74.7%
Subscriptions	-	, -	, =	, -	0.0%
Memberships	-	205.00	1,300.00	1,095.00	84.2%
Fees and Miscellaneous	251.86	882.46	2,950.00	2,067.54	70.1%
Advertising (Personnel/Procurement)	264.36	264.36	1,100.00	835.64	76.0%
Total Administrative Costs	21,621.69	79,203.53	246,480.00	167,276.47	67.9%
Contracting Services					
Auditing	-	8,000.00	20,000.00	12,000.00	60.0%
Consultants - Technical	-	-	-	-	0.0%
Legal	-	-	-	-	0.0%
Total Contract Services	-	8,000.00	20,000.00	12,000.00	60.0%
Total Gross G&A Expenses	\$ 87,665.82	\$ 358,148.95	\$1,221,880.00	\$ 863,731.05	70.7%

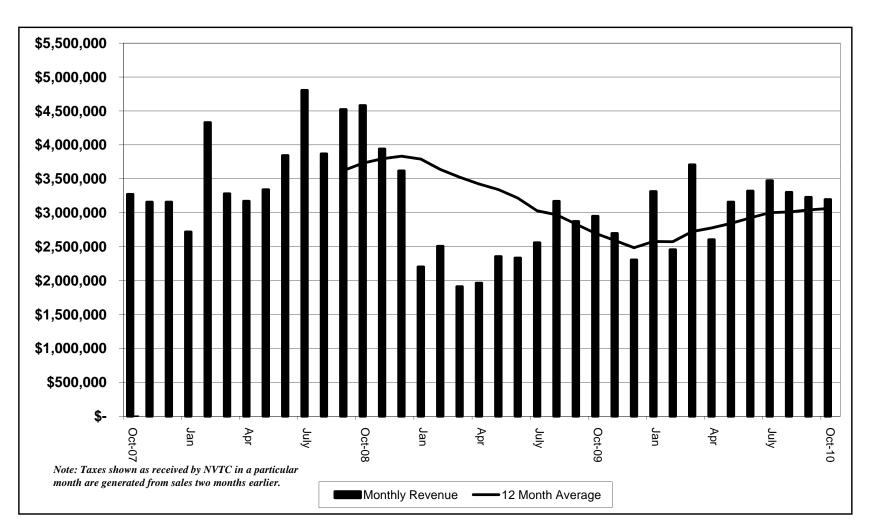
### NVTC RECEIPTS and DISBURSEMENTS October, 2010

	Payer/		Wachovia	Wachovia	VA	LGIP
Date	Payee	Purpose	(Checking)	(Savings)	G&A / Project	Trusts
		<u> </u>				
	RECEIPTS					
1	City of Alexandria	G&A contribution		\$ 8,776.25		
4	DRPT	Capital grant receipt - VRE			288,110.00	
5	DRPT	Capital grant receipt - VRE			805,988.00	
7	DRPT	Operating grant receipt				16,704.00
7	DRPT	Capital grant receipt - VRE			189,966.00	
8	DRPT	Operating grant receipt				1,294,104.00
15	Dept. of Taxation	Motor Vehicle Fuels Sales tax receipt				3,193,402.36
15	DRPT	Capital grant receipt - VRE			126,383.00	
18	DRPT	Capital grant receipt - VRE			602,808.00	
18	DRPT	Capital grant receipt				29,479.00
19	DRPT	Operating grant receipt - VRE			1,683,043.00	
19	DRPT	Operating grant receipt				6,670,217.00
20	Loudoun County	G&A contribution			4,509.50	
25	Arlington County	G&A contribution		15,538.00		
25	VRE	Reimbursement for staff support		6,181.42		
26	DRPT	Capital grant receipt - VRE			1,819,481.00	
28	DRPT	Capital grant receipt - VRE			71,409.00	
31	Banks	Interest earnings		8.97	126.40	23,300.26
				30,504.64	5,591,823.90	11,227,206.62
	DICOLIDEEMENT	re				
1-31	DISBURSEMENT Various	G&A expenses	(107,399.77)			
2	WMATA	Bus operating	(107,539.77)			(15,207,177.00)
2	WMATA	Paratransit operating				(3,339,506.00)
2	WMATA	Rail operating				(5,605,879.00)
2	WMATA	Capital program funding agreement				(1,599,022.00)
2	WMATA	Project development				(173,000.00)
2	WMATA	Debt service				(1,853,125.00)
2	WMATA	Debt service - Metro Matters				(13,764.00)
4	VRE	Capital grant - VRE			(288,110.00)	(13,704.00)
5	VRE	Capital grant - VRE			(805,988.00)	
7	VRE	Capital grant - VRE			(189,966.00)	
15	VRE	Capital grant - VRE			(126,383.00)	
18	VRE	Capital grant - VRE			(602,808.00)	
19	VRE	Operating grant - VRE			(1,683,043.00)	
20	Loudoun County	Other operating			(1,003,043.00)	(4,509.50)
26	VRE	Capital grant - VRE			(1,819,481.00)	(4,509.50)
27	WMATA	Other capital			(1,013,401.00)	(136,586.00)
28	VRE	Capital grant - VRE			(71,409.00)	(130,300.00)
31	Wachovia Bank	Service fees	(19.99)		(71,409.00)	
31	Wacilovia Balik	Service rees	(107,419.76)	<u> </u>	(5,587,188.00)	(27,932,568.50)
	TRANSFERS					
7	Transfer	From LGIP to checking	150,000.00		(150,000.00)	
,	Tanoici	Tom Lon to oncoming	150,000.00		(150,000.00)	
			100,000.00		(100,000.00)	
	NET INCREASE	(DECREASE) FOR MONTH	\$ 42,580.24	\$ 30,504.64	\$ (145,364.10)	\$ (16,705,361.88)

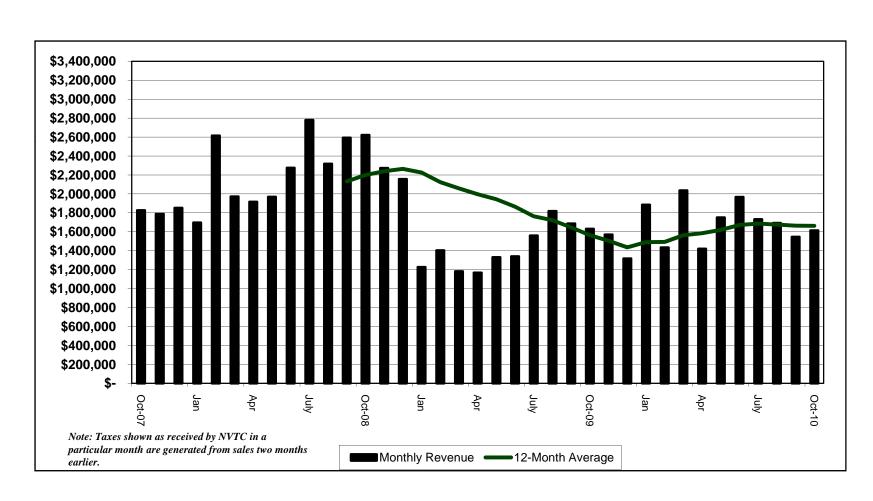
# NVTC INVESTMENT REPORT October, 2010

Туре	Rate	Balance 9/30/2010	Increase (Decrease)	Balance 10/31/2010	NVTC G&A/Project	Jurisdictions Trust Fund	Loudoun Trust Fund
Cash Deposits							
Wachovia: NVTC Checking	N/A	\$ 45,646.24	\$ 42,580.24	\$ 88,226.48	\$ 88,226.48	\$ -	\$ -
Wachovia: NVTC Savings	0.500%	213,644.75	30,504.64	244,149.39	244,149.39	-	-
Investments - State Pool							
<u>investments - State Poor</u>							
Nations Bank - LGIP	0.236%	138,931,554.13	(16,850,725.98)	122,080,828.15	603,353.19	100,345,666.93	21,131,808.03
		\$ 139,190,845.12	\$ (16,923,005.20)	\$ 122,413,204.02	\$ 935,729.06	\$ 100,345,666.93	\$ 21,131,808.03

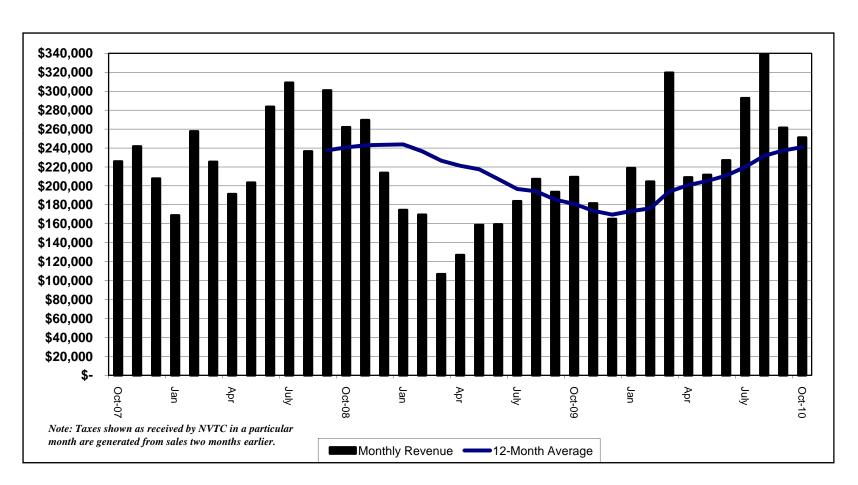
# NVTC MONTHLY GAS TAX REVENUE ALL JURISDICTIONS FISCAL YEARS 2008-2011



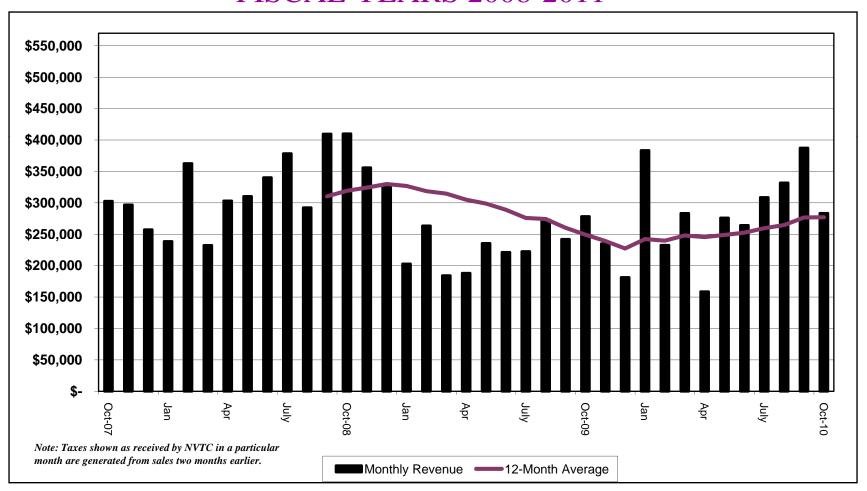
# NVTC MONTHLY GAS TAX REVENUE FAIRFAX COUNTY FISCAL YEARS 2008-2011



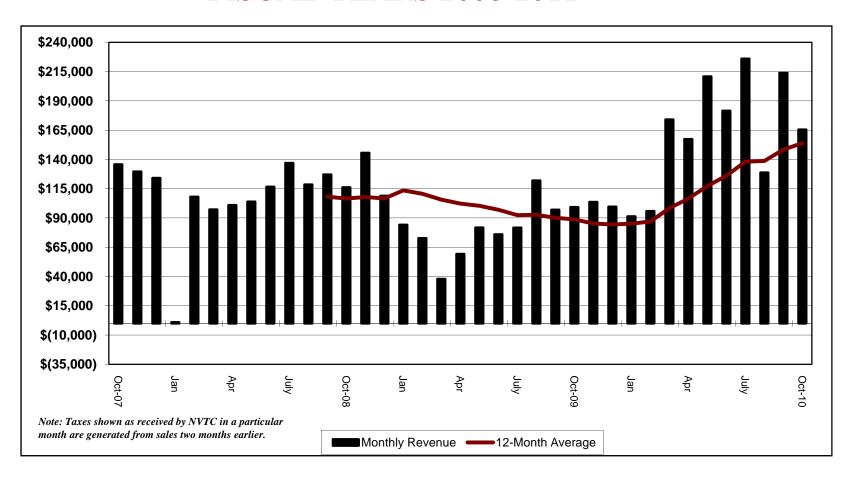
# NVTC MONTHLY GAS TAX REVENUE CITY OF ALEXANDRIA FISCAL YEARS 2008-2011



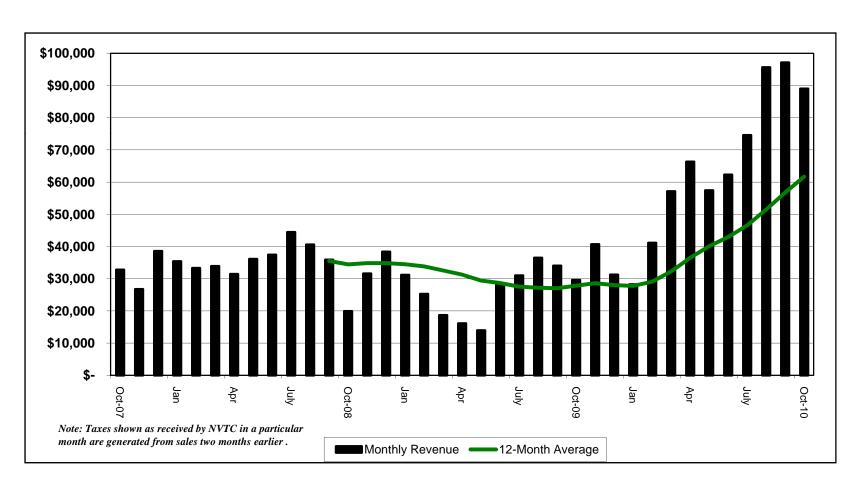
# NVTC MONTHLY GAS TAX REVENUE ARLINGTON COUNTY FISCAL YEARS 2008-2011



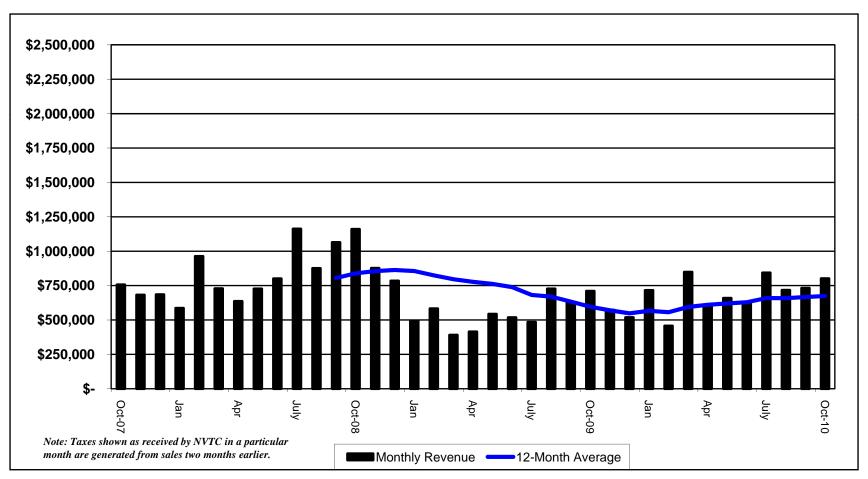
# NVTC MONTHLY GAS TAX REVENUE CITY OF FAIRFAX FISCAL YEARS 2008-2011



# NVTC MONTHLY GAS TAX REVENUE CITY OF FALLS CHURCH FISCAL YEARS 2008-2011



# NVTC MONTHLY GAS TAX REVENUE LOUDOUN COUNTY FISCAL YEARS 2008-2011





### AGENDA ITEM #12

**TO:** Chairman Hudgins and NVTC Commissioners

FROM: Rick Taube

**DATE:** November 24, 2010

**SUBJECT:** Personnel Item

A closed session is required to consider the annual performance review of NVTC's executive director. NVTC's Executive Committee is expected to provide a recommendation.

#### To enter closed session:

Pursuant to the Virginia Freedom of Information Act (Sections 2.2.-3711A (1) of the Code of Virginia), the Northern Virginia Transportation Commission authorizes discussion in Closed Session concerning a personnel item, pertaining to the annual performance review of NVTC's executive director.

#### Following the closed session:

The Northern Virginia Transportation Commission certifies that, to the best of each member's knowledge and with no individual member dissenting, at the just concluded Closed Session:

- 1. Only public business matters lawfully exempted from open meeting requirements under the Freedom of Information Act were discussed; and
- 2. Only such public business matters as were identified in the motion by which the Closed Session was convened were heard, discussed or considered.





### VIRGINIA RAILWAY EXPRESS

#### **BOARD MEMBERS**

PAUL MILDE CHAIRMAN

SHARON BULOVA VICE-CHAIRMAN

PAUL SMEDBERG TREASURER

WALLY COVINGTON SECRETARY

MAUREEN CADDIGAN
JOHN COOK
THELMA DRAKE
FREDERIC HOWE
JOHN JENKINS
SUHAS NADDONI
GARY SKINNER
SUSAN STIMPSON
JONATHAN WAY
CHRIS ZIMMERMAN

#### **ALTERNATES**

MARC AVENI
HARRY CRISP
MARK DUDENHEFER
BRAD ELLIS
JAY FISETTE
FRANK JONES
ROB KRUPICKA
JERRY LOGAN
MICHAEL MAY
JEFF McKAY
MARTIN NOHE
KEVIN PAGE
JOHN STIRRUP

DALE ZEHNER CHIEF EXECUTIVE OFFICER

> 1500 King Street, Suite 202 Alexandria, VA 22314-2730

# MINUTES

# VRE OPERATIONS BOARD MEETING PRTC HEADQUARTERS – PRINCE WILLIAM COUNTY, VIRGINIA NOVEMBER 19, 2010

MEMBERS PRESENT	JURISDICTION
Sharon Bulova (NVTC)	Fairfax County
Maureen Caddigan (PRTC)	Prince William County
John Cook (NVTC)	Fairfax County
Wally Covington (PRTC)	Prince William County
Frederic Howe (PRTC)	City of Fredericksburg
John D. Jenkins (PRTC)	Prince William County
Paul Milde (PRTC)	Stafford County
Gary Skinner (PRTC)	Spotsylvania County
Jonathan Way (PRTC)	City of Manassas
Christopher Zimmerman (NVTC)	Arlington County

MEMBERS ABSENT	JURISDICTION
Thelma Drake	DRPT
Suhas Naddoni (PRTC)	City of Manassas Park
Paul Smedberg (NVTC)	City of Alexandria
Susan Stimpson (PRTC)	Stafford County

ALTERNATES PRESENT	JURISDICTION
Kevin Page	DRPT

ALTERNATES ABSENT	JURISDICTION
Marc Aveni (PRTC)	City of Manassas
Harry Crisp (PRTC)	Stafford County
Mark Dudenhefer (PRTC)	Stafford County
Brad Ellis (PRTC)	City of Fredericksburg
Jay Fisette (NVTC)	Arlington County
Frank C. Jones (PRTC)	City of Manassas Park
Rob Krupicka (NVTC)	City of Alexandria
Jerry Logan (PRTC)	Spotsylvania County
Michael C. May (PRTC)	Prince William County
Jeff McKay (NVTC)	Fairfax County
Martin E. Nohe (PRTC)	Prince William County
John Stirrup (PRTC)	Prince William County

STAFF AND GENERAL PUBLIC	
Donna Boxer – VRE	Steve MacIsaac – VRE counsel
Jennifer Buske – Washington Post	April Maguigad – VRE
John Duque – VRE	Jennifer Mouchantaf – VRE
Mike Garber – PBGH	Sirel Mouchantaf – VRE
Al Harf – PRTC staff	Dick Peacock – citizen
Christine Hoeffner – VRE	Mark Roeber – VRE
Harry Kelso – BCP, LLC	Mike Schaller – citizen
Ann King – VRE	Brett Shorter – VRE
Mike Lake – Fairfax DOT	Rick Taube – NVTC staff
Lezlie Lamb – VRE	Dale Zehner – VRE
Bob Leibbrandt – Prince William County	

<sup>\*\*</sup> Delineates arrival following the commencement of the Board meeting. Notation of exact arrival time is included in the body of the minutes.

Chairman Milde called the meeting to order at 9:34 A.M. Following the Pledge of Allegiance, roll call was taken.

# Approval of the Agenda – 3

Mr. Zehner stated that Agenda Item #11A "FY 2012 Budget Review" should be added to the agenda as an information item. Ms. Bulova moved, with a second by Mr. Skinner, to accept the agenda, with the inclusion of Agenda Item #11A. The vote in favor was cast by Board Members Bulova, Caddigan, Cook, Covington, Howe, Jenkins, Milde, Page, Skinner, Way and Zimmerman.

### <u>Chairman's Comments – 5</u>

Chairman Milde reported that VRE's on-time performance (OTP) improved during the month of October, with systemwide OTP at 89 percent (88 percent for the Fredericksburg line and 90 percent on the Manassas Line). OTP improved even with several major service disruptions. Thirty percent of the delays were track related (signal problems, speed restrictions and/or weather issues); twenty-five percent of the delays were rail congestion; and the remaining 45 percent were VRE related. Chairman Milde reported that ridership continues to break records. November 9<sup>th</sup> had an all-time high of 19,526 passenger trips and over the past year VRE has sustained a daily average of over 17,000 passenger trips.

Chairman Milde stated that since he was in Boise, Idaho for other business, he was able to tour the MotivePower plant and saw VRE's locomotives being built. It was an impressive operation. He also stated that he hopes the changes resulting from the recent election will not adversely impact VRE as it seeks federal funding.

# <u>Chief Executive Officer's Report – 6</u>

Mr. Zehner reported that VRE's annual Santa Trains will run on December 11<sup>th</sup> at the Burke Centre, Manassas, Woodbridge and Fredericksburg stations. Tickets go on sale on Monday, November 29<sup>th</sup> and are usually sold out by the end of the day. Santa and Mrs. Claus will greet riders throughout the trains and hand out Operation Lifesaver coloring books to children. VRE staff is trying to arrange local high school vocal groups to sing holiday songs on the trains. Mr. Cook announced that there will be a Toys for Tots campaign at the Burke Centre station. Mr. Zehner stated that toys and monetary donations will also be accepted on all Santa trains. Passengers are encouraged to bring toys, but it is not required. Many families are making it a tradition every year to purchase toys and then ride the Santa train. VRE will also hold a Toys for Tots drive on December 8<sup>th</sup> for daily passengers to participate. In response to a question from Mr. Jenkins, Mr. Zehner stated that daily passengers will receive information about this event by seat notice.

Mr. Zehner reported that VRE conducted its annual emergency drill on Saturday, November 13th in Springfield on the CSX right of way. This full scale exercise was designed to test internal and multi-agency coordination following a VRE train incident. To mimic VRE service, a VRE train consist, complete with train crew and volunteer passengers, was utilized. This year's drill used an improvised explosive device (IED) to test emergency response actions of VRE personnel, railroad personnel and first responders. Mr. Zehner listed the many agencies who participated, including VRE, Keolis, CSX, approximately 60 volunteer victims, Fairfax County Fire Department, Arlington County Fire Department, Alexandria Fire Department, Ft. Myers Fire Department, Prince Georges Fire Department, Stafford County Fire Department, Metropolitan Washington Airports Authority Fire Department, Montgomery County Fire Department, City of Fairfax Fire Department, Fairfax County Police (including the EOD unit), Town of Quantico Police Department, Federal Air Marshalls, Virginia State Police, FBI-Joint Terrorism Task Force, Federal Transit Administration, Fairfax County Office of Emergency Management, Fairfax Connector Bus, Northern Virginia Hospital Alliance and the Northern Virginia Community College.

Mr. Zehner stated that the exercise was very realistic. In the future, VRE staff would like to run similar exercises in the Alexandria area and let Arlington County and Alexandria be the lead agencies, as well as one in the Fredericksburg area with Fredericksburg and Stafford County serving as the lead agencies.

Mr. Zehner stated that January 26, 2011 has been the date selected for the VRE legislative reception at the Main Street Station in Richmond. A VRE train will park at the station during the reception for legislators to board the train and see the new equipment, which will be a good way to stress the need for funding for additional equipment. VRE did a similar event back in 2005. Mr. Zehner asked for Board Members' comments.

Mr. Cook observed that NVTC will be holding its Board meeting in Richmond in conjunction with Local Government Day the following week and asked if there has been any discussion on coordinating these events. Mr. Taube stated that it is difficult for legislators to break away and come to the VRE event because of the volume of people attending Local Government Day and the associated events. Mr. Zehner explained that Mr. Roeber worked to coordinate the January 26<sup>th</sup> date with House and Senate staff so it would not conflict with another large event. Mr. Covington suggested that VRE provide nametags for Board Members for the VRE legislative reception in Richmond. It would also be helpful to have them for Board Members participating on the Santa Trains to be able to interact better with passengers. Mr. Page suggested that VRE hand out VRE pins to senators and delegates at the reception.

Mr. Zehner stated that VRE will send invitations to each General Assembly member. Chairman Milde suggested that jurisdictions may wish to include a personal note with the invitation to reach out to their state representatives. Ms. Bulova stated that it is important for legislators to see how VRE has used state funds. She also suggested VRE produce a fact sheet about the investments the state has contributed to VRE and how they have benefited Virginia's constituents, including increased on-time performance and capacity. The fact sheet could also include VRE's funding needs. Chairman Milde observed that VRE's customer service survey results might have some

interesting data to include. Mr. Cook suggested expanding it to a one-page glossy brochure, which could also be distributed at multiple events and made available to distribute at Board Member's jurisdictional offices. Ms. Bulova noted that it does not have to be expensive and it could be as simple as a palm card.

Mr. Page asked if VRE would have a new fleet of equipment or a combination of old and new equipment on display at the Richmond reception. Mr. Zehner stated that his personal inclination is to have all new equipment since no one wanted to look at the old railcars at the last reception. Ms. Bulova stated that this is the point to show the difference between the two types of equipment and why passengers like the new railcars better. Mr. Zimmerman pointed out that ridership continues to increase. It is important to give legislators an opportunity to see the changes VRE made with state funding. Mr. Zehner stated that if old and new equipment is displayed, VRE's message could be that the Commonwealth helped VRE to get these new railcars but VRE needs additional funding to replace the old equipment.

Mr. Way suggested that the bottom of the handout/brochure include four bullet points about VRE's top legislative agenda items. Mr. Page also stated that maps and pictures of VRE's stations would be helpful to have displayed at the reception. It is also important to emphasize the partnership VRE has with the Commonwealth to make these projects happen. Mr. Covington stated that it is also important to show that jurisdictions have invested heavily in the VRE system. Chairman Milde observed that VRE needs the Commonwealth's help because demand keeps growing and VRE will not be able to meet the demand without the Commonwealth's financial help. Mr. Skinner suggested that the fact sheet be put into a tri-fold pamphlet, which people would more likely keep for later reference. It could then include more information, such as station maps and photos. Mr. Zehner stated that staff will put together some prototypes of a fact sheet/brochure/pamphlet for the Board to peruse at the next meeting. Chairman Milde also suggested staff put together talking points for Board Members to use at the reception.

# Approval of the Minutes of the October 15, 2010 VRE Operations Board Meeting – 4

Ms. Bulova moved, with a second by Mr. Zimmerman, to approve the minutes. The vote in favor was cast by Board Members Bulova, Cook, Covington, Howe, Jenkins, Milde, Page, Skinner, Way and Zimmerman. Ms. Caddigan abstained.

### Operations Board Member's Time – 7

Mr. Skinner stated that he and Mr. Howe participated in a VRE orientation which included a VRE train ride and a visit to the VRE operations center. Mr. Howe found this very useful and educational. He urged Board Members to do the orientation if they have not already. Mr. Howe stated that it was impressive and he was able to go back to his council and give a detailed report on VRE operations.

## VRE Riders' and Public Comment - 8

Mr. Peacock asked if VRE staff can estimate the number of riders standing on the trains. This would be useful information to present to Virginia legislators to prove that VRE needs more capacity. He also noted that many war veterans are returning from duty and are riding VRE, which should also be mentioned. He stated that VRE needs to emphasize that more mid-day storage space is needed in its Legislative Agenda. He asked if there is some way to recognize the good work done by the dispatchers.

## Consent Agenda – 9

Ms. Bulova moved, with a second by Mr. Covington, to approve the following consent agenda items:

Agenda Item #9A: Authorization to Issue an IFB for the Construction of a

Platform Extension at the Broad Run Station.

Agenda Item #9B: Authorization to Issue a RFP for Mechanical Engineering

Consulting Services.

Agenda Item #9C: Authorization to Issue an RFQ for the Purchase and

Installation of Multi-radio Wireless Routers.

The vote in favor was cast by Board Members Bulova, Caddigan, Cook, Covington, Howe, Jenkins, Milde, Page, Skinner, Way and Zimmerman.

# <u>Authorization to Forward the FY 2010 Audited Financial Statements and Management</u> Letter to the Commissions – 10A

Mr. Zehner reported that the VRE Operations Board is being asked to authorize him to forward to the Commissions for consideration VRE's financial statements for FY 2012 as audited. Resolution #10A-11-2010 would accomplish this.

Mr. Zehner explained that the audit was conducted by the firm PBGH, LLC, which has served as the auditors for VRE, NVTC and PRTC for the last few years and a new three-year contract for the audit of VRE and NVTC financial statements was approved in April 2008. Mr. Zehner introduced Mike Garber of PBGH, LLC.

Mr. Garber stated that the audit of VRE's FY 2012 financial statements has been completed and PBGH has issued an unqualified opinion. The audit report finds that VRE's statements in all material respects, fairly and accurately present the financial position of the organization. Mr. Garber stated that he met with VRE's Audit and Finance Committee prior to this meeting and reviewed the audit findings in more detail. He stated that there were no issues or problems during the audit.

Ms. Bulova moved, with a second by Mr. Jenkins, to approve the resolution. The vote in favor was cast by Board Members Bulova, Caddigan, Cook, Covington, Howe, Jenkins, Milde, Page, Skinner, Way and Zimmerman.

## Authorization to Award a Lease for Vendor Space at the Woodbridge Station - 10B

Mr. Zehner stated that the VRE Operations Board is being asked to authorize him to award two lease agreements to the Coffee Club Café Company, Inc. for the operation of concessions and ticket sales in the North and South rooms of the Woodbridge VRE station. After VRE issued a solicitation for proposals, only one proposal was received from the Coffee Club Café Company, which is the current vendor. An evaluation team reviewed the proposal and requested additional financial information. All financial requirements have been met and accepted by VRE. Rent is \$300 per month and the term of each lease will be for one year, with four one-year renewable options to be exercised at the CEO's discretion.

Ms. Caddigan moved, with a second by Mr. Howe, to approve the minutes. The vote in favor was cast by Board Members Bulova, Caddigan, Cook, Covington, Howe, Jenkins, Milde, Page, Skinner, Way and Zimmerman.

#### Authorization to Sell 10 Locomotives – 10C

Mr. Zehner reported that the VRE Operations Board is being asked to recommend that the Commissions authorize him to execute a sales agreement for 10 GP39 locomotives with MotivePower, Inc., or the next highest proposer, for the amount stated in a confidential envelope provided to Board Members. Resolution #10C-11-2010 would accomplish this.

Mr. Zehner reminded Board Members that back in June 2007, the Operations Board authorized him to pursue the sale of VRE locomotives as they were replaced with new equipment. Since that time, VRE has sold six of the 18 available units. VRE subsequently received a proposal from MotivePower, Inc. to purchase 10 GP39 locomotives. Negotiations have been completed and a sales agreement, mirroring those already approved by the Operations Board for equipment, is being readied. Work is underway to develop a mutually agreed upon schedule to deliver the locomotives to MotivePower as VRE receives new locomotives.

Mr. Zehner asked that Board Members keep the price confidential because there is a potential second proposer.

Chairman Milde stated that VRE will have to add additional trains at some point to address capacity issues and asked if VRE will have a sufficient number of locomotives. Mr. Zehner explained that currently VRE uses 12 locomotives to run service but there are another eight in the fleet. After this sale, VRE will still have two F40 locomotives left. Therefore, VRE can add service with its fleet. In comparison to the old locomotives

being sold, VRE's new locomotives have a computerized system that monitors over 400 areas on the locomotive. In addition, the technician does not have to spend hours trying to determine a problem because the locomotive has a diagnostic system that can identify the problem. Therefore, the turn-around time for repairs is greatly reduced. In response to a question from Mr. Skinner, Mr. Zehner responded that all software updates are included in the two-year warranty period, after which VRE would have to pay for them. VRE's locomotives are customized and VRE is the first to have the upgraded system, which is unique to VRE equipment.

Ms. Bulova moved, with a second by Mr. Howe, to approve the minutes. The vote in favor was cast by Board Members Bulova, Caddigan, Cook, Covington, Howe, Jenkins, Milde, Page, Skinner, Way and Zimmerman.

# Authorization to Approve the 2011 Legislative Agenda – 10D

Mr. Zehner stated that the VRE Operations Board is being asked to recommend that the Commissions approve the 2011 VRE Legislative Agenda and authorize him to actively pursue the elements set forth in the document. Resolution #10D-11-2010 would accomplish this.

Mr. Zehner reviewed the federal and state legislative initiatives, which many are similar to past years. Congressional staffers have already begun working on the next Reauthorization legislation following SAFETEA-LU; however, all indications are that Congress will not take up the issue until next year. Both the Obama Administration and Congress have acknowledged that a new authorization bill must be passed in order to determine the magnitude of future funding and the revenue source for those funds. VRE has identified a priority list of projects for inclusion in the Reauthorization Bill totaling \$363 million for the six-year appropriation. The projects are:

1)	Mid-day storage of rail equipment	\$20 million
2)	Fifty new high capacity railcars	\$120 million
3)	Parking expansion	\$41 million
4)	Platform extensions/additions	\$41 million

5) Expansion of commuter rail service

To Gainesville/Haymarket \$136 million
6) Acquisition of new fare collection system \$5 million

Mr. Zehner explained that state funding continues to be a concern. He reviewed the state legislative initiatives; including a possible initiative to codify language that would dedicate funds apportioned under federal law from the Equity Bonus program for VRE to pay track lease fees to CSXT, Norfolk Southern and Amtrak. Mr. Zehner asked for Board Member comment on this initiative. Ms. Bulova shared her concern that this initiative could put state funding in jeopardy. The General Assembly has been very supportive of VRE and she would not like to see this backfire. Therefore, she suggested that it be removed from the Legislative Agenda. Chairman Milde and Ms. Caddigan agreed.

Mr. Harf observed that under the state funding it references "secure appropriations" which is a euphemism for "seek earmarks." This is a wise course of action, but he cautioned that it should not be at the expense of the rest of the transit community. He encouraged VRE to seek earmarks beyond the traditional transit pot of money. Ms. Bulova agreed.

Mr. Page stated that he will abstain from the vote as a Commonwealth employee but wished to make a few comments. The Operations Board needs to be aware that Hampton Roads Tide and the Metro Dulles extension will be projects added to the pot. VRE may need to start looking at the "fish bowl" of mass transit trust funding that all funding agencies dip into. VRE should also review the methodology and logic of the 95 percent eligibility that was put into place. Chairman Milde suggested incorporating these comments in the motion.

Mr. Way observed that some of the projects that make up the \$363 million are needed now, such as mid-day storage, while other projects are more long-term. He suggested listing the projects in three columns to distinguish whether they need to be funded immediately or later in the six-year time period. This would convey that VRE is not asking for \$363 million all at once. Chairman Milde stated that the \$20 million for midday storage should be highlighted, which is VRE's most immediate need since it has been projected that by 2013 VRE will not have the capacity to meet additional ridership. Mr. Covington stated that it is good to highlight the immediate need of storage, but he would keep the rest of the projects grouped together. He stated that he wants to see VRE be aggressive about going after funding. If VRE does not go after it, some other agency will.

Mr. Howe asked if it would be appropriate to list all the projects, such as the Fredericksburg VRE station improvements. Mr. Zehner replied that the list is general in nature and the Fredericksburg station project will fit into the platform extension/additions category.

Mr. Way asked why \$41 million is listed for parking expansion if it is a financial responsibility of the individual jurisdiction. Mr. Zehner explained that VRE tries to help find funding sources for these large projects. In response to a question from Mr. Way, Chairman Milde stated that this is not a change in VRE policy since funding is not coming out of VRE's general fund. The jurisdictions would provide funding after other funding sources are sought. Mr. Zehner gave the example of how VRE helped find funding for the Burke Centre Parking facility, although VRE did not fund any of it.

Ms. Bulova moved to approve Resolution #10D-11-2010, as amended during discussion (remove codifying language, clarify earmark competition issues, and highlight VRE's immediate need for mid-day storage). Chairman Milde also stated that it should be amended as it pertains to immediate demand; otherwise VRE will not be able to expand service. The vote in favor was cast by Board Members Bulova, Caddigan, Cook, Covington, Howe, Jenkins, Milde, Skinner, Way and Zimmerman. Mr. Page abstained.

## FY 2012 Budget Review – 11

Mr. Zehner gave a presentation on the status of the FY 2012 budget, which will be reviewed in full at the December meeting. There are several issues that are impacting the budget. He reported that VRE staff recently met with DRPT staff to review the budget status. VRE's state operating assistance is estimated at \$5.3 million for FY 2012. This is down over \$2 million for FY 2011, which reflects planned formula changes by DRPT. VRE's capital match is estimated at 50 percent, with the exception of 80 percent for rolling stock. The biggest change is that the Commonwealth will only approve projects if expenses begin during the fiscal year. Currently, VRE saves federal funds over several years and the Commonwealth provides the state match each year. With this change, state funds would need to be spent that current year; otherwise they could be deobligated back to the Commonwealth. This provides some challenges for VRE to find a way to work under these new requirements. Two possible solutions may be to ask for a larger match all at once or find funding such as loans to cover costs over an extended period. Mr. Zehner also reviewed another change regarding reprogramming of match funds between projects from previous years, which now requires prior state approval. This could result in a loss of state match and need for additional local funds. Advanced use of funds before CTB approval is now no longer allowed.

Mr. Zehner stated that another unknown is the potential change in the federal transit benefit. If the benefit is reduced back to the \$120 level, VRE's growth in ridership could be impacted. It could also hurt VRE's revenue because many of the riders purchasing monthly passes now with their transit benefit will begin to purchase 10-ride tickets.

Mr. Zehner stated that staff is looking at several options on how to address capacity issues. One possibility would be to return a morning Manassas line train back to the Broad Run Yard in lieu of storage in Ivy City, which would open up three storage slots. However, there would be a cost associated with adding this service and the railroads would need to approve it. Staff also continues to look at using the L'Enfant storage track. When this was originally proposed it was determined that 25 percent of passengers would have been adversely impacted by having the train end at L'Enfant station. However, there may be a solution by doing some switch work that would allow trains to discharge passengers at Union Station and return back to L'Enfant for storage. Finally, building the Crescent track near Union Station is also being investigated. All of these options have some costs that would have to be included in the budget.

Mr. Zehner reported that staff is also looking at examining the change to the self-insurance requirement from Keolis, which could result in an estimated savings of \$900,000 in insurance costs in FY 2012. Currently, the operating contract requires Keolis to insure VRE for the first \$5 million of losses caused by operator error. However, the total premium cost was much higher than anticipated so staff is looking at ways to reduce these costs.

Mr. Zehner also reviewed some of the changes that need to be made with the Keolis contract, which will not affect the budget process because the funds are already budgeted. He also reviewed the three major funded capital projects (Spotsylvania third

track, mid-day storage and new railcars). Crucial unfunded projects include a heavy maintenance repair facility; positive train control, which is a federal requirement; 10-year locomotive truck overhaul; and Legacy Gallery rehabilitation if no new railcars are procured.

Mr. Zehner stated that currently VRE's Master Agreement requires an automatic five percent increase in Arlington and Alexandria's subsidies each year, regardless if other jurisdiction's subsidies increase or decrease. Staff has proposed a plan to recommend a subsidy calculation method such that the increase/decrease is based on overall jurisdictional subsidy change. This has been discussed without objection during the jurisdictional budget process. It would require an amendment to the Master Agreement, which would have to be approved by each jurisdiction and both Commissions. Mr. Zimmerman noted that currently if subsidies are held constant for other jurisdictions, Arlington and Alexandria's subsidies still go up five percent. Both jurisdictions are happy to support VRE, but there are only a handful of riders that originate from these two jurisdictions.

Mr. Page explained the DRPT programming versus cash flow philosophy. DRTP is not stepping away from long term projects. DRPT found that there was a lot of funding just sitting around not being used. It will take more effort on the front end for VRE to adjust to these changes, but it keeps the funds flowing and being spent.

## Adjournment

Without objection, Chairman Milde adj	ourned the meeting at 11:13 A.M.
Approved this 17 <sup>th</sup> day of December, 2	010.
Paul Milde Chairman	
Wally Covington	

### CERTIFICATION

Secretary

This certification hereby acknowledges that the minutes for the November 19, 2010 Virginia Railway Express Operations Board Meeting have been recorded to the best of my ability.

Rhonda Gilchrest